



State of Wisconsin  
2021 - 2022 LEGISLATURE

LRB-4361/1  
JK&CMH:cjs&cde

**2021 BILL**

1       **AN ACT** *to repeal* 94.55 (2t), 961.11 (4g), 961.14 (4) (t), 961.32 (2m), 961.38 (1n),  
2           961.41 (1) (h), 961.41 (1m) (h), 961.41 (1q), 961.41 (3g) (e), 961.571 (1) (a) 7.,  
3           961.571 (1) (a) 11. e., 961.571 (1) (a) 11. k. and L. and 967.055 (1m) (b) 5.; **to**  
4           *renumber and amend* 115.35 (1), 961.01 (14) and 961.34; **to amend** 20.115  
5           (7) (gc), 49.148 (4) (a), 49.79 (1) (b), 59.54 (25) (title), 59.54 (25) (a) (intro.),  
6           66.0107 (1) (bm), 111.35 (2) (e), 114.09 (2) (bm) 1. (intro.), 114.09 (2) (bm) 4.,  
7           157.06 (11) (i), 289.33 (3) (d), 349.02 (2) (b) 4., 961.41 (1r), 961.41 (1x), 961.41  
8           (3g) (c), 961.41 (3g) (d), 961.41 (3g) (em), 961.47 (1), 961.48 (3), 961.48 (5), 961.49  
9           (1m) (intro.), 961.571 (1) (a) 11. (intro.), 971.365 (1) (a), 971.365 (1) (b), 971.365  
10          (1) (c) and 971.365 (2); and **to create** 16.282, 20.115 (7) (ge), 20.192 (1) (t),  
11          20.255 (2) (r), 20.435 (1) (r), 20.437 (3) (r), 20.505 (1) (t), 20.566 (1) (bn), 20.835  
12          (2) (eq), 25.316, 48.47 (20), 66.04185, 73.17, 77.54 (71), 94.56, 94.57, 100.145,  
13          108.02 (18r), 108.04 (5m), 111.32 (9m), 111.32 (11m), subchapter IV of chapter  
14          139 [precedes 139.97], 157.06 (11) (hm), 238.139, 250.22, subchapter VIII of

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1 chapter 961 [precedes 961.70] and 973.016 of the statutes; **relating to:**  
2 legalizing recreational marijuana, granting rule-making authority, making an  
3 appropriation, and providing a penalty.

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***Analysis by the Legislative Reference Bureau******Legalizing recreational marijuana***

Current law prohibits a person from manufacturing, distributing, or delivering marijuana; possessing marijuana with the intent to manufacture, distribute, or deliver it; possessing or attempting to possess marijuana; using drug paraphernalia; or possessing drug paraphernalia with the intent to produce, distribute, or use a controlled substance. The bill changes state law so that it allows recreational use of marijuana. The bill does not affect federal law, which generally prohibits persons from manufacturing, delivering, or possessing marijuana and applies to both intrastate and interstate violations.

The bill changes state law to allow a Wisconsin resident who is at least 21 years old, or a qualifying patient, to possess no more than two ounces of marijuana and to allow a nonresident of Wisconsin who is at least 21 years old to possess no more than one-quarter ounce of marijuana. Under the bill, generally, a qualifying patient is an individual who has been diagnosed by a physician as having or undergoing a debilitating medical condition or treatment and who is at least 18 years old.

Generally, under the bill, a person who possesses more than the maximum amount he or she is allowed to possess, but not more than 28 grams of marijuana, is subject to a civil forfeiture not to exceed \$1,000 or imprisonment not to exceed 90 days or both. A person who possesses more than 28 grams of marijuana is guilty of a Class B misdemeanor, except that, if the person takes action to hide the amount of marijuana he or she has and the person has in place a security system to alert him or her to the presence of law enforcement, a method of intimidation, or a trap that could injure or kill a person approaching the area containing the marijuana, the person is guilty of a Class I felony.

The bill also eliminates the prohibition on possessing or using drug paraphernalia that relates to marijuana consumption.

***Special disposition for marijuana-related crimes***

The bill also creates a process for persons who have been convicted of an act that has been decriminalized under the bill. If the person is currently serving a sentence or on probation for such a conviction, the person may petition a court to dismiss the conviction and expunge the record. If the person has completed a sentence or period of probation for such a conviction, the person may petition a court to expunge the record or, if applicable, redesignate it to a lower crime. Any conviction that is expunged under the bill is not considered a conviction for any purpose under state or federal law.

**BILL*****Permits to produce, process, and sell recreational marijuana***

The bill creates a process by which a person may obtain a permit to produce, process, or sell marijuana for recreational use and pay an excise tax for the privilege of doing business in this state. Sixty percent of the revenue collected from the tax is deposited into a segregated fund called the “community reinvestment fund”.

The bill requires a person to obtain separate permits from DOR to produce, process, distribute, or sell marijuana, and requires marijuana producers and processors to obtain additional permits from DATCP. The requirements for obtaining these permits differ based on whether the permit is issued by DOR or DATCP but, in general, a person may not obtain such a permit if he or she is not a state resident, is under the age of 21, or has been convicted of certain crimes. In addition, a person may not operate under a DOR permit within 500 feet of a school, playground, recreation facility, child care facility, public park, public transit facility, or library and may not operate as a marijuana producer under a DATCP permit within 500 feet of a school. A person who holds a permit from DOR must also comply with certain operational requirements.

Under the bill, a permit applicant with 20 or more employees may not receive a permit from DATCP or DOR unless the applicant certifies that the applicant has entered into a labor peace agreement with a labor organization. The labor peace agreement prohibits the labor organization and its members from engaging in any economic interference with persons doing business in this state, prohibits the applicant from disrupting the efforts of the labor organization to communicate with and to organize and represent the applicant’s employees, and provides the labor organization access to areas in which the employees work to discuss employment rights and the terms and conditions of employment. Current law prohibits the state and any local unit of government from requiring a labor peace agreement as a condition for any regulatory approval. The permit requirements under the bill are not subject to that prohibition.

The bill also requires DATCP and DOR to use a competitive scoring system to determine which applicants are eligible to receive permits. Each department must issue permits to the highest scoring applicants that it determines will best protect the environment; provide stable, family-supporting jobs to local residents; ensure worker and consumer safety; operate secure facilities; and uphold the laws of the jurisdictions in which they operate. Each department may deny a permit to an applicant with a low score.

Under the bill, a person who does not have a permit from DOR to sell marijuana may not sell, distribute, or transfer marijuana or possess marijuana with the intent to sell or distribute it. A person who violates this prohibition is guilty of a Class I felony.

Also under the bill, a person who does not have a permit from DATCP may not produce or process marijuana. A person who violates this prohibition, who fails to pay the fee for a permit, or who violates any rules promulgated by DATCP relating to producing or processing marijuana is subject to a criminal penalty of a fine of between \$100 and \$500, imprisonment of up to six months, or both. In addition, a person who is cultivating marijuana plants without a permit who possesses more

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than six but not more than 12 marijuana plants that have reached the flowering stage is subject to a civil forfeiture not to exceed \$1,000 or imprisonment not to exceed 90 days or both. If the person possesses more than 12 plants that have reached the flowering stage at one time, the person is guilty of a Class B misdemeanor, except that, if the person takes action to hide the number of plants he or she has and the person has in place a security system to alert him or her to the presence of law enforcement, a method of intimidation, or a trap that could injure or kill a person approaching the area containing the plants, the person is guilty of a Class I felony.

***Penalties for sales to minors***

The bill prohibits a DOR permittee from selling, distributing, or transferring marijuana to a person who is under the age of 21 (minor) and from allowing a minor to be on premises for which a permit is issued. If a permittee violates one of those prohibitions, the permittee may be subject to a civil forfeiture of not more than \$500 and the permit may be suspended for up to 30 days. If a person who does not have a permit from DOR to sell marijuana sells, distributes, or transfers marijuana to a minor, and the person is at least three years older than the minor, the person is guilty of a Class H felony.

Under the bill, a minor who does any of the following is subject to a forfeiture of not less than \$250 nor more than \$500: procures or attempts to procure marijuana from a permittee; falsely represents his or her age to receive marijuana from a permittee; knowingly possesses marijuana; or knowingly enters any premises for which a permit has been issued without being accompanied by his or her parent, guardian, or spouse who is at least 21 years of age or at least 18 years of age if a qualifying patient.

***Medical marijuana registry***

The bill requires DOR to create and maintain a medical marijuana registry program whereby a person who is a qualifying patient may obtain a registry identification card and purchase marijuana from a licensed retail establishment without having to pay the sales or excise taxes imposed on that sale.

***Registration for testing labs***

The bill also requires DATCP to register entities as tetrahydrocannabinols (THC)-testing laboratories. The laboratories must test marijuana for contaminants; research findings on the use of medical marijuana; and provide training on safe and efficient cultivation, harvesting, packaging, labeling, and distribution of marijuana, security and inventory accountability, and research on medical marijuana.

***Employment discrimination***

Under the fair employment law, no employer or other person may engage in any act of employment discrimination against any individual on the basis of the individual's use or nonuse of lawful products off the employer's premises during nonworking hours, subject to certain exceptions, one of which is if the use impairs the individual's ability to undertake adequately the job-related responsibilities of that individual's employment. The bill specifically defines marijuana as a lawful product for purposes of the fair employment law, such that no person may engage in any act of employment discrimination against an individual because of the

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individual's use of marijuana off the employer's premises during nonworking hours, subject to those exceptions.

***Unemployment benefits***

Under current law, an individual may be disqualified from receiving unemployment insurance benefits if he or she is terminated because of misconduct or substantial fault. The bill specifically provides that an employee's use of marijuana off the employer's premises during nonworking hours does not constitute misconduct or substantial fault unless termination for that use is permitted under one of the exceptions under the fair employment law. Also under current law, DWD must establish a program to test claimants who apply for UI benefits for the presence of controlled substances, as defined under federal law. If a claimant tests positive for a controlled substance, the claimant may be denied UI benefits, subject to certain exceptions and limitations. The bill excludes THC for purposes of this testing requirement. As such, under the bill, an individual who tests positive for THC may not be denied UI benefits.

***Drug testing for public assistance programs***

The bill exempts THC, including marijuana, from drug testing for certain public assistance programs. Currently, a participant in a community service job or transitional placement under the Wisconsin Works program (W2) or a recipient of the FoodShare program, also known as the food stamp program, who is convicted of possession, use, or distribution of a controlled substance must submit to a test for controlled substances as a condition of continued eligibility. DHS is currently required to request a waiver of federal Medicaid law to require drug screening and testing as a condition of eligibility for the childless adult demonstration project in the Medical Assistance program. Current law also requires DHS to promulgate rules to develop and implement a drug screening, testing, and treatment policy for able-bodied adults without dependents in the FoodShare employment and training program. The bill exempts THC from all of those drug-testing requirements and programs. In addition, because THC is not a controlled substance under state law under the bill, the requirement under current law that DCF promulgate rules to create a controlled substance abuse screening and testing requirement for applicants for the work experience program for noncustodial parents under W2 and the Transform Milwaukee Jobs and Transitional Jobs programs does not include THC.

***Equity grants***

The bill provides for a number of grants to be paid from the revenue generated from the excise tax on marijuana that is deposited into the community reinvestment fund. For example, the bill requires DOA to provide grants to public, private, and nonprofit entities in this state that promote diversity and advance equity and inclusion, including promoting the inclusion of women and racial and ethnic minorities in the production and sale of marijuana. In addition, the bill directs DHS to award grants to community organizations to implement community health worker care models. The bill also directs DHS to award grants to community organizations and local or tribal health departments to hire health equity strategists and to implement health equity action plans in small geographic areas.

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***Anatomical gifts***

Unless federal law requires otherwise, the bill prohibits a hospital, physician, organ procurement organization, or other person from determining the ultimate recipient of an anatomical gift on the sole basis of a positive test for the use of marijuana by a potential recipient.

Because this bill creates a new crime or revises a penalty for an existing crime, the Joint Review Committee on Criminal Penalties may be requested to prepare a report.

Because this bill relates to an exemption from state or local taxes, it may be referred to the Joint Survey Committee on Tax Exemptions for a report to be printed as an appendix to the bill.

For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

***The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:***

1           **SECTION 1.** 16.282 of the statutes is created to read:

2           **16.282 Equity grants.** The department shall develop and administer a grants  
3 program to provide grants to public, private, and nonprofit entities in this state that  
4 promote diversity and advance equity and inclusion, including promoting the  
5 inclusion of women and racial and ethnic minorities in the production and sale of  
6 marijuana.

7           **SECTION 2.** 20.005 (3) (schedule) of the statutes: at the appropriate place, insert  
8 the following amounts for the purposes indicated:

	<b>2021-22</b>	<b>2022-23</b>
9 <b>20.192 Wisconsin Economic Development</b>		
10 <b>Corporation</b>		
11           (1) PROMOTION OF ECONOMIC DEVELOPMENT		
12           (t) Underserved community grants    SEG    A	-0-	5,000,000

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1 **20.255 Public instruction, department of**

2 (2) AIDS FOR LOCAL EDUCATIONAL PROGRAMMING

3 (r) Sparsity aid; community

4 reinvestment fund supplement SEG A -0- 34,852,800

5 **20.435 Health services, department of**

6 (1) PUBLIC HEALTH SERVICES PLANNING, REGULATION,  
7 AND DELIVERY

8 (r) Health equity grants SEG A -0- 20,000,000

9 **20.437 Children and Families, Department of**

10 (3) GENERAL ADMINISTRATION

11 (r) Diversity, equity, and inclusion

12 grants; community reinvestment

13 fund supplement SEG A -0- 5,000,000

14 **20.505 Health services, department of**

15 (1) SUPERVISION AND MANAGEMENT

16 (t) Equity grants; community rein-

17 vestment fund SEG A -0- 5,000,000

18 **20.566 Revenue, department of**

19 (1) COLLECTION OF TAXES

20 (bn) Administration and enforcement

21 of marijuana tax and regulation GPR A 3,236,600 2,010,100

22 **SECTION 3.** 20.115 (7) (gc) of the statutes is amended to read:

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1           20.115 (7) (gc) *Industrial hemp and marijuana*. All moneys received under s.  
2           94.55 for regulation of activities relating to industrial hemp under s. 94.55 and to  
3           marijuana under s. 94.56.

4           **SECTION 4.** 20.115 (7) (ge) of the statutes is created to read:

5           20.115 (7) (ge) *Marijuana producers and processors; official logotype*. All  
6           moneys received under s. 94.56 for regulation of activities relating to marijuana  
7           under s. 94.56, for conducting public awareness campaigns under s. 94.56, and for  
8           the creation of a logotype under s. 100.145.

9           **SECTION 5.** 20.192 (1) (t) of the statutes is created to read:

10          20.192 (1) (t) *Underserved community grants*. From the community  
11          reinvestment fund, the amounts in the schedule for the purpose of providing  
12          underserved community grants under s. 238.139.

13          **SECTION 6.** 20.255 (2) (r) of the statutes is created to read:

14          20.255 (2) (r) *Sparsity aid; community reinvestment fund supplement*. From  
15          the community reinvestment fund, the amounts in the schedule for sparsity aid to  
16          school districts under s. 115.436.

17          **SECTION 7.** 20.435 (1) (r) of the statutes is created to read:

18          20.435 (1) (r) *Health equity grants*. From the community reinvestment fund,  
19          the amounts in the schedule for health equity grants under s. 250.22.

20          **SECTION 8.** 20.437 (3) (r) of the statutes is created to read:

21          20.437 (3) (r) *Diversity, equity, and inclusion grants; community reinvestment*  
22          *fund supplement*. From the community reinvestment fund, the amounts in the  
23          schedule for diversity, equity, and inclusion grants under s. 48.47 (20).

24          **SECTION 9.** 20.505 (1) (t) of the statutes is created to read:



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1           20.505 (1) (t) *Equity grants; community reinvestment fund.* From the  
2 community reinvestment fund, the amounts in the schedule for the purpose of  
3 providing grants to promote diversity and advance equity and inclusion under s.  
4 16.282.

5           **SECTION 10.** 20.566 (1) (bn) of the statutes is created to read:

6           20.566 (1) (bn) *Administration and enforcement of marijuana tax and*  
7 *regulation.* The amounts in the schedule for the purposes of administering the  
8 marijuana tax imposed under subch. IV of ch. 139 and for the costs incurred in  
9 enforcing the taxing and regulation of marijuana producers, marijuana processors,  
10 and marijuana retailers under subch. IV of ch. 139.

11           **SECTION 11.** 20.835 (2) (eq) of the statutes is created to read:

12           20.835 (2) (eq) *Marijuana tax refunds.* A sum sufficient to pay refunds under  
13 subchapter IV of chapter 139.

14           **SECTION 12.** 25.316 of the statutes is created to read:

15           **25.316 Community reinvestment fund.** There is established a separate  
16 nonlapsible trust fund, designated the community reinvestment fund consisting of  
17 60 percent of all moneys received from the taxes imposed under s. 139.971, including  
18 interest and penalties.

19           **SECTION 13.** 48.47 (20) of the statutes is created to read:

20           48.47 (20) **DIVERSITY, EQUITY, AND INCLUSION GRANTS.** From the appropriation  
21 account under s. 20.437 (3) (r), award grants to public, private, or nonprofit entities  
22 that promote diversity and advance equity and inclusion.

23           **SECTION 14.** 49.148 (4) (a) of the statutes is amended to read:

24           49.148 (4) (a) A Wisconsin works Works agency shall require a participant in  
25 a community service job or transitional placement who, after August 22, 1996, was

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1 convicted in any state or federal court of a felony that had as an element possession,  
2 use or distribution of a controlled substance to submit to a test for use of a controlled  
3 substance as a condition of continued eligibility. If the test results are positive, the  
4 Wisconsin ~~works~~ Works agency shall decrease the presanction benefit amount for  
5 that participant by not more than 15 percent for not fewer than 12 months, or for the  
6 remainder of the participant's period of participation in a community service job or  
7 transitional placement, if less than 12 months. If, at the end of 12 months, the  
8 individual is still a participant in a community service job or transitional placement  
9 and submits to another test for use of a controlled substance and if the results of the  
10 test are negative, the Wisconsin ~~works~~ Works agency shall discontinue the reduction  
11 under this paragraph. In this subsection, "controlled substance" does not include  
12 tetrahydrocannabinols in any form, including tetrahydrocannabinols contained in  
13 marijuana, obtained from marijuana, or chemically synthesized.

14 **SECTION 15.** 49.79 (1) (b) of the statutes is amended to read:

15 49.79 (1) (b) "Controlled substance" has the meaning given in 21 USC 802 (6),  
16 except "controlled substance" does not include tetrahydrocannabinols in any form,  
17 including tetrahydrocannabinols contained in marijuana, obtained from marijuana,  
18 or chemically synthesized.

19 **SECTION 16.** 59.54 (25) (title) of the statutes is amended to read:

20 59.54 (25) (title) ~~POSSESSION~~ REGULATION OF MARIJUANA.

21 **SECTION 17.** 59.54 (25) (a) (intro.) of the statutes is amended to read:

22 59.54 (25) (a) (intro.) The board may enact and enforce an ordinance ~~to prohibit~~  
23 ~~the possession of marijuana, as defined in s. 961.01 (14), subject to the exceptions in~~  
24 ~~s. 961.41 (3g) (intro.), and provide a forfeiture for a violation of the ordinance that~~  
25 is consistent with s. 961.71 or 961.72; except that if a complaint is issued regarding

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1 an allegation of possession of more than 25 grams of marijuana, or possession of any  
2 amount of marijuana following a conviction in this state for possession of marijuana  
3 alleging a violation of s. 961.72 (2) (b) 2., (c) 3., or (d) 4., the subject of the complaint  
4 may not be prosecuted under this subsection for the same action that is the subject  
5 of the complaint unless all of the following occur:

6 **SECTION 18.** 66.0107 (1) (bm) of the statutes is amended to read:

7 66.0107 (1) (bm) Enact and enforce an ordinance to ~~prohibit the possession of~~  
8 ~~marijuana, as defined in s. 961.01 (14), subject to the exceptions in s. 961.41 (3g)~~  
9 ~~(intro.), and provide a forfeiture for a violation of the ordinance~~ that is consistent  
10 with s. 961.71 or 961.72; except that if a complaint is issued regarding an allegation  
11 of possession of more than 25 grams of marijuana, or possession of any amount of  
12 marijuana following a conviction in this state for possession of marijuana alleging  
13 a violation of s. 961.72 (2) (b) 2., (c) 3., or (d) 4., the subject of the complaint may not  
14 be prosecuted under this paragraph for the same action that is the subject of the  
15 complaint unless the charges are dismissed or the district attorney declines to  
16 prosecute the case.

17 **SECTION 19.** 66.04185 of the statutes is created to read:

18 **66.04185 Cultivation of tetrahydrocannabinols.** No city, village, town, or  
19 county may prohibit cultivating tetrahydrocannabinols outdoors if the cultivation is  
20 by an individual who has no more than 6 marijuana plants at one time for his or her  
21 personal use.

22 **SECTION 20.** 73.17 of the statutes is created to read:

23 **73.17 Medical marijuana registry program. (1) DEFINITIONS.** In this  
24 section:

25 (a) "Debilitating medical condition or treatment" means any of the following:

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1           1. Cancer; glaucoma; acquired immunodeficiency syndrome; a positive test for  
2 the presence of HIV, antigen or nonantigenic products of HIV, or an antibody to HIV;  
3 inflammatory bowel disease, including ulcerative colitis or Crohn's disease; a  
4 hepatitis C virus infection; Alzheimer's disease; amyotrophic lateral sclerosis; nail  
5 patella syndrome; Ehlers-Danlos Syndrome; post-traumatic stress disorder; or the  
6 treatment of these conditions.

7           2. A chronic or debilitating disease or medical condition or the treatment of  
8 such a disease or condition that causes cachexia, severe pain, severe nausea,  
9 seizures, including those characteristic of epilepsy, or severe and persistent muscle  
10 spasms, including those characteristic of multiple sclerosis.

11           (b) "Department" means the department of revenue.

12           (c) "Physician" means a person licensed under s. 448.04 (1) (a).

13           (d) "Qualifying patient" means a person who has been diagnosed by a physician  
14 as having or undergoing a debilitating medical condition or treatment but does not  
15 include a person under the age of 18 years

16           (e) "Tax exemption certificate" means a certificate to claim the exemption under  
17 s. 77.54 (71).

18           (f) "Usable marijuana" has the meaning given in s. 139.97 (13).

19           (g) "Written certification" means means a statement made by a person's  
20 physician if all of the following apply:

21           1. The statement indicates that, in the physician's professional opinion, the  
22 person has or is undergoing a debilitating medical condition or treatment and the  
23 potential benefits of the person's use of usable marijuana would likely outweigh the  
24 health risks for the person.

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1           2. The statement indicates that the opinion described in subd. 1. was formed  
2 after a full assessment of the person's medical history and current medical condition  
3 that was conducted no more than 6 months prior to making the statement and that  
4 was made in the course of a bona fide physician-patient relationship

5           3. The statement is signed by the physician or is contained in the person's  
6 medical records.

7           4. The statement contains an expiration date that is no more than 48 months  
8 after issuance and the statement has not expired.

9           **(2) APPLICATION.** An adult who is claiming to be a qualifying patient may apply  
10 for a registry identification card by submitting to the department a signed  
11 application form containing or accompanied by all of the following:

12           (a) His or her name, address, and date of birth.

13           (b) A written certification.

14           (c) The name, address, and telephone number of the person's current physician,  
15 as listed in the written certification.

16           **(3) PROCESSING THE APPLICATION.** The department shall verify the information  
17 contained in or accompanying an application submitted under sub. (2) and shall  
18 approve or deny the application within 30 days after receiving it. The department  
19 may deny an application submitted under sub. (2) only if the required information  
20 has not been provided or if false information has been provided.

21           **(4) ISSUING A REGISTRY IDENTIFICATION CARD AND TAX EXEMPTION CERTIFICATE.** The  
22 department shall issue to the applicant a registry identification card and tax  
23 exemption certificate within 5 days after approving an application under sub. (3).  
24 Unless voided under sub. (5) (b) or revoked under rules issued by the department  
25 under sub. (7), a registry identification card and tax exemption certificate shall

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1 expire 4 years from the date of issuance. A tax exemption certificate shall contain  
2 the information determined by the department. A registry identification card shall  
3 contain all of the following:

4 (a) The name, address, and date of birth of the registrant.

5 (b) The date of issuance and expiration date of the registry identification card.

6 (c) A photograph of the registrant.

7 (d) Other information the department may require by rule.

8 **(5) ADDITIONAL INFORMATION TO BE PROVIDED BY REGISTRANT.** (a) An adult  
9 registrant shall notify the department of any change in the registrant's name and  
10 address. An adult registrant who is a qualifying patient shall notify the department  
11 of any change in his or her physician or of any significant improvement in his or her  
12 health as it relates to his or her debilitating medical condition or treatment.

13 (b) If a registrant fails to notify the department within 10 days after any change  
14 for which notification is required under par. (a), his or her registry identification card  
15 and tax exemption certificate is void.

16 **(6) RECORDS.** (a) The department shall maintain a list of all registrants.

17 (b) Notwithstanding s. 19.35 and except as provided in par. (c), the department  
18 may not disclose information from an application submitted or a registry  
19 identification card issued under this section.

20 (c) The department may disclose to state or local law enforcement agencies  
21 information from an application submitted by, or from a registry identification card  
22 issued to, a specific person under this section for the purpose of verifying that the  
23 person possesses a valid registry identification card.

24 **(7) RULES.** The department shall promulgate rules to implement this section.

25 **SECTION 21.** 77.54 (71) of the statutes is created to read:

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1           77.54 (71) The sales price from the sale of and the storage, use, or other  
2 consumption of usable marijuana, as defined in s. 139.97 (13), purchased by an  
3 individual who holds a valid certificate issued under s. 73.17 (4).

4           **SECTION 22.** 94.55 (2t) of the statutes is repealed.

5           **SECTION 23.** 94.56 of the statutes is created to read:

6           **94.56 Marijuana producers and processors. (1) DEFINITIONS.** In this  
7 section:

8           (a) “Labor peace agreement” means an agreement between a person applying  
9 for a permit under this section and a labor organization, as defined in s. 5.02 (8m),  
10 that does all of the following:

11           1. Prohibits labor organizations and its members from engaging in picketing,  
12 work stoppages, boycotts, and any other economic interference with persons doing  
13 business in this state.

14           2. Prohibits the applicant from disrupting the efforts of the labor organization  
15 to communicate with and to organize and represent the applicant’s employees.

16           3. Provides the labor organization access at reasonable times to areas in which  
17 the applicant’s employees work for the purpose of meeting with employees to discuss  
18 their right to representation, employment rights under state law, and terms and  
19 conditions of employment.

20           (b) “Marijuana” has the meaning given in s. 961.70 (3).

21           (c) “Marijuana processor” has the meaning given in s. 139.97 (6).

22           (d) “Marijuana producer” has the meaning given in s. 139.97 (7).

23           (e) “Usable marijuana” has the meaning given in s. 139.97 (13).

24           (f) “Permittee” means a marijuana producer or marijuana processor who is  
25 issued a permit under this section.

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1           **(2) PERMIT REQUIRED.** (a) No person may operate in this state as a marijuana  
2 producer or marijuana processor without a permit from the department. A person  
3 who acts as a marijuana producer and a marijuana processor shall obtain a separate  
4 permit for each activity. A person is not required to obtain a permit under this section  
5 if the person produces or processes only industrial hemp and holds a valid license  
6 under s. 94.55.

7           (b) This subsection applies to any of the following if they hold 5 percent or more  
8 of the stock of any corporation applying for a permit under this section

9           1. Officers of the corporation.

10          2. Directors of the corporation.

11          3. Agents of the corporation.

12          4. Stockholders of the corporation.

13          (c) Subject to ss. 111.321, 111.322, and 111.335, a permit under this section may  
14 not be granted to any person to whom any of the following applies:

15          1. The person has been convicted of a violent misdemeanor, as defined in s.  
16 941.29 (1g) (b), at least 3 times.

17          2. The person has been convicted of a violent felony, as defined in s. 941.29 (1g)  
18 (a), unless pardoned.

19          3. During the preceding 3 years, the person has been committed under s. 51.20  
20 for being drug dependent.

21          4. The person chronically and habitually uses alcohol beverages or other  
22 substances to the extent that his or her normal faculties are impaired. A person is  
23 presumed to chronically and habitually use alcohol beverages or other substances to  
24 the extent that his or her normal faculties are impaired if, within the preceding 3  
25 years, any of the following applies:



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1           a. The person has been committed for involuntary treatment under s. 51.45  
2           (13).

3           b. The person has been convicted of a violation of s. 941.20 (1) (b).

4           c. In 2 or more cases arising out of separate incidents, a court has found the  
5           person to have committed a violation of s. 346.63 or a local ordinance in conformity  
6           with that section; a violation of a law of a federally recognized American Indian tribe  
7           or band in this state in conformity with s. 346.63; or a violation of the law of another  
8           jurisdiction, as defined in s. 340.01 (41m), that prohibits use of a motor vehicle while  
9           intoxicated, while under the influence of a controlled substance, a controlled  
10          substance analog, or a combination thereof, with an excess or specified range of  
11          alcohol concentration, or while under the influence of any drug to a degree that  
12          renders the person incapable of safely driving, as those or substantially similar  
13          terms are used in that jurisdiction's laws.

14          5. The person has income that comes principally from gambling or has been  
15          convicted of 2 or more gambling offenses.

16          6. The person has been convicted of crimes relating to prostitution.

17          7. The person has been convicted of crimes relating to loaning money or  
18          anything of value to persons holding licenses or permits pursuant to ch. 125.

19          8. The person is under the age of 21.

20          9. The person has not been a resident of this state continuously for at least 90  
21          days prior to the application date.

22          (cm) Notwithstanding ss. 66.0134 and 947.21, an applicant with 20 or more  
23          employees may not receive a permit under this section unless the applicant certifies  
24          to the department that the applicant has entered into a labor peace agreement and  
25          will abide by the terms of the agreement as a condition of maintaining a valid permit

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1 under this section. The applicant shall submit to the department a copy of the page  
2 of the labor peace agreement that contains the signatures of the union representative  
3 and the applicant.

4 (cn) The department shall use a competitive scoring system to determine which  
5 applicants are eligible to receive a permit under this section. The department shall  
6 issue permits to the highest scoring applicants that it determines will best protect  
7 the environment; provide stable, family-supporting jobs to local residents; ensure  
8 worker and consumer safety; operate secure facilities; and uphold the laws of the  
9 jurisdictions in which they operate. The department may deny a permit to an  
10 applicant with a low score as determined under this paragraph. The department  
11 may request that the applicant provide any information or documentation that the  
12 department deems necessary for purposes of making a determination under this  
13 paragraph.

14 (d) 1. Before the department issues a new or renewed permit under this section,  
15 the department shall give notice of the permit application to the governing body of  
16 the municipality where the permit applicant intends to operate the premises of a  
17 marijuana producer or marijuana processor. No later than 30 days after the  
18 department submits the notice, the governing body of the municipality may file with  
19 the department a written objection to granting or renewing the permit. At the  
20 municipality's request, the department may extend the period for filing objections.

21 2. A written objection filed under subd. 1. shall provide all the facts on which  
22 the objection is based. In determining whether to grant or deny a permit for which  
23 an objection has been filed under this paragraph, the department shall give  
24 substantial weight to objections from a municipality based on chronic illegal activity  
25 associated with the premises for which the applicant seeks a permit or the premises

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1 of any other operation in this state for which the applicant holds or has held a valid  
2 permit or license, the conduct of the applicant's patrons inside or outside the  
3 premises of any other operation in this state for which the applicant holds or has held  
4 a valid permit or license, and local zoning ordinances. In this subdivision, "chronic  
5 illegal activity" means a pervasive pattern of activity that threatens the public  
6 health, safety, and welfare of the municipality, including any crime or ordinance  
7 violation, and that is documented in crime statistics, police reports, emergency  
8 medical response data, calls for service, field data, or similar law enforcement agency  
9 records.

10 (e) After denying a permit, the department shall immediately notify the  
11 applicant in writing of the denial and the reasons for the denial. After making a  
12 decision to grant or deny a permit for which a municipality has filed an objection  
13 under par. (d), the department shall immediately notify the governing body of the  
14 municipality in writing of its decision and the reasons for the decision.

15 (f) 1. The department's denial of a permit under this section is subject to judicial  
16 review under ch. 227.

17 2. The department's decision to grant a permit under this section regardless of  
18 an objection filed under par. (d) is subject to judicial review under ch. 227.

19 (g) The department shall not issue a permit under this section to any person  
20 who does not hold a valid certificate under s. 73.03 (50).

21 **(3) FEES; TERM.** (a) Each person who applies for a permit under this section  
22 shall submit with the application a \$250 fee. A permit issued under this section is  
23 valid for one year and may be renewed, except that the department may revoke or  
24 suspend a permit prior to its expiration. A person is not entitled to a refund of the

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1 fees paid under this subsection if the person's permit is denied, revoked, or  
2 suspended.

3 (b) A permittee shall annually pay to the department a fee for as long as the  
4 person holds a valid permit under this section. The annual fee for a marijuana  
5 processor permittee is \$2,000. The annual fee for a marijuana producer permittee  
6 is one of the following, unless the department, by rule, establishes a higher amount:

7 1. If the permittee plants, grows, cultivates, or harvests not more than 1,800  
8 marijuana plants, \$1,800.

9 2. If the permittee plants, grows, cultivates, or harvests more than 1,800 but  
10 not more than 3,600 marijuana plants, \$2,900.

11 3. If the permittee plants, grows, cultivates, or harvests more than 3,600 but  
12 not more than 6,000 marijuana plants, \$3,600.

13 4. If the permittee plants, grows, cultivates, or harvests more than 6,000 but  
14 not more than 10,200 marijuana plants, \$5,100.

15 5. If the permittee plants, grows, cultivates, or harvests more than 10,200  
16 marijuana plants, \$7,100 plus \$800 for every 3,600 marijuana plants over 10,200.

17 (4) SCHOOLS. The department may not issue a permit under this section to  
18 operate as a marijuana producer within 500 feet of the perimeter of the grounds of  
19 any elementary or secondary school.

20 (5) EDUCATION AND AWARENESS CAMPAIGN. The department shall develop and  
21 make available training programs for marijuana producers on how to safely and  
22 efficiently plant, grow, cultivate, harvest, and otherwise handle marijuana, and for  
23 marijuana processors on how to safely and efficiently produce and handle marijuana  
24 products and test marijuana for contaminants. The department shall conduct an  
25 awareness campaign to inform potential marijuana producers and marijuana

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1 processors of the availability and viability of marijuana as a crop or product in this  
2 state.

3 **(6) RULES.** The department shall promulgate rules necessary to administer and  
4 enforce this section, including rules relating to the inspection of the plants, facilities,  
5 and products of permittees; training requirements for employees of permittees; and  
6 the competitive scoring system for determining which applicants are eligible to  
7 receive a permit under this section.

8 **(7) PENALTIES.** (a) Any person who violates sub. (2), fails to pay the required  
9 fee under sub. (3), or violates any of the requirements established by the rules  
10 promulgated under sub. (6) shall be fined not less than \$100 nor more than \$500 or  
11 imprisoned not more than 6 months or both.

12 (b) In addition to the penalties imposed under par. (a), the department shall  
13 revoke the permit of any person convicted of any violation described under par. (a)  
14 and not issue another permit to that person for a period of 2 years following the  
15 revocation.

16 **SECTION 24.** 94.57 of the statutes is created to read:

17 **94.57 Testing laboratories.** The department shall register entities as  
18 tetrahydrocannabinols testing laboratories. The laboratories may possess or  
19 manufacture tetrahydrocannabinols or drug paraphernalia and shall perform the  
20 following services:

21 **(1)** Test marijuana produced for the medical use of tetrahydrocannabinols for  
22 potency and for mold, fungus, pesticides, and other contaminants.

23 **(2)** Collect information on research findings and conduct research related to  
24 the medical use of tetrahydrocannabinols, including research that identifies  
25 potentially unsafe levels of contaminants.

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1           **(3)** Provide training on the following:

2           (a) The safe and efficient cultivation, harvesting, packaging, labeling, and  
3 distribution of marijuana for the medical use of tetrahydrocannabinols.

4           (b) Security and inventory accountability procedures.

5           (c) The most recent research on the use of tetrahydrocannabinols.

6           **SECTION 25.** 100.145 of the statutes is created to read:

7           **100.145 Recreational marijuana logotype.** The department shall design  
8 an official logotype appropriate for including on a label affixed to recreational  
9 marijuana under s. 139.973 (10) (a).

10          **SECTION 26.** 108.02 (18r) of the statutes is created to read:

11          108.02 **(18r)** MARIJUANA. “Marijuana” has the meaning given in s. 111.32 (11m).

12          **SECTION 27.** 108.04 (5m) of the statutes is created to read:

13          108.04 **(5m)** DISCHARGE FOR USE OF MARIJUANA. (a) Notwithstanding sub. (5),  
14 “misconduct,” for purposes of sub. (5), does not include the employee’s use of  
15 marijuana off the employer’s premises during nonworking hours or a violation of the  
16 employer’s policy concerning such use, unless termination of the employee because  
17 of that use is permitted under s. 111.35.

18          (b) Notwithstanding sub. (5g), “substantial fault,” for purposes of sub. (5g), does  
19 not include the employee’s use of marijuana off the employer’s premises during  
20 nonworking hours or a violation of the employer’s policy concerning such use, unless  
21 termination of the employee because of that use is permitted under s. 111.35.

22          **SECTION 28.** 111.32 (9m) of the statutes is created to read:

23          111.32 **(9m)** “Lawful product” includes marijuana.

24          **SECTION 29.** 111.32 (11m) of the statutes is created to read:

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1           111.32 **(11m)** “Marijuana” means all parts of the plants of the genus Cannabis,  
2           whether growing or not; the seeds thereof; the resin extracted from any part of the  
3           plant; and every compound, manufacture, salt, derivative, mixture, or preparation  
4           of the plant, its seeds or resin, including tetrahydrocannabinols.

5           **SECTION 30.** 111.35 (2) (e) of the statutes is amended to read:

6           111.35 **(2)** (e) Conflicts with any federal or state statute, rule or regulation.  
7           This paragraph does not apply with respect to violations concerning marijuana or  
8           tetrahydrocannabinols under 21 USC 841 to 865.

9           **SECTION 31.** 114.09 (2) (bm) 1. (intro.) of the statutes is amended to read:

10          114.09 **(2)** (bm) 1. (intro.) Except as provided in subd. 1. a. or b., the court shall  
11          order the person violating sub. (1) (b) 1. or 1m. to submit to and comply with an  
12          assessment by an approved public treatment facility as defined in s. 51.45 (2) (c) for  
13          examination of the person’s use of alcohol, tetrahydrocannabinols, controlled  
14          substances, or controlled substance analogs and development of an airman safety  
15          plan for the person. The court shall notify the person, the department, and the proper  
16          federal agency of the assessment order. The assessment order shall:

17          **SECTION 32.** 114.09 (2) (bm) 4. of the statutes is amended to read:

18          114.09 **(2)** (bm) 4. The assessment report shall order compliance with an  
19          airman safety plan. The report shall inform the person of the fee provisions under  
20          s. 46.03 (18) (f). The safety plan may include a component that makes the person  
21          aware of the effect of his or her offense on a victim and a victim’s family. The safety  
22          plan may include treatment for the person’s misuse, abuse, or dependence on alcohol,  
23          tetrahydrocannabinols, controlled substances, or controlled substance analogs. If  
24          the plan requires inpatient treatment, the treatment shall not exceed 30 days. An  
25          airman safety plan under this paragraph shall include a termination date consistent

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1 with the plan that shall not extend beyond one year. The county department under  
2 s. 51.42 shall assure notification of the department of transportation and the person  
3 of the person's compliance or noncompliance with assessment and treatment.

4 **SECTION 33.** 115.35 (1) of the statutes is renumbered 115.35 (1) (a) (intro.) and  
5 amended to read:

6 115.35 (1) (a) (intro.) A critical health problems education program is  
7 established in the department. The program shall be a systematic and integrated  
8 program designed to provide appropriate learning experiences based on scientific  
9 knowledge of the human organism as it functions within its environment and  
10 designed to favorably influence the health, understanding, attitudes and practices  
11 of the individual child which will enable him or her to adapt to changing health  
12 problems of our society. The program shall be designed to educate youth with regard  
13 to critical health problems and shall include, but not be limited to, the following  
14 topics as the basis for comprehensive education curricula in all elementary and  
15 secondary schools: ~~controlled~~

16 1. Controlled substances, as defined in s. 961.01 (4); controlled substance  
17 analogs, as defined in s. 961.01 (4m); alcohol; and tobacco; ~~mental.~~

18 2. Mental health; ~~sexually.~~

19 3. Sexually transmitted diseases, including acquired immunodeficiency  
20 syndrome; ~~human.~~

21 4. Human growth and development; ~~and.~~

22 5. Other related health and safety topics as determined by the department.

23 (b) Participation in the human growth and development topic of the curricula  
24 described in par. (a) shall be entirely voluntary. The department may not require a  
25 school board to use a specific human growth and development curriculum.



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1           **SECTION 34.** Subchapter IV of chapter 139 [precedes 139.97] of the statutes is  
2 created to read:

**CHAPTER 139****SUBCHAPTER IV****MARIJUANA TAX AND REGULATION**

6           **139.97 Definitions.** In this subchapter:

7           **(1)** “Department” means the department of revenue.

8           **(2)** “Lot” means a definite quantity of marijuana or usable marijuana identified  
9 by a lot number, every portion or package of which is consistent with the factors that  
10 appear in the labeling.

11           **(3)** “Lot number” means a number that specifies the person who holds a valid  
12 permit under this subchapter and the harvesting or processing date for each lot.

13           **(4)** “Marijuana” has the meaning given in s. 961.70 (3).

14           **(5)** “Marijuana distributor” means a person in this state who purchases or  
15 receives usable marijuana from a marijuana processor and who sells or otherwise  
16 transfers the usable marijuana to a marijuana retailer for the purpose of resale to  
17 consumers.

18           **(6)** “Marijuana processor” means a person in this state who processes  
19 marijuana into usable marijuana, packages and labels usable marijuana for sale in  
20 retail outlets, and sells at wholesale or otherwise transfers usable marijuana to  
21 marijuana distributors.

22           **(7)** “Marijuana producer” means a person in this state who produces marijuana  
23 and sells it at wholesale or otherwise transfers it to marijuana processors.

24           **(8)** “Marijuana retailer” means a person in this state that sells usable  
25 marijuana at a retail outlet.

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1           **(9)** “Microbusiness” means a marijuana producer that produces marijuana in  
2 one area that is less than 10,000 square feet and who also operates as any 2 of the  
3 following:

4           (a) A marijuana processor.

5           (b) A marijuana distributor.

6           (c) A marijuana retailer.

7           **(10)** “Permittee” means a marijuana producer, marijuana processor, marijuana  
8 distributor, marijuana retailer, or microbusiness that is issued a permit under s.  
9 139.972.

10          **(11)** “Retail outlet” means a location for the retail sale of usable marijuana.

11          **(12)** “Sales price” has the meaning given in s. 77.51 (15b).

12          **(13)** “Usable marijuana” means marijuana that has been processed for human  
13 consumption and includes dried marijuana flowers, marijuana-infused products,  
14 and marijuana edibles.

15          **139.971 Marijuana tax.** **(1)** (a) An excise tax is imposed on a marijuana  
16 producer at the rate of 15 percent of the sales price on each wholesale sale or transfer  
17 in this state of marijuana to a marijuana processor. This paragraph applies to a  
18 microbusiness that transfers marijuana to a processing operation within the  
19 microbusiness.

20          (b) An excise tax is imposed on a marijuana retailer at the rate of 10 percent  
21 of the sales price on each retail sale in this state of usable marijuana, except that the  
22 tax does not apply to sales of usable marijuana to an individual who holds a valid tax  
23 exemption certificate issued under s. 73.17 (4).

24          **(2)** Each person liable for the taxes imposed under sub. (1) shall pay the taxes  
25 to the department no later than the 15th day of the month following the month in

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1 which the person's tax liability is incurred and shall include with the payment a  
2 return on a form prescribed by the department.

3 (3) For purposes of this section, a marijuana producer may not sell marijuana  
4 directly to a marijuana distributor or marijuana retailer, and a marijuana retailer  
5 may purchase usable marijuana for resale only from a marijuana distributor. This  
6 subsection does not apply to a microbusiness that transfers marijuana or usable  
7 marijuana to another operation with the microbusiness.

8 **139.972 Permits required.** (1) (a) No person may operate in this state as a  
9 marijuana producer, marijuana processor, marijuana distributor, marijuana  
10 retailer, or microbusiness without first filing an application for and obtaining the  
11 proper permit from the department to perform such operations. In addition, no  
12 person may operate in this state as a marijuana producer or marijuana processor  
13 without first filing an application for and obtaining the proper permit under s. 94.56.

14 (b) This section applies to all officers, directors, agents, and stockholders  
15 holding 5 percent or more of the stock of any corporation applying for a permit under  
16 this section.

17 (c) Subject to ss. 111.321, 111.322, and 111.335, a permit under this section may  
18 not be granted to any person to whom any of the following applies:

19 1. The person has been convicted of a violent misdemeanor, as defined in s.  
20 941.29 (1g) (b), at least 3 times.

21 2. The person has been convicted of a violent felony, as defined in s. 941.29 (1g)  
22 (a), unless pardoned.

23 3. During the preceding 3 years, the person has been committed under s. 51.20  
24 for being drug dependent.

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1           4. The person chronically and habitually uses alcohol beverages or other  
2 substances to the extent that his or her normal faculties are impaired. A person is  
3 presumed to chronically and habitually use alcohol beverages or other substances to  
4 the extent that his or her normal faculties are impaired if, within the preceding 3  
5 years, any of the following applies:

6           a. The person has been committed for involuntary treatment under s. 51.45  
7 (13).

8           b. The person has been convicted of a violation of s. 941.20 (1) (b).

9           c. In 2 or more cases arising out of separate incidents, a court has found the  
10 person to have committed a violation of s. 346.63 or a local ordinance in conformity  
11 with that section; a violation of a law of a federally recognized American Indian tribe  
12 or band in this state in conformity with s. 346.63; or a violation of the law of another  
13 jurisdiction, as defined in s. 340.01 (41m), that prohibits use of a motor vehicle while  
14 intoxicated, while under the influence of a controlled substance, a controlled  
15 substance analog, or a combination thereof, with an excess or specified range of  
16 alcohol concentration, or while under the influence of any drug to a degree that  
17 renders the person incapable of safely driving, as those or substantially similar  
18 terms are used in that jurisdiction's laws.

19           5. The person has income that comes principally from gambling or has been  
20 convicted of 2 or more gambling offenses.

21           6. The person has been convicted of crimes relating to prostitution.

22           7. The person has been convicted of of crimes relating to loaning money or  
23 anything of value to persons holding licenses or permits pursuant to ch. 125.

24           8. The person is under the age of 21.

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1           9. The person has not been a resident of this state continuously for at least 90  
2 days prior to the application date.

3           (cm) Notwithstanding ss. 66.0134 and 947.21, an applicant with 20 or more  
4 employees may not receive a permit under this section to operate as a marijuana  
5 distributor or marijuana retailer unless the applicant certifies to the department  
6 that the applicant has entered into a labor peace agreement, as defined in s. 94.56  
7 (1) (a), and will abide by the terms of the agreement as a condition of maintaining  
8 a valid permit under this section. The applicant shall submit to the department a  
9 copy of the page of the labor peace agreement that contains the signatures of the  
10 union representative and the applicant.

11           (cn) The department shall use a competitive scoring system to determine which  
12 applicants are eligible to receive a permit under this section. The department shall  
13 issue permits to the highest scoring applicants that it determines will best protect  
14 the environment; provide stable, family-supporting jobs to local residents; ensure  
15 worker and consumer safety; operate secure facilities; and uphold the laws of the  
16 jurisdictions in which they operate. The department shall, using criteria established  
17 by rule, score an applicant for a permit to operate as a marijuana retailer on the  
18 applicant's ability to articulate a social equity plan related to the operation of a  
19 marijuana retail establishment. The department may deny a permit to an applicant  
20 with a low score as determined under this paragraph. The department may request  
21 that the applicant provide any information or documentation that the department  
22 deems necessary for purposes of making a determination under this paragraph.

23           (d) 1. Before the department issues a new or renewed permit under this section,  
24 the department shall give notice of the permit application to the governing body of  
25 the municipality where the permit applicant intends to operate the premises of a

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1 marijuana producer, marijuana processor, marijuana distributor, marijuana  
2 retailer, or microbusiness. No later than 30 days after the department submits the  
3 notice, the governing body of the municipality may file with the department a written  
4 objection to granting or renewing the permit. At the municipality's request, the  
5 department may extend the period for filing objections.

6 2. A written objection filed under subd. 1. shall provide all the facts on which  
7 the objection is based. In determining whether to grant or deny a permit for which  
8 an objection has been filed under this paragraph, the department shall give  
9 substantial weight to objections from a municipality based on chronic illegal activity  
10 associated with the premises for which the applicant seeks a permit or the premises  
11 of any other operation in this state for which the applicant holds or has held a valid  
12 permit or license, the conduct of the applicant's patrons inside or outside the  
13 premises of any other operation in this state for which the applicant holds or has held  
14 a valid permit or license, and local zoning ordinances. In this subdivision, "chronic  
15 illegal activity" means a pervasive pattern of activity that threatens the public  
16 health, safety, and welfare of the municipality, including any crime or ordinance  
17 violation, and that is documented in crime statistics, police reports, emergency  
18 medical response data, calls for service, field data, or similar law enforcement agency  
19 records.

20 (e) After denying a permit, the department shall immediately notify the  
21 applicant in writing of the denial and the reasons for the denial. After making a  
22 decision to grant or deny a permit for which a municipality has filed an objection  
23 under par. (d), the department shall immediately notify the governing body of the  
24 municipality in writing of its decision and the reasons for the decision.

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1 (f) 1. The department's denial of a permit under this section is subject to judicial  
2 review under ch. 227.

3 2. The department's decision to grant a permit under this section regardless of  
4 an objection filed under par. (d) is subject to judicial review under ch. 227.

5 (g) The department shall not issue a permit under this section to any person  
6 who does not hold a valid certificate under s. 73.03 (50).

7 (2) Each person who applies for a permit under this section shall submit with  
8 the application a \$250 fee. Each person who is granted a permit under this section  
9 shall annually pay to the department a \$2,000 fee for as long as the person holds a  
10 valid permit under this section. A permit issued under this section is valid for one  
11 year and may be renewed, except that the department may revoke or suspend a  
12 permit prior to its expiration. A person is not entitled to a refund of the fees paid  
13 under this subsection if the person's permit is denied, revoked, or suspended.

14 (3) The department may not issue a permit under this section to operate any  
15 premises which are within 500 feet of the perimeter of the grounds of any elementary  
16 or secondary school, playground, recreation facility, child care facility, public park,  
17 public transit facility, or library.

18 (4) Under this section, a separate permit is required for and issued to each class  
19 of permittee, and the permit holder may perform only the operations authorized by  
20 the permit. A permit issued under this section is not transferable from one person  
21 to another or from one premises to another. A separate permit is required for each  
22 place in this state where the operations of a marijuana producer, marijuana  
23 processor, marijuana distributor, marijuana retailer, or microbusiness occur,  
24 including each retail outlet. No person who has been issued a permit to operate as  
25 a marijuana retailer, or who has any direct or indirect financial interest in the

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1 operation of a marijuana retailer, shall be issued a permit to operate as a marijuana  
2 producer, marijuana processor, or marijuana distributor. A person who has been  
3 issued a permit to operate as a microbusiness is not required to hold separate permits  
4 to operate as a marijuana processor, marijuana distributor, or marijuana retailer,  
5 but shall specify on the person's application for a microbusiness permit the activities  
6 that the person will be engaged in as a microbusiness.

7 (5) Each person issued a permit under this section shall post the permit in a  
8 conspicuous place on the premises to which the permit relates.

9 **139.973 Regulation.** (1) (a) No permittee may employ an individual who is  
10 under the age of 21 to work in the business to which the permit relates.

11 (b) Subject to ss. 111.321, 111.322, and 111.335, no permittee may employ an  
12 individual if any of the conditions under s. 139.972 (1) (c) 1. to 7. applies to the  
13 individual.

14 (2) A retail outlet shall sell no products or services other than usable marijuana  
15 or paraphernalia intended for the storage or use of usable marijuana.

16 (3) No marijuana retailer may allow a person who is under the age of 21 to enter  
17 or be on the premises of a retail outlet in violation of s. 961.71 (2m), unless that person  
18 is a qualifying patient, as defined in s. 73.17 (1) (d).

19 (4) The maximum amount of usable marijuana that a retail outlet may sell to  
20 an individual consumer in a single transaction may not exceed the permissible  
21 amount under s. 961.70 (5).

22 (4m) A marijuana retailer may not collect, retain, or distribute personal  
23 information regarding the retailer's customers except that which is necessary to  
24 complete a sale of usable marijuana.



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1           **(5)** No marijuana retailer may display any signage in a window, on a door, or  
2           on the outside of the premises of a retail outlet that is visible to the general public  
3           from a public right-of-way, other than a single sign that is no larger than 1,600  
4           square inches identifying the retail outlet by the permittee's business or trade name.

5           **(6)** No marijuana retailer may display usable marijuana in a manner that is  
6           visible to the general public from a public right-of-way.

7           **(7)** No marijuana retailer or employee of a retail outlet may consume, or allow  
8           to be consumed, any usable marijuana on the premises of the retail outlet.

9           **(7m)** A marijuana retailer may operate a retail outlet only between the hours  
10          of 8 a.m. and 8 p.m.

11          **(8)** Except as provided under sub. (5), no marijuana producer, marijuana  
12          processor, marijuana distributor, marijuana retailer, or microbusiness may place or  
13          maintain, or cause to be placed or maintained, an advertisement of usable marijuana  
14          in any form or through any medium.

15          **(9)** (a) On a schedule determined by the department, every marijuana  
16          producer, marijuana processor, or microbusiness shall submit representative  
17          samples of the marijuana and usable marijuana produced or processed by the  
18          marijuana producer, marijuana processor, or microbusiness to a testing laboratory  
19          registered under s. 94.57 for testing marijuana and usable marijuana in order to  
20          certify that the marijuana and usable marijuana comply with standards prescribed  
21          by the department by rule, including testing for potency and for mold, fungus,  
22          pesticides, and other contaminants. The laboratory testing the sample shall destroy  
23          any part of the sample that remains after the testing.

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1 (b) Marijuana producers, marijuana processors, and microbusinesses shall  
2 submit the results of the testing provided under par. (a) to the department in the  
3 manner prescribed by the department by rule.

4 (c) If a representative sample tested under par. (a) does not meet the standards  
5 prescribed by the department, the department shall take the necessary action to  
6 ensure that the entire lot from which the sample was taken is destroyed. The  
7 department shall promulgate rules to determine lots and lot numbers for purposes  
8 of this subsection and for the reporting of lots and lot numbers to the department.

9 **(10)** (a) A marijuana processor or a microbusiness that operates as a marijuana  
10 processor shall affix a label to all usable marijuana that the marijuana processor or  
11 microbusiness sells to marijuana distributors. The label may not be designed to  
12 appeal to persons under the age of 18. The label shall include all of the following:

13 1. The ingredients and the tetrahydrocannabinols concentration in the usable  
14 marijuana.

15 2. The producer's business or trade name.

16 3. The licensee or registrant number.

17 4. The unique identification number.

18 5. The harvest date.

19 6. The strain name and product identity.

20 7. The net weight.

21 8. The activation time.

22 9. The name of laboratory performing any test, the test batch number, and the  
23 test analysis dates.

24 10. The logotype for recreational marijuana developed by the department of  
25 agriculture, trade and consumer protection under s. 100.145.

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1           11. Warnings about the risks of marijuana use and pregnancy and risks of  
2 marijuana use by persons under the age of 18.

3           (b) No marijuana processor or microbusiness that operates as a marijuana  
4 processor may make usable marijuana using marijuana grown outside this state.  
5 The label on each package of usable marijuana may indicate that the usable  
6 marijuana is made in this state.

7           **(11)** (a) No permittee may sell marijuana or usable marijuana that contains  
8 more than 3 parts tetrahydrocannabinols to one part cannabidiol.

9           (b) No permittee may sell marijuana or usable marijuana that tests positive  
10 under sub. (9) (a) for mold, fungus, pesticides, or other contaminants if the  
11 contaminants, or level of contaminants, are identified by a testing laboratory to be  
12 potentially unsafe to the consumer.

13           **(12)** Immediately after beginning employment with a permittee, every  
14 employee of a permittee shall receive training, approved by the department, on the  
15 safe handling of marijuana and usable marijuana and on security and inventory  
16 accountability procedures.

17           **(13)** The department shall deposit 60 percent of all moneys received under this  
18 subchapter into the community reinvestment fund.

19           **139.974 Records and reports.** **(1)** Every permittee shall keep accurate and  
20 complete records of the production and sales of marijuana and usable marijuana in  
21 this state. The records shall be kept on the premises described in the permit and in  
22 such manner as to ensure permanency and accessibility for inspection at reasonable  
23 hours by the department's authorized personnel. The department shall prescribe  
24 reasonable and uniform methods of keeping records and making reports and shall  
25 provide the necessary forms to permittees.

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1           **(2)** If the department determines that any permittee's records are not kept in  
2 the prescribed form or are in such condition that the department requires an unusual  
3 amount of time to determine from the records the amount of the tax due, the  
4 department shall give notice to the permittee that the permittee is required to revise  
5 the permittee's records and keep them in the prescribed form. If the permittee fails  
6 to comply within 30 days, the permittee shall pay the expenses reasonably  
7 attributable to a proper examination and tax determination at the rate of \$30 a day  
8 for each auditor used to make the examination and determination. The department  
9 shall send a bill for such expenses, and the permittee shall pay the amount of such  
10 bill within 10 days.

11           **(3)** If any permittee fails to file a report when due, the permittee shall be  
12 required to pay a late filing fee of \$10. A report that is mailed is filed on time if it is  
13 mailed in a properly addressed envelope with postage prepaid, the envelope is  
14 officially postmarked, or marked or recorded electronically as provided under section  
15 7502 (f) (2) (c) of the Internal Revenue Code, on the date due, and the report is  
16 actually received by the department or at the destination that the department  
17 prescribes within 5 days of the due date. A report that is not mailed is timely if it  
18 is received on or before the due date by the department or at the destination that the  
19 department prescribes. For purposes of this subsection, "mailed" includes delivery  
20 by a delivery service designated under section 7502 (f) of the Internal Revenue Code.

21           **(4)** Sections 71.78 (1), (1m), and (4) to (9) and 71.83 (2) (a) 3. and 3m., relating  
22 to confidentiality of income, franchise, and gift tax returns, apply to any information  
23 obtained from any permittee under this subchapter on a tax return, report, schedule,  
24 exhibit, or other document or from an audit report relating to any of those documents,  
25 except that the department shall publish production and sales statistics.

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1           **139.975 Administration and enforcement.** (1) The department shall  
2 administer and enforce this subchapter and promulgate rules necessary to  
3 administer and enforce this subchapter.

4           (2) The duly authorized employees of the department have all necessary police  
5 powers to prevent violations of this subchapter.

6           (3) Authorized personnel of the department of justice and the department of  
7 revenue, and any law enforcement officer, within their respective jurisdictions, may  
8 at all reasonable hours enter the premises of any permittee and examine the books  
9 and records to determine whether the tax imposed by this subchapter has been fully  
10 paid and may enter and inspect any premises where marijuana or usable marijuana  
11 is produced, processed, made, sold, or stored to determine whether the permittee is  
12 complying with this subchapter.

13           (4) The department may suspend or revoke the permit of any permittee who  
14 violates s. 100.30, any provision of this subchapter, or any rules promulgated under  
15 sub. (1). The department shall revoke the permit of any permittee who violates s.  
16 100.30 3 or more times within a 5-year period.

17           (5) No suit shall be maintained in any court to restrain or delay the collection  
18 or payment of the tax levied in s. 139.971. The aggrieved taxpayer shall pay the tax  
19 when due and, if paid under protest, may at any time within 90 days from the date  
20 of payment sue the state to recover the tax paid. If it is finally determined that any  
21 part of the tax was wrongfully collected, the secretary of administration shall pay the  
22 amount wrongfully collected. A separate suit need not be filed for each separate  
23 payment made by any taxpayer, but a recovery may be had in one suit for as many  
24 payments as may have been made.

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1           **(6)** (a) Any person may be compelled to testify in regard to any violation of this  
2 subchapter of which the person may have knowledge, even though such testimony  
3 may tend to incriminate the person, upon being granted immunity from prosecution  
4 in connection with the testimony, and upon the giving of such testimony, the person  
5 shall not be prosecuted because of the violation relative to which the person has  
6 testified.

7           (b) The immunity provided under par. (a) is subject to the restrictions under  
8 s. 972.085.

9           **(7)** The provisions on timely filing under s. 71.80 (18) apply to the tax imposed  
10 under this subchapter.

11           **(8)** Sections 71.74 (1), (2), (10), (11), and (14), 71.77, 71.91 (1) (a) and (c) and  
12 (2) to (7), 71.92, and 73.0301 as they apply to the taxes under ch. 71 apply to the taxes  
13 under this subchapter. Section 71.74 (13) as it applies to the collection of the taxes  
14 under ch. 71 applies to the collection of the taxes under this subchapter, except that  
15 the period during which notice of an additional assessment shall be given begins on  
16 the due date of the report under this subchapter.

17           **(9)** Any building or place of any kind where marijuana or usable marijuana is  
18 sold, possessed, stored, or manufactured without a lawful permit or in violation of  
19 s. 139.972 or 139.973 is declared a public nuisance and may be closed and abated as  
20 such.

21           **(10)** At the request of the secretary of revenue, the attorney general may  
22 represent this state or assist a district attorney in prosecuting any case arising under  
23 this subchapter.

24           **139.976 Theft of tax moneys.** All marijuana tax moneys received by a  
25 permittee for the sale of marijuana or usable marijuana on which the tax under this

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1 subchapter has become due and has not been paid are trust funds in the permittee's  
2 possession and are the property of this state. Any permittee who fraudulently  
3 withholds, appropriates, or otherwise uses marijuana tax moneys that are the  
4 property of this state is guilty of theft under s. 943.20 (1), whether or not the  
5 permittee has or claims to have an interest in those moneys.

6 **139.977 Seizure and confiscation. (1)** All marijuana and usable marijuana  
7 produced, processed, made, kept, stored, sold, distributed, or transported in violation  
8 of this subchapter, and all tangible personal property used in connection with the  
9 marijuana or usable marijuana, is unlawful property and subject to seizure by the  
10 department or a law enforcement officer. Except as provided in sub. (2), all  
11 marijuana and usable marijuana seized under this subsection shall be destroyed.

12 **(2)** If marijuana or usable marijuana on which the tax has not been paid is  
13 seized as provided under sub. (1), it may be given to law enforcement officers to use  
14 in criminal investigations or sold to qualified buyers by the department, without  
15 notice. If the department finds that the marijuana or usable marijuana may  
16 deteriorate or become unfit for use in criminal investigations or for sale, or that those  
17 uses would otherwise be impractical, the department may order it destroyed.

18 **(3)** If marijuana or usable marijuana on which the tax has been paid is seized  
19 as provided under sub. (1), it shall be returned to the true owner if ownership can be  
20 ascertained and the owner or the owner's agent is not involved in the violation  
21 resulting in the seizure. If the ownership cannot be ascertained or if the owner or  
22 the owner's agent was guilty of the violation that resulted in the seizure of the  
23 marijuana or usable marijuana, it may be sold or otherwise disposed of as provided  
24 in sub. (2).

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1           (4) If tangible personal property other than marijuana or usable marijuana is  
2 seized as provided under sub. (1), the department shall advertise the tangible  
3 personal property for sale by publication of a class 2 notice under ch. 985. If no person  
4 claiming a lien on, or ownership of, the property has notified the department of the  
5 person's claim within 10 days after last insertion of the notice, the department shall  
6 sell the property. If a sale is not practical the department may destroy the property.  
7 If a person claiming a lien on, or ownership of, the property notifies the department  
8 within the time prescribed in this subsection, the department may apply to the  
9 circuit court in the county where the property was seized for an order directing  
10 disposition of the property or the proceeds from the sale of the property. If the court  
11 orders the property to be sold, all liens, if any, may be transferred from the property  
12 to the sale proceeds. Neither the property seized nor the proceeds from the sale shall  
13 be turned over to any claimant of lien or ownership unless the claimant first  
14 establishes that the property was not used in connection with any violation under  
15 this subchapter or that, if so used, it was done without the claimant's knowledge or  
16 consent and without the claimant's knowledge of facts that should have given the  
17 claimant reason to believe it would be put to such use. If no claim of lien or ownership  
18 is established as provided under this subsection the property may be ordered  
19 destroyed.

20           **139.978 Interest and penalties.** (1) Any person who makes or signs any  
21 false or fraudulent report under this subchapter or who attempts to evade the tax  
22 imposed by s. 139.971, or who aids in or abets the evasion or attempted evasion of  
23 that tax, may be fined not more than \$10,000 or imprisoned for not more than 9  
24 months or both.



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1           **(2)** Any permittee who fails to keep the records required by s. 139.974 (1) and  
2           (2) shall be fined not less than \$100 nor more than \$500 or imprisoned not more than  
3           6 months or both.

4           **(3)** Any person who refuses to permit the examination or inspection authorized  
5           under s. 139.975 (3) may be fined not more than \$500 or imprisoned not more than  
6           6 months or both. The department shall immediately suspend or revoke the permit  
7           of any person who refuses to permit the examination or inspection authorized under  
8           s. 139.975 (3).

9           **(4)** Any person who violates any of the provisions of this subchapter for which  
10          no other penalty is prescribed shall be fined not less than \$100 nor more than \$1,000  
11          or imprisoned not less than 10 days nor more than 90 days or both.

12          **(5)** Any person who violates any of the rules promulgated in accordance with  
13          this subchapter shall be fined not less than \$100 nor more than \$500 or imprisoned  
14          not more than 6 months or both.

15          **(6)** In addition to the penalties imposed for violating the provisions of this  
16          subchapter or any of the department's rules, the department shall revoke the permit  
17          of any person convicted of such a violation and not issue another permit to that  
18          person for a period of 2 years following the revocation.

19          **(7)** Unpaid taxes bear interest at the rate of 12 percent per year from the due  
20          date of the return until paid or deposited with the department, and all refunded taxes  
21          bear interest at the rate of 3 percent per year from the due date of the return to the  
22          date on which the refund is certified on the refund rolls.

23          **(8)** All nondelinquent payments of additional amounts owed shall be applied  
24          in the following order: penalties, interest, tax principal.

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1           **(9)** Delinquent marijuana taxes bear interest at the rate of 1.5 percent per  
2 month until paid. The taxes imposed by this subchapter shall become delinquent if  
3 not paid:

4           (a) In the case of a timely filed return, no return filed or a late return, on or  
5 before the due date of the return.

6           (b) In the case of a deficiency determination of taxes, within 2 months after the  
7 date of demand.

8           **(10)** If due to neglect an incorrect return is filed, the entire tax finally  
9 determined is subject to a penalty of 25 percent of the tax exclusive of interest or  
10 other penalty. A person filing an incorrect return has the burden of proving that the  
11 error or errors were due to good cause and not due to neglect.

12           **139.979 Personal use.** An individual who possesses no more than 6  
13 marijuana plants that have reached the flowering stage at any one time is not subject  
14 to the tax imposed under s. 139.971. An individual who possesses more than 6  
15 marijuana plants that have reached the flowering stage at any one time shall apply  
16 for the appropriate permit under s. 139.972 and pay the appropriate tax imposed  
17 under s. 139.971.

18           **139.980 Agreement with tribes.** The department may enter into an  
19 agreement with a federally recognized American Indian Tribe in this state for the  
20 administration and enforcement of this subchapter and to provide refunds of the tax  
21 imposed under s. 139.971 on marijuana sold on tribal land by or to enrolled members  
22 of the tribe residing on the tribal land.

23           **SECTION 35.** 157.06 (11) (hm) of the statutes is created to read:

24           157.06 **(11)** (hm) Unless otherwise required by federal law, a hospital,  
25 physician, procurement organization, or other person may not determine the

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1 ultimate recipient of an anatomical gift based solely upon a positive test for the use  
2 of marijuana by a potential recipient.

3 **SECTION 36.** 157.06 (11) (i) of the statutes is amended to read:

4 157.06 (11) (i) Except as provided under ~~par. pars.~~ (a) 2. and (hm), nothing in  
5 this section affects the allocation of organs for transplantation or therapy.

6 **SECTION 37.** 238.139 of the statutes is created to read:

7 **238.139 Financial assistance for underserved communities.** The  
8 corporation shall expend \$5,000,000 annually to provide grants, loans, and other  
9 assistance to underserved communities in this state, including members of minority  
10 groups, woman-owned businesses, and individuals and businesses in rural areas.

11 **SECTION 38.** 250.22 of the statutes is created to read:

12 **250.22 Health equity grants. (1)** From the appropriation under s. 20.435  
13 (1) (r), the department shall award grants to community organizations to implement  
14 community health worker care models.

15 **(2)** From the appropriation under s. 20.435 (1) (r), the department shall award  
16 grants to community organizations and local or tribal health departments to hire  
17 health equity strategists and to implement health equity action plans.

18 **SECTION 39.** 289.33 (3) (d) of the statutes is amended to read:

19 289.33 (3) (d) "Local approval" includes any requirement for a permit, license,  
20 authorization, approval, variance or exception or any restriction, condition of  
21 approval or other restriction, regulation, requirement or prohibition imposed by a  
22 charter ordinance, general ordinance, zoning ordinance, resolution or regulation by  
23 a town, city, village, county or special purpose district, including without limitation  
24 because of enumeration any ordinance, resolution or regulation adopted under s.  
25 91.73, 2007 stats., s. 59.03 (2), 59.11 (5), 59.42 (1), 59.48, 59.51 (1) and (2), 59.52 (2),

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1 (5), (6), (7), (8), (9), (11), (12), (13), (15), (16), (17), (18), (19), (20), (21), (22), (23), (24),  
2 (25), (26) and (27), 59.53 (1), (2), (3), (4), (5), (7), (8), (9), (11), (12), (13), (14), (15), (19),  
3 (20) and (23), 59.535 (2), (3) and (4), 59.54 (1), (2), (3), (4), (4m), (5), (6), (7), (8), (10),  
4 (11), (12), (16), (17), (18), (19), (20), (21), (22), (23), (24), (25) (a), and (26), 59.55 (3),  
5 (4), (5) and (6), 59.56 (1), (2), (4), (5), (6), (7), (9), (10), (11), (12), (12m), (13) and (16),  
6 59.57 (1), 59.58 (1) and (5), 59.62, 59.69, 59.692, 59.693, 59.696, 59.697, 59.698, 59.70  
7 (1), (2), (3), (5), (7), (8), (9), (10), (11), (21), (22) and (23), 59.79 (1), (2), (3), (5), (7), (8),  
8 and (10), 59.792 (2) and (3), 59.80, 59.82, 60.10, 60.22, 60.23, 60.54, 60.77, 61.34,  
9 61.35, 61.351, 61.353, 61.354, 62.11, 62.23, 62.231, 62.233, 62.234, 66.0101, 66.0415,  
10 87.30, 196.58, 200.11 (8), 236.45, 281.43 or 349.16, subch. VIII of ch. 60, or subch. III  
11 of ch. 91.

12 **SECTION 40.** 349.02 (2) (b) 4. of the statutes is amended to read:

13 349.02 (2) (b) 4. Local ordinances enacted under s. 59.54 (25) (a) or (25m) or  
14 66.0107 (1) (bm).

15 **SECTION 41.** 961.01 (14) of the statutes is renumbered 961.70 (3) and amended  
16 to read:

17 961.70 (3) “Marijuana” means all parts of the plants of the genus Cannabis,  
18 whether growing or not, with a tetrahydrocannabinols concentration that is greater  
19 than 0.3 percent on a dry weight basis; the seeds thereof; the resin extracted from  
20 any part of the plant; and every compound, manufacture, salt, derivative, mixture,  
21 or preparation of the plant, its seeds or resin, ~~including tetrahydrocannabinols.~~  
22 “Marijuana” does include the mature stalks if mixed with other parts of the plant,  
23 but does not include fiber produced from the stalks, oil or cake made from the seeds  
24 of the plant, any other compound, manufacture, salt, derivative, mixture, or  
25 preparation of the mature stalks (except the resin extracted therefrom), fiber, oil, or

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1 cake or the sterilized seed of the plant which is incapable of germination.

2 “Marijuana” does not include hemp, as defined in s. 94.55 (1).

3 **SECTION 42.** 961.11 (4g) of the statutes is repealed.

4 **SECTION 43.** 961.14 (4) (t) of the statutes is repealed.

5 **SECTION 44.** 961.32 (2m) of the statutes is repealed.

6 **SECTION 45.** 961.34 of the statutes is renumbered 961.75, and 961.75 (title), as  
7 renumbered, is amended to read:

8 **961.75 (title) ~~Controlled substances~~ Marijuana therapeutic research.**

9 **SECTION 46.** 961.38 (1n) of the statutes is repealed.

10 **SECTION 47.** 961.41 (1) (h) of the statutes is repealed.

11 **SECTION 48.** 961.41 (1m) (h) of the statutes is repealed.

12 **SECTION 49.** 961.41 (1q) of the statutes is repealed.

13 **SECTION 50.** 961.41 (1r) of the statutes is amended to read:

14 **961.41 (1r) DETERMINING WEIGHT OF SUBSTANCE.** In determining amounts under  
15 s. 961.49 (2) (b), 1999 stats., and subs. (1) and (1m), an amount includes the weight  
16 of cocaine, cocaine base, heroin, phencyclidine, lysergic acid diethylamide, psilocin,  
17 psilocybin, amphetamine, methamphetamine, ~~tetrahydrocannabinols~~, synthetic  
18 cannabinoids, or substituted cathinones, or any controlled substance analog of any  
19 of these substances together with any compound, mixture, diluent, plant material  
20 or other substance mixed or combined with the controlled substance or controlled  
21 substance analog. ~~In addition, in determining amounts under subs. (1) (h) and (1m)~~  
22 ~~(h), the amount of tetrahydrocannabinols means anything included under s. 961.14~~  
23 ~~(4) (t) and includes the weight of any marijuana.~~

24 **SECTION 51.** 961.41 (1x) of the statutes is amended to read:

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1           961.41 **(1x)** CONSPIRACY. Any person who conspires, as specified in s. 939.31,  
2 to commit a crime under sub. (1) (cm) to (h) or (1m) (cm) to ~~(h)~~ (g) is subject to the  
3 applicable penalties under sub. (1) (cm) to (h) or (1m) (cm) to ~~(h)~~ (g).

4           **SECTION 52.** 961.41 (3g) (c) of the statutes is amended to read:

5           961.41 **(3g)** (c) *Cocaine and cocaine base.* If a person possesses or attempts to  
6 possess cocaine or cocaine base, or a controlled substance analog of cocaine or cocaine  
7 base, the person shall be fined not more than \$5,000 and may be imprisoned for not  
8 more than one year in the county jail upon a first conviction and is guilty of a Class  
9 I felony for a 2nd or subsequent offense. For purposes of this paragraph, an offense  
10 is considered a 2nd or subsequent offense if, prior to the offender's conviction of the  
11 offense, the offender has at any time been convicted of any felony or misdemeanor  
12 under this chapter or under any statute of the United States or of any state relating  
13 to controlled substances, controlled substance analogs, narcotic drugs, ~~marijuana,~~  
14 or depressant, stimulant, or hallucinogenic drugs.

15           **SECTION 53.** 961.41 (3g) (d) of the statutes is amended to read:

16           961.41 **(3g)** (d) *Certain hallucinogenic and stimulant drugs.* If a person  
17 possesses or attempts to possess lysergic acid diethylamide, phencyclidine,  
18 amphetamine, 3,4-methylenedioxymethamphetamine, methcathinone, cathinone,  
19 N-benzylpiperazine, a substance specified in s. 961.14 (4) (a) to (h), (m) to (q), (sm),  
20 (u) to (xb), or (7) (L), psilocin, or psilocybin, or a controlled substance analog of  
21 lysergic acid diethylamide, phencyclidine, amphetamine,  
22 3,4-methylenedioxymethamphetamine, methcathinone, cathinone,  
23 N-benzylpiperazine, a substance specified in s. 961.14 (4) (a) to (h), (m) to (q), (sm),  
24 (u) to (xb), or (7) (L), psilocin, or psilocybin, the person may be fined not more than  
25 \$5,000 or imprisoned for not more than one year in the county jail or both upon a first

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1 conviction and is guilty of a Class I felony for a 2nd or subsequent offense. For  
2 purposes of this paragraph, an offense is considered a 2nd or subsequent offense if,  
3 prior to the offender's conviction of the offense, the offender has at any time been  
4 convicted of any felony or misdemeanor under this chapter or under any statute of  
5 the United States or of any state relating to controlled substances, controlled  
6 substance analogs, narcotic drugs, ~~marijuana~~, or depressant, stimulant, or  
7 hallucinogenic drugs.

8 **SECTION 54.** 961.41 (3g) (e) of the statutes is repealed.

9 **SECTION 55.** 961.41 (3g) (em) of the statutes is amended to read:

10 961.41 **(3g)** (em) *Synthetic cannabinoids*. If a person possesses or attempts to  
11 possess a controlled substance specified in s. 961.14 (4) (tb), or a controlled substance  
12 analog of a controlled substance specified in s. 961.14 (4) (tb), the person may be fined  
13 not more than \$1,000 or imprisoned for not more than 6 months or both upon a first  
14 conviction and is guilty of a Class I felony for a 2nd or subsequent offense. For  
15 purposes of this paragraph, an offense is considered a 2nd or subsequent offense if,  
16 prior to the offender's conviction of the offense, the offender has at any time been  
17 convicted of any felony or misdemeanor under this chapter or under any statute of  
18 the United States or of any state relating to controlled substances, controlled  
19 substance analogs, narcotic drugs, ~~marijuana~~, or depressant, stimulant, or  
20 hallucinogenic drugs.

21 **SECTION 56.** 961.47 (1) of the statutes is amended to read:

22 961.47 **(1)** Whenever any person who has not previously been convicted of any  
23 offense under this chapter, or of any offense under any statute of the United States  
24 or of any state or of any county ordinance relating to controlled substances or  
25 controlled substance analogs, narcotic drugs, ~~marijuana~~ or stimulant, depressant,

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1 or hallucinogenic drugs, pleads guilty to or is found guilty of possession or attempted  
2 possession of a controlled substance or controlled substance analog under s. 961.41  
3 (3g) (b), the court, without entering a judgment of guilt and with the consent of the  
4 accused, may defer further proceedings and place him or her on probation upon terms  
5 and conditions. Upon violation of a term or condition, the court may enter an  
6 adjudication of guilt and proceed as otherwise provided. Upon fulfillment of the  
7 terms and conditions, the court shall discharge the person and dismiss the  
8 proceedings against him or her. Discharge and dismissal under this section shall be  
9 without adjudication of guilt and is not a conviction for purposes of disqualifications  
10 or disabilities imposed by law upon conviction of a crime, including the additional  
11 penalties imposed for 2nd or subsequent convictions under s. 961.48. There may be  
12 only one discharge and dismissal under this section with respect to any person.

13 **SECTION 57.** 961.48 (3) of the statutes is amended to read:

14 961.48 (3) For purposes of this section, a felony offense under this chapter is  
15 considered a 2nd or subsequent offense if, prior to the offender's conviction of the  
16 offense, the offender has at any time been convicted of any felony or misdemeanor  
17 offense under this chapter or under any statute of the United States or of any state  
18 relating to controlled substances or controlled substance analogs, narcotic drugs,  
19 ~~marijuana~~ or depressant, stimulant, or hallucinogenic drugs.

20 **SECTION 58.** 961.48 (5) of the statutes is amended to read:

21 961.48 (5) This section does not apply if the person is presently charged with  
22 a felony under s. 961.41 (3g) (c), (d), ~~(e)~~, or (g).

23 **SECTION 59.** 961.49 (1m) (intro.) of the statutes is amended to read:

24 961.49 (1m) (intro.) If any person violates s. 961.41 (1) (cm), (d), (e), (f), or (g)  
25 ~~or (h)~~ by delivering or distributing, or violates s. 961.41 (1m) (cm), (d), (e), (f), or (g)



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1 ~~or (h)~~ by possessing with intent to deliver or distribute, cocaine, cocaine base, heroin,  
2 phencyclidine, lysergic acid diethylamide, psilocin, psilocybin, amphetamine,  
3 methamphetamine, or methcathinone ~~or any form of tetrahydrocannabinols~~ or a  
4 controlled substance analog of any of these substances and the delivery, distribution  
5 or possession takes place under any of the following circumstances, the maximum  
6 term of imprisonment prescribed by law for that crime may be increased by 5 years:

7 **SECTION 60.** 961.571 (1) (a) 7. of the statutes is repealed.

8 **SECTION 61.** 961.571 (1) (a) 11. (intro.) of the statutes is amended to read:

9 961.571 (1) (a) 11. (intro.) Objects used, designed for use or primarily intended  
10 for use in ingesting, inhaling, or otherwise introducing marijuana, cocaine, hashish  
11 or hashish oil into the human body, such as:

12 **SECTION 62.** 961.571 (1) (a) 11. e. of the statutes is repealed.

13 **SECTION 63.** 961.571 (1) (a) 11. k. and L. of the statutes are repealed.

14 **SECTION 64.** Subchapter VIII of chapter 961 [precedes 961.70] of the statutes  
15 is created to read:

**CHAPTER 961****SUBCHAPTER VIII****REGULATION OF MARIJUANA**

19 **961.70 Definitions.** In this subchapter:

20 (2) "Legal age" means 21 years of age, except in the case of a qualifying patient,  
21 as defined in s. 73.17 (1) (d).

22 (5) "Permissible amount" means one of the following:

23 (a) For a person who is a resident of Wisconsin, an amount that does not exceed  
24 2 ounces of usable marijuana.

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1 (b) For a person who is not a resident of Wisconsin, an amount that does not  
2 exceed one-quarter ounce of usable marijuana.

3 (6) "Permittee" has the meaning given under s. 139.97 (10).

4 (8) "Retail outlet" has the meaning given in s. 139.97 (11).

5 (9) "Tetrahydrocannabinols concentration" means the percent of  
6 delta-9-tetrahydrocannabinol content per dry weight of any part of the plant  
7 Cannabis, or per volume or weight of marijuana product, or the combined percent of  
8 delta-9-tetrahydrocannabinol and tetrahydrocannabinolic acid in any part of the  
9 plant Cannabis regardless of moisture content.

10 (11) "Underage person" means a person who has not attained the legal age.

11 (12) "Usable marijuana" has the meaning given in s. 139.97 (13).

12 **961.71 Underage persons prohibitions; penalties.** (1) (a) 1. No permittee  
13 may sell, distribute, or deliver marijuana to any underage person.

14 2. No permittee may directly or indirectly permit an underage person to violate  
15 sub. (2m).

16 (b) A permittee that violates par. (a) 1. or 2. may be subject to a forfeiture of not  
17 more than \$500 and to a suspension of the permittee's permit for an amount of time  
18 not to exceed 30 days.

19 (c) In determining whether a permittee has violated par. (a) 2., all relevant  
20 circumstances surrounding the presence of the underage person may be considered.  
21 In determining whether a permittee has violated par. (a) 1., all relevant  
22 circumstances surrounding the selling, distributing, or delivering of marijuana may  
23 be considered. In addition, proof of all of the following facts by the permittee is a  
24 defense to any prosecution for a violation under par. (a):

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1           1. That the underage person falsely represented that he or she had attained the  
2 legal age.

3           2. That the appearance of the underage person was such that an ordinary and  
4 prudent person would believe that the underage person had attained the legal age.

5           3. That the action was made in good faith and in reliance on the representation  
6 and appearance of the underage person in the belief that the underage person had  
7 attained the legal age.

8           4. That the underage person supported the representation under subd. 1. with  
9 documentation that he or she had attained the legal age.

10           **(2)** Any underage person who does any of the following is subject to a forfeiture  
11 of not less than \$250 nor more than \$500:

12           (a) Procures or attempts to procure marijuana from a permittee.

13           (b) Falsely represents his or her age for the purpose of receiving marijuana from  
14 a permittee.

15           (c) Knowingly possesses or consumes marijuana.

16           (d) Violates sub. (2m).

17           **(2m)** An underage person not accompanied by his or her parent, guardian, or  
18 spouse who has attained the legal age may not enter, knowingly attempt to enter, or  
19 be on the premises of a retail outlet.

20           **(3)** An individual who has attained the legal age and who knowingly does any  
21 of the following may be subject to a forfeiture that does not exceed \$1,000:

22           (a) Permits or fails to take action to prevent a violation of sub. (2) (c) on premises  
23 owned by the individual or under the individual's control.

24           (b) Encourages or contributes to a violation of sub. (2) (a).

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1           **961.72 Restrictions; penalties. (1)** No person except a permittee may sell,  
2 or possess with the intent to sell, marijuana. No person may distribute or deliver,  
3 or possess with the intent to distribute or deliver, marijuana except a permittee. Any  
4 person who violates a prohibition under this subsection is guilty of the following:

5           (a) Except as provided in par. (b), a Class I felony.

6           (b) If the individual to whom the marijuana is, or is intended to be, sold,  
7 distributed, or delivered has not attained the legal age and the actual or intended  
8 seller, distributor, or deliverer is at least 3 years older than the individual to whom  
9 the marijuana is, or is intended to be, sold, distributed, or delivered, a Class H felony.

10           **(2)** (a) A person that is not a permittee who possesses an amount of marijuana  
11 that exceeds the permissible amount but does not exceed 28 grams of marijuana is  
12 subject to a civil forfeiture not to exceed \$1,000 or imprisonment not to exceed 90 days  
13 or both.

14           (b) A person who is not a permittee who possesses an amount of marijuana that  
15 exceeds 28 grams of marijuana:

16           1. Except as provided in subd. 2., a Class B misdemeanor.

17           2. A Class I felony if the person has taken action to hide how much marijuana  
18 the person possesses and any of the following applies:

19           a. The person has in place a system that could alert the person if law  
20 enforcement approaches an area that contains marijuana if the system exceeds a  
21 security system that would be used by a reasonable person in the person's region.

22           b. The person has in place a method of intimidating individuals who approach  
23 an area that contains marijuana if the method exceeds a method that would be used  
24 by a reasonable person in the person's region.

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1 c. The person has rigged a system so that any individual approaching the area  
2 may be injured or killed by the system.

3 (c) A person who is not a permittee who possesses more than 6 marijuana plants  
4 that have reached the flowering stage at one time is one of the following:

5 1. Except as provided in subds. 2. and 3., subject to a civil forfeiture not to  
6 exceed \$1,000 or imprisonment not to exceed 90 days or both.

7 2. Except as provided in subd. 3., guilty of a Class B misdemeanor if the number  
8 of marijuana plants that have reached the flowering stage is more than 12.

9 3. Guilty of a Class I felony if the number of marijuana plants that have reached  
10 the flowering stage is more than 12, if the individual has taken action to hide the  
11 number of marijuana plants that have reached the flowering stage, and if any of the  
12 following applies:

13 a. The person has in place a system that could alert the person if law  
14 enforcement approaches an area that contains marijuana plants if the system  
15 exceeds a security system that would be used by a reasonable person in the person's  
16 region.

17 b. The person has in place a method of intimidating individuals who approach  
18 an area that contains marijuana plants if the method exceeds a method that would  
19 be used by a reasonable person in the person's region.

20 c. The person has rigged a system so that any individual approaching the area  
21 that contains marijuana plants may be injured or killed by the system.

22 (d) No person except a permittee may possess marijuana plants that have  
23 reached the flowering stage. Any person who violates this prohibition must apply  
24 for a permit under s. 139.972; in addition, the person is one of the following:

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1           1. Except as provided in subds. 2., 3., and 4., subject to a civil forfeiture that  
2 is not more than twice the permitting fee under s. 139.972.

3           2. Except as provided in subds. 3. and 4., subject to a civil forfeiture not to  
4 exceed \$1,000 or imprisonment not to exceed 90 days or both if the number of  
5 marijuana plants that have reached the flowering stage is more than 6.

6           3. Except as provided in subd. 4., guilty of a Class B misdemeanor if the number  
7 of marijuana plants that have reached the flowering stage is more than 12.

8           4. Guilty of a Class I felony if the number of marijuana plants that have reached  
9 the flowering stage is more than 12, if the person has taken action to hide how many  
10 marijuana plants that have reached the flowering stage are being cultivated, and if  
11 any of the following applies:

12           a. The person has in place a system that could alert the person if law  
13 enforcement approaches an area that contains marijuana plants if the system  
14 exceeds a security system that would be used by a reasonable person in the person's  
15 region.

16           b. The person has in place a method of intimidating individuals who approach  
17 an area that contains marijuana plants if the method exceeds a method that would  
18 be used by a reasonable person in the person's region.

19           c. The person has rigged a system so that any individual approaching the area  
20 that contains marijuana plants may be injured or killed by the system.

21           (e) Whoever uses or displays marijuana in a public space is subject to a civil  
22 forfeiture of not more than \$100.

23           **(3)** Any person who sells or attempts to sell marijuana via mail, telephone, or  
24 Internet is guilty of a Class A misdemeanor.

25           **SECTION 65.** 967.055 (1m) (b) 5. of the statutes is repealed.

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1           **SECTION 66.** 971.365 (1) (a) of the statutes is amended to read:

2           971.365 (1) (a) In any case under s. 961.41 (1) (em), 1999 stats., or s. 961.41 (1)  
3 (cm), (d), (e), (f), or (g) ~~or~~ (h) involving more than one violation, all violations may be  
4 prosecuted as a single crime if the violations were pursuant to a single intent and  
5 design.

6           **SECTION 67.** 971.365 (1) (b) of the statutes is amended to read:

7           971.365 (1) (b) In any case under s. 961.41 (1m) (em), 1999 stats., or s. 961.41  
8 (1m) (cm), (d), (e), (f), or (g) ~~or~~ (h) involving more than one violation, all violations may  
9 be prosecuted as a single crime if the violations were pursuant to a single intent and  
10 design.

11           **SECTION 68.** 971.365 (1) (c) of the statutes is amended to read:

12           971.365 (1) (c) In any case under s. 961.41 (3g) (a) 2., 1999 stats., or s. 961.41  
13 (3g) (dm), 1999 stats., or s. 961.41 (3g) (am), (c), (d), ~~(e)~~, or (g) involving more than  
14 one violation, all violations may be prosecuted as a single crime if the violations were  
15 pursuant to a single intent and design.

16           **SECTION 69.** 971.365 (2) of the statutes is amended to read:

17           971.365 (2) An acquittal or conviction under sub. (1) does not bar a subsequent  
18 prosecution for any acts in violation of s. 961.41 (1) (em), 1999 stats., s. 961.41 (1m)  
19 (em), 1999 stats., s. 961.41 (3g) (a) 2., 1999 stats., or s. 961.41 (3g) (dm), 1999 stats.,  
20 or s. 961.41 (1) (cm), (d), (e), (f), or (g), ~~or~~ (h), (1m) (cm), (d), (e), (f), or (g), ~~or~~ (h) or (3g)  
21 (am), (c), (d), ~~(e)~~, or (g) on which no evidence was received at the trial on the original  
22 charge.

23           **SECTION 70.** 973.016 of the statutes is created to read:

24           **973.016 Special disposition for marijuana-related crimes. (1)**  
25 **RESENTENCING PERSONS SERVING A SENTENCE OR PROBATION.** (a) A person serving a

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1 sentence or on probation may request resentencing or dismissal as provided under  
2 par. (b) if all of the following apply:

3 1. The sentence or probation period was imposed for a violation of s. 961.41 (1)  
4 (h), 2017 stats., s. 961.41 (1m) (h), 2017 stats., or s. 961.41 (3g) (e), 2017 stats.

5 2. One of the following applies:

6 a. The person would not have been guilty of a crime had the violation occurred  
7 on or after the effective date of this subd. 2. a. .... [LRB inserts date].

8 b. The person would have been guilty of a lesser crime had the violation  
9 occurred on or after the effective date of this subd. 2. b. .... [LRB inserts date].

10 (b) 1. A person to whom par. (a) applies shall file a petition with the sentencing  
11 court to request resentencing, adjustment of probation, or dismissal.

12 2. If the court receiving a petition under subd. 1. determines that par. (a)  
13 applies, the court shall schedule a hearing to consider the petition. At the hearing,  
14 if the court determines that par. (a) 2. b. applies, the court shall resentence the person  
15 or adjust the probation and change the record to reflect the lesser crime, and, if the  
16 court determines that par. (a) 2. a. applies, the court shall dismiss the conviction and  
17 expunge the record. Before resentencing, adjusting probation, or dismissing a  
18 conviction under this subdivision, the court shall determine that the action does not  
19 present an unreasonable risk of danger to public safety.

20 3. If the court resentsences the person or adjusts probation, the person shall  
21 receive credit for time or probation served for the relevant offense.

22 **(2) REDESIGNATING OFFENSE FOR PERSONS WHO COMPLETED A SENTENCE OR**  
23 **PROBATION.** (a) A person who has completed his or her sentence or period of probation  
24 may request under par. (b) expungement of the conviction because the conviction is  
25 legally invalid or redesignation to a lesser crime if all of the following apply:



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1           1. The sentence or probation period was imposed for a violation of s. 961.41 (1)  
2 (h), 2017 stats., s. 961.41 (1m) (h), 2017 stats., or s. 961.41 (3g) (e), 2017 stats.

3           2. One of the following applies:

4           a. The person would not have been guilty of a crime had the violation occurred  
5 on or after the effective date of this subd. 2. a. .... [LRB inserts date].

6           b. The person would have been guilty of a lesser crime had the violation  
7 occurred on or after the effective date of this subd. 2. b. .... [LRB inserts date].

8           (b) 1. A person to whom par. (a) applies shall file a petition with the sentencing  
9 court to request expungement or redesignation.

10          2. If the court receiving a petition under subd. 1. determines that par. (a)  
11 applies, the court shall schedule a hearing to consider the petition. At the hearing,  
12 if the court determines that par. (a) 2. b. applies, the court shall redesignate the crime  
13 to a lesser crime and change the record to reflect the lesser crime, and if the court  
14 determines that par. (a) 2. a. applies, the court shall expunge the conviction. Before  
15 redesignating or expunging under this subdivision, the court shall determine that  
16 the action does not present an unreasonable risk of danger to public safety.

17          **(3) EFFECT OF RESENTENCING, DISMISSAL, REDESIGNATION, OR EXPUNGEMENT.** If the  
18 court changes or expunges a record under this section, a conviction that was changed  
19 or expunged is not considered a conviction for any purpose under state or federal law,  
20 including for purposes of s. 941.29 or 18 USC 921.

21           **SECTION 9128. Nonstatutory provisions; Legislature.**

22          (1) **JOINT LEGISLATIVE COUNCIL STUDY.** The joint legislative council shall study  
23 the implementation of the marijuana tax and regulation provided under subch. IV  
24 of ch. 139 and identify uses for the revenues generated by the tax. The joint  
25 legislative council shall report its findings, conclusions, and recommendations to the

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1 joint committee on finance no later than 2 years after the effective date of this  
2 subsection.

3 (END)