

Representative Goyke
Senator Roys
Senator Johnson
Representative McGuire

TRANSPORTATION

Omnibus Motion -- Change to Base

Motion:

Move to include the following:

Transportation Finance

1. *Current Law General Fund Transfer (GPR Transfer) (LFB Paper #760)*. Estimate the current law transfer of 0.25% of estimated general fund taxes from the general fund to the transportation fund to be \$53,484,500 in 2023-24 and \$55,373,800 in 2024-25. These amounts reflect the Legislative Fiscal Bureau May, 2023 estimate of general fund tax revenues. This would increase the 2022-23 base level transfer of \$48,644,700 by \$4,839,800 in 2023-24 and \$6,729,100 in 2024-25.

2. *Ongoing General Fund Tax Transfers to Transportation Fund (GPR Transfer) (LFB Paper #761)*. Adopt Alternative #1 to require the Department of Administration (DOA) to transfer the following from the general fund to the transportation fund: (a) an amount equal to the amount calculated by DOA approximating the marginal difference between the sales tax generated from the sale of automotive parts, accessories, tires, and repair and maintenance services in fiscal year 2019-20 and the fiscal year of the transfer; and (b) an amount equal to the amount calculated by DOA approximating the amount of sales tax generated by the sale of electric vehicles in the state. Estimate the following revenues to the transportation fund: (a) from the automotive parts, accessories, tires, and repair and maintenance services sales tax transfer, \$43,625,700 in 2023-24 and \$52,895,500 in 2024-25; and (b) from the electric vehicle sales tax transfer, \$39,300,000 in 2023-24 and \$55,100,000 in 2024-25. Specify that beginning in 2025-26, the electric vehicle sales tax transfer may not exceed 120% of the amount transferred in the previous year, or \$75,000,000, whichever is less.

3. *Reestimated Debt Service*. Modify annual debt service due on transportation-related bonds as follows:

a. *Revenue Bond Debt Service (SEG-REV) (LFB Summary, Page 624 Item #9)*. Decrease estimated transportation fund revenue by \$918,900 SEG-REV in 2023-24 and \$6,817,700 SEG-REV in 2024-25 to reflect increases in the amount of vehicle registration and other pledged revenue needed to pay principal and interest on transportation revenue bonds associated with bonding authorized under this motion. Authorized bonding associated with this debt service is shown in separate items.

b. *General Obligation Bonds (SEG) (LFB Summary, Page 625 Item #11 and Page 626 Item #13)*. Increase estimated transportation fund-supported, general obligation bond debt service by \$1,862,200 SEG in 2024-25 associated with bonding authorized under this motion. Authorized bonding associated with this debt service is shown in separate items.

Local Transportation Aid

4. *General Transportation Aids (LFB Paper #765)*. Adopt Alternative #1 to provide the following related to the general transportation aids program:

County Aid. Increase funding by \$3,141,100 SEG in 2023-24 and \$8,277,600 SEG in 2024-25, to fund a 4.0% increase each year of the calendar year general transportation aid distribution for counties, and to fully fund the 2.0% calendar year 2023 increase provided in 2021 Act 58. The calendar year distribution for counties is currently equal to \$127,140,200. This would provide a calendar year distribution amount of counties equal to \$132,225,800 for 2024 and \$137,514,800 for 2025 and thereafter.

Municipal Aid. Increase funding by \$11,891,700 SEG in 2023-24 and \$28,170,800 SEG in 2024-25 to fund a 4.0% increase each year to the calendar year general transportation aid distribution for municipalities, and to fully fund the 2.0% calendar year 2023 increase provided in 2021 Act 58. The calendar year distribution level for municipalities is currently equal to \$398,996,800. This would provide a calendar year distribution amount for municipalities equal to \$414,956,700 for 2024 and \$431,555,000 for 2025 and thereafter. Increase the mileage aid rate by 4.0% each year (from its current level of \$2,734 per mile) to \$2,843 per mile for calendar year 2024 and \$2,957 per mile for calendar year 2025 and thereafter. Delete the statutory references to prior calendar year funding amounts for counties and municipalities, as well as the prior year mileage aid rate amounts for municipalities.

5. *Mass Transit Operating Assistance (LFB Paper #766)*. Adopt Alternative #1 to provide \$1,129,600 SEG in 2023-24 and \$5,693,000 SEG in 2024-25 to provide a 4.0% increase in mass transit operating assistance to each tier of mass transit systems for both calendar year 2024 and calendar year 2025, as follows: (a) \$654,800 in 2023-24 and \$3,300,100 in 2024-25 for Tier A-1; (b) \$172,100 in 2023-24 and \$867,200 in 2024-25 for Tier A-2; (c) \$249,800 in 2023-24 and \$1,258,900 in 2024-25 for Tier B; and (d) \$52,900 in 2023-24 and \$266,800 in 2024-25 for Tier C. Set the statutory calendar year distribution amounts as follows: (a) \$68,096,900 for 2024 and \$70,820,800 for 2025 for Tier A-1; (b) \$17,893,600 for 2024 and \$18,609,400 for 2025 for Tier A-2; (c) \$25,975,500 for 2024 and \$27,014,500 for 2025 for Tier B; and (d) \$5,504,400 in 2024 and \$5,724,600 for 2025 for Tier C.

6. *Seniors and Individuals with Disabilities Specialized Assistance Program (LFB Paper #767)*. Adopt Alternative #1 to provide \$143,900 SEG in 2023-24 and \$309,300 SEG in 2024-25 for a 15% increase to funding for the seniors and individuals with disabilities specialized assistance program in each year of the 2023-25 biennium.

7. *Paratransit Aids (LFB Summary, Page 629 Item #5)*. Provide \$127,200 SEG in 2023-24

and \$259,500 SEG in 2024-25 for a 4.0% increase to funding for paratransit aid in each year of the 2023-25 biennium.

Local Transportation Assistance

8. *Local Roads Improvement Program (LFB Paper #770)*. Adopt Alternative #A1 and #C1 to provide the following increases to the local roads improvement program: (a) \$714,600 SEG in 2023-24 and \$1,457,800 SEG in 2024-25 for the formula allocation component of the program; (b) \$606,700 SEG in 2023-24 and \$1,237,700 SEG in 2024-25 for the discretionary grants component of the program; and (c) \$50,000,000 SEG annually to the supplemental grants component. Beginning in 2023-24, and each year thereafter, specify that funds under the discretionary grants component are divided among local units of government as follows: (a) 35.6% for county trunk highway improvements; (b) 39.0% for town road improvements; and (c) 25.4% for municipal street improvements.

9. *Southern Bridge Project in Brown County (LFB Paper #771)*. Adopt Alternative #A1 to authorize \$50,000,000 BR in transportation fund-supported, general obligation bonding authority for the accelerated local bridge improvement assistance program, and specify that this bonding authority be used for the construction of the Southern Bridge project crossing the Fox River in Brown County. No estimated debt service is anticipated for these bonds in the 2023-25 biennium.

10. *Freight Rail Preservation Program (LFB Paper #772)*. Adopt Alternative #1 to authorize \$20,000,000 BR in transportation fund-supported, general obligation bonding authority for the freight rail preservation program in the 2023-25 biennium. Estimated transportation fund-supported, general obligation bond debt service of \$207,900 SEG in 2024-25 associated with the partial issuance of these bonds is included under a separate item.

11. *Harbor Assistance Program (LFB Paper #773)*. Adopt Alternative #1 to provide \$2,000,000 SEG annually and \$16,000,000 BR in transportation fund-supported, general obligation bonds for the harbor assistance program in the 2023-25 biennium. Estimated transportation fund-supported, general obligation bond debt service of \$166,300 SEG in 2024-25 associated with the partial issuance of these bonds is included under a separate item.

12. *Allocation of Federal Highway Aid (LFB Paper #774)*. Provide the following increases of FED and SEG-L funding to DOT's federal highway aid appropriations: (a) \$61,295,600 FED and \$17,764,800 SEG-L in 2023-24, and \$62,511,200 FED and \$18,120,100 SEG-L in 2024-25 to DOT's local transportation facility improvement assistance appropriations; (b) \$10,969,600 FED and \$2,742,400 SEG-L in 2023-24, and \$11,189,000 FED and \$2,797,300 SEG-L in 2024-25 to DOT's transportation alternatives program appropriations; (c) \$4,461,200 FED and \$1,115,300 SEG-L in 2023-24, and \$4,550,500 FED and \$1,137,600 SEG-L in 2024-25 to DOT's congestion mitigation and air quality improvement appropriations; (d) \$2,823,800 FED in 2023-24 and \$2,880,300 FED in 2024-25 to DOT's railroad crossing improvement appropriation; and (e) \$2,234,600 FED in 2023-24 and \$2,269,300 FED in 2024-25 to DOT's departmental management and operations appropriation.

13. *Local Bridge Improvement Assistance Program Federal Funding Allocation (LFB Paper #775)*. Adopt Alternative #1 to: (a) provide \$40,000,000 FED and \$10,000,000 SEG-L in 2023-

24, and \$30,000,000 FED and \$7,500,000 SEG-L in 2024-25 to the local bridge improvement assistance program; and (b) \$5,000,000 FED and \$1,250,000 SEG-L in 2023-24, and \$15,000,000 FED and \$3,750,000 SEG-L to DOT's local transportation facility improvement assistance appropriations to address "lower grade" local bridge projects.

14. *National Electric Vehicle Infrastructure Formula Program (LFB Paper #776)*. Adopt Alternative #1 to provide authority to allow DOT to establish and administer an electric vehicle infrastructure program that would provide funding for eligible electric vehicle infrastructure projects under the federal national electric vehicle formula program. Provide \$17,085,000 FED and \$4,271,600 SEG-L in 2023-24, and \$17,426,700 FED and \$4,356,700 SEG-L in 2024-25 to the program. Specify that all funding under this provision would be provided from three newly-created appropriations for the DOT electric vehicle infrastructure program.

15. *Local Government Project Development and Technical Assistance (LFB Paper #777)*. Adopt Alternative #A1 and #B1 to create a new SEG local transportation facility improvement assistance appropriation, provide \$4,000,000 SEG annually to the appropriation, and also provide \$1,200,000 SEG annually to the transportation alternatives program.

16. *Passenger Rail Operations Assistance (LFB Paper #778)*. Adopt Alternative #1 to provide \$1,700,000 SEG in 2023-24 and \$1,850,000 SEG in 2024-25 to DOT's passenger rail service appropriation.

17. *Rail Crossing Safety Initiatives (LFB Paper #779)*. Adopt Alternative #1 to create new SEG and SEG-L continuing appropriations for the planning and installation of interconnected traffic signal and railroad signal systems, and provide \$400,000 SEG annually to the newly-created SEG appropriation.

18. *Support for Metropolitan Planning Organizations and Regional Planning Commissions Transportation Programs (LFB Paper #780)*. Adopt Alternative #1 to provide \$646,600 SEG in 2023-24 and \$667,900 SEG in 2024-25 to DOT's departmental management and operations appropriation to provide state matching funds to metropolitan planning organizations and regional planning commissions.

19. *Local Bridge Improvement Assistance Program -- Ray Nitschke Memorial Bridge (LFB Summary, Page 638 Item #17)*. Require the Department to set aside \$1,200,000 SEG in 2023-24 for repairs to the Ray Nitschke Memorial Bridge located on USH 141 (City of Green Bay) in Brown County from funding provided to the local bridge improvement assistance program in the 2023-25 biennium. Provide that the grant would be an allowable expenditure from the program's SEG appropriation. Specify that DOT provide the funding notwithstanding the eligibility criteria of the program.

20. *Airport Improvement Program (LFB Paper #781)*. Provide \$39,000,000 FED annually to the DOT aeronautics assistance appropriation in the 2023-25 biennium.

State Highway Program

21. *State Highway Rehabilitation Program (LFB Paper #785)*. Adopt Alternative #A1 and #C1 to make the following changes to state highway rehabilitation program funding in order to provide a 2023-25 funding level of \$2,214,638,800: (a) increases of 20,839,600 SEG in 2023-24 and \$49,897,100 SEG in 2024-25; and (b) increases of \$24,865,900 FED in 2023-24 and \$22,335,200 FED in 2024-25. [Standard budget adjustment increases of \$585,900 SEG and \$2,901,500 FED annually were made in an earlier action of the Committee, including increasing the turnover reduction standard budget adjustment from 3% to 5%.]

TABLE 1

2023-25 State Highway Rehabilitation Program Funding

| Fund | 2022-23 Base* | Under the Motion | |
|-------|--------------------|--------------------|--------------------|
| | | 2023-24 | 2024-25 |
| SEG | \$559,006,800 | \$580,432,300 | \$609,489,800 |
| FED | <u>485,856,300</u> | <u>513,623,700</u> | <u>511,093,000</u> |
| Total | \$1,044,863,100 | \$1,094,056,000 | \$1,120,582,800 |

*The adjusted base funding amounts shown do not include standard budget adjustments or the 5% turnover reduction adopted under Motion #12.

22. *Major Highway Development Program (LFB Paper #786)*. Adopt Alternative #A1, #B1, and #C1 to make the following changes to major highway development program funding in order to provide a 2023-25 funding level of \$591,306,500: (a) a decrease of \$392,600 SEG in 2023-24 and an increase of \$12,217,200 SEG in 2024-25; (b) increases of \$4,507,800 FED in 2023-24 and \$6,292,500 FED in 2024-25; and (c) the authorization of \$147,023,200 BR in transportation revenue bonds. [Standard budget adjustment increases of \$184,800 SEG and \$476,100 FED annually were made in an earlier action of the Committee, including increasing the turnover reduction standard budget adjustment from 3% to 5%.] Estimated reductions to transportation fund revenue of \$918,900 SEG-REV in 2023-24 and \$6,817,700 SEG-REV in 2024-25, associated with the partial issuance of the revenue bonds under this provision, are included in a separate item.

TABLE 2

2023-25 Major Highway Development Program Funding

| <u>Fund</u> | 2022-23 Base <u>Plus Bonds*</u> | Under the Motion | |
|----------------------|------------------------------------|-------------------|-------------------|
| | | <u>2023-24</u> | <u>2024-25</u> |
| SEG | \$25,319,400 | \$25,111,600 | \$37,721,400 |
| FED | 184,848,900 | 189,832,800 | 191,617,500 |
| Trans. Revenue Bonds | <u>73,511,600**</u> | <u>73,511,600</u> | <u>73,511,600</u> |
| Total | \$283,679,900 | \$288,456,000 | \$302,850,500 |

*The adjusted base funding amounts shown do not include standard budget adjustments or the 5% turnover reduction adopted under Motion #12.

**Amount shown includes \$10.4 million in existing revenue bond proceeds associated with premiums from previously issued bonds.

23. *Southeast Wisconsin Freeway Megaprojects (LFB Paper #787)*. Adopt Alternative #A1, #B1, and #C1 to make the following changes to southeast Wisconsin freeway megaprojects program funding in order to provide a 2023-25 funding level of \$237,800,000: (a) a decrease of \$8,147,100 SEG annually; (b) increases of \$25,043,800 FED in 2023-24 and \$42,730,200 FED in 2024-25; and (c) authorization of \$140,873,000 in transportation fund-supported, general obligation bonds. [Standard budget adjustment increases of \$34,600 SEG and \$210,500 FED annually were made in an earlier action of the Committee, including increasing the turnover reduction standard budget adjustment from 3% to 5%.] Estimated debt service associated with the partial issuance of these bonds in the biennium of \$1,488,000 SEG in 2024-25 under this provision is included in a separate item.

TABLE 3

2023-25 Southeast Wisconsin Freeway Megaprojects Program Funding

| <u>Fund</u> | 2022-23 Base <u>Plus Bonds*</u> | Under the Motion | |
|----------------------|------------------------------------|-------------------|-------------------|
| | | <u>2023-24</u> | <u>2024-25</u> |
| SEG | \$8,112,500 | \$0 | \$0 |
| FED | 14,366,000 | 39,620,300 | 57,306,700 |
| Gen. Ob. Bonds (SEG) | <u>20,000,000</u> | <u>70,436,500</u> | <u>70,436,500</u> |
| Total | \$42,478,500 | \$110,056,800 | \$127,743,200 |

*The adjusted base funding amounts shown do not include standard budget adjustments or the 5% turnover reduction adopted under Motion #12.

24. *Major Interstate Bridge Program -- Blatnik Bridge Reconstruction (LFB Paper #788)*. Adopt Alternative #1 to authorize \$47,200,000 BR in transportation fund-supported, general

obligation bonding authority for the major interstate bridge program to reconstruct the Blatnik Bridge between the Cities of Superior, Wisconsin and Duluth, Minnesota. No estimated debt service is anticipated for these bonds in the 2023-25 biennium.

25. *State Highway Maintenance (LFB Paper #789)*. Adopt Alternative #A1 and #B1 to: (a) provide \$12,350,000 FED and \$2,372,200 SEG annually to DOT's highway system management and operations appropriations; and (b) provide \$3,497,200 SEG in 2023-24 and \$7,897,200 SEG in 2024-25 to DOT's routine maintenance activities appropriation.

Division of Motor Vehicles

26. *Production of License Plates Required Under 2021 Acts 163 and 178 (LFB Paper #790)*. Adopt Alternative #A2 and #B1 to: (a) provide DOT with \$3,872,700 SEG annually under the Division of Motor Vehicles general operations appropriation to fund the production and issuance of license plates under 2021 Acts 163 and 178; and (b) provide the Department of Corrections with increases in expenditure authority of \$3,012,700 PR in 2023-24 and \$2,950,900 PR in 2024-25 under the prison industries appropriation to expand the Bureau of Correctional Enterprise's metal stamping operations and to comply with the requirements of 2021 Acts 163 and 178.

27. *Modernization of DOT Software Systems (LFB Paper #791)*. Adopt Alternative #A1 and #B1 to: (a) provide \$5,000,000 SEG in 2024-25 to the Division of Motor Vehicles general operations appropriation to fund the modernization of the Division's software systems; and (b) Provide \$334,000 SEG annually to DOT's departmental management and operations appropriation to hire two contractors to improve the security of the Department's software application systems.

28. *Division of Motor Vehicles Operations Funding (LFB Paper #792)*. Adopt Alternative #A1 and #B1 to provide the following funding increases to DOT's Division of Motor Vehicles general operations appropriation: (a) \$400,000 SEG in 2023-24 to purchase equipment needed to comply with the federal REAL ID Act of 2005; and (b) \$500,000 SEG annually cover increased postage, data processing and REAL ID compliance costs.

29. *Identification Sticker for Electric Vehicles (LFB Paper #793)*. Adopt Alternative #1 to provide \$10,000 SEG in 2023-24 and \$6,000 SEG in 2024-25 to the Division of Motor Vehicles general operations appropriation to issue identification stickers for electric and hybrid electric vehicles. Require that DOT issue a decal for each hybrid and hybrid electric vehicle in the state that identifies the vehicle as electric. Require that the decals must be displayed on the front and rear registration plates of the vehicle, and establish a one-time registration fee of \$1 for issuance of the decals. Estimate revenues to the transportation fund from the decal fee of \$11,000 SEG-REV in 2023-24 and \$8,000 SEG-REV in 2024-25.

State Patrol

30. *State Patrol Officer Positions and Overtime Funding (LFB Paper #795)*. Adopt Alternative #A1, #B1, and #C1 to provide the following to DOT's State Patrol general operations appropriations: (a) provide \$8,507,600 SEG in 2023-24 and \$3,587,200 SEG in 2024-25, and 35.00

SEG positions to hire additional State Patrol traffic officers, and increase the statutory authority for traffic officer positions from 399 to 434; (b) provide \$1,036,500 SEG in 2023-24 and \$574,000 SEG in 2024-25, 10.00 SEG positions, and \$338,200 FED in 2023-24 and \$451,000 FED in 2024-25 to hire additional State Patrol inspectors; and (c) provide \$1,725,000 SEG annually to fund overtime pay for State Patrol officers.

31. *State Patrol Equipment and Open Records Staffing (LFB Paper #796)*. Adopt Alternative #A1, #B1, and #C1 to provide the following to DOT's State Patrol general operations appropriation: (a) \$2,178,000 SEG annually to replace in-vehicle video cameras; (b) \$77,100 SEG in 2023-24, \$102,700 SEG in 2024-25, and 2.00 SEG positions to fulfill open records requests for body-worn camera footage; and (c) \$170,700 SEG in 2024-25 to purchase tactical helmets for State Patrol officers.

32. *State Patrol Communications Infrastructure and Positions (LFB Paper #797)*. Adopt Alternative #A1, #B1, and #C1 to: (a) provide \$586,000 SEG annually to the State Patrol general operations appropriation to implement microwave radio network link upgrades; (b) \$1,300,000 SEG annually to DOT's departmental management and operations appropriation for the maintenance of DOT communications towers; and (c) \$1,168,800 SEG in 2023-24, \$430,300 SEG in 2024-25, and 5.00 SEG positions to the State Patrol general operations appropriation to hire five staff in the State Patrol Bureau of Network Engineering and Data Infrastructure.

Departmentwide

33. *Department of Transportation Administrative Facilities (LFB Paper #805)*. Adopt Alternative #A2 and #B1 to: (a) direct DOT to use \$18,500,000 in existing transportation revenue bond proceeds in the 2023-25 biennium and provide \$2,750,000 SEG-S annually for DOT administrative facilities construction projects; and (b) provide \$5,000,000 SEG in 2023-24 for minor construction projects on DOT administrative facilities. Modify the 2023-25 state building program to reflect an updated list of DOT projects and updated funding sources in the 2023-25 biennium. Modify the 2015-17 state building program enumeration for the Wrightstown multi-division facility project.

34. *Departmental Operations Funding (LFB Paper #806)*. Adopt Alternative #1 to provide \$1,418,100 SEG annually to DOT's departmental management and operations appropriation for increased supplies and services costs associated with Department program efforts.

35. *Mississippi River Parkway Commission Position (LFB Paper #807)*. Adopt Alternative #1 to provide \$60,000 SEG in 2023-24 and \$80,000 SEG in 2024-25, and create 1.00 SEG position to provide administrative support to the Mississippi River Parkway Commission. Specify that the authorized positions for the Mississippi River Parkway Commission would be increased by 1.00 FTE for the purpose of providing administrative support to the Commission.

36. *Internal Departmental Appropriation Modifications and Reorganizations (LFB Paper #808)*. Adopt Alternative #A1 and #B1 to: (a) provide \$6,988,900 SEG annually to DOT's department management and operations appropriations, and make corresponding annual decreases of \$6,370,100 FED and \$369,000 SEG-L to the FED and SEG-L department management and operations

appropriations; and (b) reallocate \$131,500 SEG and 1.00 SEG position from the Division of Motor Vehicles general operations appropriation to the DOT departmental management and operations appropriation.

Change to Base:

Department of Transportation

| <u>2023-24</u> | <u>2024-25</u> | <u>2023-25 Biennium</u> | |
|----------------|----------------|-------------------------|--------------|
| \$243,605,400 | \$262,615,800 | \$506,221,200 | FED |
| 131,033,400 | 200,476,000 | 331,509,400 | SEG |
| 36,775,100 | 37,292,700 | 74,067,800 | SEG-L |
| 2,750,000 | 2,750,000 | 5,500,000 | SEG-S |
| 86,857,600 | 107,914,900 | 194,772,500 | SEG-REV |
| 210,548,100 | 210,548,100 | 421,096,200 | BR |
| 87,765,500 | 114,724,600 | 202,490,100 | GPR Transfer |
| 53.00 | 53.00 | 53.00 | SEG FTE |

Department of Corrections

| <u>2023-24</u> | <u>2024-25</u> | <u>2023-25 Biennium</u> | |
|----------------|----------------|-------------------------|----|
| \$3,012,700 | \$2,950,900 | \$5,963,600 | PR |