STATE OF WISCONSIN
Legislative Audit Bureau
Report 25-27 • October 2025
SUMMARY
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State Life Insurance Fund

Calendar Years 2024, 2023, and 2022

Office of the Commissioner of Insurance

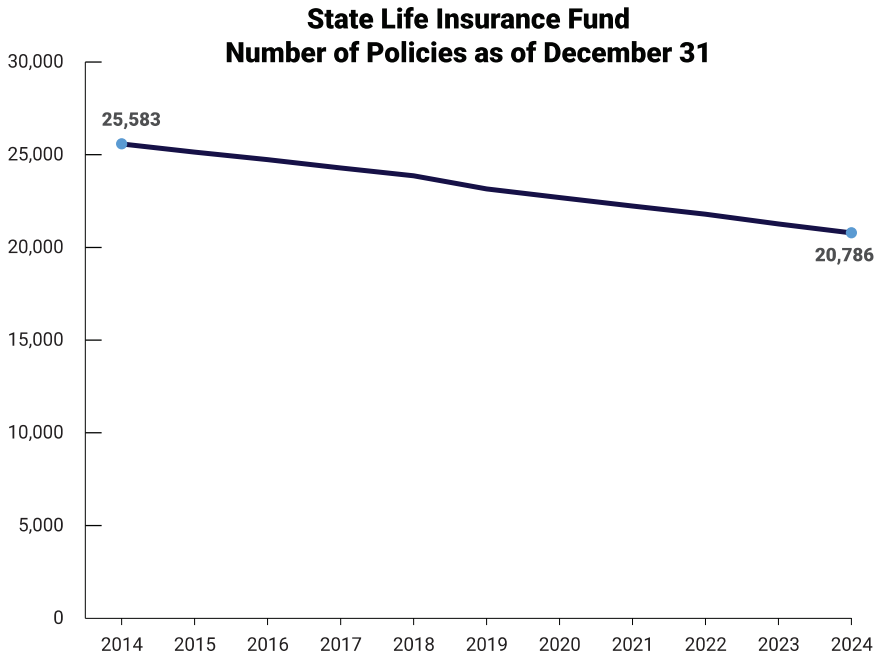
The State Life Insurance Fund (SLIF) was created in 1911 to provide low-cost individual life insurance to Wisconsin residents. It is self-funded through premiums and investment earnings and is administered by the Office of the Commissioner of Insurance (OCI). We conducted this statutorily required financial audit of SLIF by auditing its financial statements in accordance with applicable government auditing standards, issuing our auditor's opinion, reviewing internal controls, and issuing our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters.

SLIF's financial statements were prepared on a regulatory basis

SLIF prepares its financial statements in accordance with financial reporting requirements prescribed by the Wisconsin Commissioner of Insurance, but not in accordance with U.S. Generally Accepted Accounting Principles. The Commissioner of Insurance prescribes that SLIF follow the statutory accounting practices established by the National Association of Insurance Commissioners. We found SLIF's financial statements to be fairly presented in accordance with the financial reporting requirements prescribed by the Wisconsin Commissioner of Insurance. Therefore, we provided unmodified opinions on SLIF's financial statements prepared on a regulatory basis. We also provided adverse opinions on SLIF's financial statements based on generally accepted accounting principles.

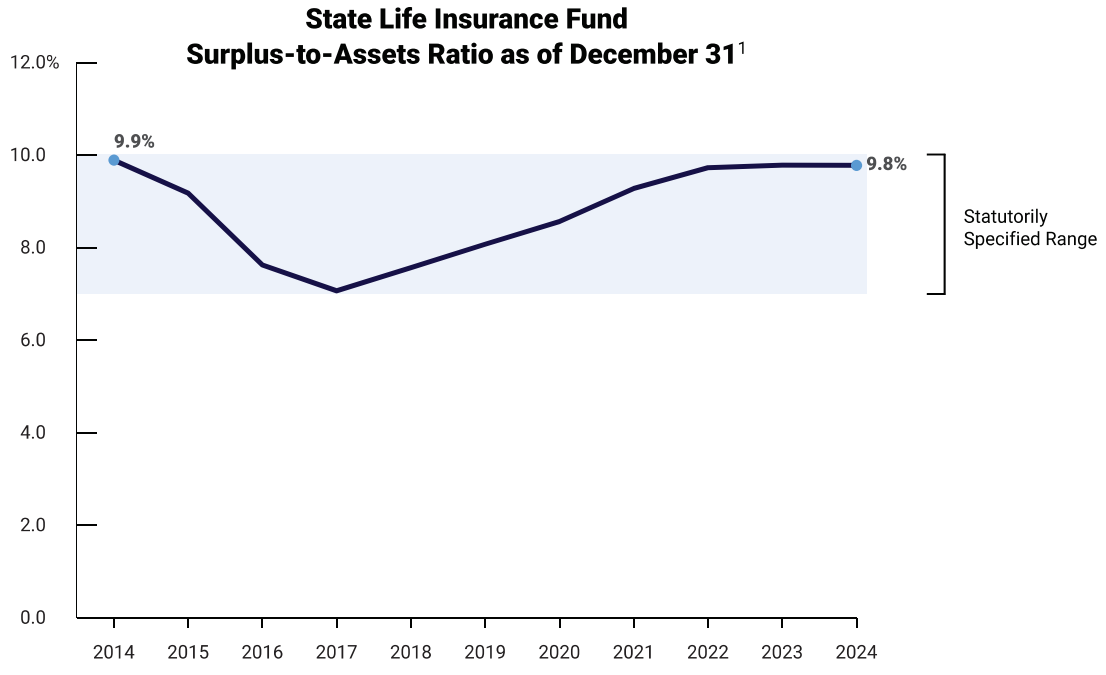
The number of policies and the amount of insurance in force continued to decline

SLIF operates under specific statutory restrictions, including a prohibition on employing commissioned agents and a limitation on coverage of $10,000 for any insured individual. By statute, OCI is not allowed to advertise life insurance offered by SLIF. The number of policies declined from 25,583 policies as of December 31, 2014, to 20,786 policies as of December 31, 2024, or by 18.8 percent. The amount of insurance in force has also declined and was $163.6 million as of December 31, 2024.



The surplus-to-assets ratio as of December 31, 2024, was below the statutorily specified maximum

Statutes specify that, to the extent practicable, the ratio of SLIF's surplus to its assets is to be between 7.0 percent and 10.0 percent. Periodically, OCI staff will assess whether the dividend scale, which determines the dividends to pay to the various types of policyholders, needs to be adjusted to maintain the surplus-to-assets ratio within the statutorily specified range. The dividend scale was adjusted as of January 1, 2019, and as of January 1, 2024. The surplus-to-assets ratio was within the statutorily specified range for each year and was 9.8 percent as of December 31, 2024.



[1] Calculated based on amounts included in the audited financial statements.