

June 28, 2019

Senator Robert Cowles, Co-Chair Joint Legislative Audit Committee PO Box 7882 Madison, WI 53707-7882

Representative Samantha Kerkman, Co-Chair Joint Legislative Audit Committee PO Box 8952 Madison, WI 53708-8952

Dear Senator Cowles and Representative Kerkman,

As recommended by the Legislative Audit Bureau (LAB) in its evaluation (report 18-19) of the State of Wisconsin Investment Board (SWIB), we have prepared this report for the Committee's review. As detailed below, SWIB has addressed all of LAB's recommendations.

Recommendation: Work with the Board of Trustees (Board) to conduct additional stress tests of the Wisconsin Retirement System and report the test results

The stress testing that SWIB conducts with ETF (and its actuaries) on a biennial basis reviews the effects of sustained low returns on the funded ratio, contribution rates, annuity adjustments, and retiree pool funding status. The joint SWIB-ETF model covers more than 90% of potential expected investment outcomes, including extreme outcomes for multiple asset allocations over multiple time periods. This compares favorably with the Pew model, which only covers 50% of potential outcomes. In fact, the Pew Study found Wisconsin to be the most robust plan it tested, remarking that "Wisconsin — by designing its pension plan with significant risk-sharing elements in addition to a strong funding policy — serves as an exemplar for managing cost volatility under virtually any scenario." In addition to the biennial stress testing with ETF, SWIB conducts monthly stress testing of market shocks and presents the results during the closed session of SWIB's Investment Committee meeting.

SWIB's most recent stress test with ETF (from October 2017) is attached as <u>Exhibit A</u>, and SWIB will next conduct that stress testing in October 2019. The October stress test results will be publicly available on SWIB's website. An example of SWIB's monthly stress test is attached as <u>Exhibit B</u>. We have provided a dated example (from the audit period) as our current monthly stress test results are considered part of SWIB's proprietary and confidential investment strategy.

Recommendation: Work with the Board to centrally track future technology project expenses and report such expenses quarterly

SWIB was in the process of enhancing its technology and systems during the audit period. In 2016, SWIB implemented a new enterprise resource planning (ERP) system that allows all project costs (including technology projects) to be tracked and reported at a granular level and allocated directly to specific projects, business divisions, or investment portfolios. Starting in 2017, once scope is initially defined and work begins on any project, an expected budget is allocated to be tracked through the ERP system (with a unique project code), and all project expenses are charged against the budget. Both the Project Management Office and the Finance team monitor spending versus the budget over the life of the project. If the Project Management Office forecasts that a project may exceed its assigned budget, they are required to complete a change request to explain the anticipated overage and obtain approval from Finance and project leadership to go over the initial budget estimate. If the overage is approved, the additional funds from the aggregated approved project budget will be allocated to the project code.

Finance also monitors overall project spending across all of SWIB's approved projects, providing budget to actuals reporting and forecasts of future spending to the Chief Financial Officer on a monthly basis and to the Board on a quarterly basis. If SWIB forecasts that it will spend more than the approved aggregate project budget, Finance will coordinate a recommendation to the Board for approval of additional funds for project investment. Under SWIB's Total Cost of Management Plan & Policy, SWIB is not authorized to spend more than the Board-approved aggregate project budget. In the event SWIB reaches its budget, Finance will coordinate with the Project Management Office to stop spending until additional funds are authorized by the Board. While SWIB budgets for individual projects, we manage our project spending to the aggregate project budget, including reallocating available dollars among projects as they move forward and change priority.

SWIB's Fiscal Year 2020 Total Cost of Management Plan, including the budget for projects for the fiscal year, was presented to the Board (and approved) on June 11, 2019. The project budget from the Plan is attached as Exhibit C. A report of our project spending for FY 2019, budget to actuals, as well as our project budgets for FY 2020 is attached as Exhibit D. In addition, SWIB's most recent Quarterly Cost of Management Update was also presented on June 11, 2019 and is attached as Exhibit E.

Recommendation: Work with the Board to develop policies that require Board approval of projected expenses that exceed the total approved budget, or portions thereof

Annually, the Board approves the Total Cost of Management Plan for the fiscal year, which includes both external and internal investment management costs along with the internal operating budget. Through its Quarterly Cost of Management reporting, SWIB reports to the Board its year-to-date actual costs, as well as full fiscal year forecasted costs compared to the Plan, including forecasts of the internal operating budget.

In response to LAB's recommendations, SWIB recently made changes to its Total Cost of Management Plan & Policy, which were approved by the Board on June 11, 2019, to identify the Plan's budget categories and clarify which categories require Board approval for costs in excess of the budget and which

categories require a report to the Board of the amount by which actual costs have exceeded estimated costs. The updated Total Cost of Management Plan & Policy is attached as Exhibit F.

Recommendation: Work with the Board to (a) report investment returns that include management fees and other investment expenses, and (b) more clearly identify whether reported investment returns include management fees and other investment expenses

SWIB already reports Core Trust Fund (CTF) investment return information net of external management fees and all expenses to the Board on an annual basis. Beginning in March 2019, SWIB also provided individual asset class return information net of all fees and expenses to the Board as part of this annual reporting. Beginning in June 2019, SWIB started providing quarterly reporting of CTF investment returns net of external manager fees, which is in line with industry standards. SWIB has also worked to clarify the reporting of all investment returns to clearly indicate whether they are gross or net performance. The most recent quarterly performance report, presented to the Board on June 11, 2019, reflects those efforts and is attached as Exhibit G.

Recommendation: Work with the Board to improve its application and selection process by revising its hiring policy to ensure equal consideration of all qualified applicants and improve its documentation

SWIB utilizes an applicant tracking software system, called Newton, to manage its application and selection process. Newton allows SWIB to centralize all documentation related to the hiring process in one location that can be accessed by recruiting staff, management, and hiring managers. All applicants are maintained in Newton, regardless of how they are sourced. Newton lets recruiting staff and hiring managers move an applicant forward for a phone screen or interview, decline an applicant by selecting the appropriate rationale, provide additional documentation to explain situations where only one applicant is interviewed, and initiate the offer approval process. Use of Newton has also enabled SWIB to move fully to an online application process and create a full record of documentation for each applicant. Sample documentation from the Newton system is attached as Exhibit H..

SWIB has also enhanced its offer process, facilitated by Newton. Before an offer can be made to the most qualified applicant, all other applicants must be declined in Newton, with a rationale provided. Offers are initiated by recruiting staff and must be approved by the hiring manager, division head, group head, and the deputy executive director/chief administrative officer. We have also engaged a third party vendor to provide automated background checks and reference checks to add an additional level of independent review.

Recruiting staff is responsible for training hiring managers on the application and selection process, including use of the Newton system. SWIB has also revised its hiring policy (called the SWIB Recruitment Philosophy), which was approved by the Board on March 13, 2019, to address LAB's recommendations. The updated Recruitment Philosophy is attached as Exhibit I.

STATE OF WISCONSIN INVESTMENT BOARD

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I hope this information has been helpful. We would be happy to schedule a time to discuss our response or answer any other questions you may have. We appreciate the work of the LAB audit team in covering so many important topics in this report. Thank you for your time and the opportunity to provide you with further information about SWIB.

Sincerely,

David Villa

Executive Director/Chief Investment Officer

cc:

Joe Chrisman State Auditor

David Stein

Chair, SWIB Board of Trustees

Exhibit A: Biennial SWIB/ETF stress testing

Exhibit B: Monthly Investment Committee stress testing

Exhibit C: FY 2020 Total Cost of Management Plan project budget

Exhibit D: Project budgets and spending

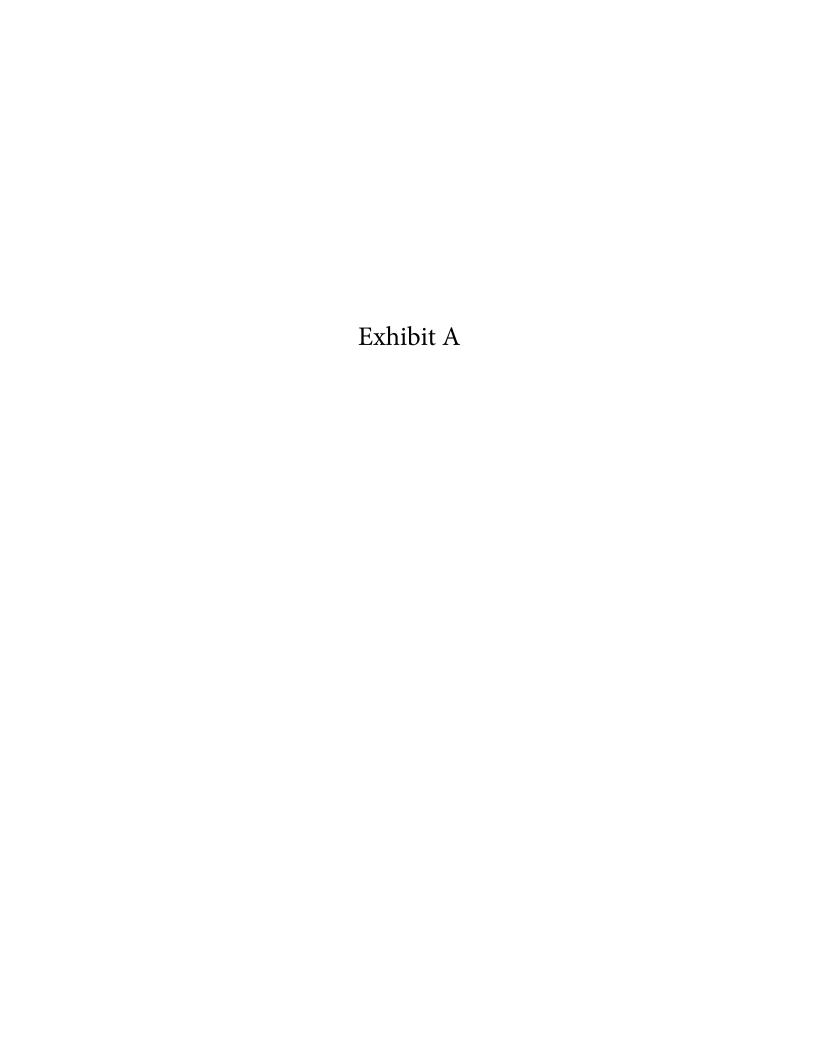
Exhibit E: Q1 2019 Quarterly Cost of Management Update

Exhibit F: Total Cost of Management Plan & Policy

Exhibit G: Q1 2019 Investment Performance Report

Exhibit H: Newton Applicant Tracking System

Exhibit I: SWIB Recruitment Philosophy

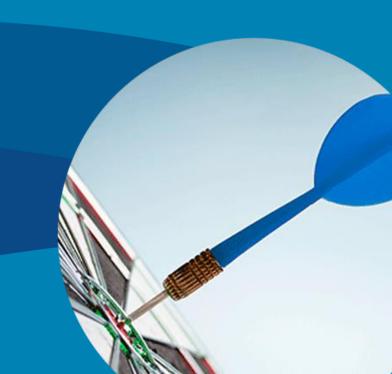




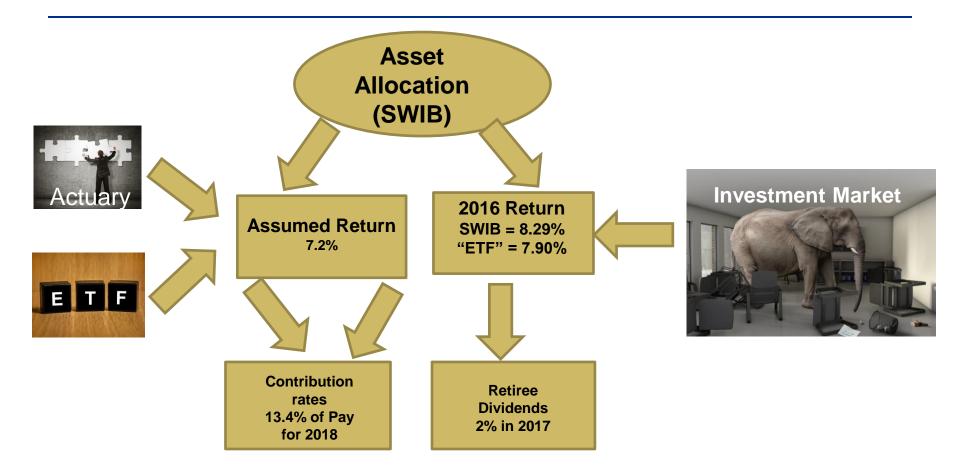
State of Wisconsin Investment Board

Wisconsin Retirement System
Actuarial Overview and Projections

October 2017



Asset Allocation and WRS





Measures of Successful Asset Allocation (WRS Perspective)

- Stable Contribution Rates
- Affordable Contribution Rates
- Generate Dividends (earnings > 5%)
- Avoid Dividend Takebacks
- Maintain fully funded retiree reserve



Asset Allocation Spectrum

	Asset Allocation Characteristics		
	High Risk	Low Risk	
Probability of	High Reward	Low Reward	
Stable Contribution Rates	Low	High	
Affordable Contribution Rates	Medium	Low	
Generate Dividends	High	Low	
Dividend Takebacks	Medium	Medium	
Maintain Fully Funded Retire Reserve	Medium	High *	

- An ideal Asset Allocation would provide stable, affordable contribution rates, generate dividends sufficient to offset inflation with no takebacks, and would maintain the retiree reserve in a fully funded position.
- There probably is no such thing, but is there a "Sweet Spot" that provides an optimal combined outcome of all the measures taken together.

^{*} But not in the very long term



Objectives of this Presentation

- Provide an Overview of the WRS
 - Relationship of Investment Return to Success Measures
 - Effects of bad outcomes
- Evaluate several points along the Asset
 Allocation spectrum against the measures of success.
- Find the "Sweet Spot" if it exists.



WRS Operation

- Benefits
- Plan Governance
 - ETF Board Role
 - SWIB Role
- WRS Accounts and Reserves
- Actuarial Valuation of WRS
 - Sharing Asset Experience
 - Dividend Reserve Depletion



Key Changes from 2015 Study

- Combined SWIB returns for 2015 and 2016 slightly lower than assumed rate of 7.2% (-0.4% return for 2015 and 8.29% return for 2016)
- Mortality table update (slightly longer expected lifetimes)
- Slightly lower Standard Deviation than 2015 Study
- Updated census data as of December 31, 2016



Covered Population at 12/31/2016

Financial Information

	Number	Total \$ Millions	Average	Туре
Retirees	197,647	\$ 4,887	\$ 24,725	Annual Benefit
Active Members	256,208	13,486	52,637	Annual Pay
Inactive Members	160,897	2,392	14,865	Money Purchase Balance
Total	614,752	_		



WRS Investment Funds

- Core Fund
 - Diversified Portfolio
 - 5 Year Smoothing through Market Recognition
 Account
- Variable Fund
 - Equity Portfolio
 - Marked to Market each year



Market Recognition Account

	For the Year Ended December 31						
	2014	2015	2016	2017	2018	2019	2020
Beginning of year							
a. Funding value	\$81,635,165,224	\$86,109,303,264	\$88,695,483,883	\$92,268,055,484	\$91,754,238,593	\$90,287,000,525	\$89,062,499,057
b. Market value	86,355,982,436	88,649,071,976	85,291,480,633	89,181,973,662	89,181,973,662	89,181,973,662	89,181,973,662
End of year							
c. Market value	88,649,071,976	85,291,480,633	89,181,973,662				
d. Non-investment cash flow							
(contributions minus benefits)	(2,288,570,809)	(2,738,977,618)	(2,985,477,640)				
e. Investment income							
e1. Total investment income	4,581,660,350	(618,613,725)	6,875,970,669				
e2. Assumed rate	7.2%	7.2%	7.2%				
e3. Amount for immediate recognition	5,795,343,347	6,101,266,641	6,278,597,645	-	-	-	-
e4. Amount for phased-in recognition: e1-e3	(1,213,682,997)	(6,719,880,366)	597,373,024	-	-	-	-
f. Phased-in recognition of investment income							
f1. Current year: 0.2 x e4	(242,736,599)	(1,343,976,073)	119,474,605	-	-	-	-
f2. First prior year	953,421,177	(242,736,599)	(1,343,976,073)	119,474,605	-	-	-
f3. Second prior year	793,268,488	953,421,177	(242,736,599)	(1,343,976,073)	119,474,605	-	-
f4. Third prior year	(936,085,396)	793,268,488	953,421,177	(242,736,599)	(1,343,976,073)	119,474,605	-
f5. Fourth prior year	399,497,833	(936,085,396)	793,268,488	953,421,177	(242,736,599)	(1,343,976,073)	119,474,605
f6. Total MRA recognition f7. Amount for MRA recognition	967,365,503	(776,108,404)	279,451,597	(513,816,891)	(1,467,238,068)	(1,224,501,468)	119,474,605
Q		 -	 -		<u> </u>	<u> </u>	<u> </u>
f8. Total recognized gain (loss)	967,365,503	(776,108,404)	279,451,597	(513,816,891)	(1,467,238,068)	(1,224,501,468)	119,474,605
g. Total recognized investment income: $e3 + f8$	6,762,708,850	5,325,158,237	6,558,049,241	(513,816,891)	(1,467,238,068)	(1,224,501,468)	119,474,605
h. Funding value end of year: $a + d + e3 + f8$	86,109,303,264	88,695,483,883	92,268,055,484	91,754,238,593	90,287,000,525	89,062,499,057	89,181,973,661
i. Difference between market and funding values	2,539,768,712	(3,404,003,250)	(3,086,081,822)	(2,572,264,931)	(1,105,026,863)	119,474,605	-
j. Recognized rate of return	8.4%	6.3%	7.5%				
k. Market rate of return (net of fee)	5.4%	(0.7)%	8.2%				



WRS Benefits

- Hybrid Plan
 - Defined Benefit: 1.6% x FAC x Service (Most participants)
 - Not less than twice value of member account (A form of employer match)
- Adjustments are made to the above for members participating in Variable.



WRS Contributions

- Three rate Groups: General/Executive,
 Protective with and without Social Security.
- Actuarial Valuation determines contributions by rate group.
- General and Executive are now combined participants split cost equally with employers.
- Protective participants pay the same rate as General participants and employers pay the difference.



WRS Accounts and Reserves

- Retired Reserve: Intended to hold exactly the right amount of money so that IF
 - each person lives exactly the right number of years,
 - and gets exactly the same benefit each year
 - and the reserve earns exactly 5% each year,
- Then the reserve will be exhausted the day the last person dies.



Dividend Reserve

- Retirees share in investment gains, but also share in investment losses. Prior dividends can be reduced if less than 5% is credited to the Core Annuity Division.
- Only dividends can be reduced. The original core benefit is protected.
- The present value of the excess of total core benefits over original benefits is called the "Dividend Reserve", although there is no formal definition of such a reserve.

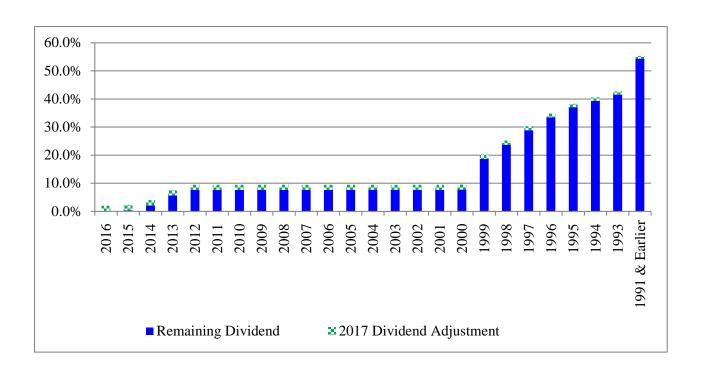


Dividend Reserve

- A positive dividend reserve means that retirees are getting some inflation protection, but also provides a means by which the effect of investment losses on employer rates can be dampened.
- A \$0 dividend reserve means that retirees have lost all inflation protection and one of the shock absorbers on employer rates is gone.



Dividend Remaining (as a Percentage of Total Benefit) by Year of Retirement





Dividend Reserve Depletion

- The probability of such an event is low. Even 2008 did not produce depletion.
- In a low and volatile return market environment, realizing a return low enough to deplete the dividend reserve is more likely.
- The following slides explore in general terms what a deficit in the retiree reserve means for the System.



Dividend Reserve Depletion: Liability Attributable to Dividends

Valuation	Liability for Dividend Remaining (billions)	Liability for Dividend Adjustment (billions)
12/31/2010	\$7.2	\$(0.3)
12/31/2011	6.4	(1.7)
12/31/2012	4.5	(1.3)
12/31/2013	3.0	2.0
12/31/2014	4.6	1.3
12/31/2015	5.5	0.2
12/31/2016	5.4	1.0
12/31/2017 (est)	6.0	

- Liability for Dividend Remaining represents the value of all previously granted dividends
- If another market event similar to 2008 were to occur again, the complete depletion of the dividend would become a real possibility



WRS PROJECTIONS

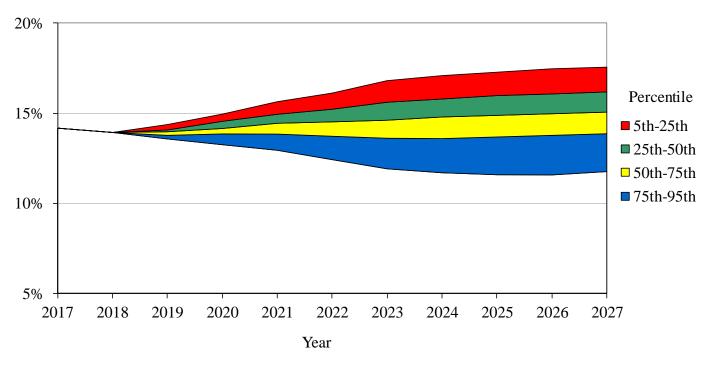
Monte Carlo Simulations

- Based on 10,000 random trials
- Valuation Assumptions held constant
- Assumes seven sets of expected return/standard deviations (provided by NEPC)

		Expecto	Standard	
		Geometric	Arithmetic	Deviation
	Scenario 1	5.0%	5.3%	8.2%
Current	Scenario 2	6.0%	6.5%	11.4%
	Scenario 3	7.0%	7.9%	15.2%
	Scenario 4	7.2%	8.2%	16.0%
	Scenario 5	8.0%	9.4%	19.4%
	Scenario 6	9.0%	11.1%	24.1%
	Scenario 7	10.0%	13.1%	29.5%



Contribution as a % of Payroll Scenario 2 – 6.0%ER,11.4%SD



 5th Percentile
 14.2%
 13.9%
 14.4%
 15.0%
 15.6%
 16.1%
 16.8%
 17.1%
 17.3%
 17.5%
 17.6%

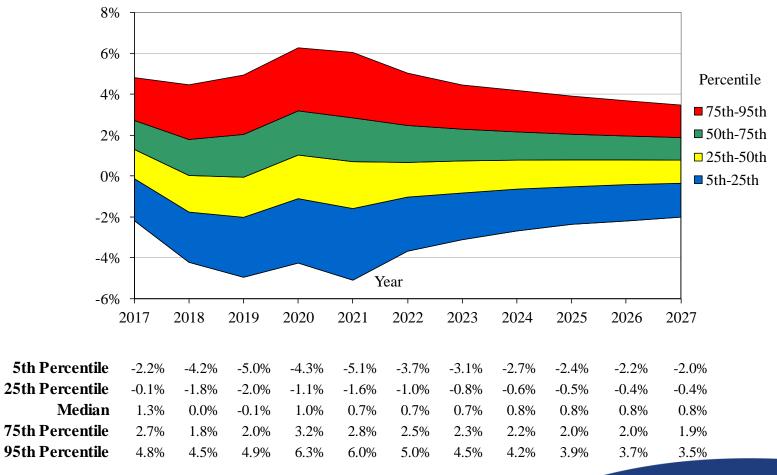
 25th Percentile
 14.2%
 13.9%
 14.1%
 14.6%
 14.9%
 15.2%
 15.6%
 15.8%
 16.0%
 16.1%
 16.2%

 Median
 14.2%
 13.9%
 14.0%
 14.2%
 14.4%
 14.5%
 14.6%
 14.8%
 14.9%
 15.0%
 15.1%

 75th Percentile
 14.2%
 13.9%
 13.8%
 13.9%
 13.8%
 13.7%
 13.6%
 13.6%
 13.7%
 13.6%
 13.7%
 13.6%
 11.6%
 11.6%
 11.8%

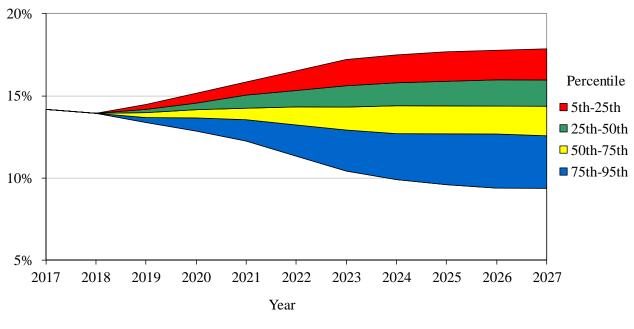


Dividend Rates Scenario 2 – 6.0%ER,11.4%SD





Contribution as a % of Payroll Scenario 3 – 7.0%ER,15.2%SD



 5th Percentile
 14.2%
 13.9%
 14.5%
 15.2%
 15.8%
 16.5%
 17.2%
 17.5%
 17.7%
 17.8%
 17.9%

 25th Percentile
 14.2%
 13.9%
 14.2%
 14.6%
 15.0%
 15.3%
 15.6%
 15.8%
 15.9%
 16.0%
 16.0%

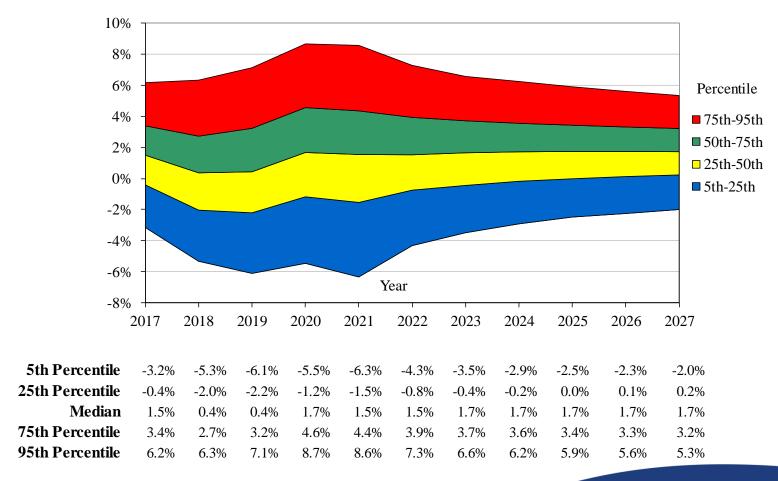
 Median
 14.2%
 13.9%
 14.0%
 14.2%
 14.2%
 14.3%
 14.3%
 14.4%
 14.4%
 14.4%
 14.4%

 75th Percentile
 14.2%
 13.9%
 13.7%
 13.7%
 13.5%
 13.2%
 12.9%
 12.7%
 12.7%
 12.7%
 12.6%

 95th Percentile
 14.2%
 13.9%
 13.4%
 12.9%
 12.2%
 11.3%
 10.4%
 9.9%
 9.6%
 9.4%
 9.4%

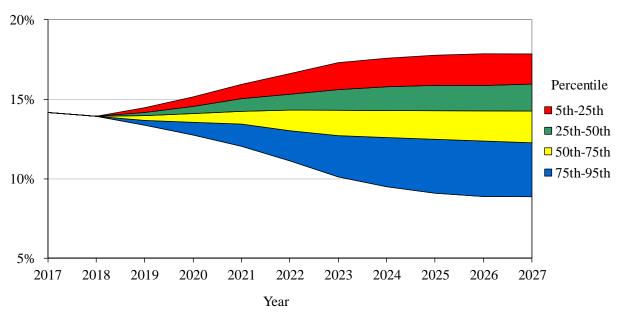


Dividend Rates Scenario 3 – 7.0%ER,15.2%SD





Contribution as a % of Payroll Scenario 4 – 7.2%ER,16.0%SD



 5th Percentile
 14.2%
 13.9%
 14.5%
 15.2%
 15.9%
 16.6%
 17.3%
 17.6%
 17.8%
 17.9%
 17.9%

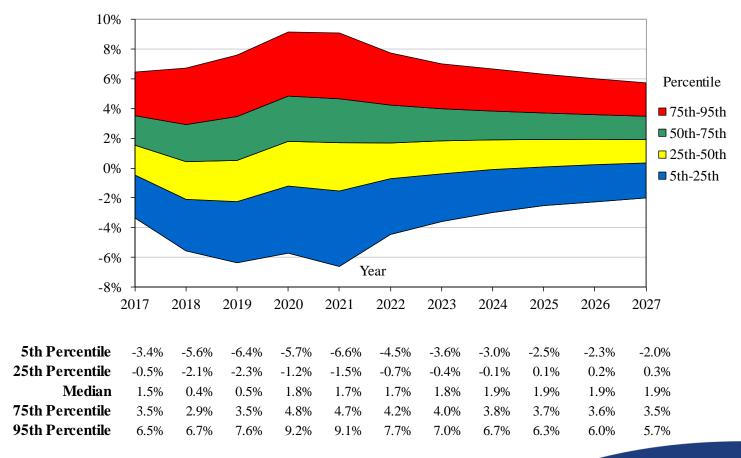
 25th Percentile
 14.2%
 13.9%
 14.2%
 14.6%
 15.0%
 15.3%
 15.6%
 15.8%
 15.9%
 15.9%
 16.0%

 Median
 14.2%
 13.9%
 14.0%
 14.1%
 14.2%
 14.3%
 14.3%
 14.3%
 14.3%
 14.3%
 14.3%
 14.3%
 14.3%
 14.3%
 12.3%

 75th Percentile
 14.2%
 13.9%
 13.4%
 12.8%
 12.0%
 11.1%
 10.1%
 9.5%
 9.1%
 8.9%
 8.9%



Dividend Rates Scenario 4 – 7.2%ER,16.0%SD





Discussion of Dividend

Probability That Dividend Reserve Will Be Depleted in Year

		Expected	Standard	Year				
		ROR	Deviation	1	5	10	20	50
	1	5.0%	8.2%	0.0%	12.5%	22.7%	30.0%	39.6%
	2	6.0%	11.4%	0.0%	15.4%	17.6%	12.4%	3.9%
→	3	7.0%	15.2%	0.0%	18.2%	16.4%	7.7%	0.9%
	4	7.2%	16.0%	0.0%	18.7%	16.4%	7.3%	0.6%
	5	8.0%	19.4%	0.0%	20.9%	16.7%	6.5%	0.4%
	6	9.0%	24.1%	0.3%	23.2%	18.0%	6.6%	0.3%
	7	10.0%	29.5%	0.9%	26.2%	20.0%	7.5%	0.4%



Discussion of Dividend

Probability of Negative Dividend in Year

	Expected	Standard	Year				
	ROR	Deviation	1	5	10	20	50
1	5.0%	8.2%	23.2%	52.7%	55.8%	54.4%	52.5%
2	6.0%	11.4%	26.6%	42.0%	33.1%	28.8%	28.1%
3	7.0%	15.2%	29.5%	37.1%	23.2%	18.5%	18.8%
4	7.2%	16.0%	29.9%	36.5%	22.0%	17.3%	17.8%
5	8.0%	19.4%	31.7%	34.8%	19.2%	14.5%	14.9%
6	9.0%	24.1%	33.5%	34.3%	17.4%	12.7%	13.3%
7	10.0%	29.5%	34.9%	35.0%	17.2%	12.5%	13.1%





Discussion of Dividend

Worst Case Scenario of Cumulative Dividend Percent (% of Floor Benefit That Is Funded)

	Expected	Standard	Year				
	ROR	Deviation	1	5	10	20	50
1	5.0%	8.2%	109%	88%	81%	76%	66%
2	6.0%	11.4%	108%	81%	76%	77%	84%
3	7.0%	15.2%	106%	74%	69%	76%	103%
4	7.2%	16.0%	106%	72%	68%	75%	108%
5	8.0%	19.4%	105%	65%	61%	72%	122%
6	9.0%	24.1%	103%	55%	51%	65%	136%
7	10.0%	29.5%	100%	44%	39%	55%	141%

Worst Case Scenario based on 1st Percentile (i.e., 1% probability)





Dividend Observations

- The low risk scenarios are actually risky in the sense that, for example, 5% expected return has much higher chance of dividend depletion in later years than higher risk scenarios
- Must balance short and long term volatility
- Consider probability of dividend depletion
- Consider level of worst case scenario that is acceptable



Projected Net External Cash Flow* Valuation Assumptions

		% of	% of
Year	\$ (Millions)	Assets	Payroll
2017	\$ (2,853)	(3.2)%	(21.2)%
2027	(4,822)	(4.0)%	(25.5)%
2037	(6,857)	(4.3)%	(26.0)%
2047	(8,034)	(3.8)%	(21.8)%
2057	(10,633)	(3.6)%	(21.1)%
2067	(15,144)	(3.6)%	(21.9)%

^{*}Contribution income minus benefit payout.



Combination of All Scenarios

2027 Results by %-tile of Investment Return Outcomes

			_	Contribution Rates		Dividend Rates		Retiree FS		
		ROR	StdDev	95th	50th	5th	95th	50th	5th	5th Percentile
	_1	5.0%	8.2%	13.6%	15.8%	17.5%	1.7%	-0.2%	-2.2%	76% in year 50
0	2	6.0%	11.4%	11.8%	15.1%	17.6%	3.5%	0.8%	-2.0%	88% in year 10
Current	2A	6.15%	12.0%	11.4%	15.0%	17.7%	3.8%	0.9%	-2.0%	87% in year 10
	3	7.0%	15.2%	9.4%	14.4%	17.9%	5.3%	1.7%	-2.0%	85% in year 10
	4	7.2%	16.0%	8.9%	14.3%	17.9%	5.7%	1.9%	-2.0%	84% in year 10
	5	8.0%	19.4%	6.4%	13.7%	18.2%	7.3%	2.7%	-2.1%	80% in year 10
	6	9.0%	24.1%	2.7%	13.0%	18.6%	9.4%	3.6%	-2.4%	74% in year 10
	7	10.0%	29.5%	0.0%	12.3%	19.2%	11.6%	4.4%	-2.9%	65% in year 10

Lower assumed rates of return result in higher expected contributions and lower expected dividends

Higher assumed rates of return are associated higher standard deviation (i.e. risk) and worst case scenario for retiree dividend pool falling below 50% Scenarios 2, 2A, 3 and 4 represent potential 'Goldilocks Zone'



2017 Observations

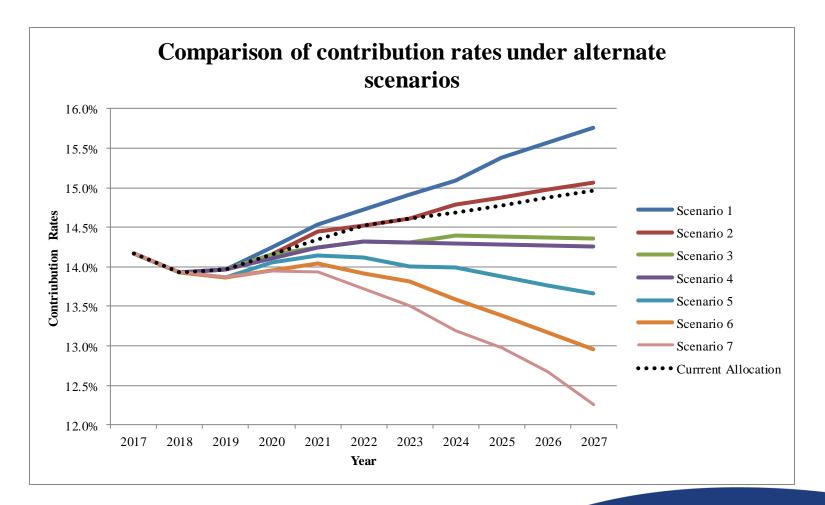
- Changes from 2015 Study
 - Combined returns for 2015 and 2016 slightly lower than assumed rate of 7.2% (-0.4% return for 2015 and 8.29% return for 2016)
 - Mortality table update (slightly longer expected lifetimes)
 - Slightly lower Standard Deviation than 2015 Study
- Overall results are similar to 2015 study
 - Slightly higher probability of depleting dividend reserve due to lower than expected returns
 - This may be offset by asset returns from 1/1/2017 through 12/31/2017
- Continue to target 'Goldilocks zone' that provides for positive return with appropriate downside protection



Appendix

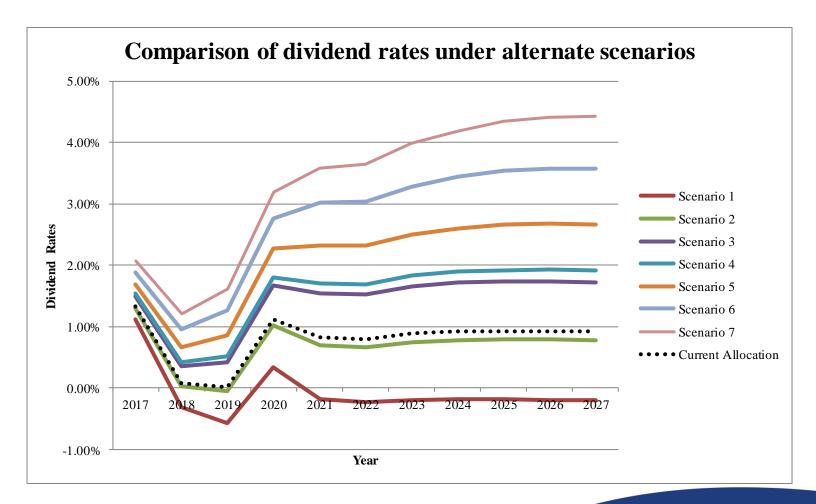


Contribution rate summary under alternate scenarios - median





Dividend rate summary under alternate scenarios - median



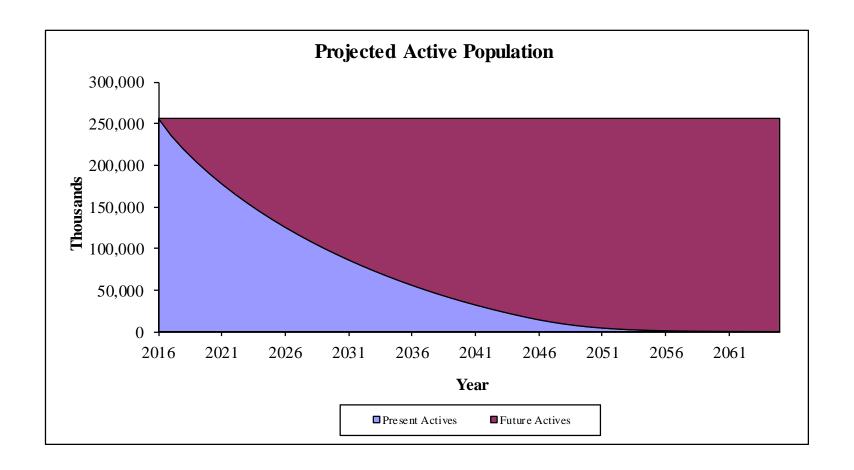


Present & Future Actives Year by Year results

Year	Present Actives	Future Actives	Year	Present Actives	Future Actives
2014	256,208	-	2039	32,029	224,179
2015	235,652	20,556	2040	28,041	228,167
2016	218,822	37,386	2041	24,254	231,954
2017	203,865	52,343	2042	20,670	235,538
2018	190,155	66,053	2043	17,316	238,892
2019	177,464	78,744	2044	14,212	241,996
2020	165,652	90,556	2045	11,489	244,719
2021	154,619	101,589	2046	9,148	247,060
2022	144,270	111,938	2047	7,183	249,025
2023	134,497	121,711	2048	5,576	250,632
2024	125,312	130,896	2049	4,292	251,916
2025	116,631	139,577	2050	3,277	252,931
2026	108,392	147,816	2051	2,480	253,728
2027	100,568	155,640	2052	1,857	254,351
2028	93,150	163,058	2053	1,378	254,830
2029	86,098	170,110	2054	1,012	255,196
2030	79,371	176,837	2055	738	255,470
2031	72,996	183,212	2056	535	255,673
2032	66,924	189,284	2057	384	255,824
2033	61,122	195,086	2058	273	255,935
2034	55,606	200,602	2059	193	256,015
2035	50,363	205,845	2060	135	256,073
2036	45,391	210,817	2061	92	256,116
2037	40,678	215,530	2062	61	256,147
2038	36,235	219,973	2063	39	256,169



Present & Future Actives





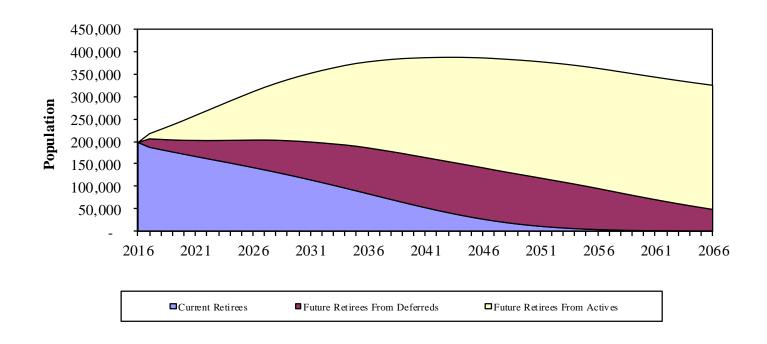
Retiree Population – Present and Future Year by Year Results

	Present	Future from	Future from		Present	Future from	Future from
Year	Retirees	Deferred	Actives	Year	Retirees	Deferred	Actives
2016	197,647	-	-	2041	52,470	222,385	111,709
2017	186,931	11,442	18,907	2042	46,730	227,497	112,870
2018	181,738	22,415	22,805	2043	41,261	232,278	113,860
2019	176,555	33,453	26,785	2044	36,110	236,731	114,476
2020	171,553	44,533	30,971	2045	31,317	240,836	114,707
2021	166,623	55,563	35,681	2046	26,912	244,586	114,524
2022	161,681	66,435	40,367	2047	22,919	248,015	113,695
2023	156,818	77,068	45,362	2048	19,345	251,129	112,599
2024	151,978	87,459	50,478	2049	16,189	253,960	111,309
2025	147,006	97,646	55,703	2050	13,437	256,528	109,617
2026	141,921	107,559	61,153	2051	11,063	258,859	107,542
2027	136,717	117,197	66,472	2052	9,038	260,959	105,043
2028	131,360	126,552	71,356	2053	7,328	262,844	102,299
2029	125,873	135,634	75,845	2054	5,900	264,537	99,108
2030	120,224	144,433	80,232	2055	4,720	266,058	95,549
2031	114,420	152,967	84,359	2056	3,755	267,429	91,561
2032	108,468	161,255	88,342	2057	2,974	268,666	87,304
2033	102,378	169,246	92,156	2058	2,348	269,791	82,850
2034	96,173	176,967	96,111	2059	1,851	270,824	78,346
2035	89,880	184,425	99,478	2060	1,457	271,778	73,837
2036	83,532	191,578	102,180	2061	1,148	272,664	69,364
2037	77,167	198,426	104,525	2062	907	273,493	64,946
2038	70,830	204,945	106,792	2063	718	274,272	60,626
2039	64,569	211,123	108,752	2064	572	275,006	56,417
t 2040	58,432	216,930	110,286	2065	458	275,699	52,327



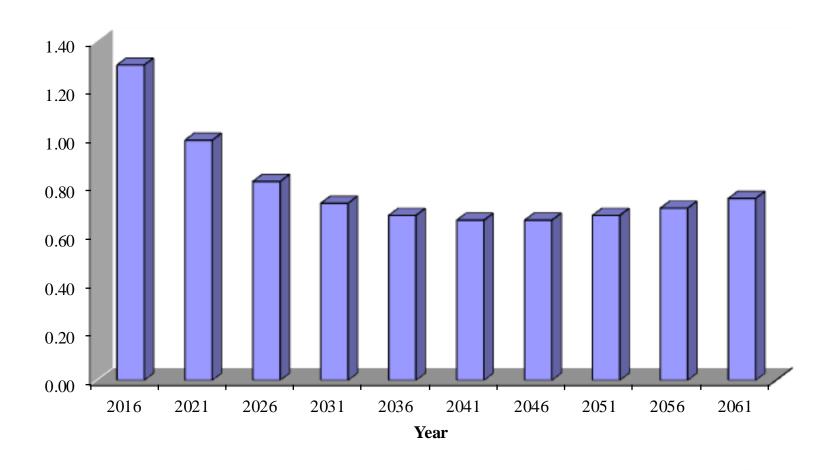
Retiree Population Present and Future

Projected Retiree Population



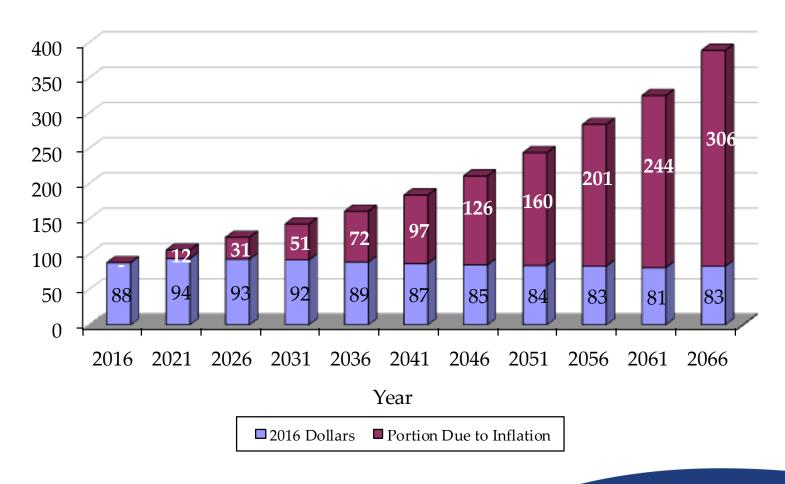


Ratio of Active Members to Retirees





Projected Core Trust Fund Assets (\$Billions)

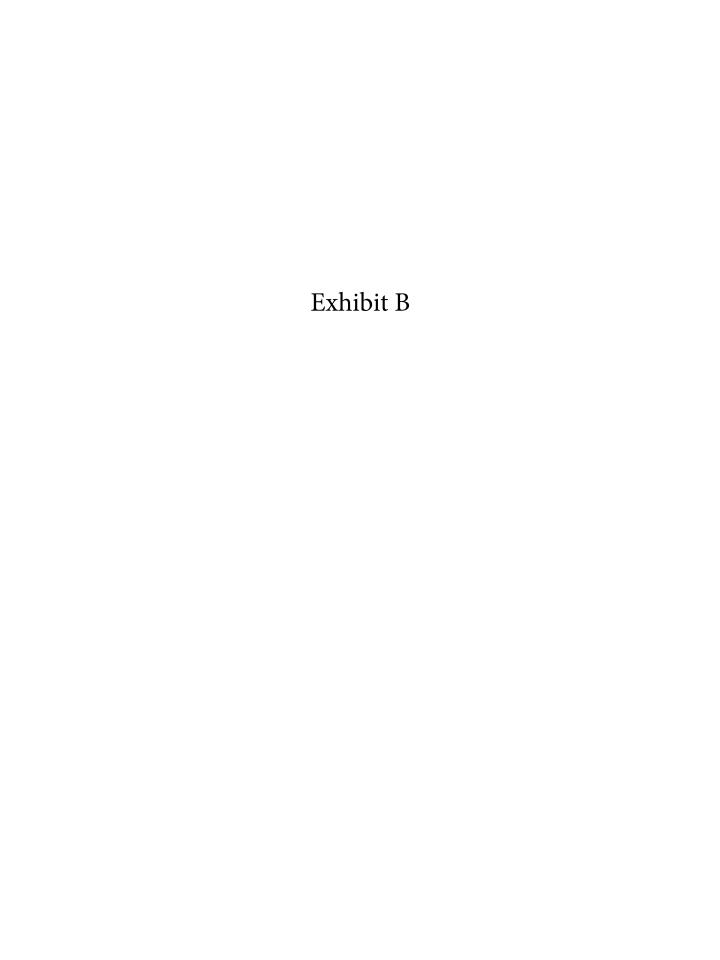




Disclaimers

- This presentation shall not be construed to provide tax advice, legal advice or investment advice.
- Readers are cautioned to examine original source materials and to consult with subject matter experts before making decisions related to the subject matter of this presentation.
- This presentation expresses the views of the authors and does not necessarily express the views of Gabriel, Roeder, Smith & Company.





Total and Active Risk Update As of December 2016

Selected Pages

Summary Performance (page #2 and #9)

• Preliminary performance, performance score cards, and peer group comparison shown.

Asset Allocation (page #10)

• The fund is currently positioned very close to major asset class policy weights. The fund was rebalanced at year end toward new policy weights.

Currency Exposure (page #11)

• On a relative basis, the Core Fund is very close to currency policy weights. The currency overlay is deployed to bring the CTF's currency exposure from allocation within the +/- 10 bps tolerance. The Variable Fund is slightly overweight the US dollar relative to its benchmark and slightly underweight a number of currencies.

Credit Exposure (pages #12 and #13)

• The Core Fund exposure to credit (AA and below) was about \$13.0 mid-January relative to a benchmark exposure of \$12.5B for a +\$0.5B relative overweight before adjusting for duration. On a duration adjusted basis, the fund is neutral investment grade credit.

Cash Exposure (pages #14 and #15)

• Cash exposures have been managed low for both funds to minimize the cash drag effect from allocation – the policy assumes full investment. The three year median daily cash exposure has been ~\$125M for the Core fund and ~\$9M for the Variable fund.

Market Risk / Top Equity Holdings (pages #16 thru #19)

• The CTF market risk was roughly in line with the policy at the end of December with Real Estate, the Alpha Pool, and Private Equity portfolios' contributions slightly higher than their respective benchmark contributions. A back test of the accuracy of the ex-ante total risk measure is showing a favorable modeling result for the since 2007 period. Top market risk contributors are listed by risk and market cap.

Active Risk / Tracking Error (pages #20 thru #25)

• The Core Fund's current ex-ante tracking error estimate is 0.64% this month, less than both the 2016 active risk budget of 0.77% and the long term target of 1.20%. Active risk detail for Public Equities and Public Fixed Income within the Core Fund as well as detail for the Variable Fund follows the aggregate Core Fund analysis.

Stress and sensitivity tests (pages #26 thru #29)

• Showing stress tests and sensitivity analysis for Core Fund's public assets and the hedge fund portfolio. Also showing a liquidity stress test for the Core Fund.

Market risk premiums and credit upgrade/downgrade indicators (page #30 thru #38)

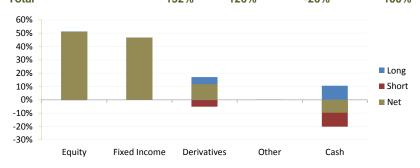
• Showing how current and equilibrium returns look for investment grade bonds, equity, high yield bonds, and CCC bonds. Also showing credit upgrade/down grade indicators for US credits and high yield in aggregate and energy sectors.

CTF Public Assets (ex Hedge Funds and Risk Parity) - Absolute Risk Summary

Holdings As Of: 12/31/2016

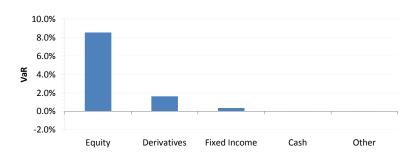
Exposure Summary (% Portfolio Value)

	Gross	Long	Short	Net
Equity	52%	51%	0%	51%
Fixed Income	47%	47%	0%	47%
Derivatives	22%	17%	-5%	12%
Other	0%	0%	0%	0%
Cash	31%	11%	-20%	-10%
Total	152%	126%	-26%	100%



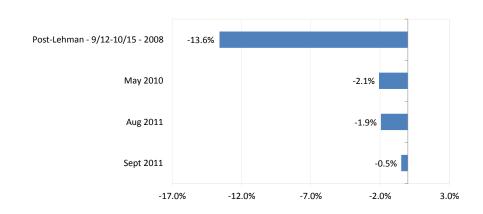
Absolute Risk Summary

	Standalone	Total	Systematic	Idiosyncratic
	Risk	Risk	Risk	Risk
Equity	17.34%	8.56%	8.55%	0.00%
Derivatives	15.31%	1.62%	1.61%	0.00%
Fixed Income	5.53%	0.36%	0.79%	-0.43%
Cash	0.06%	0.00%	0.01%	-0.01%
Other	-5.42%	0.00%	0.00%	0.00%
Total	10.52%	10.52%	10.96%	-0.44%

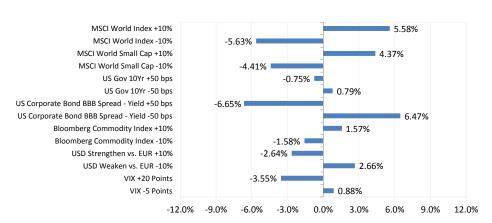


^{*} VaR using 95% confidence interval, 21-day horizon, annualized percentage

Stress Scenarios - Predicted Absolute Returns



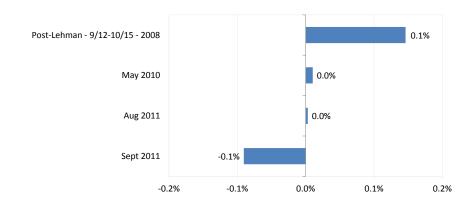
Sensitivity Overview - Predicted Absolute Returns



CTF Public Assets (ex Hedge Funds and Risk Parity) - Relative Risk Summary

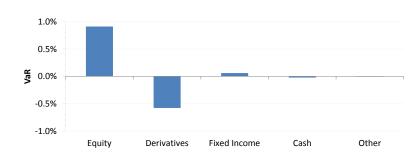
Holdings As Of: 12/31/2016

Stress Scenarios - Predicted Relative Returns



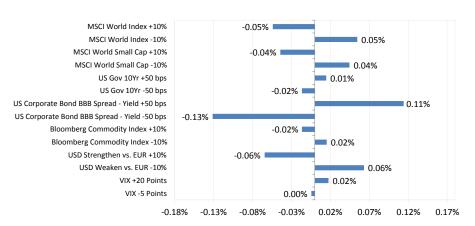
Relative Risk Summary

	Total		Idiosyncratic
	Relative	Systematic	Relative
	Risk	Relative Risk	Risk
Equity	0.91%	0.75%	0.16%
Derivatives	-0.58%	-0.58%	0.00%
Fixed Income	0.06%	0.06%	0.00%
Cash	-0.02%	0.00%	-0.02%
Other	0.00%	0.00%	0.00%
Total	0.37%	0.23%	0.14%

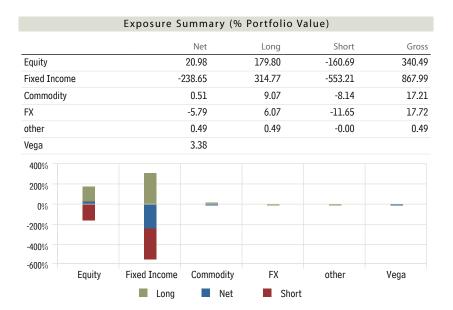


^{*} VaR using 95% confidence interval, 21-day horizon, annualized percentage

Sensitivity Overview - Predicted Relative Returns



HedgePlatform Summary

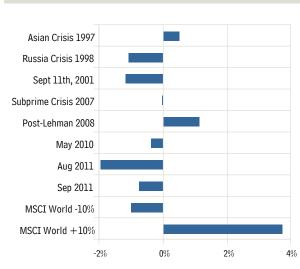


		Risl	k Summary		
			1 Moi	nth MC IVaR	
			% Port Value		% Total
Total			1.07		100.00
Equity			-		60.00
Fixed Income)		-		23.70
Commodity			-		12.53
FX			-		8.00
Vega			-		-26.42
75%					
50%					
25%			_	_	
0%					
-25%					
-50%	Equity	Fixed Income	Commodity	FX	Vega

Portfolio Name: SWIB_GRP_Alpha Portfolio Value: 3,595,057,751

olio Value: 3,595,057,751 # of Funds: 25 Currency: USD # of Positions: 159,403

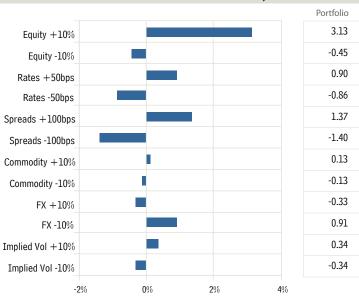
Stress Test Overview



Portfolio	MSCI Wld	BC Glbl Agg	HFRX
0.50	-9.87	-0.02	-4.37
-1.07	-8.37	0.46	-2.88
-1.16	-9.85	1.06	-2.99
-0.00	-10.92	1.42	-8.04
1.12	-25.93	-4.26	-11.73
-0.39	-9.91	0.78	-2.64
-1.96	-7.26	1.40	-3.47
-0.74	-8.85	0.59	-2.99
-0.99	-10.00	0.48	-2.82
3.74	10.00	-0.43	2.62

Analysis Date: November 30, 2016

Sensitivity Overview





STATE OF WISCONSIN INVESTMENT BOARD CTF Liquidity Stress Test (Policy Overlay at 109% / Alpha Overlay at ~5%) Friday, January 13, 2017

Market stressed returns	Rate Change	Rate Change Duration	
Equities & Commodities			-15.0%
Nominal Bonds	1.4%	6.64	-9.3%
TIPS and Linkers	1.0%	7.86	-7.9%

	Current	Current	Stressed	Stressed	Target	Target
Stress test for Policy Overlay	Market	Exposure	Market	Exposure	Lev Ratio	Market
Domestic Equities (F907)	881.3	2,794.2	462.2	2,375.1	3.3	719.7
Treasury Futures (F908)	342.6	3,244.7	40.9	2,943.1	10.0	294.3
TIPS (F909)	727.6	2,491.8	531.8	2,296.0	3.3	695.8
Commodity Futures (F916)	<u>627.7</u>	<u>1,935.8</u>	<u>337.3</u>	<u>1,645.4</u>	3.3	<u>498.6</u>
Total Policy Overlay (G910)	2,579.2	10,466.5	1,372.3	9,259.5		2,208.4
1) Stress test for Policy Overlay (mils):		-836.1				

	Current	Current	Stressed	Stressed	Target	Target
Stress test for Synthetic Beta	Market	Exposure	Market	Exposure	Lev Ratio	Market
Synthetic Large Cap (F7021)	1,172.5	3,647.2	625.5	3,100.1	3.3	939.4
Synthetic Small Cap (F7022)	39.6	110.5	23.1	93.9	3.3	28.5
Synthetic Int'l Equity (F7023)	233.5	741.2	122.3	630.0	3.3	190.9
Synthetic Treasuries (F7024)	<u>184.8</u>	<u>1,773.1</u>	<u>19.9</u>	<u>1,608.3</u>	10.0	<u>160.8</u>
Total Synthetic Beta for Alpha Overlay	1,630.5	6,272.0	790.8	5,432.3		1,319.6
2) Stress test for Alpha Overlay (mils):		-528.8				

3) Stress test for Private Markets (mils):	-432.5	
(PMG's max capital call month in the past three years)		

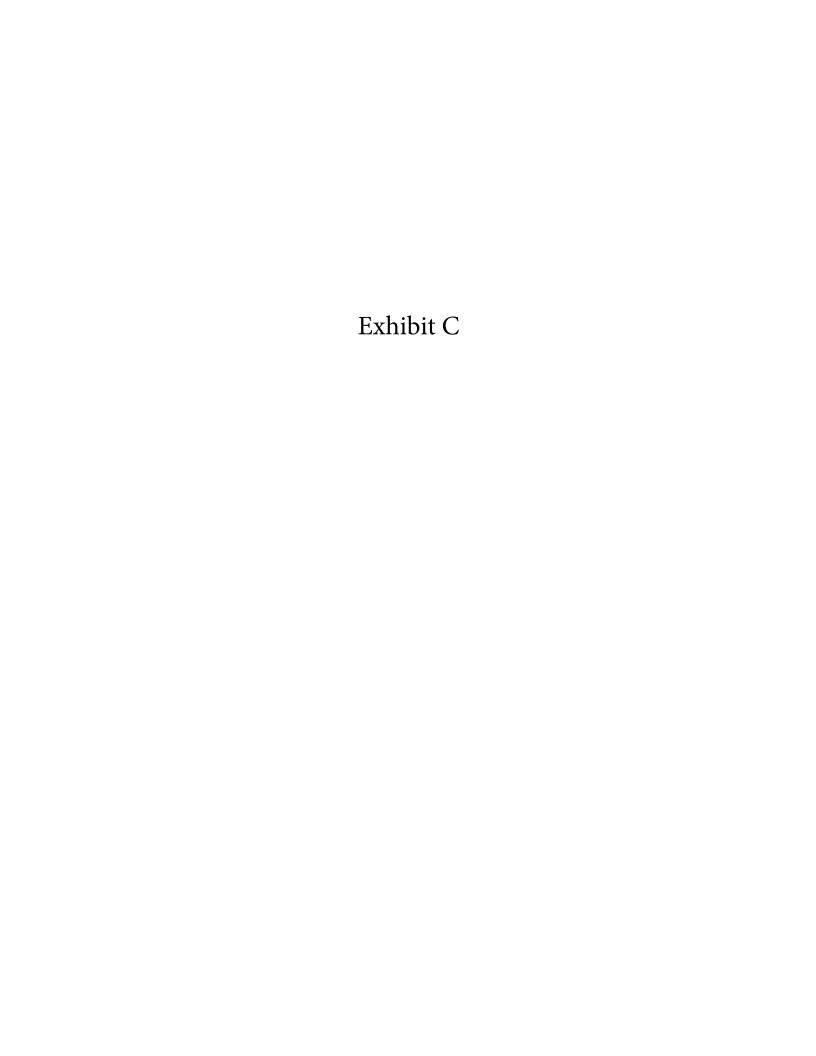
4) Stress test for monthly benefits:	-430.0	
(reflects withdrawals only, contributions not reflected)		

Total stress tests (1, 2, 3, and 4) for CTF (mils): -2,227.4
--

CTF liquidity stress test's impact on available liquidity (assumes active strategies with public equities and public fixed not accessed)

	Liquidity	Liquidity	Passive	Stress %
Asset Class	Stress	Accounts	Accounts*	of Available
Domestic Equites	-723.9	589.0	8,391.5	8.1%
Int'l Equities - Developed	-615.3	124.7	9,732.7	6.2%
Int'l Equities- Emerging	-108.6	0.0	3,255.7	3.3%
Public Fixed Income	<u>-779.6</u>	<u>1,462.1</u>	<u>274.0</u>	<u>44.9%</u>
	-2,227.4	2,175.8	21,653.8	9.3%

^{*} Excludes passive mid cap portfolio (F7015) and excludes passive credit in BTC modules (F883).



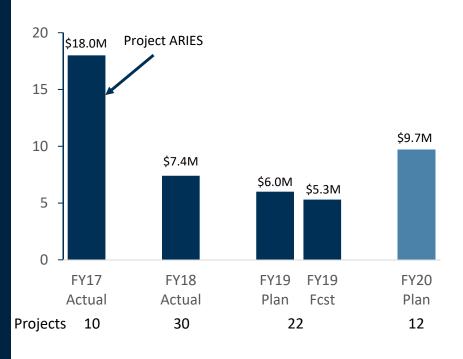


FY 2020 SWIB Total Cost of Management Plan

Selected Slides from
June 2019 Audit and Finance Committee

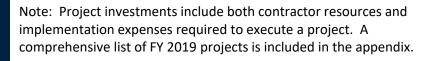


Our FY 2020 Project Investments reflect our strategic priorities for the fiscal year



ANTICIPATED PROJECTS

- SWIB Foundations
 - Account Master
 - Data Warehouse & DataMart
 - Middle Office Optimization
 - Performance, Attribution, & Ex-Post Risk
 - Reporting & Information Delivery
 - Security Master
 - Trading & Portfolio Management
- eFront Implementation Completion
- Portfolio Management System
- eFront Private Market Full Onboarding
- eFront IBOR Build Out
- Non-IBOR Data Warehouse
- FY 2019 project investments, totaling \$6.0M, the largest of which included:
- Comprehensive Solution/Foundations
- Legacy Pace Retirement
- Client Reporting Sep Mangd Funds
- Incentive Compensation Database
- PMFA eFront Implementation
- Barclays Point Replacement
- Enterprise Data Store
- Global Sector Portfolio Restructuring
- Charles River Upgrade
- Markit Upgrade
- Unit4/Agresso Upgrade
- RE eFront Upgrade





FY 2019 Projects – 22 in total (counting Comprehensive Solution workstreams as 1 project)

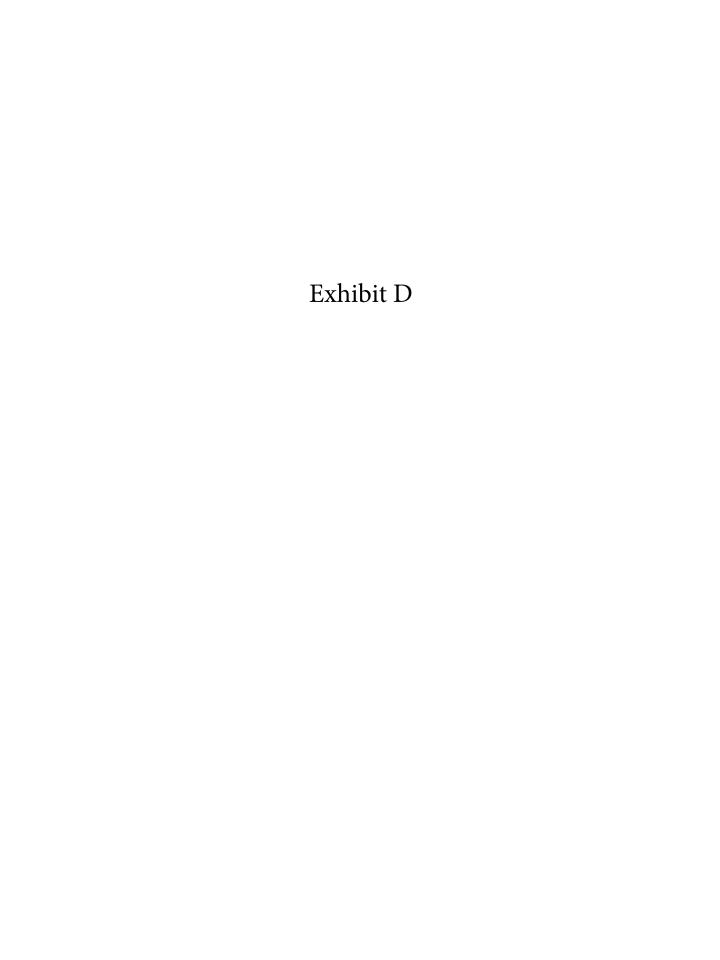
Comprehensive Solutions/Foundations Project:

- Comprehensive Solution Pre-work
- CS Eagle Optimization Effort
- CS Security Master
- CS Reporting & Information Delivery
- CS Functional Support Model
- CS Reporting Tools Assessment
- CS Account Master
- CS Performance Tool RFP
- CS Performance, Attribution & Ex-Post Risk
- FDN IBOR Data Warehouse

Other PMO Projects:

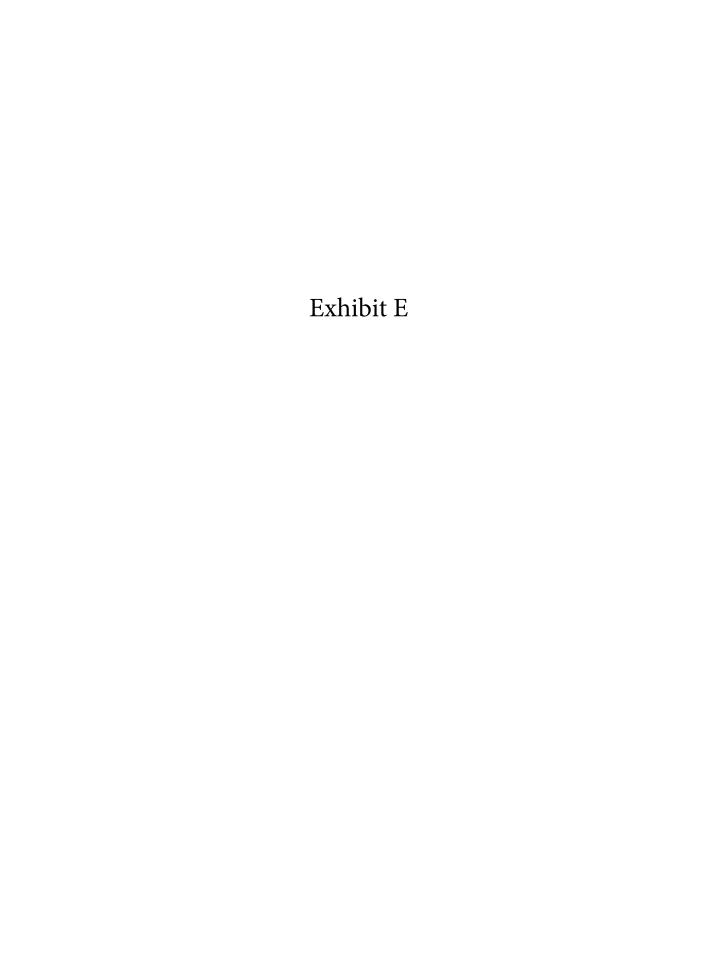
- Barclays Point Replacement
- Client Reporting
- CRD Upgrade-2018
- DataMart
- Data Stewardship
- eFront Upgrade for Real Estate 2019
- Enterprise Data Store Implementation
- Equity Sector Portfolios Redesign Project
- Facility Enhancement
- Incentive Comp Performance Calculation System
- InvestOne Retirement Reporting
- Legacy PACE Retirement
- Markit upgrade 18.1
- Multi-Asset Enablement Phase 2
- PE, VC & Co-Invest Project
- Performance Operations
- Portfolio P&L
- Technology Assessment
- Trade Tagging
- Unit4 Business World Upgrade (v7.2)
- WI Investments





FY 2019 (Actuals	Th	rough Ap	ril)				
		itial Budget Allocations		Subsequent Budget Allocations	Ac	tual Project Spend	Bu	dget Surplus
SWIB Foundations (Comprehensive Solution)								
Eagle Optimization Effort	\$	137,500	\$	579,372	\$	716,872	\$	-
Security Master	\$	-	\$	8,492		8,492	\$	-
Reporting & Information Delivery	\$	-	\$	72,441	\$	72,441	\$	-
Functional Support Model	\$	27,000	\$	116,240	\$	143,240	\$	-
Reporting Tools Assessment	\$	-	\$	63,899	\$	63,899	\$	-
Account Master	\$	137,500	\$	122,156	\$	135,947	\$	123,709
Performance Tool RFP	\$	-	\$	405	\$	405	\$	-
Performance, Attribution & Ex-Post Risk	\$	-	\$	68,506	\$	68,506	\$	-
Data Warehouse & DataMart	\$	-	\$	29,929	\$	29,929	\$	-
Other Project Management Office Projects								
Private Mkts Platform Implementation	\$	1,150,000	\$	111,987	\$	1,261,987	\$	-
Charles River Assessment	\$	86,625	\$	-	\$	31,773	\$	54,852
Charles River Upgrade	\$	318,787	\$	191,161	\$	509,948	\$	-
System Retirement – Legacy PACE	\$	64,900	\$	225,780	\$	290,680	\$	-
Barclays Point Replacement Implementation	\$	55,215	\$	144,805	\$	200,020	\$	-
Enterprise Data Store Performance and Risk	\$	504,900	\$	-	\$	159,646	\$	345,254
Markit Upgrade 2018	\$	147,675	\$	16,319	\$	163,994	\$	-
Data Mart Implementation	\$	88,920	\$	26,057	\$	114,977	\$	-
Client Reporting Separately Managed Funds	\$	19,900	\$	80,889	\$	100,789	\$	-
Unit 4 Agresso Upgrade	\$	149,013	\$	-	\$	92,336	\$	56,677
Multi-Asset Enablement	\$	43,000	\$	38,780	\$	81,780	\$	-
Portfolio P&L	\$	41,800	\$	-	\$	33,985	\$	7,815
Global Sector Portfolio Restructuring	\$	128,700	\$	-	\$	30,918	\$	97,782
Data Stewardship Contingency	\$	-	\$	29,216	\$	29,216	\$	-
Technology Assessment	\$	-	\$	22,616	\$	22,616	\$	-
Incentive Compensation Database	\$	12,900	\$	2,429	\$	15,329	\$	-
eFront Upgrade for Real Estate 2019	\$	-	\$	16,148	\$	16,148	\$	-
Wisconsin Investment	\$	16,050	\$	-	\$	11,151	\$	4,900
Facility Enhancement	\$	52,000	\$	-	\$	6,751	\$	45,249
System Retirement - Invest One LIRM	\$	2,524	\$	8,248	\$	10,772	\$	_
Performance Ops	\$	-	\$	4,884	\$	4,884	\$	-
Enterprise Trade Tagging	\$	-	\$	829	\$	829	\$	-
Total	\$	3,184,908	\$	1,981,589	\$	4,430,261	\$	736,237
 Board-Approved Total Budget	\$	6,000,000			\$	4,430,261		

FY 2020 (Preliminary Estimates)					
	Initial Budget Estimate				
SWIB Foundations	\$	5,007,804			
Account Master					
Data Warehouse & DataMart					
Middle Office Optimization					
Performance, Attribution & Ex-Post Risk					
Reporting & Information Delivery					
Security Master					
Trading & Porfolio Management					
eFront Implementation Completion	\$	2,750,000			
Private Mkts Platform Implementation					
eFront Private Mkts Full Onboarding					
Portfolio Management System	\$	1,000,000			
eFront IBOR Build out	\$	500,000			
Non-IBOR Data Warehouse	\$	459,000			
Board-Approved Total Budget	\$	9,716,804			





Quarterly Cost Of Management Update

June 2019 Audit & Finance Committee

Selected Slides



FYTD (Jul 18-Apr 19) Total Cost of Management is 8% Under Plan

\$ in millions	FYTD 2017 Actual	FYTD 2018 Actual	FYTD 2019 Actual	FYTD 2019 Plan	Variance to Plan	
	400.0	4000.0	40	100.0	21.5	
Total Cost of Management	\$324.4	\$363.9	\$377.3	408.8	31.5	
FY 2019 Change over FY 2018 Plan						
External Management						
Real Estate (RE)	\$39.2	\$42.1	\$42.6	40.6	(1.9)	
Private Equity (PE)	\$107.4	\$112.2	\$122.6	128.7	6.1	
Public Markets (PM)	\$34.6	\$56.2	\$43.4	57.3	14.0	
Hedge Funds (HF)	\$84.4	\$96.9	\$98.5	96.3	(2.2)	
Total External Management Costs	\$265.6	\$307.4	\$307.0	322.9	15.9	
Internal Management						
Research & Consulting Services	\$10.5	\$11.5	\$15.0	15.4	0.3	
Contingent Staffing (BAU+Variable)	\$2.1	\$4.9	\$5.1	5.0	(0.0)	
Research & Consulting Services	\$12.6	\$16.4	\$20.1	20.4	0.3	
Projects	\$15.4	\$7.5	\$4.4	5.0	0.6	
Projects	\$15.4	\$7.5	\$4.4	5.0	0.6	
Middle Office	\$0.0	\$4.0	\$3.3	3.7	0.4	
Asset Custody	\$3.1	\$1.2	\$1.6	2.2	0.6	
Asset Custody/Middle Office	\$3.1	\$5.2	\$4.9	5.8	0.9	
Legal Fees	\$1.8	\$1.2	\$1.6	2.1	0.5	
Internal Operating Budget	\$25.9	\$26.1	\$39.3	52.6	13.3	
Total Internal Management Costs	\$58.8	\$56.5	\$70.3	85.9	15.6	

() indicates unfavorable variance

External management cost drivers:

- RE fees slightly above plan due to higher than plan AUM growth
- PE fees currently below plan because the timing of new capital deployment and first time management fee calls were slower than expected. Expect to make up some ground in May and June.
- PM fees below plan due to lower than plan AUM and performance. Assets planned to transition externally are taking longer than expected to deploy.
- HF fees slightly higher than plan due to excess performance calendar year to date.

Internal management cost drivers:

- Project costs lower than budget due to an intentional slow down & increased focus on foundational activities.
- Asset Custody/Middle Office below plan due to lower than forecast AUM.
- Legal spending below budget due to asset allocations to existing mgrs. rather than new investment firms.
- Incentive Comp payments under budget by \$7.2M due to lower than expected performance & fewer staff than budgeted.



Forecasted FY19 Total Cost of Management Approximately 6% Under Plan

Forecast through June 2019

\$ in millions	FY 2017 Actual	FY 2018 Actual	Current		Variance to Plan
Total Cast of Managament	\$401.9	\$451.3	\$459.7	\$489.9	\$30.2
Total Cost of Management FY 2019 Change over FY 2018 Plan	\$401.9	\$451.5	Ş459.7	Ş 4 69.9	\$30.2
F1 2019 Change over F1 2018 Plan					
External Management					
Real Estate (RE)	\$47.1	\$50.4	\$53.0	\$48.8	(\$4.3)
Private Equity (PE)	\$129.4	\$135.9	\$151.5	\$154.4	\$3.0
Public Markets (PM)	\$40.2	\$64.9	\$53.4	\$68.8	\$15.4
Hedge Funds (HF)	\$97.2	\$112.0	\$118.2	\$115.5	(\$2.7)
Total External Management Costs	\$313.9	\$363.3	\$376.1	\$387.5	\$11.4
Internal Management					
Research & Consulting Services	\$34.1	\$17.8	\$18.1	\$18.4	\$0.4
Contingent Staffing (BAU+Variable)	\$0.0	\$4.0	\$6.1	\$6.0	(\$0.0)
Research & Consulting Services	\$34.1	\$31.6	\$24.1	\$24.5	\$0.3
Projects	\$0.0	\$7.4	\$5.3	\$6.0	\$0.7
Projects	\$0.0	\$2.5	\$5.3	\$6.0	\$0.7
Middle Office	\$2.1	\$4.2	\$3.9	\$4.4	\$0.5
Asset Custody	\$2.0	\$2.1	\$1.9	\$2.6	\$0.7
Asset Custody/Middle Office	\$4.1	\$6.3	\$5.9	\$7.0	\$1.1
Legal Fees	\$1.9	\$1.5	\$2.0	\$2.5	\$0.5
Internal Operating Budget	\$47.9	\$46.2	\$46.4	\$62.4	\$16.1
Total Internal Management Costs	\$88.0	\$88.0	\$83.6	\$102.4	\$18.8
Avg. AUM (in billions)	\$106.6	\$115.9	\$119.4	\$125.6	
Cost in Basis Points	37.7	38.9	38.5	39.0	

External management cost:

- Real Estate fees expected to come in higher than plan due to higher AUM
- PE forecasts are trending below budgeted levels but are expected to end within \$3M of plan
- Public Markets fees below plan due to slower than expected deployment of assets to external managers in FY19
- Higher performance fees for Beta One and Hedge Funds expected due to positive performance in recent months

Internal management cost:

- Projects anticipated to come in under budget due to an intentional slow down of new projects and an increased focus on foundational activities.
- Custody and Middle Office expected to end lower than plan due to lower than forecasted AUM
- We expect continued savings to our internal operating budget due to fewer approved positions than anticipated in our FY19 Plan & lower than expected Incentive Comp payout.

() indicates unfavorable variance

Note: Fees for Hedge Funds & Public Markets include both base and performance fees. Other asset classes such as private equity and real estate do not expense performance fees as standard industry practice.





State of Wisconsin Investment Board Total Cost of Management Plan & Policy

Approved by the Board: August 10, 2005 As Amended November 12, 2008, February 8, 2012 and June 11, 2019

Under Wisconsin Statutes §25.187, the Board has the authority to establish the operating budget and monitor the fiscal management of this operating budget. In addition, under Wisconsin Statutes §16.505(2g), the Board can create or abolish staff positions.

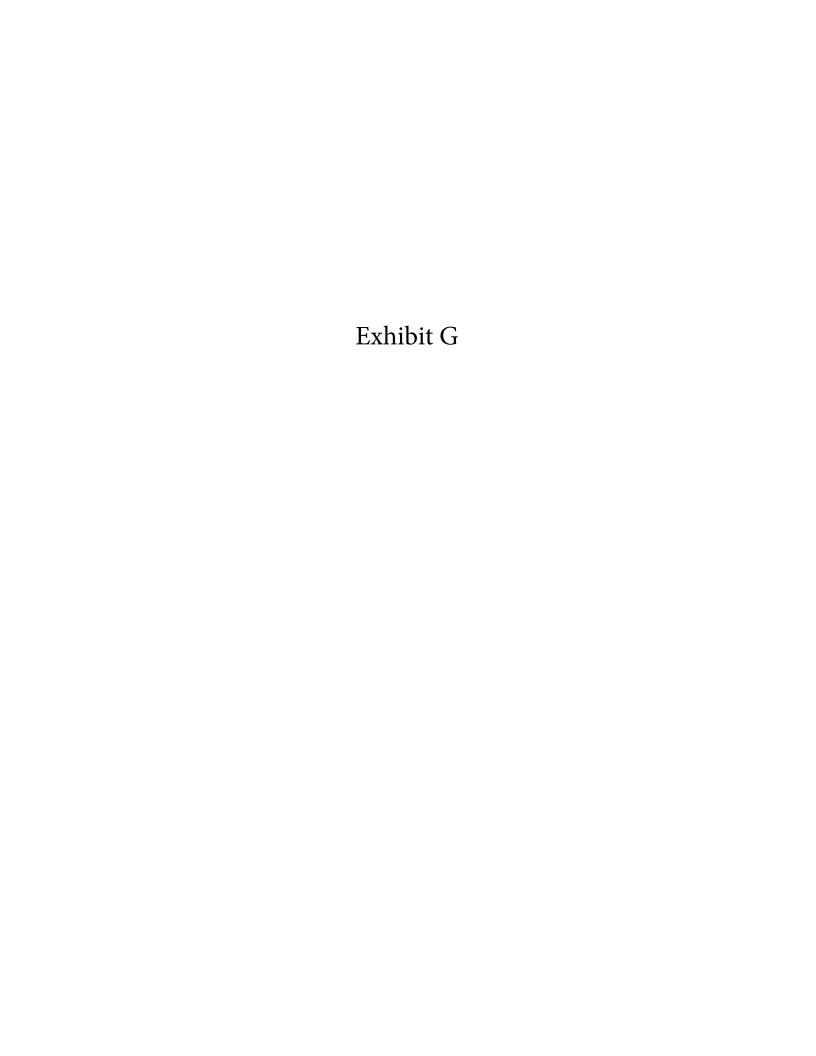
- 1. The Executive Director/Chief Investment Officer (ED/CIO) shall annually prepare a plan for the total cost of management (Plan) for the upcoming fiscal year, for implementation under Wisconsin Statutes §§ 16.505(2g), 20.536(1)(k), 25.187, 25.18(1) and 25.18(2)(e). The Plan shall include: (a) an operating budget (Chapter 20 expenses); (b) the projected use and anticipated costs of external management and investment counsel (Chapter 25 expenses); and (c) any projected changes in the number of authorized positions. (*Target: June Board Meeting*)
- 2. The Plan for the upcoming fiscal year shall be submitted to the Board for review and discussion. The position authority and Plan shall require the Board's approval.
 - a. The operating budget approved by the Board shall authorize the ED/CIO (a) to adjust and repurpose the types of positions within the number of authorized positions and (b) to adjust the expense expectations between expenditure and/or budget categories, as necessary, during the fiscal year.
 - b. Pursuant to Wisconsin Statutes §25.15(2)(c) and §25.187, SWIB will assess the trust funds (other than the WRS trust funds) for which it provides investment services for their pro rata share of the Board's operating expenditures in September of each year. SWIB will assess reasonable fees for all such expenses incurred by SWIB.
 - c. Wisconsin Statute §25.17(13r) requires the ED/CIO to appear before the joint committee on finance at the committee's first quarterly meeting in each fiscal year as requested by the committee to provide an update on the operating budget and position authority changes, assessments and performance of the funds under management.
 - 3. SWIB receives no general-purpose revenues from the State for the trust funds it manages. Expenses and costs for assets under SWIB's management are paid directly from those trust funds.
 - 4. The ED/CIO shall keep the Board apprised of any material adjustments to the Plan as they occur. Based on the expenditure or budget category, incurring costs in excess of the Plan may require prior Board approval or may require Board notification at the next regularly scheduled Audit & Finance Committee meeting. The Plan consists of the following

expenditure and/or budget categories, and the requirements for incurring costs in excess of the category projections are identified:

- a. External Management includes fees paid to third party asset managers who manage specific assets pursuant to a contractual commitment. These costs are estimated annually based on assets under external management, expected performance and negotiated fees. The ED/CIO will notify the Board at the next regularly scheduled Audit & Finance Committee meeting if actual costs exceed (or are forecasted to exceed) estimated costs, including the reasons for such discrepancy. These expenses are paid pursuant to Chapter 25 of the Wisconsin Statutes.
- b. Research and Consulting Services includes fees paid to research providers and consulting firms for specialized investment expertise supporting SWIB's investment strategies and/or operations. These costs are estimated annually based on expected research and consulting needs. The ED/CIO will notify the Board at the next regularly scheduled Audit & Finance Committee meeting if actual costs exceed (or are forecasted to exceed) estimated costs, including the reasons for such discrepancy, and the ED/CIO will request and receive the approval of the Board prior to exceeding the budget by more than 10%. These expenses are paid pursuant to Chapter 25 of the Wisconsin Statutes.
- c. Projects includes costs for specific initiatives that enhance SWIB's internal capabilities to manage investments successfully. SWIB sets an annual budget in the Plan for these costs based on anticipated project needs, and the ED/CIO will request and receive the approval of the Board prior to exceeding the budget established in the Plan. These expenses are paid pursuant to Chapter 25 of the Wisconsin Statutes.
- d. Asset Custody/Middle Office includes fees paid to SWIB's custodian under a contractual commitment based on assets under management. These costs are estimated annually based on assets under management, expected growth and negotiated fees. The ED/CIO will notify the Board at the next regularly scheduled Audit & Finance Committee meeting if actual costs exceed (or are forecasted to exceed) estimated costs, including the reasons for such discrepancy. These expenses are paid pursuant to Chapter 25 of the Wisconsin Statutes.
- e. Legal Fees includes fees paid to external legal counsel for legal services related to investments, regulatory/statutory compliance, litigation, etc. These costs are estimated annually based on expected transactions and other projects. The ED/CIO will notify the Board at the next regularly scheduled Audit & Finance Committee meeting if actual costs exceed (or are forecasted to exceed) estimated costs, including the reasons for such discrepancy. These expenses are paid pursuant to Chapter 25 of the Wisconsin Statutes.
- f. Internal Operating Budget SWIB's Chapter 20 budget covering all agency-related employee costs as prescribed by statute. SWIB sets an annual budget for internal

operations based on approved FTEs and expected investment performance (for incentive compensation purposes), and the ED/CIO will request and receive the approval of the Board prior to exceeding the budget. These expenses are paid pursuant to Chapter 20 of the Wisconsin Statutes.

5. SWIB will annually report to the Board on the general cost effectiveness of the Plan. (*Target: December Board Meeting*)





Investment Performance Report

As of

March 31, 2019

Selected Slides

Executive Summary

March 31, 2019

- Core Trust Fund returned +8.05% gross of fees in Q1 resulting in an excess return of +15 bps YTD.
- Equity markets had a strong quarter with the US Equity markets (Russell 3000) returning +14.04% and Non US Equity markets (MSCI World ex US) returning +10.45%.
- Core Trust Fund five year gross of fee return of +6.36% outperforms the Policy Benchmark by +29 bps on an annualized basis.
- Core Trust Fund Return outperforms the 60/40 Reference Portfolio Return by \$46.7 billion or 37% (cumulative) over a 20 year time period.



Economic and Market Indicators

March 31, 2019

	YTD	1 Year	5 Year	10 Year
Economic Indicators				
GDP	0.95	5.10	4.25	3.88
GDP Deflator	0.16	1.83	1.60	1.61
CPI	0.74	1.42	1.38	1.75
National Wage Rate Growth	0.65	2.47	2.38	2.51
Market Indicators				
US Equity	14.04	8.77	10.36	16.00
Global Equity	12.33	3.16	7.03	12.58
International Developed Equity	10.45	-3.14	2.20	8.82
US Government Credit	3.26	4.48	2.78	3.92
Global Sovereign Debt	1.74	-1.57	0.59	2.20
Real Estate	1.76	8.35	10.41	8.50

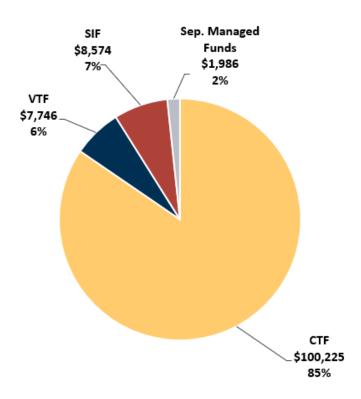
Sources: US Equity, Russell 3000; Global Equity, MSCI ACWI Gross; International Developed Equity, MSCI World ex US Equities; US Government Credit, Barclays Capital Govt/Credit; Global Sovereign Debt, Citigroup World Govt Bonds; Real Estate, ODCE

All returns are represented in percent



Total Assets Under Management (AUM)

March 31, 2019 (in millions)



	3/31/18	3/31/19	1 Year AUM
Fund	AUM ¹	AUM ¹	Change
Total WRS	\$107,189	\$107,971	\$783
CTF	\$99,279	\$100,225	\$946
VTF	\$7,910	\$7,746	(\$164)
SIF ²	\$7,544	\$8,574	\$1,030
Sep. Managed Funds	\$1,494	\$1,986	\$492
Total AUM	\$116,226	\$118,531	\$2,305

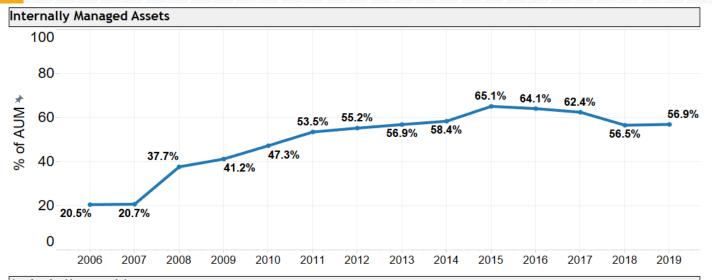
- CTF investment earnings of +\$4.8b and \$3.9b of outflows for a one year change of +\$0.9b.
- VTF investment earnings of +\$0.3b and \$0.5b of outflows for a one year change of (-\$0.2b).

¹AUM is the total market value of assets that an investment company or financial institution manages on behalf of investors. ²Excluding cash held in CTF, VTF, and Separately Managed Funds.



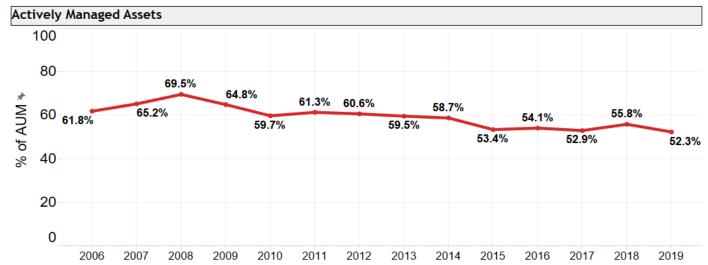
WRS Assets as of March 31, 2019

Breakdown of Internal vs. External and Active vs. Passive



Change from 2018 to 2019

No significant changes for internal/external management relative to Q1.



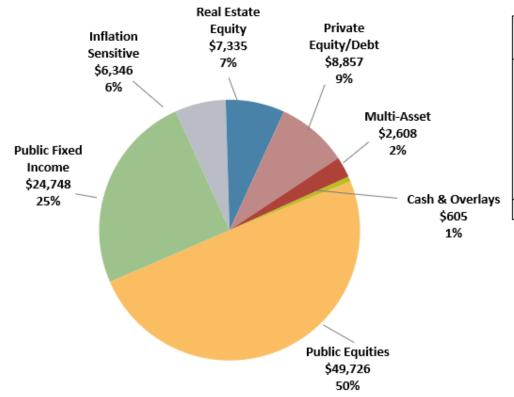
Change from 2018 to 2019

Decrease in active management due to policy change (Global Fixed Income) and transition out of Emerging Market equity manager.



Core Trust Fund Assets Under Management (AUM)

Breakdown by Asset Class as of March 31, 2019 (in millions)



Asset Class	3/31/18 AUM ¹	3/31/19 AUM ¹	1 Yr. AUM Change
Public Equities	\$50,074	\$49,726	(\$348)
Public Fixed Income	\$23,928	\$24,748	\$820
Inflation Sensitive	\$7,204	\$6,346	(\$857)
Real Estate Equity	\$6,513	\$7,335	\$822
Private Equity/Debt	\$8,399	\$8,857	\$457
Multi-Asset	\$2,551	\$2,608	\$58
Cash & Overlays	\$609	\$605	(\$4)
Total AUM	\$99,279	\$100,225	\$946

• Total AUM change of +\$0.9b due to +\$4.8b of investment returns and \$3.9b of withdrawals.

¹AUM is the total market value of assets that an investment company or financial institution manages on behalf of investors.



Core Trust Fund Allocation

All Values as of March 31, 2019

	Total Exposure (\$ Mil.)	Total Exposure (%)	Adjusted Policy Target ⁴	Target Range
Public Equities ¹ Global Developed Emerging Market US Small Cap	\$49,956 43,859 3,050 3,047	49.8% 43.8% 3.0% 3.0%	50.2% 44.1% 3.1% 3.1%	44.2 - 56.2%
Public Fixed Income ¹ Investment Grade ² High Yield Emerging Debt Emerging Debt (local)	\$25,400 21,596 1,947 949 907	25.3% 21.5% 1.9% 0.9% 0.9%	25.5% 21.6% 1.9% 1.0% 0.9%	19.5 - 31.5%
Inflation Sensitive ¹	\$15,417	15.4%	15.5%	10.5 - 20.5%
Real Estate Equity ¹	\$7,335	7.3%	7.3%	5.0 - 11.0%
Private Equity/Debt 1	\$8,857	8.8%	8.8%	6.0 - 12.0%
Multi-Asset 1	\$2,608	2.6%	2.6%	1.0 -7.0%
Cash & Overlays ³	\$605	0.6%	0.0%	
Total Fund	\$110,178	109.9%		

- Asset class exposures are within the Target Range
- Public Fixed Income –
 Global sub asset class
 removed according to
 approved Policy change
- Core Trust Fund financial leverage remains at ~10%

Adjusted Policy Target is the fund policy target weights dynamically adjusted for actual weights and other asset allocation and rebalancing.



Public and private market asset values include cash.

Contains government/credit investment grade bonds, excess treasuries, and long treasuries.

Cash is liquidity, global equity income, overlay related cash and amount of cash needed to fund synthetic beta related to Alpha Pool as physical investment inlcusive of adjustment for interest.

Core Trust Fund Relative Gross Return Attribution

Gross of Fees as of March 31, 2019

SWIB Total Fund Returns	YTD	One Year	Five Years	Ten Years
Core Trust Fund	8.05%	4.81%	6.36%	10.56%
Core Trust Fund Benchmark	7.90%	4.41%	6.07%	9.90%
Portfolio Implementation	-0.01%	-0.03%	-0.05%	0.01%
Public Equity Management	0.05%	-0.09%	-0.01%	0.15%
Public Fixed Management	0.04%	0.03%	0.06%	0.17%
Inflation Protection Management	0.01%	0.04%	0.02%	0.02%
Real Estate Management	-0.04%	-0.01%	0.05%	0.08%
Private Equity/Debt Mgmt	0.00%	0.43%	0.18%	0.17%
Multi-Asset Management	0.01%	0.01%	0.00%	0.04%
Cash/Leverage & Overlays (Alpha Pool)	0.08%	0.02%	0.04%	0.02%
Total Excess Return	0.15%	0.40%	0.29%	0.66%

 29 bps of annualized excess return over five years due to selection effect.

Portfolio Implementation: a combination of intentional style drift, allocation drift, and timing effects.

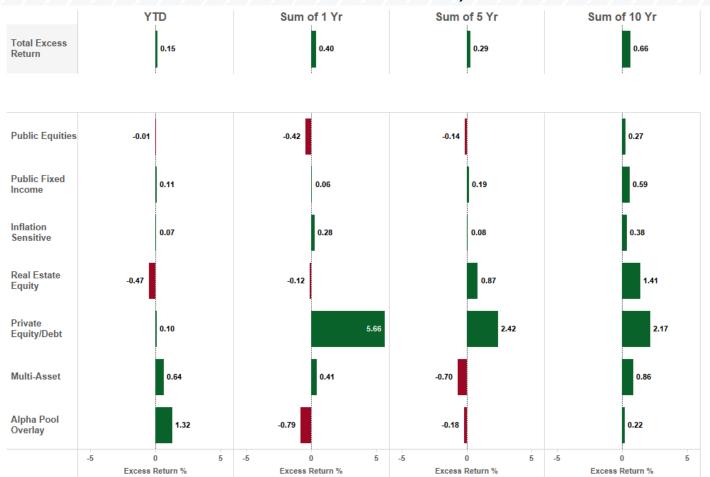
NOTES

• Performance attribution may result in residuals - small differences between attributes are not meaningful.



Core Trust Fund Asset Class Excess Return

Performance Above Benchmark as of March 31, 2019



- Five year asset class relative gross returns remain strong with Private Markets (Real Estate and Private Equity) as the main drivers of excess return.
- Private Equity/Debt and Alpha Pool Overlay excess returns are net of external manager fee. All other excess returns are gross of fee.



Core Trust Fund & Asset Class Performance

As of March 31, 2019

	Inception	Market Value	•			10 Years /
	Date	(Millions)	Calendar YTD	1 Year	5 Years	ITD ³
Core Trust Fund (Gross)	6/30/77	\$100,225	8.05	4.81	6.36	10.56
Core Trust Fund Benchmark (Gross)			7.90	4.41	6.07	9.90
)		0.15	0.40	0.29	0.66
Core Trust Fund (Net) ¹	6/30/77	\$100,164	7.96	4.44	6.01	10.21
Core Trust Fund Benchmark (Net)			7.84	4.20	5.85	9.67
			0.12	0.25	0.16	0.54

ASSET CLASSES - GROSS OF FEES

	Inception Date	Market Value (Millions)	Calendar YTD	1 Year	5 Years	10 Years / ITD ³
Public Equities ²	12/31/92	\$49,956	12.56	2.97	6.73	13.01
Public Equity Benchmark			12.57	3.39	6.87	12.74
			-0.01	-0.42	-0.14	0.27
Global Developed Equity	2/28/17	\$43,859	12.69	4.39	N/A	2.19
MSCI World Custom Net			12.64	4.58	N/A	2.28
			0.05	-0.19	N/A	-0.08
Emerging Market Equity	2/28/17	\$3,050	8.39	-9.48	N/A	-2.36
MSCI Emerging Market Custom Net			<u>9.94</u>	-7.35	N/A	-1.28
			-1.55	-2.13	N/A	-1.08
US Small Cap	2/28/17	\$3,047	15.54	1.32	N/A	1.22
Russell 2000			14.58	2.05	N/A	0.74
			0.96	-0.73	N/A	0.47

Net of External Manager Fees

³ 10 years annualized or since inception annualized



² Market value inlcudes the Notional Exposure for Synthetic and/or Policy Overlay Accounts

Asset Class Performance Cont'd

As of March 31, 2019

ASSET CLASSES - GROSS OF FEES

	Inception	Market Value	•			10 Years /
	Date	(Millions)	Calendar YTD	1 Year	5 Years	ITD ³
Public Fixed Income ²	12/31/92	\$25,400	3.63	3.87	2.73	4.69
Fixed Income Benchmark		020,100	3.52	3.80	2.55	4.11
			0.11	0.06	0.19	0.59
Investment Grade Fixed Income ⁴	5/31/05	\$21,596	3.28	4.71	2.99	4.38
Barclays Capital Govt/Credit			3.17	4.39	2.77	3.91
			0.11	0.32	0.23	0.46
High Yield Fixed Income	1/31/01	\$1,947	6.94	5.54	5.21	10.91
BofA Merrill Lynch Corporate High	Yield Ba/B Inde	ex since 1/1/18	7.33	6.35	4.69	9.93
			-0.40	-0.80	0.52	0.99
Emerging Market Debt	5/31/05	\$949	7.16	3.53	5.70	10.35
JPM EMBI Global Dersified			6.95	4.21	5.44	8.52
			0.21	-0.68	0.26	1.83
Emerging Market Debt - Local	7/31/17	\$907	2.33	-10.20	N/A	-1.82
JPM GBI-EM Global Diversified			2.92	-7.58	N/A	-0.77
			-0.59	-2.62	N/A	-1.05
Inflation Sensitive ²	12/31/03	\$15,417	3.26	2.98	1.06	3.31
Inflation Sensitive Benchmark		•	3.19	2.70	0.98	2.92
			0.07	0.28	0.08	0.38

Net of External Manager Fees

⁴ Contains government/credit investment grade bonds, excess treasuries, and long treasuries



² Market value inlcudes the Notional Exposure for Synthetic and/or Policy Overlay Accounts

³ 10 years annualized or since inception annualized

Asset Class Performance Cont'd

As of March 31, 2019

ASSET CLASSES - NET OF FEES

	Inception	Market Value	9			10 Years /
	Date	(Millions)	Calendar YTD	1 Year	5 Years	ITD ³
Real Estate Equity ¹	3/31/04	\$7,329	1.10	7.46	10.42	8.83
Real Estate Benchmark			1.52	7.36	9.30	7.28
			-0.42	0.09	1.13	1.55
Private Equity/Debt ¹	12/31/02	\$8,810	0.24	11.95	11.91	13.47
Private Equity Benchmark			0.13	6.30	9.49	11.30
			0.10	5.66	2.42	2.17
Multi-Asset ¹	3/31/03	\$2,608	9.50	5.21	4.63	9.58
Multi-Asset Benchmark			8.86	4.80	5.80	9.32
			0.64	0.41	-1.18	0.26
Alpha Pool Overlay ¹	1/31/11	\$6,403	1.32	1.25	1.30	1.99
Alpha Pool Overlay Benchmark			0.00	2.04	1.49	1.77
			1.32	-0.79	-0.18	0.22

¹ Net of External Manager Fees

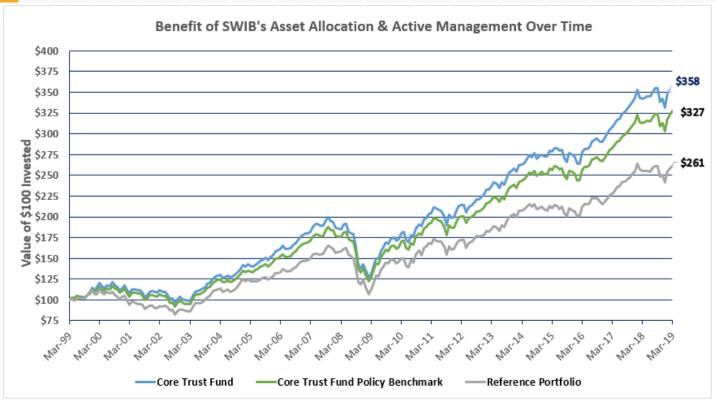


² Market value inlcudes the Notional Exposure for Synthetic and/or Policy Overlay Accounts

³ 10 years annualized or since inception annualized

CTF Performance vs. 60/40 Reference Portfolio

March 1999 to March 2019



Core Trust Fund
Return outperforms
the 60/40 Reference
Portfolio Return by
\$46.7 billion or 37%
(cumulative) over a
20 year time period.

Reference Portfolio	Additional Policy			
20 Year Dollar	Portfolio Return	Additional Active	Total Core Trust Fund	
Return*	Above Reference*	Portfolio Return*	Dollar Return*	
\$126 Billion	+\$31.6 Billion	+\$15.1 Billion	= \$172.7 Billion	

^{*}Based on CTF market value as of March 1999 assuming no contributions or withdrawals.



Variable Trust Fund Allocation vs. Policy Target

All Values as of March 31, 2019

	Market Value (\$ Mil.)	Total Exposure (%)	Target	Target Range
Public Equities	\$7,725	99.7%	100.0%	
Domestic	5,420	70.0%	70.0%	65.0 - 75.0%
International	2,305	29.8%	30.0%	25.0 - 35.0%
Cash	\$21	0.3%	0.0%	
TOTAL FUND	\$7,746	100%	100%	

 Ended the quarter slightly underweight international equities but within Target Range.

Variable Trust Fund Relative Gross Return Attribution

Gross of Fees as of March 31, 2019

SWIB Total Fund Returns	YTD	One Year	Five Years	Ten Years
Variable Trust Fund	12.97%	4.72%	8.18%	14.27%
Variable Trust Fund Benchmark	12.95%	4.92%	8.13%	13.94%
Portfolio Implementation	0.02%	-0.03%	0.01%	0.01%
Public Equity Management	0.00%	-0.17%	0.04%	0.30%
Total Excess Return	0.02%	-0.20%	0.05%	0.33%

 5 bps of annualized excess return over five years primarily due to selection effect.

Portfolio Implementation: a combination of intentional style drift, allocation drift, and timing effects.

NOTES

• Performance attribution may result in residuals - small differences between attributes are not meaningful.



Separately Managed Funds Performance

Gross of Fees as of March 31, 2019

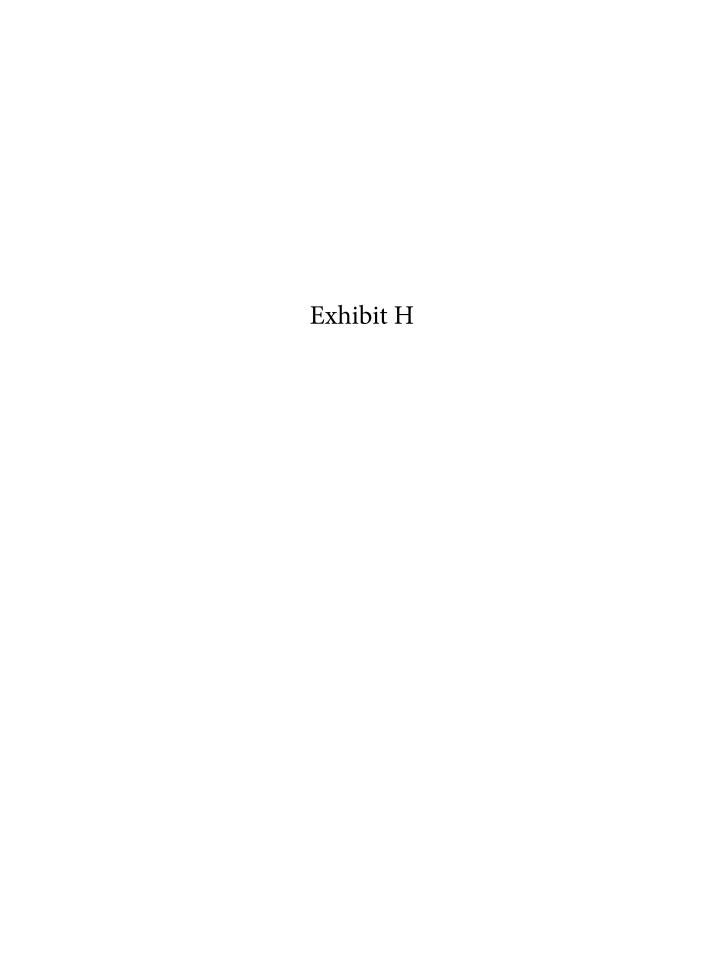
	Market Value				
	(Millions)	Calendar YTD	1 Year	5 Years	10 Years / ITD ²
State Investment Fund (SIF)	\$13,425.0	0.61	2.16	0.80	0.49
SIF Benchmark		0.60	2.15	0.79	0.45
		0.01	0.01	0.01	0.04
State Life Insurance Fund	\$115.9	4.79	4.85	4.41	6.31
State Life Insurance Benchmark		4.66	4.83	4.04	<u>5.76</u>
		0.12	0.02	0.38	0.55
Historical Society Endowment Fund	\$17.3	11.49	7.92	8.63	13.03
Historical Society Endowment Benchmark		11.25	7.91	8.52	12.99
		0.24	0.02	0.11	0.04
Injured Patients & Families Compensation Fund	\$1,398.7	5.14	5.04	4.31	6.41
Injured Patients & Families Compensation Benchmark		4.72	4.96	3.77	<u>5.56</u>
		0.42	0.07	0.53	0.85
UW System Long Term Fund ¹	\$449.2	7.13	4.25	N/A	4.25
UW System Benchmark		7.09	3.90	N/A	3.90
		0.04	0.36	N/A	0.36

¹ Performance start date of April 1, 2018



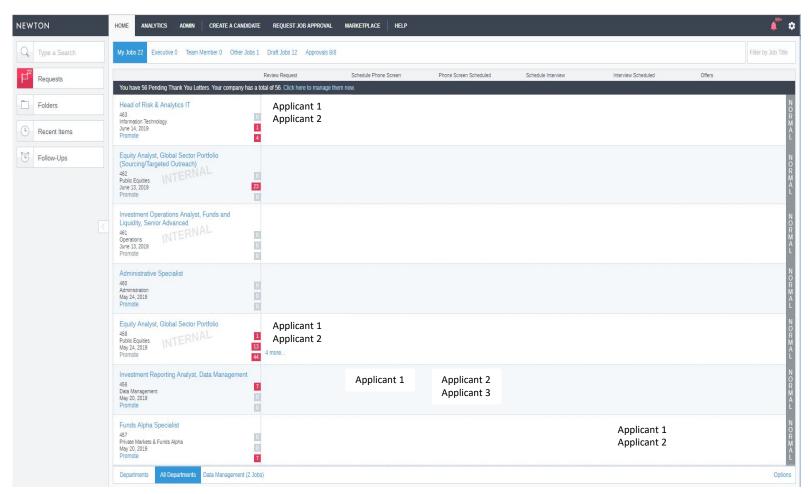
² Ten years annualized or since inception annualized

^{*}Local Gov't Property Insurance Fund and Edvest Fund not shown. Funds are invested 100% in SIF



Newton Applicant Tracking System

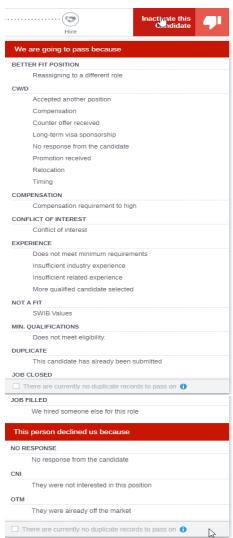
Main Dashboard

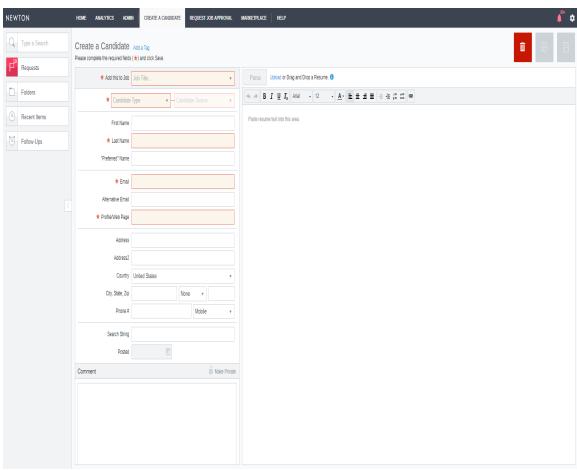




Newton Applicant Tracking System

Creating and Declining Applicants

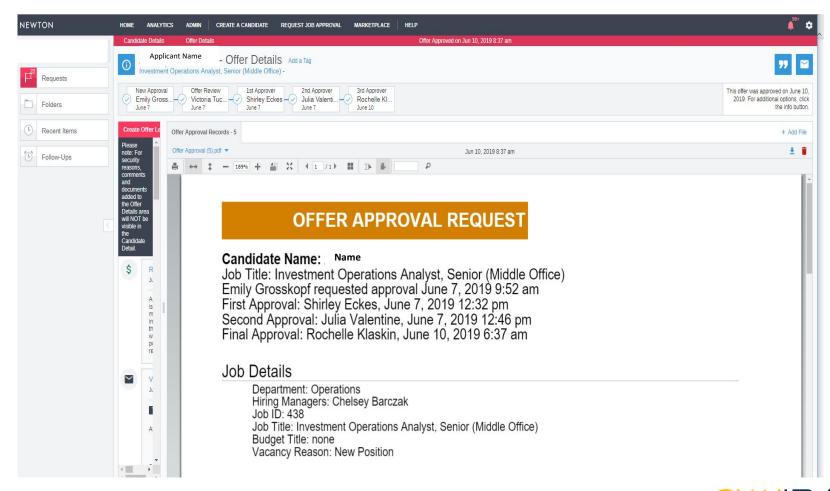




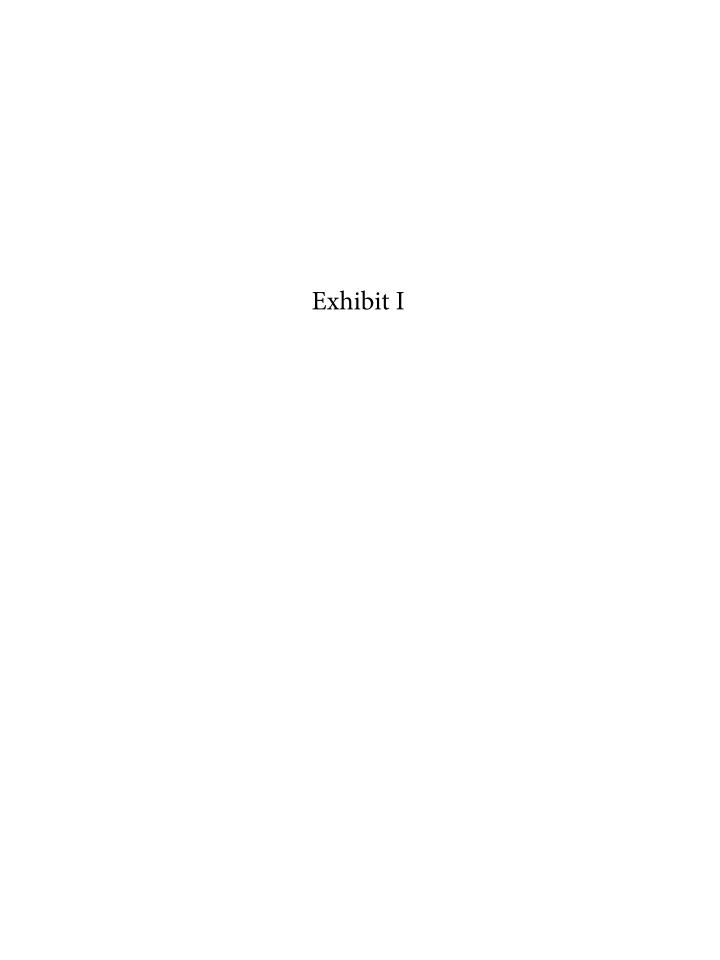


Newton Applicant Tracking System

Offer Approval Process









SWIB RECRUITMENT PHILOSOPHY

Adopted: October 2018 Revised: March 2019

The SWIB Recruitment Philosophy is designed to efficiently attract the highest caliber candidates that are needed to execute the organization's strategy of internally managing investment funds. This includes hiring candidates who:

- Bring a depth of investment industry expertise or other necessary functional experience to the organization;
- Embody SWIB's values and operating principles and are committed to excellence in everything they do;
- Consistently perform at the highest level and continuously strive to improve; and
- Are fully engaged, embrace SWIB's cross functional collaborative approach, and actively contribute to SWIB's success.

Key characteristics of the SWIB Recruitment Philosophy include:

- **Discovery/Name Generation/Sourcing**: SWIB competes for top talent and leverages business-related social media platforms as well as industry specific organizations such as the CFA Institute to attract industry like-minded individuals to learn more about SWIB's culture and career opportunities. SWIB will meet via phone, Skype or in-person with potential prospects to build out our talent pool whether current suitable positions exist in the organization or prior to a potential candidate's submission of an application to generate interest in the open position or business group.
- Consideration/Application: SWIB's recruiting team, senior leaders and hiring managers may hold exploratory conversations either via phone or in-person to learn more about individuals interested in specific opportunities or who have expressed general interest in a specific team within SWIB. The team additionally reviews employment applications of interested candidates in conjunction with job postings with hiring managers. Except as described below, SWIB job opportunities will generally be posted for a minimum of 14 days unless the position is cancelled or postponed at the discretion of the Executive Director/Chief Investment Officer. Candidates/prospects of one position may be referred to other hiring managers within SWIB for positions outside of the originally intended team. Candidates/prospects may also be reassigned at the discretion of the recruiting staff and/or a hiring manager within SWIB's applicant tracking software system to SWIB's talent pipeline folders and/or new active jobs. In the event of a reorganization of SWIB staff, the creation of a new position, or in the discretion of the Executive Director/Chief Investment Offer, a current SWIB employee may be promoted or reassigned outside of the standard recruiting process described herein to an existing or new position, and the job will not be required to be posted to internal or external candidates.
- Interview: SWIB attracts and needs to retain industry-focused talent to meet the ever-changing priorities of the organization. The recruiting team manages a full-lifecycle interview process to ensure hiring standards are met and that we understand the competitive candidate landscape for market comparisons and information. Generally, the recruiting team, in conjunction with the hiring manager, will identify an interview panel made up of SWIB employees who interact with the job function and/or division on a frequent basis. The recruiting team and/or hiring manager will generally speak with the interview panel, as necessary, to explain the job requirements and ensure any questions regarding core competencies of the

job are understood. The interview panel will be provided with candidates' resumes, position descriptions and itineraries, as well as additional materials and information that generally include an interview guide for panelists, guidance on non-discrimination in hiring, reminders on SWIB's diversity goals, information on background checks, and/or candidate special assignment materials (e.g., writing sample or presentation), if requested by the hiring manager from the candidate as part of the interview process.

- Background check: SWIB adheres to a strict background check process to ensure the safety and security of the employees in the organization. Candidates may begin the background check process in tandem with offer package formulation and SWIB offers are contingent upon successful completion of the background check process. For internal SWIB employees that are promoted or reassigned within the organization, they are exempt from the background check process. Any current consultant or intern working on behalf of SWIB will need to complete the background check process as part of the conversion to full or part-time status
- **Job Offer**: After completion of the application and selection process, the recruiting team will work with the hiring manager to facilitate a job offer to the most qualified candidate. SWIB is a performance-based organization. SWIB has high expectations of its people. Our Compensation Philosophy is intended to attract and retain the necessary talent and ensure internal equity is aligned with SWIB's investment strategy and results. SWIB consistently reviews our Board-designated peer group for market competitive salary and bonus structures.
- **Search Firms**: On occasion and with the approval of the Executive Director/Chief Investment Officer and/or the Deputy Executive Director/Chief Administrative Officer, SWIB may use an outside search firm to help it source and secure a candidate for any given recruitment. Such search firm will generally follow principles similar to those included in this Recruitment Philosophy.

The recruiting team will be responsible for training hiring managers on the implementation of this Recruitment Philosophy and for maintaining the documentation of the hiring process in SWIB's applicant tracking system.