

Senator Erpenbach
Senator Johnson
Representative Taylor
Representative Goyke

CHILDREN AND FAMILIES

Economic Support and TANF-Funded Programs, Child Welfare Services,
Child Support Enforcement, and Departmentwide and Child Abuse and Neglect Prevention Board

[LFB Papers #186 thru 192, #205 thru #210, and #215]
Omnibus Motion

Motion:

Move to adopt the following.

A. Child Abuse and Neglect Prevention Board

1. *Standard Budget Adjustments (LFB Summary #1)*. Adopt the Governor's recommendation.
2. *Shaken Baby Syndrome/Abusive Head Trauma (LFB Summary #2)*. Adopt the Governor's recommendation.

B. Economic Support and TANF-Funded Programs

1. *Transform Milwaukee Jobs for Childless Adults (Paper #186)*. Adopt Alternative 1 to approve the Governor's recommendation to provide \$500,000 GPR annually to create a program identical to the Transform Milwaukee Jobs program for childless adults over the age of 24.
2. *Children First (Paper #187)*. Adopt Alternative 1 to accept the Governor's recommendation to provide an additional \$1,140,000 FED [temporary assistance for needy families (TANF) block grant funds] annually to increase funding for the Children First program, so that \$2,280,000 FED would be budgeted for the program annually. The funding is intended to double the maximum reimbursement to participating agencies, from up to \$400 per year for each participant, to up to \$800 per year for each participant.
3. *Wisconsin Shares Child Care Subsidies Maximum Reimbursement Rates (Paper #188)*. Adopt Alternative 1 to adopt the Governor's recommendations to provide a total of \$49,598,800 FED in 2019-20 and \$58,483,400 FED in 2020-21 to support the Wisconsin Shares child care subsidy program as follows. First, provide \$24,951,800 FED in 2019-20 and \$33,201,600 FED in 2020-21 to fund the costs to continue direct child care services under the Wisconsin Shares child care subsidy program. Second, provide additional funding of \$24,647,000 FED in 2019-20 and \$25,281,800 FED

in 2020-21 to support four new items: (a) increase all maximum reimbursement rates under Wisconsin Shares to the 50th percentile of the market rate, as measured in the 2017 market survey; (b) the projected cost decrease that would result by expanding the benefits available to custodial parents of newborns under the W-2 program; (c) modify current law to enable certified providers to receive the same payment rate as licensed providers; and (d) create a grant program to support quality child care in the City of Milwaukee.

4. *Wisconsin Shares Rates for Certified Providers (Paper #189)*. Adopt Alternative 1 to adopt the Governor's recommendations to repeal the limits on setting maximum reimbursement rates under Wisconsin Shares for regularly and provisionally certified providers, so that DCF could set the rates for these providers to be up to 100% of the licensed family hourly rate, instead of up to 75% and 50%, respectively. Adopt the Governor's provision to provide an additional \$1,700,000 FED annually to increase rates for certified providers.

5. *Child Care Quality and Availability Initiatives (Paper #190)*. Adopt Alternative A1, B1, and C1, to adopt the Governor's recommendations to allocate \$4,033,600 FED in 2019-20 and \$4,247,600 FED in 2020-21 from TANF block grant and child care development funds for the following: (a) \$2,963,600 FED annually to maintain the YoungStar adjustment to Wisconsin Shares reimbursement rates for two-star providers at -1%, four-star providers at 11%, and five-star providers at 27%; (b) \$415,000 FED in 2019-20 and \$535,000 FED in 2020-21 to increase use of the pyramid model in child care programs statewide; and (c) \$655,000 FED in 2019-20 and \$749,000 FED 2020-21 for DCF to award grants to improve overall child care for families that reside in a geographic area with high-poverty levels (as identified DCF) in the City of Milwaukee.

6. *TANF-Funded Grant Programs (Paper #191)*. Adopt Alternatives A1, B1, C1, D1, and E1, to adopt the Governor's recommendations to: (a) allocate an additional \$1,400,000 FED annually to increase grants to the Wisconsin Chapter of the Boys and Girls Club of America and repeal the provisions directing funding to the Green Bay and Milwaukee, Oshkosh, and Appleton Boys and Girls Clubs, and instead direct that, of the total amount budgeted for grants, up to \$1,400,000 in each fiscal year would be budgeted for the Be Great: Graduate program in the amount of matching funds the program provides; (b) allocate an additional \$25,000 FED annually to increase grants for Wisconsin community services for the "We Got This" program and retitle the TANF allocation "Community grants;" (c) allocate an additional \$1,012,500 FED in 2019-20 and \$2,175,000 FED in 2020-21 to increase child abuse prevention services; (d) allocate an additional \$1,986,600 FED in 2019-20 and \$2,877,600 FED in 2020-21 to increase child welfare safety services; and (e) allocate an additional \$575,000 FED annually to support the cost-to-continue the offender reentry demonstration program.

7. *Background Checks -- Fee Collections (Paper #192)*. Adopt the modification to create an all moneys received program revenue appropriation for the collection of fees related to DOJ background checks. Provide that all funding collected by DCF and credited to the appropriation would be transferred to DOJ for that purpose. Estimate fee collections at \$2,040,000 in 2019-20 and \$886,000 in 2020-21, and reduce funding by correspond amounts from a current PR appropriation that funds child care licensing activities [s. 20.437(2)(jn)].

8. *Wisconsin Works Benefits (LFB Summary #2)*. Adopt the Governor's recommendation.

9. *Wisconsin Works Administrative Contracts (LFB Summary #9)*. Adopt the Governor's recommendation.

10. *Transform Milwaukee and Transitional Jobs (LFB Summary #11)*. Adopt the Governor's recommendation.

11. *Child Care Administration and Licensing (LFB Summary #18)*. Adopt the Governor's recommendation.

12. *Caretaker Supplement (LFB Summary #21)*. Adopt the Governor's recommendation.

13. *Emergency Assistance (LFB Summary #22)*. Adopt the Governor's recommendation.

14. *State Administration of Wisconsin Works and Other Related TANF Programs. (LFB Summary #23)*. Adopt the Governor's recommendation.

15. *TANF Revenue Adjustments (LFB Summary #31)*. Adopt the Governor's recommendation.

16. *Child Care Background Checks Modifications (LFB Summary #33)*. Adopt the Governor's recommendation.

C. Child Welfare Services

1. *Children and Family Aids Funding Increase (Paper #205)*. Adopt Alternatives A1 and B2 to adopt the Governor's recommendation to increase funding for the children and family aids (CFA) program by \$3,750,000 GPR in 2019-20 and by \$15,000,000 GPR in 2020-21 and to modify the statutory allocations for the CFA to reflect the total funding that would be budgeted for the CFA program in the 2019-biennium, based on the Committee's decision on this and other items in the bill funded from the CFA. Further, modify the Governor's recommendation to require DCF to issue a report to the Governor and appropriate standing committees of the Legislature on or before January 31, 2020, regarding caseload and workload issues for Wisconsin child welfare workers. As part of the report, require DCF to propose statewide caseload standards for the child welfare system, identify caseloads in counties throughout the state, and propose solutions to assist counties to meet the new standards.

2. *Adoption Assistance, State Foster Care, and Subsidized Guardianship (Paper #206)*. Adopt the modification to increase funding in the bill by \$1,133,200 (\$880,800 GPR and \$252,400 FED) in 2019-20 and \$3,662,100 (\$2,201,400 GPR and \$1,460,700 FED) in 2020-21 to reflect reestimates of state costs for foster care and adoption assistance in the 2019-21 biennium.

3. *Tribal Family Services (Paper #207)*. Adopt Alternative 1 and approve the Governor's recommendation to: (a) change the state funding component for the tribal Family Services program from GPR to tribal gaming revenues; and (b) increase funding by \$446,700 PR in 2019-20 and \$595,600 PR in 2020-21.

4. *Qualified Residential Family-Based Treatment Facilities and Placements in Other*

States (LFB Paper #208). Adopt the modification to bill to clarify that a QRFTF where a child may be placed with a parent in a residential alcohol or drug abuse treatment facility means a facility that is certified by DHS as a residential alcohol or drug abuse treatment facility and is approved by DCF as meeting the criteria for a residential family-based alcohol or drug abuse treatment facility. Further, modify the bill to clarify that a court would have jurisdiction over a child whose parent will be residing in a QRFTF at the time of a child's placement with the parent (rather than currently residing in the QRFTF at the time of the CHIPS petition, as provided in the bill). Further, modify the bill to specify that either a county agency or DCF (rather than only DCF) must consent to the placement in the QRFTF and also prepare the permanency plan. Also, modify the bill sections related to the foster care aid program to insert cross references to the newly created QRFTF, instead of creating a new subdivision relating exclusively to QRFTF placements (as provided in the bill, which is unnecessary). Finally, modify the language used in the bill in order to match the language used elsewhere in related sections of the bill as follows: (a) change facility to the plural "facilities;" and (b) insert a more specific reference to the statutory subsection related to permanency plans and clarify that such a plan would need to be made before the placement in a QRFTF.

5. *Foster Care and Kinship Care Rate and Foster Youth Driver's Licensing Program (LFB Paper #209).* Adopt Alternatives A1a and B1 to approve the Governor's recommendation to provide an additional \$3,858,800 FED (TANF) in 2019-20 and \$4,936,400 FED (TANF) in 2020-21 to fund reestimates of kinship care caseloads and to provide \$194,500 GPR and to provide \$258,300 (\$194,500 GPR and \$63,800 FED Title IV-E funds) in 2019-20 and \$777,900 (\$585,600 GPR and \$192,300 FED Title IV-E funds) to increase the monthly foster care basic payment and kinship care payment rates by 2.0% in 2020 and 2.0% in 2021. Further, approve the Governor's recommendation to provide \$89,700 GPR in 2019-20 and \$289,200 GPR in 2020-21 and require DCF to establish, or contract for, a driver education program for youth in out-of-home care who are 15 years of age or older.

6. *Background Check for Congregate Care Workers Modification (LFB Paper #210).* Adopt the modification to require DCF (or the licensing entity) to perform child abuse and neglect registry checks of congregate care workers who have lived in other jurisdictions. Also, modify the bill to limit the use of the child abuse and neglect registry checks for the purposes of background checks for congregate workers as provided under federal law. Further, modify the bill to transfer provisions in the bill that would allow disclosure of congregate care fingerprint background check information, as permitted under federal law, from a subsection pertaining to background checks for certain caregivers to which the federal provisions do not apply to a newly created subsection pertaining to congregate care workers. Finally, in another provision relating to the disclosure of confidential reports and records specifically to agencies, include a cross reference to federal law to clarify that records may be disclosed to agencies in other states for purposes of a background check of a congregate care worker under the reference federal law.

7. *Milwaukee Child Protective Services -- Aids Payments and Contracted Services. (LFB Summary #2).* Adopt the Governor's recommendation.

8. *Grants for Runaway and Homeless Youth Services (LFB Summary #5).* Adopt the Governor's recommendation.

9. *Child Welfare Data System Improvements (LFB Summary #6)*. Adopt the Governor's recommendation.

10. *Qualified Residential Family-based Treatment Facilities (LFB Summary #7)*. Adopt the Governor's recommendation.

11. *Read to Lead (LFB Summary #11)*. Adopt the Governor's recommendation.

12. *Background Check for Congregate Care Workers (LFB Summary #13)*. Adopt the Governor's recommendation.

D. Child Support

1. *Child Support Operations and Local Child Support Enforcement (Paper #215)*. Adopt Alternative A1 to approve the Governor's recommendation to increase the annual fee charged to custodial parents by \$10, from \$25 to \$35, as required by federal law. However, modify the bill to specify that the fee increase would take effect on October 1, 2019, or if the effective date of the bill is after October 1, 2019, then on the later of January 1, 2020, or the effective date of the bill.

Further, adopt Alternative B1 to approve the Governor's recommendations to provide \$750,000 GPR in 2019-20 and \$1,500,000 GPR in 2020-21 to increase the state incentive payment for local child support enforcement agencies. Increase funding in the bill by \$1,455,900 FED in 2019-20 and \$2,911,800 in 2020-21 to reflect estimates of additional Title IV-D matching funds that would be available for local child support enforcement activities.

E. Departmentwide

1. *Standard Budget Adjustments (LFB Summary #1)*. Adopt the Governor's recommendation.

2. *Program Revenue and Federal Appropriations Adjustments (LFB Summary #2)*. Adopt the Governor's recommendation.

3. *Funding and Position Realignments (LFB Summary #3)*. Adopt the Governor's recommendation.

Note:

This motion addresses each item in the bill proposed by the Governor that has not been previously addressed by the Committee, except items summarized under "Youth Services -- Juvenile Justice" in the LFB Summary of the Governor's Budget Recommendations. As part of Motion #5, no action was taken on the Governor's recommendations in LFB Summary items 3 through 8, 10, and 32. Items 26 and 41 were addressed as part of Motion #41.

A listing of the fiscal effect of each item in this motion is provided in the attachment.

[Change to Base: \$173,526,300 (\$20,537,500 GPR, \$133,584,600 FED, \$19,404,200 PR)]

[Change to Bill: \$7,707,100 (\$3,082,200 GPR, and \$4,624,900 FED)]

M# 110

NYGREN	Y	(N)	A
LOUDENBECK	Y	(N)	A
BORN	Y	(N)	A
ROHRKASTE	Y	(N)	A
KATSMA	Y	(N)	A
ZIMMERMAN	Y	(N)	A
TAYLOR	(Y)	N	A
GOYKE	(Y)	N	A

DARLING	Y	(N)	A
OLSEN	Y	(N)	A
TIFFANY	Y	(N)	A
MARKLEIN	Y	(N)	A
STROEBEL	Y	(N)	(A)
LAMAHIEU	Y	(N)	A
ERPENBACH	(Y)	N	A
JOHNSON	(Y)	N	A

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Child Abuse and Neglect Prevention Board

No.	Paper/LFB	Change to Bill		Change to Base	
		2019-20	2020-21	2019-20	2020-21
1	Standard Budget Adjustments	\$0	\$0	\$7,200	FED
2	Shaken Baby Syndrome/Abusive Head Trauma	0	0	37,000	PR
				0	
				1.0 Position	PR
					1.0 Position
					PR

Children and Families

B. Economic Support and TANF-Funded Programs					
1	186 Transform Milwaukee Jobs for Childless Adults	\$0	\$0	\$500,000	GPR
2	187 Children First	0	0	1,140,000	FED
3	188 Wisconsin Shares Child Care Subsidies	0	0	49,598,800	FED
4	189 Wisconsin Shares Rates for Certified Providers	0	0	1,700,000	FED
5	190 Child Care Quality and Availability Initiatives	0	0	4,033,600	FED
6	191 TANF-Funded Grant Programs	0	0	4,999,100	FED
7	192 Background Checks -- Fee Collections	0	0	-9,145,300	FED
8	2 Wisconsin Works Benefits	0	0	-3,071,700	FED
9	9 Wisconsin Works Administrative Contracts	0	0	1,000,000	FED
10	11 Transform Milwaukee and Transitional Jobs	0	0	2,892,700	FED
11	18 Child Care Administration and Licensing	0	0	-1,924,700	FED
12	21 Caretaker Supplement	0	0	-1,000,000	FED
13	22 Emergency Assistance	0	0	319,000	FED
14	23 State Administration of Wisconsin Works and Other Related TANF Programs	0	0	-141,400	FED
15	15 TANF Revenue Adjustments	0	0	0	
16	33 Child Care Background Checks Modifications	0	0	3,750,000	GPR

C. Child Welfare Services

1	205 Children and Family Aids Funding Increase	0	0	15,000,000	GPR
2	206 Adoption Assistance, State Foster Care, and Subsidized Guardianship	880,800	2,201,400	-4,292,200	GPR
3	207 Tribal Family Services	252,400	1,460,700	2,746,300	FED
		0	0	1,718,600	PR
4	208 Qualified Residential Family-Based Treatment Facilities and Placements in Other States	0	0	-1,271,900	GPR
					-1,271,900
					GPR

No.	Paper/LFB		Change to Bill		Change to Base	
			2019-20	2020-21	2019-20	2020-21
5	209	Foster Care and Kinship Care Rate and Foster Youth Drivers's Licensing Program	\$0	\$0	\$3,858,800 63,800 194,500	FED FED GPR \$4,936,400 192,300 585,600 FED
6	210	Background Check for Congregate Care Workers MOD	0	0	2,728,300	GPR 3,388,800 GPR
7	2	Milwaukee Child Protective Services	0	0	1,207,200 1,966,300	FED PR 865,800 1,876,200 PR
8	5	Grants for Runaway and Homeless Youth Services			250,000	GPR 250,000 GPR
9	6	Child Welfare Data System Improvements			167,900	GPR 167,900 FED
10	7	Qualified Residential Family-based Treatment Facilities			167,900	FED 169,200 GPR
11	11	Read to Lead			122,800	FED 122,800 FED
12	13	Background Check for Congregate Care Workers			280,900	GPR 280,900 GPR
D. Child Support Enforcement					154,000	FED 154,000 FED
1	215	Child Support Operations and Local Child Support Enforcement	1,455,900	1,455,900	750,000 1,455,900	GPR FED 1,500,000 1,455,900 GPR
E. Department Wide						
1	1	Standard Budget Adjustments			-52,400 483,400	GPR FED -9,800 497,000 GPR
2	2	Program Revenue and Federal Appropriations Adjustments			56,200 898,400	PR FED 90,300 -98,300 FED
3	3	Funding and Position Realignments			5,425,700 -5,600 -529,500 687,000	PR GPR FED PR 4,955,400 -5,600 -529,500 687,000 PR
					\$880,800 \$1,708,300 \$0 \$2,589,100	GPR FED PR Total \$17,268,800 \$107,428,400 \$9,513,400 \$134,210,600 GPR FED PR Total
					\$2,201,400 \$2,916,600 \$0 \$5,118,000	GPR FED PR Total \$3,068,700 \$84,576,300 \$9,890,800 \$97,535,800 GPR FED PR Total