# An Audit

# Wisconsin Educational Communications Board Television Network

# 2007-2008 Joint Legislative Audit Committee Members

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State Auditor – Janice Mueller

**Audit Prepared by** 

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> Janice Mueller State Auditor

December 18, 2007

Senator Jim Sullivan and Representative Suzanne Jeskewitz, Co-chairpersons Joint Legislative Audit Committee State Capitol Madison, Wisconsin 53702

Mr. Gene Purcell, Interim Executive Director Educational Communications Board 3319 West Beltline Highway Madison, Wisconsin 53713

Dear Senator Sullivan, Representative Jeskewitz, and Mr. Purcell:

We have completed a financial audit of the State of Wisconsin Educational Communications Board (ECB) Television Network to meet our audit requirements under s. 13.94, Wis. Stats., and as requested by ECB to fulfill the audit requirements of the Corporation for Public Broadcasting. The Corporation requires audited financial statements of public broadcasting entities to determine future funding levels.

ECB, which is an agency of the State of Wisconsin, operates a television network of 5 digital stations and 5 analog stations, as well as a radio network of 13 FM stations and 1 AM station. The Television Network reported \$11.2 million in support and revenue during fiscal year (FY) 2006-07, including state support, member contributions, funding from the Corporation for Public Broadcasting, and various other grants.

Our audit report contains the ECB Television Network's financial statements and related notes as of and for the periods ending June 30, 2007, and June 30, 2006. We were able to issue an unqualified independent auditor's report on these statements.

We appreciate the courtesy and cooperation extended to us by ECB staff during the audit.

Respectfully submitted,

Janice Mueller State Auditor

JM/DA/ss

# **Audit Opinion**

# Independent Auditor's Report on the Financial Statements of the Wisconsin Educational Communications Board Television Network

We have audited the accompanying Balance Sheets of the Wisconsin Educational Communications Board Television Network's Operating Fund and the Wisconsin Public Broadcasting Foundation, Inc.'s Television Fund as of June 30, 2007 and 2006, and the related Statements of Revenues, Expenses, and Changes in Fund Net Assets and Statements of Cash Flows for the years then ended. These financial statements are the responsibility of the Educational Communications Board's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the financial statements referred to in the first paragraph present only the Wisconsin Educational Communications Board Television Network and do not purport to, and do not, present fairly the financial position of the State of Wisconsin and the changes in its financial position and its cash flows, where applicable, in conformity with accounting principles generally accepted in the United States of America.

### 4 - - - AUDIT OPINION

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial positions of the Wisconsin Educational Communications Board Television Network's Operating Fund and the Wisconsin Public Broadcasting Foundation Inc.'s Television Fund as of June 30, 2007 and 2006, and the respective changes in financial position and cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

Our audits were conducted for the purpose of forming an opinion on the financial statements of the Wisconsin Educational Communications Board Television Network. The supplementary information included as Management's Discussion and Analysis on pages 5 through 7 is presented for purposes of additional analysis and is not a required part of the financial statements referred to in the first paragraph. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with *Government Auditing Standards*, we have also issued a report dated December 7, 2007, on our consideration of the Wisconsin Educational Communications Board's internal control over financial reporting; our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements; and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audits.

Winn Ellsen

December 7, 2007

by

Diann Allsen Audit Director

# Management's Discussion and Analysis

# **Prepared by Educational Communications Board Management**

The Management's Discussion and Analysis (MD&A) section is prepared by the Educational Communications Board's (ECB's) management and is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in its Statement Number 34. The MD&A provides the reader with general information on the financial activities of ECB and the Wisconsin Public Broadcasting Foundation, Inc. (WPBF).

ECB is an agency of the State of Wisconsin that operates a public television network of 5 digital stations and 5 analog stations, as well as a public radio network of 13 FM stations (4 of the FM sites are currently broadcasting a digital radio signal in addition to analog) and 1 AM station. ECB also operates 3 FM translators, 6 TV translators, a network of 26 weather service broadcast sites, and multiple Educational Broadband Service licenses. WPBF was organized by ECB under s. 39.12 and ch. 181, Wis. Stats., on September 29, 1983, for the exclusive purpose of raising funds for the Wisconsin educational television and radio networks.

Following this section are the financial statements and notes as they relate to the ECB Television Network. The Balance Sheets provide information on the types of assets and the liabilities of the Television Network, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as useful indicators of whether the Television Network's financial position is improving or deteriorating. The Statements of Revenues, Expenses, and Changes in Fund Net Assets and the Statements of Cash Flows provide information on income and expenses and cash activities. The Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements.

# 6 - - - MANAGEMENT'S DISCUSSION AND ANALYSIS

Condensed financial information relating to the ECB Television Network as of and for the fiscal years ended June 30, 2007, June 30, 2006, and June 30, 2005, is as follows:

### **ECB Television Network Condensed Financial Information**

		Change from		Change from	
	June 30, 2007	Previous Year	June 30, 2006	Previous Year	June 30, 2005
Capital Assets	\$15,063,742	(6)%	\$15,956,756	17%	\$13,610,582
Other Assets	8,912,393	9	8,191,330	4	7,861,631
Total Assets	23,976,135		24,148,086		21,472,213
Current Liabilities	755,642	(53)	1,596,827	191	547,816
Noncurrent Liabilities	179,804	<(1)	180,472	(1)	181,544
Total Liabilities	935,446		1,777,299		729,360
Invested in Capital Assets	15,063,742	(6)	15,956,756	17	13,610,582
Restricted for Grants	66,000	(88)	565,900	(42)	969,018
Unrestricted	7,910,947	35	5,848,131	(5)	6,163,253
<b>Total Net Assets</b>	<u>\$23,040,689</u>		<u>\$22,370,787</u>		<u>\$20,742,853</u>

		Change from		Change from	
	FY 2006-07	Previous Year	FY 2005-06	Previous Year	FY 2004-05
Operating Revenues	\$5,235,876	9%	\$4,825,514	(9)%	\$5,304,654
Operating Expenses	9,984,027	6	9,431,193	<1	9,412,977
Net Operating Loss	(4,748,151)		(4,605,679)		(4,108,323)
Nonoperating Revenues (Expenses)	4,326,525	25	3,451,324	(9)	3,805,999
Capital Contributions	1,091,528	(61)	2,782,289	46	1,909,449
Changes in Net Assets	<u>\$ 669,902</u>		\$1,627,934		<u>\$1,607,125</u>

Under governmental accounting standards, state General Fund revenue, which is a significant source of funding for the Television Network, is reported as nonoperating revenues. The result of this accounting treatment is a reported loss in operating income. This loss is offset by nonoperating revenues, primarily state General Fund revenue and capital contributions, resulting in an increase in net assets.

Capital assets decreased 6 percent in fiscal year (FY) 2006-07, due principally to the depreciation of existing assets. The 17 percent increase in the value of capital assets

in FY 2005-06 was due to the construction of a new operations center for digital broadcasting. Realized gains on investments were greater than unrealized losses in FY 2006-07, resulting in a net increase of 9 percent. In FY 2005-06 there were both realized and unrealized gains on investments that contributed to a 4 percent increase in the value of other assets.

It should be noted that ECB Television Network's capital assets of \$15,063,742 as of June 30, 2007, are presented at historical cost less depreciation. The Television Network's share of the replacement cost of buildings and equipment, using the Builders Cost Index, is over \$40 million. The replacement cost of the combined statewide public television and radio networks is over \$60 million.

The decrease of current liabilities by 53 percent in FY 2006-07 and the increase of 191 percent in FY 2005-06 are due to the timing of invoicing by vendors during the construction of the operations center. The value of noncurrent liabilities was virtually unchanged over the past two years.

Operating revenues increased by 9 percent in FY 2006-07, largely due to an increase in contributions from individuals. Operating revenues decreased by 9 percent in FY 2005-06 due to the end of one-time funding received in FY 2004-05 from the State of Wisconsin Department of Public Instruction to develop educational productions. Operating expenses increased by 6 percent during FY 2006-07 due to an increase in expenditures for broadcast transmission equipment maintenance. Operating expenses were virtually unchanged from FY 2004-05 to FY 2005-06.

Nonoperating revenues consist of investment earnings and losses, both realized and unrealized, and gain or loss on disposal of assets. In accordance with GASB 34, nonoperating revenues also include financial support from the State of Wisconsin General Fund. Nonoperating revenues and expenses overall had an increase of 25 percent during FY 2006-07 and a decrease of 9 percent during FY 2005-06. This was due to an increase in investment income in both years and a loss on the disposal of capital assets during FY 2005-06, when the analog operations center was dismantled and replaced with digital equipment.

Capital contributions decreased significantly in FY 2006-07 in comparison to FY 2005-06, when there was a substantial increase. This reflects the end of one-time funding for construction of the digital operations center in FY 2005-06. ECB received increased funding for this project from the State Building Trust Fund, the Corporation for Public Broadcasting, and federal grants. The net results of all operations for the year are summarized in the line titled Changes in Net Assets.

This financial report is designed to provide a general overview of the Educational Communications Board's finances related to public television. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to ECB in care of the Executive Director, 3319 West Beltline Highway, Madison, WI 53713-4296.

General information relating to the Educational Communications Board can be found at ECB's Web site, www.ecb.org.

# **Financial Statements**

# Balance Sheet June 30, 2007

		Operating Fund		WPBF (Note 12)		Total une 30, 2007
ASSETS						
Current Assets:						
Cash and cash equivalents (Notes 1D and 2)	\$	357,232	\$	428,815	\$	786,047
Investments (Notes 1E and 2)		0		6,162,581		6,162,581
Receivable—state general appropriations (Note 1G)		76,933		0		76,933
Grants and contracts receivable		467		0		467
Interfund receivable (payable) (Note 3)		14,000		(14,000)		0
Interest receivable		0		4,190		4,190
Accounts receivable—instructional material		6,991		0		6,991
Receivable—due from affiliates		142,879		0		142,879
Other receivables		129,471		0		129,471
Inventory—instructional material		47,717		0		47,717
Costs incurred for programs not yet broadcast		297,661		0		297,661
Prepaid expenses (Note 6)		103,980		0		103,980
Total Current Assets		1,177,331		6,581,586		7,758,917
Noncurrent Assets:						
Prepaid expenses (Note 6)		455,458		0		455,458
Costs incurred for programs not yet broadcast		698,018		0		698,018
Land (Note 4)		77,689		0		77,689
Buildings, net of accumulated depreciation (Note 4)		3,510,689		0		3,510,689
Equipment, net of accumulated depreciation (Note 4)		11,475,364		0		11,475,364
Total Noncurrent Assets		16,217,218		0		16,217,218
TOTAL ASSETS	\$	17,394,549	\$	6,581,586	\$	23,976,135
LIABILITIES AND NET ASSETS						
LIABILITIES AND NET ASSETS						
Current Liabilities:						
Accounts payable and accrued expenses	\$	469,997	\$	45,320	\$	515,317
Accrued liabilities due to affiliates		162,142		67,541		229,683
Deferred revenue		0		10,642		10,642
Total Current Liabilities		632,139		123,503		755,642
Noncurrent Liabilities:						
Compensated absences payable (Note 5)		179,804		0		179,804
Total Noncurrent Liabilities		179,804		0		179,804
Net Assets:						
Invested in capital assets		15,063,742		0		15,063,742
Restricted for grants (Note 1J)		66,000		0		66,000
Unrestricted	_	1,452,864		6,458,083		7,910,947
Total Net Assets		16,582,606		6,458,083		23,040,689
TOTAL LIABILITIES AND NET ASSETS	\$	17,394,549	\$	6,581,586	\$	23,976,135

# Statement of Revenues, Expenses, and Changes in Fund Net Assets for the Year Ended June 30, 2007

	Operating Fund	WPBF (Note 12)	Total FY 2006-07
OPERATING REVENUES			
Contributed Support (Note 1B) Corporation for Public Broadcasting Grants Underwriting Grants Other Grants Contributed In-Kind Support (Note 10) Major Gifts Instructional Projects and Materials Royalties and Other Income	\$ 0 561,707 0 325,465 258,569 0 73,237 397,484	\$ 2,685,202 601,239 180,534 0 0 101,888 0 50,551	\$ 2,685,202 1,162,946 180,534 325,465 258,569 101,888 73,237 448,035
Total Operating Revenues	1,616,462	3,619,414	5,235,876
OPERATING EXPENSES			
Program Services: Programming and production Broadcasting Program information	3,441,383 4,724,899 211	5,414 0 72,058	3,446,797 4,724,899 72,269
Total Program Services	8,166,493	77,472	8,243,965
Support Services:  Management and general Fund-raising and membership development Underwriting	650,337 50,331 171,726	29,045 828,361 10,262	679,382 878,692 181,988
Total Support Services	872,394	867,668	1,740,062
Total Operating Expenses	9,038,887	945,140	9,984,027
OPERATING INCOME (LOSS)  NONOPERATING REVENUES (EXPENSES)	(7,422,425)	2,674,274	(4,748,151)
State General Fund Revenue for Operations Loss on Disposal of Capital Assets Capital Debt Interest Expense (Note 7) Investment Income	4,386,353 (38,998) (551,014) 0	0 0 0 530,184	4,386,353 (38,998) (551,014) 530,184
Total Nonoperating Revenues (Expenses)	3,796,341	530,184	4,326,525
Income (Loss) Before Capital Contributions and Transfers	(3,626,084)	3,204,458	(421,626)
CAPITAL CONTRIBUTIONS AND TRANSFERS			
Capital Contributions (Note 9) Interfund Transfers (Note 3)	1,091,528 2,112,918	0 (2,112,918)	1,091,528 0
CHANGE IN NET ASSETS	(421,638)	1,091,540	669,902
Total Net Assets—Beginning of the Year	17,004,244	5,366,543	22,370,787
Total Net Assets—End of the Year	\$ 16,582,606	\$ 6,458,083	\$ 23,040,689

The accompanying notes are an integral part of this statement.

# Statement of Cash Flows for the Year Ended June 30, 2007

CASH FLOWS FROM OPERATING ACTIVITIES  Contributed Support	\$ 0		
Contributed Support	\$ 0		
continuation support		\$ 2,967,624	\$ 2,967,624
Receipts from Grants	962,598	604,159	1,566,757
Receipts from Instructional Projects and Materials	68,876	0	68,876
Receipts from Royalties and Other Income	293,466	50,551	344,017
Payments to Suppliers Payments to Employees	(5,346,416) (3,123,831)	(967,909) 0	(6,314,325) (3,123,831)
<u>-</u>	-		
Net Cash Provided (Used) by Operating Activities	(7,145,307)	2,654,425	(4,490,882)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Receipts from State Government	4,486,459	0	4,486,459
Interfund Transfers	2,112,918	(2,112,918)	0
Net Cash Provided (Used) by Noncapital Financing Activities	6,599,377	(2,112,918)	4,486,459
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES  Capital Contributions Purchases of Capital Assets	1,690,041 (478,231)	0 0	1,690,041 (478,231)
Interest Paid on Capital Debt	(551,014)	0	(551,014)
Net Cash Provided (Used) by Capital and Related Financing Activities	660,796	0	660,796
CASH FLOWS FROM INVESTING ACTIVITIES			
Net Purchases, Sales, and Maturities of Investments Interest and Dividends	0	(2,779,840) 156,379	(2,779,840) 156,379
Net Cash Provided (Used) by Investing Activities	0	(2,623,461)	(2,623,461)
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	114,866	(2,081,954)	(1,967,088)
Balances—Beginning of the Year	242,366	2,510,769	2,753,135
Balances—End of the Year	\$ 357,232	\$ 428,815	\$ 786,047

RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES		Operating Fund		WPBF (Note 12)		Total FY 2006-07	
Operating Income (Loss)	\$	(7,422,425)	\$ 2,	,674,274	\$	(4,748,151)	
Adjustments to Reconcile Operating Income (Loss) to							
Net Cash Provided by Operating Activities:							
Depreciation expense		1,332,247		0		1,332,247	
Change in assets and liabilities:							
Receivables, net		(32,953)		2,665		(30,288)	
Inventories		(3,978)		0		(3,978)	
Accounts and other payables		(819,339)		(22,769)		(842,108)	
Prepaid expenses		(198,859)		0		(198,859)	
Deferred revenue		0		255		255	
Net Cash Provided (Used) by Operating Activities	\$	(7,145,307)	<b>\$ 2</b> ,	,654,425	\$	(4,490,882)	

# Noncash Activities:

Contributed in-kind support totaled \$258,569.

ECB disposed of miscellaneous equipment as scrap. The undepreciated cost of the disposed equipment was reported as a loss of \$38,998.

The net decrease in the fair value of investments was \$131,915.

# Balance Sheet June 30, 2006

		Operating Fund		WPBF (Note 12)	Ju	Total une 30, 2006
ASSETS						
Current Assets:						
Cash and cash equivalents (Notes 1D and 2)	\$	242,366	\$	2,510,769	\$	2,753,135
Investments (Notes 1E and 2)		0		3,010,789		3,010,789
Receivable—state general appropriations (Note 1G)		177,039		0		177,039
Grants and contracts receivable		674,406		2,665		677,071
Interfund receivable (payable) (Note 3)		14,000		(14,000)		0
Interest receivable		0		2,337		2,337
Accounts receivable—instructional material		2,630		0		2,630
Receivable—due from affiliates		105,194		0		105,194
Other receivables		63,138		0		63,138
Inventory—instructional material		43,739		0		43,739
Costs incurred for programs not yet broadcast		340,345		0		340,345
Prepaid expenses (Note 6)		70,635		0		70,635
Total Current Assets		1,733,492		5,512,560		7,246,052
Noncurrent Assets:		1,7 33, 172		3,312,300		7,210,032
Prepaid expenses (Note 6)		487,608		0		487,608
Costs incurred for programs not yet broadcast		457,670		0		457,670
		77,689		0		77,689
Land (Note 4)				0		
Buildings, net of accumulated depreciation (Note 4) Equipment, net of accumulated depreciation (Note 4)		3,754,834 12,124,233		0		3,754,834 12,124,233
Total Noncurrent Assets		16,902,034		0		16,902,034
TOTAL ASSETS	\$	18,635,526	\$	5,512,560	\$	24,148,086
LIABILITIES AND NET ASSETS						
Compand Linkillitian						
Current Liabilities:	đ	1 040 106	đ	60 021	Œ	1 100 027
Accounts payable and accrued expenses  Accrued liabilities due to affiliates	\$	1,040,196	\$	68,831	\$	1,109,027
		410,614		66,799		477,413
Deferred revenue		0		10,387		10,387
Total Current Liabilities		1,450,810		146,017		1,596,827
Noncurrent Liabilities:						
Compensated absences payable (Note 5)		180,472		0		180,472
Total Noncurrent Liabilities		180,472		0		180,472
Net Assets:						
Invested in capital assets		15,956,756		0		15,956,756
Restricted for grants (Note 1J)		565,900		0		565,900
Unrestricted		481,588		5,366,543		5,848,131
Total Net Assets		17,004,244		5,366,543		22,370,787
TOTAL LIABILITIES AND NET ASSETS	\$	18,635,526	\$	5,512,560	\$	24,148,086

# Statement of Revenues, Expenses, and Changes in Fund Net Assets for the Year Ended June 30, 2006

	Operating Fund	WPBF (Note 12)	Total FY 2005-06	
OPERATING REVENUES				
Contributions Undesignated (Note 1B) Corporation for Public Broadcasting Grants Underwriting Grants Other Grants	\$ 0 0 0 401,759	\$ 2,311,672 1,021,540 197,573 15,348	\$ 2,311,672 1,021,540 197,573 417,107	
Contributed In-Kind Support (Note 10) Major Gifts Instructional Projects and Materials	282,261 0 41,897	13,346 0 49,701 0	282,261 49,701 41,897	
Royalties and Other Income	496,319	7,444	503,763	
Total Operating Revenues	1,222,236	3,603,278	4,825,514	
OPERATING EXPENSES				
Program Services: Programming and production	3,794,514	1,253	3,795,767	
Broadcasting Program information	3,832,571 31,300	0 70,046	3,832,571 101,346	
Total Program Services	7,658,385	71,299	7,729,684	
Support Services:  Management and general  Fund-raising and membership development  Underwriting	700,841 45,039 164,566	38,915 742,752 9,396	739,756 787,791 173,962	
Total Support Services	910,446	791,063	1,701,509	
Total Operating Expenses	8,568,831	862,362	9,431,193	
OPERATING INCOME (LOSS)	(7,346,595)	2,740,916	(4,605,679)	
NONOPERATING REVENUES (EXPENSES)				
State General Fund Revenue for Operations Required Lapse to the State General Fund Loss on Disposal of Capital Assets Capital Debt Interest Expense (Note 7) Investment Income	4,345,863 (2,099) (580,955) (534,163) 0	0 0 0 0 222,678	4,345,863 (2,099) (580,955) (534,163) 222,678	
Total Nonoperating Revenues (Expenses)	3,228,646	222,678	3,451,324	
Income (Loss) Before Capital Contributions and Transfers	(4,117,949)	2,963,594	(1,154,355)	
CAPITAL CONTRIBUTIONS AND TRANSFERS				
Capital Contributions (Note 9) Interfund Transfers (Note 3)	2,782,289 3,036,855	0 (3,036,855)	2,782,289 0	
CHANGE IN NET ASSETS	1,701,195	(73,261)	1,627,934	
Total Net Assets—Beginning of the Year	15,303,049	5,439,804	20,742,853	
Total Net Assets—End of the Year	\$ 17,004,244	\$ 5,366,543	\$ 22,370,787	

The accompanying notes are an integral part of this statement.

# Statement of Cash Flows for the Year Ended June 30, 2006

	Operating Fund	WPBF (Note 12)	Total FY 2005-06
CASH FLOWS FROM OPERATING ACTIVITIES			
Contributed Support Receipts from Grants Receipts from Instructional Projects and Materials Receipts from Royalties and Other Income Payments to Suppliers	\$ 0 325,866 44,528 491,369 (2,739,868)	\$ 2,558,946 1,048,078 0 7,444 (872,135)	\$ 2,558,946 1,373,944 44,528 498,813 (3,612,003)
Payments to Employees  Net Cash Provided (Used) by Operating Activities	(3,088,052) (4,966,157)	2,742,333	(3,088,052) (2,223,824)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Receipts from State Government Required Lapse to the State General Fund Interfund Transfers	4,272,646 (2,099) 3,036,855	0 0 (3,036,855)	4,272,646 (2,099) 0
Net Cash Provided (Used) by Noncapital Financing Activities	7,307,402	(3,036,855)	4,270,547
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Capital Contributions Purchases of Capital Assets Interest Paid on Capital Debt	2,165,776 (4,288,279) (534,163)	0 0 0	2,165,776 (4,288,279) (534,163)
Net Cash Used for Capital and Related Financing Activities	(2,656,666)	0	(2,656,666)
CASH FLOWS FROM INVESTING ACTIVITIES			
Net Purchases, Sales, and Maturities of Investments Interest and Dividends	0	296,223 122,085	296,223 122,085
Net Cash Provided by Investing Activities	0	418,308	418,308
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(315,421)	123,786	(191,635)
Balances—Beginning of the Year	557,787	2,386,983	2,944,770
Balances—End of the Year	\$ 242,366	\$ 2,510,769	\$ 2,753,135

RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES	_	Operating Fund	_	WPBF (Note 12)	_	Total FY 2005-06
Operating Income (Loss)	\$	(7,346,595)	\$	2,740,916	\$	(4,605,679)
Adjustments to Reconcile Operating Income (Loss) to						
Net Cash Provided by Operating Activities:						
Depreciation expense		1,379,150		0		1,379,150
Change in assets and liabilities:						
Receivables, net		(78,212)		803		(77,409)
Inventories		(2,399)		0		(2,399)
Accounts and other payables		1,047,325		(9,773)		1,037,552
Prepaid expenses		34,574		0		34,574
Deferred revenue		0		10,387		10,387
Net Cash Provided (Used) by Operating Activities	\$	(4,966,157)	\$	2,742,333	\$	(2,223,824)

# Noncash Activities:

Contributed in-kind support totaled \$300,261.

The net increase in the fair value of investments was \$84,072.

ECB disposed of miscellaneous equipment as scrap. The undepreciated cost of the disposed equipment was reported as a loss of \$580,955.

# Notes to the Financial Statements -

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Organization

The Educational Communications Board (ECB) is an agency of the State of Wisconsin that operates a public television network consisting of 5 digital stations and 5 analog stations, as well as a public radio network of 13 FM stations (4 of the FM sites are currently broadcasting a digital radio signal in addition to analog) and 1 AM station. ECB also operates 3 FM translators, 6 TV translators, a network of 26 weather service broadcast sites, and multiple Educational Broadband Service licenses. These financial statements include the accounts relating to the ECB Television Network only. Separate accounts for the radio and television networks are maintained by direct charging whenever possible. All general organization transactions are distributed by an appropriate allocation system.

Television Network financial statements are combined with the Television Fund of the Wisconsin Public Broadcasting Foundation, Inc. (WBPF), a not-for-profit corporation that solicits funds in the name of and with the express approval of ECB and provides support to the ECB radio and television networks. See Note 12 for further information regarding WPBF.

### B. Basis of Presentation

The accompanying financial statements have been prepared in accordance with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB).

ECB has not applied Financial Accounting Standards Board pronouncements issued after November 30, 1989. The financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Under accrual accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows.

Revenues from government-mandated or voluntary nonexchange transactions, such as contributions and grants, are recognized when all applicable eligibility requirements are met. Eligibility requirements are established by the provider of the funds and may stipulate the qualifying characteristics of recipients, time requirements, allowable costs, and other contingencies. Restrictions that specify the purpose for which resources are required to be used are not considered eligibility requirements and do not affect when a nonexchange revenue is recognized.

Contributions, gifts, and grants that do not have eligibility requirements are reported as revenue when ECB is entitled to the funds. Pledges for contributions and membership fees are reported as income when cash is received. Contributions, gifts, and grants with eligibility requirements, such as expenditure-driven grants, are recognized when the eligibility requirements are met. Noncash contributions and donated services are recognized as revenues in the period of receipt.

Operating revenues and expenses are directly related to programming, production, development, and delivery of telecommunication services. Nonoperating revenues and expenses, such as investment income, are indirectly associated with programming, production, development, and delivery of telecommunication services. Certain significant revenue streams, such as state General Fund revenue, are reported as nonoperating revenue, as defined by GASB Statement Number 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments.

Expenses are categorized in functional categories. Expenses that relate to more than one category are allocated to their respective categories, using estimates if necessary. When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, restricted resources are applied first.

# C. Accounting Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. For example, broadcasting expenses and administrative expenses are allocated between the television and radio networks based upon historical costs.

Whenever possible, actual costs are applied; however, actual results may differ from those estimates.

#### D. Cash and Cash Equivalents

Cash and cash equivalents in the Television Network's operating fund include cash balances deposited with the State and shares in the State Investment Fund, a short-term investment pool of state and local funds. Cash and cash equivalents in the WPBF fund include cash deposits with financial institutions.

#### E. Valuation of Investments

Investments are carried at fair-market value based on quoted market prices. State Investment Fund shares are valued at fair-market value.

#### F. **Costs Incurred for Programs Not Yet Broadcast**

Costs incurred for programs not yet broadcast relate to programs produced or acquired by the ECB Television Network that will be broadcast subsequent to the fiscal year-end. Such costs are reported as an asset. Programs to be completed and broadcast within one year are classified as current assets, whereas programs to be completed and broadcast in more than one year are classified as noncurrent. As the programs are broadcast, the costs incurred will be included in operating expenses. Program status is evaluated annually. Costs associated with programs not considered to have future benefit will be expensed in order to adjust program assets to net realizable value.

#### G. Receivable—State General Appropriations

The portion of liabilities to be financed with amounts appropriated by the State of Wisconsin for the fiscal years is reported as a receivable as of the fiscal year-end.

#### H. **Property and Equipment**

Buildings, equipment, and land classified as permanent property are recorded at cost or, for donated property, at the estimated fair-market value at the date of receipt. Assets are capitalized if their acquisition value is in excess of \$5,000. Depreciation is calculated using the straight-line method over the estimated useful lives of the assets, ranging from 6 years for computer equipment to 20 years for buildings and towers. Land is not depreciated. Expenses for repairs and maintenance are charged to operating expenses as incurred.

#### **Compensated Absences for Employees** I.

Unused, earned compensated absences, other than accumulated sick leave, are accrued with a resulting liability. The liability and the expense for compensated absences are based on current rates of pay. The related employer's share of social security taxes, Medicare taxes, and contributions to the Wisconsin Retirement System is also accrued with a resulting liability. The compensated absences liability is classified as either a current or a noncurrent liability based upon an estimate determined by management. The noncurrent liability portion of the compensated absences liability generally is not paid out until retirement.

# I. Restricted Net Assets

Restricted net assets are reported when constraints placed on net assets are externally imposed, such as by donors or grantors. The ECB Television Network's restricted assets include program or purpose restrictions placed by donors on contributed support or gifts. Unrestricted net assets may be used at the Television Network's discretion.

# 2. Deposits and Investments

The cash balances of ECB's operating fund are deposited with the State and invested in the State Investment Fund, which is a short-term investment pool of state and local funds managed by the State of Wisconsin Investment Board, with oversight by its Board of Trustees and in accordance with Wisconsin Statutes. The State Investment Fund is not registered with the Securities and Exchange Commission.

The types of securities in which the State Investment Fund may invest are enumerated in ss. 25.17(3)(b), (ba), and (bd), Wis. Stats., and include direct obligations of the United States and Canada, securities guaranteed by the United States government, securities of federally chartered corporations, unsecured notes of financial and industrial issuers, Yankee/Eurodollar issues, certificates of deposit issued by banks in the United States and solvent financial institutions in this state, and bankers acceptances. The Investment Board's trustees may approve other prudent investments and have granted derivatives authority, subject to review and approval by the Investment Board's Investment Committee, limited to positions in finance futures, options, and swaps, and only if the purpose is to hedge existing positions, adjust portfolio duration within statutory guidelines, or reduce the interest rate risk to which the Investment Board is subjected in the normal course of business. Interest only and principal only securities, inverse floaters, and off balance sheet synthetic derivatives are not permitted.

WPBF manages its cash and investment activities separate from the cash and investment activities of the State Investment Fund. Cash balances are held in demand deposit and money market accounts at a financial institution. The investments held by WPBF relating to the ECB Television Network include publicly traded stocks, equity mutual funds, fixed-income mutual funds, and repurchase agreement investments and are managed by private trust companies. There were no fixed-income investments prior to fiscal year (FY) 2006-07. Investment income is presented as a nonoperating revenue in the Statements of Revenues, Expenses, and Changes in Fund Net Assets.

WPBF has an investment policy in place regarding credit risk, concentration of credit risk, and interest rate risk. However, as of June 30, 2007, WPBF had no deposit or investment policies relating to custodial credit risk and foreign currency risk. In October 2007, the WPBF Board approved policies relating to both of these risks.

#### A. **Deposits**

Custodial credit risk is the risk that in the event of the failure of a financial institution, deposits may not be returned. Deposits of up to \$100,000 at each institution are covered by the Federal Deposit Insurance Corporation (FDIC). As of June 30, 2007, \$762,519 of ECB's Television Network's bank balance of \$891,563 was exposed to custodial credit risk. As of June 30, 2006, \$2,819,212 of ECB's Television Network's bank balance of \$2,919,212 was exposed to custodial credit risk.

#### B. Investments

Fair-market value of investment balances for ECB's Television Network as of June 30, 2007 and 2006, was as follows:

Investment Type	<u>lune 30, 2007</u>	<u>June 30, 2006</u>
Equities	\$1,294,950	\$2,680,751
Equity Mutual Funds	1,306,610	330,038
Fixed Income Mutual Funds	755,046	0
Repurchase Agreement Investments	2,805,975	0
Total Investments	\$6,162,581	\$3,010,789

The investments of ECB's Television Network are exposed to the following risks:

*Credit Risk*—Credit risk is the risk that an issuer or other counterparty to a fixed-income investment will not fulfill its obligations. WPBF's investment guidelines prohibit security transactions that involve a counterparty rated below A by a major recognized rating firm. As of June 30, 2007, ECB's Television Network's fixed-income mutual funds were all unrated. The repurchase agreement investments were in fixedincome investments with a AAA rating.

Interest Rate Risk—Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. WPBF's investment guidelines require that fixed-income investments maintain a weighted average maturity of less than ten years. As of June 30, 2007, the fixedincome investments for ECB's Television Network had the following durations:

# 24 - - Notes to the Financial Statements

<u>Fixed-Income Investment</u>	Market Value	<u>Duration</u>
Dodge and Cox Income Fund Vanguard Inflation Protected	\$ 254,439	3.9 years
Securities Class A	35,623	6.4 years
Vanguard Total Bond Index Fund	72,336	4.7 years
Vanguard Fixed Income Short Term	392,648	2.3 years
Repurchase Agreement Investments	<u>2,805,975</u>	1 day
Total Investments	\$3,561,021	

Foreign Currency Risk—Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. As of June 30, 2007 and 2006, WPBF's exposure to foreign currency risk is its investments of \$369,934 and \$161,739, respectively, in international equity investments.

# 3. FUND TRANSFERS

WPBF transfers funds monthly to ECB's operating fund based upon funding requirements. The transfers are reflected as interfund transfers on the Statements of Revenues, Expenses, and Changes in Fund Net Assets. The timing of those transfers and the expenses result in an interfund payable and a receivable at year-end, which are reflected in the Balance Sheets.

# 4. CAPITAL ASSETS

FY 2006-07	Beginning <u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	Ending <u>Balance</u>
Capital Assets Not Being Depreciated: Land	<u>\$ 77,689</u>	<u>\$ 0</u>	<u>\$ 0</u>	\$ 77,68 <u>9</u>
Capital Assets Being Depreciated: Buildings Equipment	5,800,386 20,260,555	478,231	(68,715) (158,083)	5,731,671 20,580,703
Total Capital Assets at Historical Cost	26,060,941	478,231	(226,798)	<u>26,312,374</u>
Less Accumulated Depreciation for: Buildings Equipment	(2,045,552) (8,136,322)	(222,572) (1,109,675)	47,142 <u>140,658</u>	(2,220,982) (9,105,339)
Total Accumulated Depreciation	(10,181,874)	(1,332,247)	<u>187,800</u>	(11,326,321)
Total Capital Assets Being Depreciated, Net	15,879,067	(854,016)	(38,998)	14,986,053
Total Capital Assets, Net	<u>\$15,956,756</u>	<u>\$ (854,016)</u>	<u>\$(38,998)</u>	<u>\$15,063,742</u>

<u>FY 2005-06</u>	Beginning <u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	Ending <u>Balance</u>
Capital Assets Not Being Depreciated: Land	\$ 77,689	<u>\$ 0</u>	<u>\$ 0</u>	\$ 77,68 <u>9</u>
Capital Assets Being Depreciated: Buildings Equipment	5,936,854 <u>18,354,862</u>	18,000 <u>4,288,279</u>	(154,468) ( <u>2,382,586)</u>	5,800,386 20,260,555
Total Capital Assets at Historical Cost	<u>24,291,716</u>	<u>4,306,279</u>	(2,537,054)	26,060,941
Less Accumulated Depreciation for: Buildings Equipment Total Accumulated Depreciation	(1,935,558) (8,823,265) (10,758,823)	(109,994) (1,269,156) (1,379,150)	0 <u>1,956,099</u> <u>1,956,099</u>	(2,045,552) (8,136,322) (10,181,874)
Total Capital Assets Being Depreciated, Net	13,532,893	2,927,129	(580,955)	15,879,067
Total Capital Assets, Net	<u>\$13,610,582</u>	<u>\$2,927,129</u>	<u>\$ (580,955)</u>	<u>\$15,956,756</u>

Depreciation expense was charged to functions as follows:

	FY 2006-07	FY 2005-06
Programming and Production	\$ 1,325	\$ 1,325
Broadcasting	1,310,603	1,356,512
Management and General	20,319	21,313
<b>Total Depreciation Expense</b>	\$1,332,247	\$1,379,150

Federal grant funds received from the National Telecommunications and Information Administration (NTIA) to purchase equipment contain a priority lien. The lien extends for a period of ten years after the grant is closed, during which time the federal government retains priority reversionary interest in the equipment. ECB was awarded five NTIA capital equipment grants related to the ECB Television Network between FY 1995-96 and FY 2003-04. The book value of equipment purchased with NTIA funds is \$1,831,657 and \$1,852,327 as of June 30, 2007 and 2006, respectively.

# 5. NONCURRENT LIABILITIES

Noncurrent liability activity for the year ended June 30, 2007, was as follows:

	Beginning <u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	Ending Balance
Compensated Absences	\$180,472	\$39,595	\$(40,263)	\$179,804

Noncurrent liability activity for the year ended June 30, 2006, was as follows:

	Beginning <u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	Ending Balance
Compensated Absences	\$181,544	\$54,433	\$(55,505)	\$180,472

The noncurrent liabilities are generally funded with operating subsidies received from the State of Wisconsin. In addition, compensated absences expected to be paid within one year are reflected in the current liabilities on the Balance Sheet.

# 6. Green Bay Tower Operating Lease

The Department of Administration authorized ECB to enter into a long-term contract with Young Broadcasting of Green Bay, Inc., with the contract period not to exceed 20 years. ECB executed a multi-year lease of a tower, transmission line, antenna, channel combiner, air conditioner, and transmitter building. The lease agreement required a rent prepayment in the amount of \$743,000, of which \$643,000 was allocated to the Television Network. The prepayment was paid in September 2002 and was funded by the Wisconsin State Building Trust Fund. The rent expense associated with the prepayment is being recognized over the 20-year life of the lease. The amount paid in excess of the amount recognized is reported as a prepaid expense on the Balance Sheets and totals \$487,608 as of June 30, 2007, and \$519,758 as of June 30, 2006.

In addition to the rent prepayment, ECB is required to make an annual rent payment in lieu of taxes. The contract requires an initial payment of \$10,000 and a scheduled rent increase each lease year by 3 percent compounded until the end of the lease term. The annual payments are allocated 60 percent to the Television Network and 40 percent to the Radio Network. Payments made related to the Television Network were \$6,753 and \$6,556 for FY 2006-07 and FY 2005-06, respectively.

The following is a schedule of future minimum obligations under this
operating lease as of June 30, 2007:

Fiscal Year Ended June 30	Television <u>Network</u>	Radio <u>Network</u>	Total <u>Amount</u>
2008	6,956	4,637	11,593
2009	7,164	4,776	11,940
2010	7,379	4,920	12,299
2011	7,601	5,067	12,668
2012	7,829	5,219	13,048
2013-2017	42,810	28,540	71,350
2018-2022	49,629	<u>33,086</u>	82,715
Total	<u>\$129,368</u>	<u>\$86,245</u>	<u>\$215,613</u>

#### 7. **GENERAL OBLIGATION BONDS AND NOTES**

ECB has used proceeds received from a number of State of Wisconsin general obligation bonds and general obligation commercial paper notes to finance the acquisition, construction, development, enlargement, or improvement of facilities operated by ECB. The proceeds were included as support in the year the facilities were acquired.

The general obligation bonds repaid by the State's general purpose revenue are not considered debt of ECB because their repayment is from general purpose revenue. Therefore, the debt financed through general purpose revenue appropriations is reported in the State of Wisconsin Comprehensive Annual Financial Report rather than the ECB Television Network's financial statements. The indebtedness carried by the State of Wisconsin on behalf of the ECB Television Network to be repaid by general purpose revenue as of June 30, 2007 and 2006, is \$12,617,971 and \$12,465,099, respectively, in general obligation bonds and \$1,144,429 and \$661,835, respectively, in commercial paper notes. ECB is responsible for the repayment of interest on these obligations; therefore, interest expense of \$551,014 and \$534,163, respectively, is included in nonoperating expenses on the Statements of Revenues, Expenses, and Changes in Fund Net Assets.

#### 8. ENDOWMENT

The management of WPBF established a television endowment during FY 1992-93. The balance as of June 30, 2007 and 2006, is \$919,200 and \$748,323, respectively. Investment income earned on the endowment is used for operations. None of the assets in the endowment at June 30, 2007 and 2006, are donor-restricted. Assets in the endowment follow the investment policy disclosed in Notes 1 and 2.

# 9. CAPITAL CONTRIBUTIONS

The capital contributions for the ECB Television Network are:

# A. State of Wisconsin Building Trust Fund Appropriation

The amounts provided from the State of Wisconsin Building Trust Fund to finance ECB projects approved by the State Building Commission are recorded as revenue in the period disbursements are made.

### B. Grants

Federal grant funds received from the U.S. Department of Commerce and used to purchase capital equipment are recorded as support when the disbursements are made. The Digital Distribution Fund grant received from the Corporation for Public Broadcasting through the Public Broadcasting Service was recorded as support when received.

# C. Donated Capital Assets

The fair-market value of donated capital assets is recorded as revenue in the period of acquisition.

# 10. CONTRIBUTED IN-KIND SUPPORT

Contributed in-kind support includes donated professional services, donated general operational services, donated materials, donated instructional television services, and donated facilities. In-kind support is reported both as revenue and as expenses and, therefore, has no effect on net assets.

Donated professional services are recorded at the fee typically charged by the professional for the same type of service. All other donated services are recorded at the cost of providing the service. Donated facilities are reported at fair value at the date of contribution and are reported as capital contributions.

In-kind support included in the financial statements was as follows:

	FY 2006-07	FY 2005-06
Professional Services	\$ 37,076	\$ 41,071
Operational Services	9,939	8,201
Instructional Television Services	136,692	178,757
Materials	<u>74,862</u>	54,232
Total Donated Services and Materials	<u>258,569</u>	<u>282,261</u>
Facilities	0	18,000
Total In-Kind Support	<u>\$258,569</u>	<b>\$300,261</b>

### 11. EMPLOYEE RETIREMENT PLAN

Permanent employees of the ECB Television Network are participants in the Wisconsin Retirement System, a cost-sharing, multiple-employer, defined benefit plan governed by ch. 40 of Wisconsin Statutes. State and local government public employees are entitled to an annual formula retirement benefit based on: 1) the employee's final average earnings; 2) years of creditable service; and 3) a formula factor. If an employee's contributions, matching employer's contributions, and interest credited to the employee's account exceed the value of the formula benefit, the retirement benefit may instead be calculated as a money purchase benefit.

The Wisconsin Retirement System is considered part of the State of Wisconsin's financial reporting entity. Copies of the separately issued financial report that includes financial statements and required supplementary information of the Wisconsin Retirement System may be obtained by writing to:

> Department of Employee Trust Funds P.O. Box 7931 Madison, WI 53707-7931

The most current financial report is also available on the Department of Employee Trust Fund's Web site, www.etf.wi.gov.

Generally, the State's policy is to fund retirement contributions on a levelpercentage-of-payroll basis to meet normal and prior service costs of the Wisconsin Retirement System. Prior service costs are amortized over 40 years, beginning January 1, 1990. However, in December 2003 the State issued bonds and subsequently fully liquidated its prior service liability balance as of January 2003. State agencies are required to make future contributions to fund the bond payments.

The retirement plan requires employee contributions equal to specified percentages of qualified earnings based on the employee's classification, plus employer contributions at a rate determined annually. The ECB Television Network's contribution to the plan, including employer and employee contributions, was \$269,295 for FY 2006-07 and \$258,003 for FY 2005-06. The relative position of the ECB Television Network in the Wisconsin Retirement System is not available because the Wisconsin Retirement System is a statewide, multi-employer plan.

# 12. WISCONSIN PUBLIC BROADCASTING FOUNDATION, INC. (WPBF)

WPBF is a statutorily defined not-for-profit corporation (s. 39.12, Wis. Stats.) wholly owned by ECB that solicits funds in the name of, and with the approval of, ECB. WPBF's funds are managed by a statutorily defined five-member board of trustees consisting of the Executive Director of ECB and four members of the ECB Board. Because the State has fiscal accountability for and can influence WPBF operations through legislation, WPBF is considered a blended component unit of the State of Wisconsin. The WPBF accounts pertaining to television are included in ECB Television Network's financial statements, and the accounts pertaining to radio are included in the ECB Radio Network's financial statements. A summary of significant financial data relating to WPBF, which includes radio, television, and other nonbroadcasting activities of WPBF, follows. Copies of WPBF's separately issued financial statements may be obtained by contacting ECB at 3319 West Beltline Highway, Madison, WI 53713-4296.

	June 30, 2007	<u>June 30, 2006</u>
Cash and Investments Other Assets Liabilities	\$10,928,416 292,401 <u>(562,384)</u>	\$9,681,776 293,492 <u>(374,187)</u>
Net Assets	<u>\$10,658,433</u>	<u>\$9,601,081</u>
	Fiscal Year Ended June 30, 2007	Fiscal Year Ended June 30, 2006
Operating Revenues	\$ 9,223,097	\$9,011,260
Operating Expenses	(1,792,828)	(1,627,352)
Nonoperating Income (Loss)	<u>965,104</u>	425,469
Income (Loss) Before Transfers	8,395,373	7,809,377
Transfers to ECB	<u>(7,338,021)</u>	(7,038,080)
Change in Net Assets	<u>\$ 1,057,352</u>	<u>\$ 771,297</u>

# 13. RELATED ENTITIES

### A. WHA Television

WHA Television is a public telecommunications entity licensed to the University of Wisconsin (UW) Board of Regents and operated by UW-Extension. In order to achieve statewide services and economies of scale, in the mid-1980s ECB and the UW Board of Regents developed partnerships called Wisconsin Public Television and Wisconsin Public Radio to manage and operate their licenses. The partnerships are maintained through an affiliation agreement outlining structural principles and functions, administrative staff allocations, stations (of both Wisconsin Public Radio and Wisconsin Public Television), and financial commitments of the partners. The directors of Wisconsin Public Television and Wisconsin Public Radio are jointly appointed by ECB and the UW Board of Regents. Staff and resources from both agencies work together to provide administrative and program services. Amounts due to or from affiliated parties are separately disclosed on the Balance Sheets. The relationship pervades all aspects of the financial activities reported in the accompanying financial statements.

### B. Rib Mountain Communications

ECB entered into a joint ownership agreement on November 1, 2001, to erect, operate, and maintain a broadcast tower on Rib Mountain, Wisconsin. The agreement is between ECB; WRIG, Inc.; QNI; and Gray MidAmerica Television, Inc. The shares of ownership are 33 percent, 23 percent, 20 percent, and 24 percent, respectively. Each party contributes its respective share of maintenance and repair on an annual basis. An annual budget is prepared for the joint ownership to determine respective amounts of maintenance due from each party. ECB allocates assets and expenses between the radio and television networks.

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# Report on Control and Compliance

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

We have audited the financial statements of the Wisconsin Educational Communications Board Television Network as of and for the years ended June 30, 2007 and 2006, and have issued our report thereon dated December 7, 2007. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audits, we considered the Educational Communications Board's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Educational Communications Board's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Educational Communications Board's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned

functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control that we consider to be material weaknesses, as defined above.

### **COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the Educational Communications Board Television Network's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This independent auditor's report is intended for the information and use of the Educational Communications Board, the Wisconsin Legislature's Joint Legislative Audit Committee, and the Corporation for Public Broadcasting. This report, upon submission to the Joint Legislative Audit Committee, is a matter of public record and its distribution is not limited. However, because we do not express an opinion on the effectiveness of the Educational Communications Board's internal control or on compliance, this report is not intended to be used by anyone other than these specified parties.

Hinn Allsen

December 7, 2007

by

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