

**Report 20-26
December 2020**

State Investment Fund

Fiscal Year 2019-20

State of Wisconsin Investment Board

STATE OF WISCONSIN



Legislative Audit Bureau ■

State Investment Fund

Fiscal Year 2019-20

State of Wisconsin Investment Board

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CONTENTS

Letter of Transmittal	1
Auditor's Report	3

OPINION PUBLISHED SEPARATELY

The financial statements and our opinion on them are included in the State of Wisconsin Investment Board's *State Investment Fund Annual Financial Report* for the fiscal year ended June 30, 2020.



STATE OF WISCONSIN | Legislative Audit Bureau

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Joe Chrisman
State Auditor

December 8, 2020

Senator Robert Cowles and
Representative Samantha Kerkman, Co-chairpersons
Joint Legislative Audit Committee
State Capitol
Madison, Wisconsin 53702

Dear Senator Cowles and Representative Kerkman:

As required by ss. 13.94 (1) (df) and 25.17 (51), Wis. Stats., we have completed a financial audit of the State Investment Fund managed by the State of Wisconsin Investment Board (SWIB) as of and for the year ended June 30, 2020. The financial statements and our unmodified opinion on them are included in SWIB's *State Investment Fund Annual Financial Report* for the fiscal year ended June 30, 2020, which may be found on SWIB's website.

The State Investment Fund invests the excess operating funds of State of Wisconsin agencies, the Wisconsin Retirement System, and the Wisconsin Local Government Investment Pool. The net position of the State Investment Fund increased from \$12.9 billion as of June 30, 2019, to \$16.0 billion as of June 30, 2020, or by \$3.1 billion. This increase is largely attributed to federal funding received by the State of Wisconsin and certain local governments under the federal *Coronavirus Aid, Relief, and Economic Security* (CARES) Act. Net investment income decreased from \$257.5 million for the year ended June 30, 2019, to \$198.0 million for the year ended June 30, 2020. This decrease in net investment income reflects the significant decline in the federal funds rate that occurred during fiscal year (FY) 2019-20, due to the economic downturn. The investment return for the State Investment Fund decreased from 2.33 percent for FY 2018-19, to 1.45 percent for FY 2019-20.

The Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters, which is required by *Government Auditing Standards*, begins on page 5. We did not identify any compliance or internal control concerns required to be reported under these standards.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'Joe Chrisman'.

Joe Chrisman
State Auditor

JC/CS/ss

Auditor's Report ■



Report 20-26

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters

Senator Robert Cowles and
Representative Samantha Kerkman, Co-chairpersons
Joint Legislative Audit Committee

Members of the Board of Trustees, and
Mr. David Villa, Executive Director/Chief Investment Officer
State of Wisconsin Investment Board

We have audited the financial statements and the related notes of the State Investment Fund managed by the State of Wisconsin Investment Board (SWIB) as of and for the year ended June 30, 2020, and have issued our report thereon dated December 3, 2020. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, which is issued by the Comptroller General of the United States. The financial statements and related auditor's opinion have been included in the *State Investment Fund Annual Financial Report* for the fiscal year ended June 30, 2020.

Internal Control over Financial Reporting

Management of SWIB is responsible for establishing and maintaining effective internal control over financial reporting (internal control). In planning and performing our audit of the financial statements, we considered SWIB's internal control as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of SWIB's internal control. Accordingly, we do not express an opinion on the effectiveness of SWIB's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent misstatements, or to detect and correct misstatements on a timely basis. *A material weakness* is a deficiency or a combination of deficiencies in internal control such that there is a reasonable possibility that a material misstatement of the State Investment Fund's financial statements will not be prevented, or that a material misstatement will not be detected and corrected on a timely basis. *A significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether SWIB's State Investment Fund financial statements are free from material misstatement, we performed tests of compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

This report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be used when considering SWIB's internal control and compliance. The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of SWIB's internal control or on compliance. Accordingly, this report is not suitable for any other purpose.

LEGISLATIVE AUDIT BUREAU



Joe Chrisman
State Auditor

December 3, 2020