

Biennial Report

January 1, 2007 – December 31, 2008

State Auditor – Janice Mueller

LEGISLATIVE AUDIT BUREAU

The Bureau is a nonpartisan legislative service agency responsible for conducting financial and program evaluation audits of state agencies. The Bureau's purpose is to provide assurance to the Legislature that financial transactions and management decisions are made effectively, efficiently, and in compliance with state law and that state agencies carry out the policies of the Legislature and the Governor. Audit Bureau reports typically contain reviews of financial transactions, analyses of agency performance or public policy issues, conclusions regarding the causes of problems found, and recommendations for improvement.

Reports are submitted to the Joint Legislative Audit Committee and made available to other committees of the Legislature and to the public. The Audit Committee may arrange public hearings on the issues identified in a report and may introduce legislation in response to the audit recommendations. However, the findings, conclusions, and recommendations in the report are those of the Legislative Audit Bureau. For more information, write the Bureau at 22 E. Mifflin Street, Suite 500, Madison, WI 53703, call (608) 266-2818, or send e-mail to leg.audit.info@legis.wisconsin.gov. Electronic copies of current reports are available at www.legis.wisconsin.gov/LAB.

CONTENTS

Letter of Transmittal	1
Purpose and Organization	3
Authority and Responsibilities	4
Budget and Staffing	5
Joint Legislative Audit Committee	6
Requesting Our Services	7
Key Activities and Findings	9
Financial Audits	10
Program Evaluations and Best Practices Reviews	10
Noteworthy Findings	11
Fraud, Waste, and Mismanagement Hotline	14
Report Summaries	17
Numbered Reports Published in 2007	17
Numbered Reports Published in 2008	20
Best Practices Reviews	23
Other Unnumbered Reports	24
Audit Opinions	26
Statutorily Required Certifications	28
Appendices	
Appendix 1—Recurring and One-Time Audit Responsibilities	
Appendix 2—Organization Chart	
Appendix 3—Index of Audits by Principal Audited Entity	



STATE OF WISCONSIN
Legislative Audit Bureau

22 East Mifflin Street, Suite 500
Madison, Wisconsin 53703
(608) 266-2818
Fax (608) 267-0410
www.legis.wisconsin.gov/lab

Janice Mueller
State Auditor

January 15, 2009

Governor James E. Doyle and
Members of the Legislature
State Capitol
Madison, Wisconsin 53702

Dear Governor Doyle and Members of the Legislature:

This biennial report, which is required under s. 13.94(1)(j), Wis. Stats., summarizes the Legislative Audit Bureau's statutory responsibilities and highlights significant accomplishments from January 1, 2007, through December 31, 2008.

During that biennium, we produced more than 50 independent audits, evaluations, reviews, opinions, and certifications. Our work helps to assure the Legislature and the public that financial transactions and management decisions are made effectively, efficiently, and in compliance with the law and that the policies and practices of state agencies are consistent with legislative intent. Our reports frequently include recommendations that improve government programs and services, maximize federal reimbursements, and ensure public funds are wisely spent and appropriately accounted for.

We are proud to deliver accurate and useful information that enhances accountability and assists the Legislature in its oversight of executive branch agencies. We look forward to serving the Legislature, the Governor, and the people of Wisconsin in the coming years.

Respectfully submitted,

Janice Mueller
State Auditor

JM/JT/ss

Purpose and Organization ■

The Legislative Audit Bureau assists the Legislature in maintaining effective oversight.

The Legislative Audit Bureau is a nonpartisan service agency that assists the Legislature in maintaining effective oversight of state programs and finances. We independently and systematically examine the accounting records and financial statements of entities that receive public funds, perform broader reviews of government operations that promote good fiscal and management practices, and evaluate programs and services that the State of Wisconsin provides to its citizens by:

- conducting financial audits and performance evaluations of state agencies and programs as required by statutes or requested by the Legislature, the Joint Legislative Audit Committee, the Joint Committee on Legislative Organization, or the Governor;
- issuing independent auditor's opinions on the State's financial statements, which are published in the Comprehensive Annual Financial Report prepared in December of each year by the Department of Administration;
- verifying state agencies' compliance with laws and program regulations pertaining to federal funds received by the State of Wisconsin each year;

- performing other independent audits at the request of state agencies that must demonstrate compliance or provide assurance of sound financial practices;
- conducting “best practices” reviews of governmental service delivery by counties and municipalities; and
- performing other audit and program evaluation work initiated by the State Auditor or in response to requests by individual legislators or other units of government.

Authority and Responsibilities

Our authority and responsibilities are enumerated in s. 13.94, Wis. Stats.

The authority and responsibilities of the Bureau and the State Auditor are enumerated in s. 13.94, Wis. Stats., which includes a broad mandate to provide assurance that financial transactions have been made in a legal and proper manner and to review state agency performance and program accomplishments. Statutes grant us access to financial records and other documentation relating to state agencies and certain other entities, and they require us both to be strictly nonpartisan and to maintain the confidentiality of audits in progress.

Our authority to audit any county, city, village, town, or school district is described in s. 13.94(1)(m), Wis. Stats. In addition, gaming compacts between the State of Wisconsin and 11 Native American tribes require that audited financial statements and security audits of Indian gaming operations be made available for our use in conducting annual financial audits and biennial performance evaluations of gaming activities, as required under s. 13.94(1)(eg), Wis. Stats.

2007 Wisconsin Act 126 established our Fraud, Waste, and Mismanagement Hotline.

Two recent statutory changes affected our authority and responsibilities. First, 2007 Wisconsin Act 126 established the Fraud, Waste, and Mismanagement Hotline we have staffed since April 2008. Second, 2007 Wisconsin Act 125 requires us to conduct a financial and performance evaluation audit of the economic development programs administered by eight state agencies before July 1, 2012. Other one-time and recurring statutory audit responsibilities are described further in Appendix 1.

Budget and Staffing

Our annual operating budget is approximately \$5.7 million in general purpose revenue (GPR) and \$1.9 million in program revenue from audit contracts with other state agencies. We have an authorized staffing level of 86.8 positions.

We maintain organizational and personal independence from the entities we audit.

As part of the legislative branch of state government, we maintain organizational independence from the entities we audit, which are primarily agencies of the executive branch. The State Auditor is appointed by the Legislature's Joint Committee on Legislative Organization, and staff are appointed by the State Auditor from outside of the classified civil service system. All staff are required to complete annual ethics statements to identify any personal or external circumstances that could reasonably lead third parties to question their independence.

Professional staff hold bachelor's degrees, and many have also earned advanced degrees in areas such as accounting, business administration, and public policy. Approximately two-thirds of professional audit staff are in the Financial Audit Division, and most are certified public accountants. Program and policy analysts in the Program Evaluation Division make up most of the remaining professional staff. Our organization chart appears in Appendix 2.

We adhere to professional auditing standards.

Financial audit staff adhere to professional auditing standards promulgated by the American Institute of Certified Public Accountants and the Comptroller General of the United States. These standards require auditors to:

- be free, in both fact and appearance, from impairments to independence;
- maintain professional competence through continuing education;
- have an appropriate internal quality control system in place; and
- employ peer reviews to assess compliance with auditing standards and the adequacy of the internal quality control system.

Financial auditors complete 80 hours of continuing professional education every two years, as required by government auditing standards, and both financial auditors and program evaluators receive training in core audit skill areas, including interviewing; conducting legal research; developing audit findings; and using

WiSMART, the State’s central accounting system. In addition, staff independently complete self-study courses and may participate in training sponsored by the National State Auditors Association, the Midwest Intergovernmental Audit Forum, and the National Legislative Program Evaluation Society.

Our internal quality control system includes detailed auditing policies and procedures, documentation requirements, supervisory review of all working papers, and both senior staff and editorial reviews of report drafts. Every three years, under the auspices of the National State Auditors Association, our peers from other states review this system and working papers from selected financial audits for compliance with financial auditing standards. Our next peer review is scheduled for September 2009.

Joint Legislative Audit Committee

The Joint Legislative Audit Committee has advisory responsibilities for the Audit Bureau.

The Joint Legislative Audit Committee has advisory responsibilities for the Audit Bureau. It may direct us to conduct audits and evaluations, and it receives and reviews the reports we issue. The Audit Committee approved 3 audit requests and held 14 public hearings to address our findings during the 2007-08 biennium.

The Audit Committee consists of its co-chairs, the co-chairs of the Joint Committee on Finance, one other majority and two minority party senators, and one other majority and two minority party representatives. Throughout 2008, its members were:

Senator Jim Sullivan, Co-chairperson	Representative, Suzanne Jeskewitz, Co-chairperson
Senator Julie Lassa Senator Mark Miller Senator Alan Lasee Senator Robert Cowles	Representative Samantha Kerkman Representative Kitty Rhoades Representative David Cullen Representative Joe Parisi

Senator Miller was appointed to replace Senator Russell Decker on November 5, 2007. Additional information on Audit Committee hearings—including hearing notices, live and recorded broadcasts, and presentation materials from past hearings—can be found at our Web site, www.legis.wisconsin.gov/LAB.

Requesting Our Services

Most of our program evaluation work is requested by legislators through the Joint Legislative Audit Committee. State agencies may also request our services in order to meet external audit requirements.

Any legislator may request an evaluation or audit by writing to the co-chairs.

Any legislator may request a program evaluation or a financial audit by writing to the Audit Committee's co-chairs. Audit requests should clearly identify the topic, program, and agency in question, as well as the specific concerns that justify an audit or evaluation. Legislators may wish to discuss their requests with the State Auditor before submitting them to the Audit Committee, as she can provide information on similar topics that have already been addressed and help to assess feasibility and whether the size and scope of the proposed inquiry is best suited to a numbered report or might be better addressed by a more limited review.

Whether it is initiated in response to legislation or requested by individual members of the Legislature and approved by the Joint Legislative Audit Committee, our work remains confidential until it is made public by us and distributed to members of the Legislature. On the day of publication, printed reports are distributed to all members of the Audit Committee, other legislators, the Governor, the press, and other interested parties.

To make our work readily accessible to the widest possible audience, we prepare *Report Highlights*, which summarize key issues, findings, and recommendations in each major numbered report and are available in print, as podcasts, and at our Web site, www.legis.wisconsin.gov/LAB. An e-mail notification service is also available by free subscription. In addition, our Web site lists work in progress and numbered reports issued since 1993, and it includes the full text and highlights of all published reports from 1998 through 2008. The first two digits of each document number indicate the year of publication.

For copies of our publications, please order or print from www.legis.wisconsin.gov/LAB, call (608) 266-2818, or write to:

Legislative Audit Bureau
22 East Mifflin Street, Suite 500
Madison, WI 53703



Key Activities and Findings ■

From January 2007 through December 2008, we issued more than 50 reports related to:

- 26 financial audits, including audits of the State of Wisconsin's general financial statements, which required on-site audit work at every major state agency; single audits that tested compliance with federal grant requirements related to \$19.6 billion administered by state agencies in fiscal year (FY) 2006-07 and FY 2005-06; and separate audit opinions on the financial statements of the University of Wisconsin System prepared at the request of its management;
- 11 program evaluations and reviews designed to measure the extent to which state agencies or programs are achieving their objectives;
- 18 other reviews that were more narrowly defined by statutes, the Audit Committee, other advisory bodies, or individual legislators; and
- numerous independent audit opinions and certifications, including those published in the State of Wisconsin's Comprehensive Annual Financial Report and in annual reports prepared by the University of Wisconsin System, the State of Wisconsin Investment Board, and the Department of Employee Trust Funds.

Financial Audits

Financial audits include detailed, impartial reviews of the financial statements prepared by an audited entity.

Financial audits are detailed, impartial reviews that focus on:

- the accuracy of financial statements prepared by an audited entity;
- the effectiveness of internal controls, which are the policies and procedures established by management to ensure the integrity and comprehensiveness of data collected by the accounting system; and
- compliance with required accounting or other standards, including laws, regulations, and contracts or grant agreements.

We perform independent financial audits as required by statutes and in response to requests by some state agencies. Our financial audit reports include an auditor’s opinion that indicates whether financial transactions have been conducted and reported appropriately, as well as a report on internal controls and on our tests for compliance with certain laws and other regulations. Noncompliance in these tested cases could have a direct and material (that is, quantitatively or qualitatively significant) effect on the amounts shown in the financial statements.

An unqualified opinion signifies that audited financial statements reliably represent an entity’s true financial condition.

An unqualified, or “clean,” opinion signifies that after reviewing an agency’s financial statements and the accompanying notes, the auditor has concluded they conform to generally accepted accounting principles (GAAP), or in some cases to another standard, and that they reliably represent the agency’s true financial condition. A qualified opinion expresses reservations about the financial statements because, for example, underlying records are not sufficient or accounting principles have not been consistently applied from year to year.

Program Evaluations and Best Practices Reviews

Our evaluations and reviews measure the extent to which an agency or program is achieving its objectives.

Program evaluations and reviews establish performance criteria; measure existing conditions, their probable causes, and actual and potential effects; and typically include recommendations for improving agency operations or enhancing legislative oversight. Policy issues are often summarized for future consideration by the Legislature.

Best practices reviews identify variations in the cost or effectiveness of services delivered by local governments, including counties,

cities, villages, and towns, and recommend practices to save public funds or improve effectiveness. The frequency, scope, and subject of these reviews are determined by the State Auditor, in consultation with the five-member advisory council whose members represent the Wisconsin Counties Association, the Wisconsin Alliance of Cities, the League of Wisconsin Municipalities, and the Wisconsin Towns Association.

Three program evaluation reports issued during the 2007-08 biennium fulfilled audit requirements enumerated in legislation:

- a review of the private employer health care coverage program was required by 1999 Wisconsin Act 9 and issued as a letter in November 2007;
- an evaluation of state and local government compliance with election laws and the appropriateness of procedures used to implement those laws was required by 2003 Wisconsin Act 265 and issued as report 07-16; and
- a review and analysis of standardized test score data provided by the School Choice Demonstration Project for pupils in the Milwaukee Parental Choice Program was required by 2005 Wisconsin Act 125 and issued as a letter in September 2008.

Noteworthy Findings

Our audit and evaluation work frequently identifies opportunities for the State to realize significant cost savings, increase federal funding, and reduce ineffective spending. For example, in the 2007-08 biennium, we identified:

During the 2007-08 biennium, we identified more than \$79.0 million in additional funds available to the State.

- \$39.7 million in additional federal funds available to state agencies and claimed as a result of our recommendations (for details, see reports 07-4 and 08-5, *State of Wisconsin 2005-06 and State of Wisconsin 2006-07 [Single Audits]*);
- \$39.0 million in federal funds that could have been retained by state agencies for the administration of federal programs if centralized services had been billed at lower rates during the past several years (for details, see report 08-5, *State of Wisconsin, 2006-07 [Single Audit]*);

12 ■ ■ ■ ■ KEY ACTIVITIES AND FINDINGS

- \$308,000 in unspent funding appropriated for the Wisconsin Technical College System to administer firefighter training, which could be reallocated (for details, see *Letter on Fire Department Dues Program*, dated April 2007);
- \$268,000 in potentially unallowable claims by Medical Assistance services providers, which may be recoverable by the Department of Health Services (for details, see report 08-15, *Medical Assistance Program Integrity*);
- improvements related to the electronic data collection and accounting systems that record and calculate gaming revenue, which could help the Division of Gaming ensure that the State receives all revenue it is due under gaming compacts with tribal governments (for details, see report 07-12, *Division of Gaming Evaluation*);
- potential cost savings associated with consolidating canteen operations in state prisons (for details, see *Letter on Canteen Operations in Adult Correctional Institutions*, dated May 2007);
- significant premium overtime payments to some employees who staff state prisons and mental health facilities, which could potentially be reduced by the departments of Corrections and Health Services (for details, see *Letter on Overtime in State Agencies*, dated June 2008); and
- options by which the Department of Administration could potentially reduce costs for printing and mailing services performed by contracted staff, which totaled \$1.7 million in FY 2007-08 (for details, see *Letter on Contracting for Print and Mail Services*, dated October 2008).

We identified significant policy issues for legislative consideration.

We also identified significant policy issues for legislative consideration. For example:

- a July 2007 evaluation of the allocation of state-funded positions in district attorneys' offices found that staffing levels had declined while caseloads increased and suggested the Legislature consider whether current staffing levels justify additional positions (for details, see report 07-9, *Allocation of Prosecutor Positions*);
- our November 2007 evaluation of compliance with election laws noted continuing problems related to the verification of voter eligibility through the statewide voter registration system and found that some polling places were not fully accessible to individuals with disabilities (for details, see report 07-16, *Compliance with Election Laws*); and
- in February 2008, we found that 17-year-old offenders had higher recidivism rates than either juveniles or older adults in the criminal justice system, but returning them to the juvenile justice system could cost from \$53.5 million to \$82.4 million annually (for details, see report 08-3, *17-Year-Old Offenders in the Adult Criminal Justice System*).

In addition, we:

- recommended improvements to planning, monitoring, and oversight of major information technology projects after reviewing 184 projects completed by state agencies (report 07-5);
- recommended the Department of Natural Resources improve efforts to verify compliance with permitting requirements and consider increased use of compensatory mitigation for projects in which wetland losses are likely to be approved (report 07-6);
- recommended as part of an evaluation of investment performance that the State of Wisconsin Investment Board reevaluate allocation and investment policies and procedures related to the Variable Fund, which finances a portion of the retirement benefits of state and local government employees who elect to participate (report 07-10);

- expressed continuing concern with the deteriorating financial condition of State Fair Park and recommended careful monitoring, especially of capital projects and contracts (reports 07-7 and 08-8); and
- recommended the Department of Transportation develop policies and procedures for tracking routine bridge maintenance work performed by counties, for which the State paid \$5.7 million in 2006 (letter issued February 2008).

During the 2007-08 biennium, we also staffed a bipartisan workgroup established by the co-chairs of the Joint Legislative Audit Committee to recommend legislation addressing recommendations in our 2006 review of state economic development programs (report 06-9). Generally, 2007 Wisconsin Act 125 consolidates similar economic development programs and eliminates those that are inactive; strengthens reporting requirements; establishes clear, measurable program goals; and improves program transparency by making information more readily available to the public.

Fraud, Waste, and Mismanagement Hotline

2007 Wisconsin Act 126 established our Fraud, Waste, and Mismanagement Hotline to allow the public and individuals within state government to report suspected fraud, waste, mismanagement, and other improper activities. The toll-free hotline has been in operation since April 2008 and is staffed primarily by a Certified Fraud Examiner. It does not duplicate or replace other government hotlines or complaint resources.

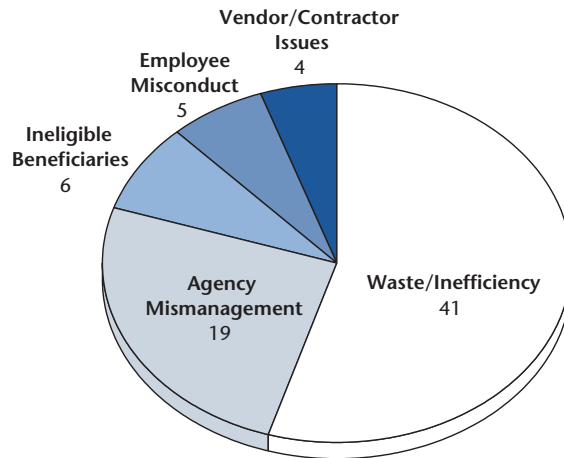
Allegations may be reported by telephone (1-877-FRAUD-17) or in writing. Callers may remain anonymous, and enabling legislation specifically requires us to protect their identity even when other information related to calls is made public.

75 of 140 reports to our hotline involved state programs, agencies, employees, or contractors.

Through December 2008, we received 140 hotline reports. As shown in Figure 1, 75 were allegations of waste or inefficiency in state government, agency mismanagement, ineligible recipients of program benefits, employee misconduct, and vendor or contractor issues. The remaining reports did not pertain to the hotline's purpose as set forward in 2007 Wisconsin Act 126.

Figure 1

**Reported Allegations of Fraud, Waste,
and Mismanagement in State Government
(April–December 2008)**



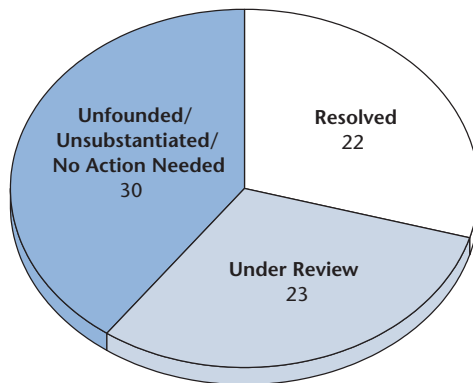
We resolve reports by:

- following up during the course of ongoing audit work;
- initiating formal communication with other state agencies;
- conducting audits or reviews in response to substantiated allegations and reporting our findings to the Joint Legislative Audit Committee; and
- providing requested information or making referrals to other existing resources. For example, individuals reporting consumer protection issues are directed to the Department of Agriculture, Trade and Consumer Protection and the Department of Financial Institutions, those reporting concerns with local law enforcement are directed to the local district attorney's office, and those whose allegations reflect a misunderstanding or misinterpretation are provided with additional information about the state program or agency of concern to them.

As shown in Figure 2, approximately one-third of the 75 allegations related to our hotline’s statutory purpose were resolved during its first nine months of operation, either by Audit Bureau staff or by referral, while one-third remain under review. We determined that the remaining allegations either were unfounded, cannot be substantiated with available information, or require no further action.

Figure 2

Status of Reported Allegations
(December 2008)



We publicly reported information related to one allegation received by our hotline in an October 2008 letter report concerning the Department of Administration’s contracting for printing and mailing services. In addition, the co-chairs of the Audit Committee were informed of our plans to initiate a limited-scope review of the effectiveness of the Department of Transportation’s quality assurance process for concrete pavement, based on preliminary findings related to a hotline call. An allegation of inappropriate state payments for municipal services was made public in December 2008, when the anonymous complainant also submitted information to the Joint Committee on Finance. The Committee resolved the matter related to 2009 payments for municipal services, but reviews by the University of Wisconsin System and other state agencies are ongoing.

■ ■ ■ ■

Report Summaries ■

A chronological summation of our reports for the 2007-08 biennium follows. As noted, the full text of each document is available at legis.wisconsin.gov/LAB.

Appendix 3 is an index of reports by primary audited entity. It should be noted that the Department of Health and Family Services was eliminated and the Department of Health Services and the Department of Children and Families were created in July 2008.

Numbered Reports Published in 2007

07-1 An Audit: Unemployment Reserve Fund
Department of Workforce Development

We provided an unqualified opinion on financial statements for FY 2005-06 and FY 2004-05. While unemployment rates were lower during our audit period, unemployment benefit payments and other expenses continued to exceed revenues. As of June 30, 2006, the Fund's balance declined to \$895.0 million, its lowest level since 1988.

07-2 An Evaluation: Personnel Policies and Practices
Wisconsin Technical College System

The 16 technical college districts are local units of government that establish their own personnel policies. In March 2006, they employed 7,181 full- and part-time faculty and 5,664 support staff and administrators. Most district costs are for personnel. The average earnings of faculty in seven technical college districts were higher than those of UW System faculty at four-year institutions located in those districts. Policies regarding leave use vary by district.

07-3 An Audit: Injured Patients and Families Compensation Fund*Office of the Commissioner of Insurance*

The Injured Patients and Families Compensation Fund insures participating physicians and other health care providers in Wisconsin against medical malpractice claims that exceed the coverage limits of their primary malpractice insurance. Statutes require participation by most health care providers. We issued an unqualified opinion on the Fund's financial statements for FY 2003-04, FY 2004-05, and FY 2005-06.

07-4 An Audit: State of Wisconsin, 2005-06 [Single Audit]

We complete a single audit each year to address the needs of all federal agencies that provide financial assistance through the State of Wisconsin. This report includes findings related to internal controls and compliance with federal grant requirements, agency plans for corrective action, and the State's Schedule of Expenditures of Federal Awards. In addition to \$4.4 million already returned to the federal government, we questioned a minimum of \$14,697, which represents a small portion of the \$9.4 billion in federal financial assistance administered. In FY 2005-06, state agencies claimed an additional \$3.5 million in federal funds as a result of our single audit recommendations.

07-5 A Review: Information Technology Projects

We identified and described 184 information technology projects completed by state agencies from FY 2004-05 through FY 2005-06, or ongoing at the beginning of FY 2006-07. In April 2007, their costs at completion were expected to total \$291.7 million. Case studies of large, high-risk projects identified inadequate planning and oversight that increased costs and compromised time lines. We provided recommendations to improve project planning, monitoring, and oversight.

07-6 An Evaluation: Wetland Regulatory Programs*Department of Natural Resources*

In FY 2005-06, the Department of Natural Resources spent \$1.75 million on wetland regulatory activities that include permitting, enforcement, and mapping. Permits were generally issued within 120 days, as required by statute, but the complex process can be confusing for applicants. We found that efforts to verify compliance with permit requirements could be improved, and the Department could consider increased use of compensatory mitigation for projects in which wetland losses are likely to be approved.

07-7 An Audit: State Fair Park

We provided an unqualified opinion on financial statements for FY 2005-06. However, State Fair Park's financial condition continued to be a concern. A cash shortfall of \$1.7 million increased its accumulated cash deficit to \$11.5 million.

07-8 An Audit: Wisconsin Lottery*Department of Revenue*

We issued an unqualified opinion on financial statements for FY 2005-06 and FY 2004-05. In FY 2005-06, Wisconsin Lottery ticket sales totaled \$509.0 million and generated \$133.3 million in property tax relief. The management of games has been strengthened, and the number of higher-priced games increased over the past five years.

07-9 An Evaluation: Allocation of Prosecutor Positions*Department of Administration*

County-level prosecutors, including district attorneys, deputy district attorneys, and assistant district attorneys, are state employees. State expenditures for 424.65 full-time equivalent prosecutor positions totaled \$44.4 million in FY 2005-06. The weighted caseload formula currently in use calculates a statewide need for 117 additional positions.

07-10 An Evaluation: State of Wisconsin Investment Board

The retirement funds provided mixed returns for periods ending December 31, 2005 and 2006. International equities, real estate, and private equity were among the better-performing asset classes. The most notable underperforming asset class was domestic equities. Our report includes a recommendation for the Investment Board to reassess its policies and procedures affecting the Variable Fund's performance and acknowledges several changes the Board has made to address our past concerns with management of its private markets investments.

07-11 An Audit: Universal Service Fund*Public Service Commission*

We provided an unqualified auditor's opinion on financial statements for FY 2005-06 and FY 2004-05. The Universal Service Fund supports telecommunications services and access, including Internet access in schools and libraries and programs to assist low-income and disabled individuals, and is funded primarily through assessments on telecommunications providers. The Fund's balance increased by \$8.8 million during FY 2005-06.

07-12 An Evaluation: Division of Gaming*Department of Administration*

In 2006, tribal gaming revenue totaled \$1.3 billion and tribal gaming profits, or revenue in excess of expenses, totaled \$555.9 million. The Division of Gaming was not routinely reviewing all information that could identify potential theft or fraud at casinos.

07-13 An Audit: Health Insurance Risk-Sharing Plan (HIRSP)*Department of Health and Family Services*

We provided an unqualified opinion on financial statements for FY 2005-06 and noted that HIRSP maintained a sound financial position as policyholder enrollment and claims costs began to moderate.

07-14 An Audit: Wisconsin Mental Health Institutes*Department of Health and Family Services*

We expressed unqualified opinions on financial statements for FY 2005-06. Each Institute's operating revenues increased enough to offset increases in operating expenses, such as salary and fringe benefit costs, and each reported a positive accounting balance.

07-15 An Audit: Petroleum Inspection Fee Revenue Obligations Program

The program issues bonds and other debt to fund claims under the Wisconsin Petroleum Environmental Cleanup Fund Award (PECFA) program. We provide an unqualified opinion on the financial statement for FY 2006-07 and FY 2005-06. As of June 30, 2007, \$272.6 million in revenue obligations remained outstanding, to be repaid from a \$0.02 per gallon fee charged for petroleum products sold in Wisconsin.

07-16 An Evaluation: Compliance with Election Laws*Elections Board*

In November 2007, the statewide voter registration system continued to have problems verifying voter eligibility, and some polling places were not fully accessible to individuals with disabilities. Although individuals did not report widespread concerns about the November 2006 general election, we noted a need for additional efforts to ensure local election officials receive statutorily required training.

**07-17: An Audit: Wisconsin Educational Communications Board
Television Network****07-18: An Audit: Wisconsin Educational Communications Board
Radio Network**

We provided unqualified opinions on financial statements for FY 2006-07. The ECB Television Network reported \$11.2 million and the ECB Radio Network reported \$8.9 million in support and revenue during FY 2006-07, including state support, member contributions, funding from the Corporation for Public Broadcasting, and various other grants.

Numbered Reports Published in 2008**08-1 An Audit: WHA Television****08-2 An Audit: WHA Radio**

We provided unqualified opinions on financial statements for FY 2006-07. WHA Television earned \$16.6 million and WHA Radio earned \$10.2 million in revenue during that fiscal year, including state support, member contributions, funding from the Corporation for Public Broadcasting, and various other grants.

08-3 An Evaluation: 17-Year-Old Offenders in the Adult Criminal Justice System*Department of Corrections*

From 2002 through 2006, 17-year-olds were most frequently charged with property crimes, such as theft and burglary. During the period we reviewed, 585 17-year-old offenders were admitted to prison and 10,632 were placed on probation. Fewer than one-half successfully completed their probation, and nearly one-half of those released from prison in 2002 were reincarcerated within three years. Returning 17-year-olds to the juvenile justice system could cost \$53.5 to \$82.4 million annually.

08-4 An Audit: Division of Gaming*Department of Administration*

We provided an unqualified opinion on financial schedules related to the Indian Gaming, Racing, and Charitable Gaming programs. Tribal payments to the State were \$27.4 million in FY 2004-05, \$118.7 million in FY 2005-06, and \$49.8 million in FY 2006-07. The amounts fluctuated because of the timing of payments and because of unresolved compact disputes with several tribes.

08-5 An Audit: State of Wisconsin Single Audit, 2006-07 [Single Audit]

This report addressed the audit needs of all federal agencies that provide financial assistance through the State of Wisconsin. It includes findings related to internal controls and compliance with federal grant requirements, agency plans for corrective action, and the State's Schedule of Expenditures of Federal Awards. Overall, state agencies properly administered \$9.6 billion in federal grant programs and complied with federal requirements. In FY 2006-07, state agencies claimed an additional \$36.2 million in federal funds as a result of our single audit recommendations.

08-6 An Evaluation: Food and Dairy Safety Program*Department of Agriculture, Trade and Consumer Protection*

The Department regulates approximately 29,400 food and dairy establishments in Wisconsin. We identified concerns with inspection timeliness and the sufficiency of enforcement action for noncompliant establishments. However, the Department appears to have taken appropriate action in responding to the 41 food emergencies it identified over the past five years.

08-7 An Audit: Wisconsin Lottery*Department of Revenue*

We issued an unqualified opinion on financial statements for FY 2005-06 and FY 2006-07. We found the Wisconsin Lottery was in compliance with statutory limitations on expenses related to prizes, informational advertising, retailer commissions and incentives, and other administrative functions.

08-8 An Audit: State Fair Park

We provided an unqualified opinion on financial statements for FY 2006-07. Although revenue exceeded expenditures by \$1.3 million, we noted that a renegotiated agreement to significantly lower the annual license fee for use of the Milwaukee Mile racetrack will have negative financial consequences for State Fair Park. We recommended further review of policy changes by State Fair Park's Agriculture Department and of allegations of conflicts of interest.

08-9 An Audit: Universal Service Fund

Public Service Commission

We provided an unqualified opinion on financial statements for FY 2006-07. The Universal Service Fund supports telecommunications services and access, including Internet access in schools and libraries and programs to assist low-income and disabled individuals. The Fund's balance increased by \$2.0 million in FY 2006-07.

08-10 An Audit: Wisconsin Mental Health Institutes

Department of Health Services

We express unqualified opinions on financial statements for FY 2006-07, which we audited at the request of the Department. Each Institute reported an operating loss of \$3.7 million. Increases in salaries and fringe benefit costs contributed to the reported losses.

**08-11 An Audit: Health Insurance Risk-Sharing Plan (HIRSP) Authority—
Six Months Ending December 31, 2006****08-12 An Audit: Health Insurance Risk-Sharing Plan (HIRSP) Authority—
Calendar Year 2007**

We provided unqualified opinions on financial statements for the six-month period ended December 31, 2006, and for calendar year 2007. The newly created HIRSP Authority assumed oversight responsibility for HIRSP beginning July 1, 2006. The HIRSP Authority has maintained a sound financial position, with a net increase in assets of \$6.8 million during 2007.

08-13 An Evaluation: Wisconsin Lottery

Department of Revenue

In FY 2007-08, ticket sales totaled \$494.7 million and the Wisconsin Lottery provided \$146.5 million in property tax relief. We reviewed contract oversight and recommended the Wisconsin Lottery annually evaluate its product information contractor and review procedures for assessing liquidated damages against its operations contractor.

08-14 An Audit: Petroleum Inspection Fee Revenue Obligations Program

We provided an unqualified opinion on the financial statement for FY 2007-08 and FY 2006-07. As of June 30, 2008, \$252.3 million in revenue obligations remained outstanding, to be repaid from a \$0.02 per gallon fee charged for petroleum products sold in Wisconsin.

08-15 An Evaluation: Medical Assistance Program Integrity

Department of Health Services

We evaluated the Department's efforts to ensure the integrity of the Medical Assistance program by certifying and auditing providers. We recommended improvements to provider monitoring and the prevention and recovery of unallowable payments to providers, and that the Department determine whether \$268,000 in payments for claims that we identified as potentially unallowable can be recovered.

08-16 An Audit: Wisconsin Educational Communications Board Television Network**08-17 An Audit: Wisconsin Educational Communications Board Radio Network**

We provided unqualified opinions on financial statements for FY 2007-08. The ECB Television Network reported \$10.3 million and the ECB Radio Network reported \$9.2 million in support and revenue during FY 2007-08, including state support, member contributions, funding from the Corporation for Public Broadcasting, and various other grants.

Best Practices Reviews

Public Library Services *(April 2008)*

Wisconsin has 388 public libraries, which are funded primarily with municipal and county taxes, and 17 regional library systems supported by state aid. Through surveys and interviews with the directors of individual libraries and all regional library systems, we identified best practices related to collaboration among systems, effectively using volunteers, securing adequate technology support, and periodically assessing patron needs.

Truancy Reduction Efforts *(September 2008)*

In the 2006-07 school year, the statewide habitual truancy rate was 9.3 percent. Individual public school districts' habitual truancy rates ranged from 0 to 58.2 percent. Districts' varied truancy reduction efforts are consistent with national best practices and range from promoting good attendance in elementary school to collaborating with local service providers. Regular evaluation of their efforts is a best practice that would likely benefit districts.

Other Unnumbered Reports

Letter on Sales and Use Tax Distributions *(April 2007)*

The Department of Revenue addressed processing errors in sales and use taxes distributed to local governments, which we summarized in a December 2005 report, and indicated that existing sales and use tax software would be replaced in December 2007.

Letter on Fire Department Dues Program *(April 2007)*

In FY 2005-06, the Department of Commerce spent \$641,900 to administer fire inspection and prevention activities, while the Wisconsin Technical College System spent \$600,000 to provide firefighter training and \$435,000 to administer the training. Until recently, the Wisconsin Technical College System did not spend all of the funds appropriated for program administration. At the end of FY 2005-06, unspent funds totaling \$308,000 were available for reallocation.

Letter on Canteen Operations in Adult Correctional Institutions *(May 2007)*

Canteens operate as prison stores from which inmates may purchase packaged foods, toiletries, and other items. The Department of Corrections establishes pricing policies for the 14 state-operated and 6 contract canteens. We identified significant differences in canteen prices for similar items and noted that consolidation of canteen operations might both reduce operating costs and help standardize prices paid by inmates.

Letter on Employee Credit Unions in Adult Correctional Institutions *(May 2007)*

Public employee credit unions operate on the grounds of the Waupun and Green Bay correctional institutions, which is allowed under state law. However, we found that prison officials had limited knowledge about credit union operations. We therefore expressed concern about potential misuse of state resources.

Letters on Dental Education Contract and Dental Services Grant, Marquette University School of Dentistry *(August 2007)*

In administering both a dental education contract that provides state tuition aid for Wisconsin residents and a grant to provide dental services to low-income individuals at clinics throughout Wisconsin, Marquette University complied with contract and statutory requirements in FY 2004-05 and FY 2005-06.

Letter on Medical Education Contract, Medical College of Wisconsin, Inc. *(September 2007)*

The medical education contract in effect between the State and the Medical College from FY 2004-05 through FY 2005-06 was administered in compliance with statutory requirements related to state tuition aid and requirements related to state funds provided for a family practice residency program.

Letter on Private Employer Health Care Coverage Program *(November 2007)*

We completed a statutorily required review of the program created by 1999 Wisconsin Act 9, which was to have operated a voluntary purchasing pool designed to allow small employers to provide health plans for their employees at reduced costs and to reduce financial risks for insurers. Program design changes intended to attract insurers were not successful, and program development efforts ended in 2003.

Wisconsin Public Broadcasting Foundation, Inc. *(December 2007)*

We provided an unqualified opinion on financial statements for FY 2006-07.

Letter on Food and Dairy Safety Program Funding *(January 2008)*

Since FY 2002-03, revenue from program fees increased 20.8 percent but fee-funded expenditures increased 43.2 percent, resulting in a \$51,800 negative account balance for FY 2006-07. We found substantial variation between Wisconsin's funding levels, staffing, and inspector caseloads and those of six other states. Retail food licensing fees assessed by the Department of Agriculture, Trade and Consumer Protection are typically lower than those of local governments.

Letter on Bridge Inspection Program *(February 2008)*

In FY 2006-07, the Department of Transportation spent \$2.3 million to inspect 5,188 bridges owned by the State of Wisconsin. Between January 2003 and November 2007, it completed 98.1 percent of routine inspections within the required 24-month intervals. We recommended the development of policies and procedures for tracking routine bridge maintenance work performed by counties, which cost \$5.7 million in 2006.

Letter on Dental Services for Medical Assistance Recipients *(April 2008)*

In FY 2006-07, approximately \$46.0 million was spent for dental services provided to Medical Assistance recipients in Wisconsin. Utilization of services was lower and costs were higher under HMOs than under the fee-for-service system. We recommended the development of alternative service models for southeast Wisconsin before HMO contracts expire in December 2009.

Letter on Wisconsin Arts Board *(May 2008)*

To meet our audit requirements under s. 13.94, Wis. Stats., we reviewed the Wisconsin Arts Board's fiscal operations and made recommendations related to fiscal controls.

Letter on Overtime in State Agencies *(June 2008)*

State agencies paid \$187.3 million in overtime from 2005 through 2007. Over that three-year period, 59 employees of the Department of Corrections and the Department of Health and Family Services earned more than \$100,000 in premium overtime. We recommended that the agencies paying the most premium overtime complete comprehensive analyses of their overtime usage.

Letter on Unclaimed Property Program *(June 2008)*

As of March 2008, the Office of the State Treasurer held an estimated \$354.2 million in unclaimed property on behalf of rightful owners. During FY 2006-07, the State paid \$22.0 million in claims, primarily to individuals, and deposited \$50.0 million in unclaimed property to the Common School Fund. We suggested both improvements to internal controls and policy issues for the Legislature's consideration.

Letter on Environmental Cooperation Pilot Program *(July 2008)*

Six companies participate in this program, which tests innovative regulatory methods. The Department of Natural Resources' environmental performance measures should be improved to assess companies' performance both individually and in aggregate. Efforts to measure administrative savings, share technological innovations, and ensure adequate public involvement could also be expanded.

Letter on Test Score Data for Pupils in the Milwaukee Parental Choice Program *(September 2008)*

As required by statutes, we analyzed and confirmed pupil test score data and the related analyses performed by private researchers who are studying the Milwaukee Parental Choice Program. Test score data for individual Choice schools were not available to us because of the researchers' confidentiality requirements.

Letter on Contracting for Print and Mail Services *(October 2008)*

We reviewed oversight of the Department of Administration's contract for print and mail staffing services. In FY 2007-08, contract payments to the vendor were \$1.7 million. We make several recommendations to assist in limiting the State's costs in the future.

Wisconsin Public Broadcasting Foundation, Inc. *(December 2008)*

This report includes an unqualified opinion on financial statements for FY 2007-08.

Audit Opinions

**Independent Auditor's Report on the FY 2006-07 Financial Statements
of the State of Wisconsin**

Dated December 14, 2007

**Independent Auditor's Report on the FY 2007-08 Financial Statements
of the State of Wisconsin**

Dated December 11, 2008

This annual effort requires on-site audit work at the Department of Administration and every major state agency. Our audit opinion and the related financial statements are presented in the State's Comprehensive Annual Financial Report, which is published by the Department of Administration. These statements are intended to provide the most complete and revealing picture of the State's financial position and operating results.

**Independent Auditor’s Report on the FY 2006-07 Financial Statements
of the University of Wisconsin System** *Dated December 14, 2007*

**Independent Auditor’s Report on the FY 2007-08 Financial Statements
of the University of Wisconsin System** *Dated December 11, 2008*

Although we audit the University of Wisconsin System as a major element of our audit of the State’s overall financial statements, at the request of university management we also provide a separate audit opinion on the stand-alone financial statements. These statements provide considerable additional detail on the University of Wisconsin System’s finances, which allow comparisons to other major university systems and a more thorough evaluation by the Board of Regents and other interested parties. We issued unqualified opinions on the statements audited during the biennium.

**Independent Auditor’s Report on the FY 2006-07 Financial Statements
of the State of Wisconsin Investment Fund** *Dated August 22, 2007*

**Independent Auditor’s Report on the FY 2006-07 Financial Statements
of the State of Wisconsin Investment Board’s
Retirement Investment Trust Funds** *Dated November 21, 2007*

**Independent Auditor’s Report on the FY 2006-07 Financial Statements
of the State of Wisconsin Investment Board’s
Various Funds** *Dated November 21, 2007*

**Independent Auditor’s Report on the FY 2007-08 Financial Statements
of the State of Wisconsin Investment Fund** *Dated August 28, 2008*

**Independent Auditor’s Report on the FY 2007-08 Financial Statements
of the State of Wisconsin Investment Board’s
Retirement Investment Trust Funds** *Dated December 2, 2008*

**Independent Auditor’s Report on the FY 2007-08 Financial Statements
of the State of Wisconsin Investment Board’s
Various Funds** *Dated December 2, 2008*

Our annual audits of the investments managed by the State of Wisconsin Investment Board provide assurance to governments and individuals as to the overall value of investments and the income earned by the investments. We issued unqualified opinions on the statements audited during the biennium.

**Independent Auditor's Report on the 2005 Financial Statements
of the Department of Employee Trust Funds**

Dated April 6, 2007

**Independent Auditor's Report on the 2006 Financial Statements
of the Department of Employee Trust Funds**

Dated November 19, 2008

Our audits of the pension funds and other accounts managed by the Department of Employee Trust Funds help provide assurance to contributing governments, covered government employees, and annuitants concerning the financial status of the funds and their ability to fulfill future obligations. We issued unqualified opinions on the statements audited during the biennium.

Statutorily Required Certifications

Certification to Incoming and Outgoing Secretaries of Cash and Securities in the Custody of the Department of Administration as of December 31, 2006

Certification of the State's Net Indebtedness as of January 1, 2007

Biennial Certification of Cash and Securities in the Custody of the Department of Administration as of June 30, 2007

Certification of the State's Net Indebtedness as of January 1, 2008

These certifications were completed during the course of the annual audit of the State's financial statements. They are used to determine compliance with annual debt limits and to ensure the accuracy of the records of the Department of Administration.

■ ■ ■ ■

Appendix 1

Recurring and One-Time Audit Responsibilities

Under s. 13.94, Wis. Stats., and other statutory provisions, the Legislative Audit Bureau is responsible for conducting annual financial audits of:

- the Department of Employee Trust Funds;
- the Capital Improvement Fund;
- the Bond Security and Redemption Fund;
- the State of Wisconsin Investment Board;
- the Division of Gaming within the Department of Administration;
- the Wisconsin Lottery;
- State Fair Park;
- student loans and notes in the possession of the Higher Educational Aids Board;
- grants for dental services at the Marquette University School of Dentistry; and
- the Green Bay/Brown County Professional Football Stadium District's efforts to meet contracting and hiring goals for minorities and women in the Lambeau Field reconstruction project.

Statutes require us to conduct biennial performance audits of the State Lottery, the State of Wisconsin Investment Board, and the Division of Gaming within the Department of Administration, and biennial or more frequent financial audits of:

- cash and securities in the custody of the Department of Administration;
- the central accounting records of the Department of Administration;
- expenditures from the state appropriation to the Medical College of Wisconsin;
- expenditures under the Higher Educational Aids Board contract for dental education services; and
- the financial status of a professional baseball park and a football stadium district.

At least once every three years, we are required by statutes to audit the State Life Insurance Fund, the Local Government Property Insurance Fund, and the Injured Patients and Families Compensation Fund. In recent years we have performed these audits every three years and have performed interim work each year for purposes of our annual audit of the State of Wisconsin's financial statements.

Statutes require us to periodically audit divisions in the Department of Commerce that are responsible for inspections of multifamily housing, to conduct county and municipal best practices reviews, and to monitor the Department of Natural Resources' environmental cooperation pilot program. We are also required to review the quarterly statements of economic interest and reports of economic transactions that members and employees of the State Investment Board file with the Government Accounting Board, and we are responsible for conducting special examinations of the accounts and financial transactions of any department or office as the Governor, the Legislature, the Joint Legislative Audit Committee, or the Joint Committee on Legislative Organization directs.

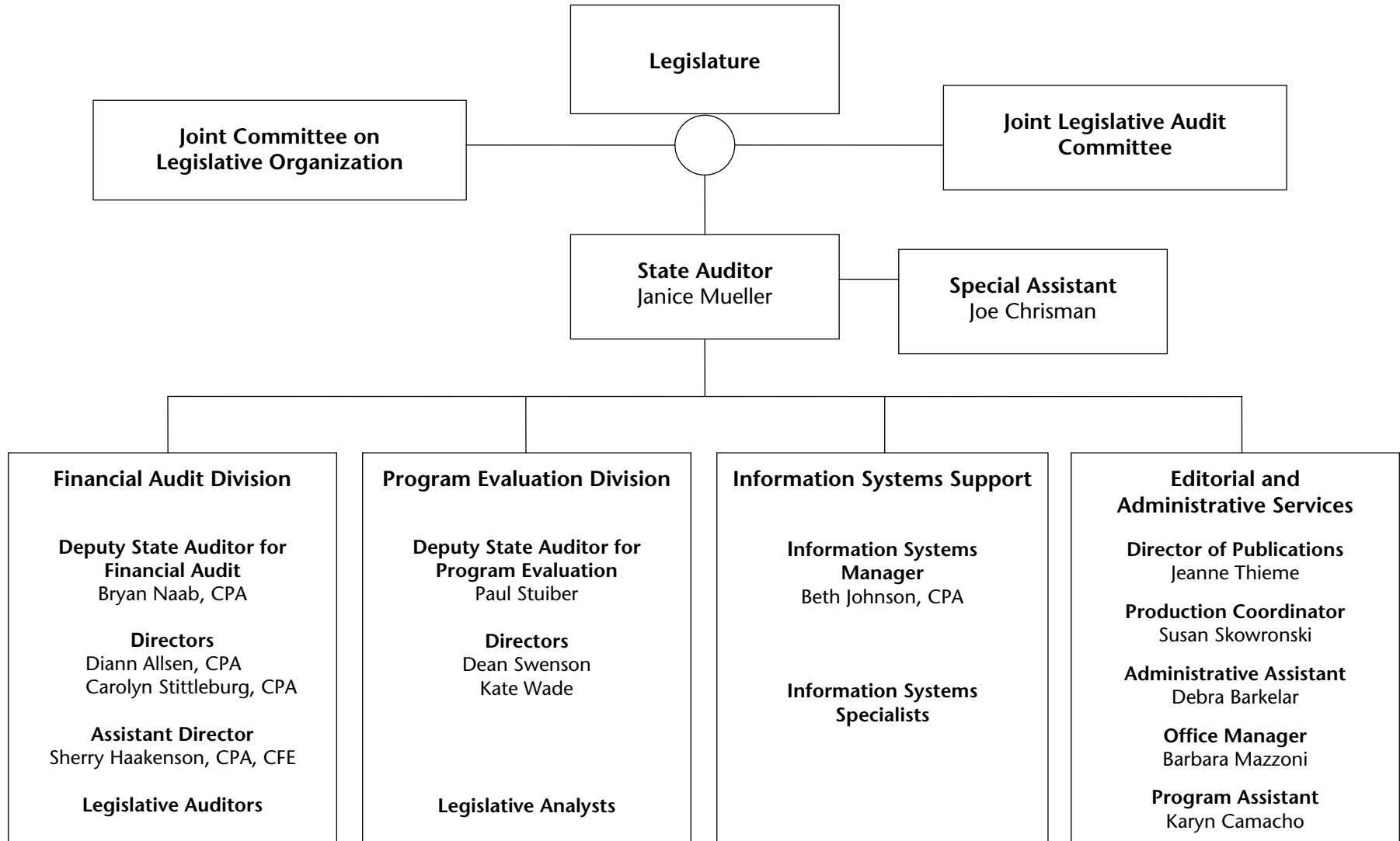
In addition to these recurring statutory requirements, we have been required by recent legislation to:

- with the cooperation of the Department of Veterans Affairs, determine the scope and methodology of a study to ascertain long-term health care needs of veterans in Douglas County (required by 2007 Wisconsin Act 20 and completed in April 2008);
- complete a review and analysis of standardized test score data provided by the School Choice Demonstration Project beginning in 2007 and ending in 2011 (required by 2005 Wisconsin Act 125); and
- before July 1, 2012, complete a financial and performance evaluation audit of the economic development programs administered by eight state agencies (required by 2007 Wisconsin Act 125).

As noted, 2007 Wisconsin Act 126 expanded our authority by creating the Fraud, Waste, and Mismanagement Hotline discussed on pages 14-17 of this report. In addition:

- 2007 Wisconsin Act 1 specified that we are authorized to conduct audits of the Government Accountability Board; and
- 2007 Wisconsin Act 20 specified that we are authorized to conduct audits of the Lower Fox River Remediation Authority and renamed our authority to conduct audits of long-term care districts, which were previously called Family Care districts.

Wisconsin Legislative Audit Bureau



Index of Audits by Principal Audited Entity

Only agencies or entities that were the principal subjects of our audit and evaluation efforts in the 2007-08 biennium financial are included in the listing that follows, although others may have been included in our work. The entire state enterprise is considered in our annual comprehensive audit of the State's financial statements, and our annual audit of compliance with federal grant requirements encompasses all state agencies that receive federal funds.

Administration, Department of

Certification of the State's Net Indebtedness as of January 1, 2008

Letter on Contracting for Print and Mail Services (October 2008)

Division of Gaming (report 08-4)

Division of Gaming Evaluation (report 07-12)

Allocation of Prosecutor Positions (report 07-9)

Biennial Certification of Cash and Securities as of June 30, 2007

Certification of the State's Net Indebtedness as of January 1, 2007

Certification to Incoming and Outgoing Secretaries of Cash and Securities as of December 31, 2006

Agriculture, Trade and Consumer Protection, Department of

Food and Dairy Safety Program (report 08-6)

Letter on Food and Dairy Safety Program Funding (January 2008)

Commerce, Department of

Petroleum Inspection Fee Revenue Obligations Program—FY 2007-08 financial statement (report 08-14)

Petroleum Inspection Fee Revenue Obligations Program—FY 2006-07 financial statement (report 07-15)

Letter on Fire Department Dues Program (April 2007)

Commissioner of Insurance, Office of the

Injured Patients and Families Compensation Fund—FY 2005-06, FY 2005-04, and FY 2003-04 financial statements (report 07-3)

Corrections, Department of

17-Year-Old Offenders in the Adult Criminal Justice System (report 08-3)

Letter on Canteen Operations in Adult Correctional Institutions (May 2007)

Letter on Employee Credit Unions in Adult Correctional Institutions (May 2007)

Educational Communications Board

Wisconsin Educational Communications Board Radio Network—FY 2007-08 financial statements (report 08-17)

Wisconsin Educational Communications Board Television Network—FY 2007-08 financial statements (report 08-16)

Wisconsin Public Broadcasting Foundation, Inc.—FY 2007-08 financial statements (December 2008)

Wisconsin Educational Communications Board Radio Network—FY 2006-07 financial statements (report 07-18)

Wisconsin Educational Communications Board Television Network—FY 2006-07 financial statements (report 07-17)

Wisconsin Public Broadcasting Foundation, Inc.—FY 2006-07 financial statements (December 2007)

Elections Board

Compliance with Election Laws (report 07-16)

Employee Trust Funds, Department of

Independent Auditor's Report on the 2006 Financial Statements of the Department of Employee Trust Funds (November 2008)

Letter on Private Employer Health Care Coverage Program (November 2007)

Independent Auditor's Report on the 2005 Financial Statements of the Department of Employee Trust Funds (April 2007)

Health Insurance Risk-Sharing Plan (HIRSP) Authority

Health Insurance Risk-Sharing Plan Authority—financial statements for calendar year 2007 (report 08-12)

Health Insurance Risk-Sharing Plan Authority—financial statements for the six-month period ended December 31, 2006 (report 08-11)

Health Services, Department of (formerly Department of Health and Family Services)

Medical Assistance Program Integrity (report 08-15)

Wisconsin Mental Health Institutes—FY 2006-07 financial statements (report 08-10)

Letter on Dental Services for Medical Assistance Recipients (April 2008)

Wisconsin Mental Health Institutes—FY 2005-06 financial statements (report 07-14)

Health Insurance Risk-Sharing Plan—FY 2005-06 financial statements (report 07-13)

Marquette University School of Dentistry

Letter on Dental Services Grant (August 2007)

Letter on Dental Education Contract (August 2007)

Medical College of Wisconsin, Inc.

Letter on Education Contract (September 2007)

Natural Resources, Department of

Letter on Environmental Cooperation Pilot Program (July 2008)

Wetland Regulatory Programs (report 07-6)

Public Instruction, Department of

Best Practices Review of Truancy Reduction Efforts (September 2008)

Best Practices Review of Public Library Services (April 2008)

Public Service Commission

Universal Service Fund—FY 2006-07 financial statements (report 08-9)

Universal Service Fund—FY 2005-06 financial statements (report 07-11)

Revenue, Department of

Wisconsin Lottery Evaluation (report 08-13)

Wisconsin Lottery— FY 2006-07 financial statements (report 08-7)

Wisconsin Lottery—FY 2005-06 financial statements (report 07-8)

Letter on Sales and Use Tax Distributions (April 2007)

School Choice Demonstration Project

Letter on Test Score Data for Pupils in the Milwaukee Parental Choice Program
(September 2008)

State Fair Park

State Fair Park—FY 2006-07 financial statements (report 08-8)

State Fair Park—FY 2005-06 financial statements (report 07-7)

State Treasurer, Office of the

Letter on Unclaimed Property Program (June 2008)

State of Wisconsin, Comprehensive

Independent Auditor's Report on the FY 2007-08 Financial Statements
of the State of Wisconsin (December 2008)

Letter on Overtime in State Agencies (June 2008)

Single Audit, FY 2006-07 (report 08-5)

Independent Auditor's Report on the FY 2006-07 Financial Statements
of the State of Wisconsin (December 2007)

Information Technology Projects (report 07-5)

Single Audit, FY 2005-06 (report 07-4)

State of Wisconsin Investment Board

Independent Auditor's Report on the FY 2007-08 Financial Statements of the State of Wisconsin Investment Board's Retirement Investment Trust Funds (December 2008)

Independent Auditor's Report on the FY 2007-08 Financial Statements of the State of Wisconsin Investment Board's Various Funds (December 2008)

Independent Auditor's Report on the FY 2007-08 Financial Statements of the State of Wisconsin Investment Fund (August 2008)

Independent Auditor's Report on the FY 2006-07 Financial Statements of the State of Wisconsin Investment Board's Retirement Investment Trust Funds (November 2007)

Independent Auditor's Report on the FY 2006-07 Financial Statements of the State of Wisconsin Investment Board's Various Funds (November 2007)

Independent Auditor's Report on the FY 2006-07 Financial Statements of the State of Wisconsin Investment Fund (August 2007)

State of Wisconsin Investment Board Evaluation (report 07-10)

Transportation, Department of

Letter on Bridge Inspection Program (February 2008)

University of Wisconsin System

Independent Auditor's Report on the FY 2007-08 Financial Statements of the University of Wisconsin System (December 2008)

WHA Radio—FY 2006-07 financial statements (report 08-2)

WHA Television—FY 2006-07 financial statements (report 08-1)

Independent Auditor's Report on the FY 2006-07 Financial Statements of the University of Wisconsin System (December 2007)

Wisconsin Arts Board

Letter on Wisconsin Arts Board (May 2008)

Wisconsin Technical College System Board

Personnel Policies and Practices (report 07-2)

Letter on Fire Department Dues Program (April 2007)

Workforce Development, Department of

Unemployment Reserve Fund—FY 2005-06 and FY 2004-05 financial statements
(report 07-1)

