

# Testimony to the Speaker's Task Force on Water Quality

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Superintendent  
Milwaukee Water Works

August 13, 2019

**Milwaukee**  
**Water Works**

*Safe, Abundant Drinking Water.*



**WATER  
CENTRIC  
CITY**

ecoCITY of  
MILWAUKEE

City of Milwaukee ECO

The Water Council

About Us

Principles

Milwaukee Leadership

Partners

Take Action

## SUSTAINABLE AND HEALTHY WATER SUPPLY

LEARN MORE

[WaterCentricCity.org](http://WaterCentricCity.org)



WATER  
CENTRIC  
**CITY**  
MILWAUKEE



WATER  
LEADERSHIP



ARTS TALENT  
CULTURE AND EDUCATION



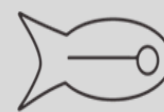
WATER  
TECHNOLOGY



GREEN  
INFRASTRUCTURE



APPLIED  
WATER RESEARCH



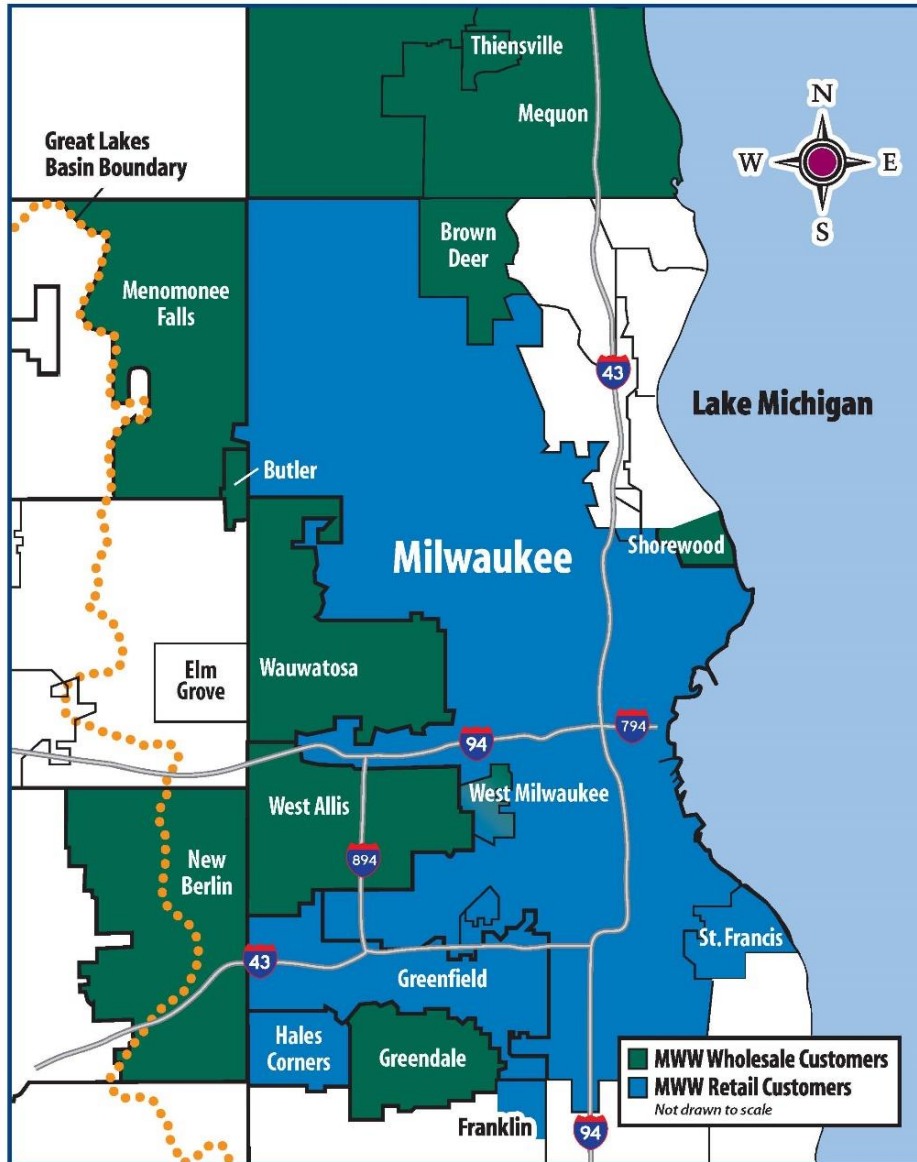
FISHABLE  
SWIMMABLE WATER



SUSTAINABLE HEALTHY  
WATER SUPPLY

## Seven Principles of the Water Centric City

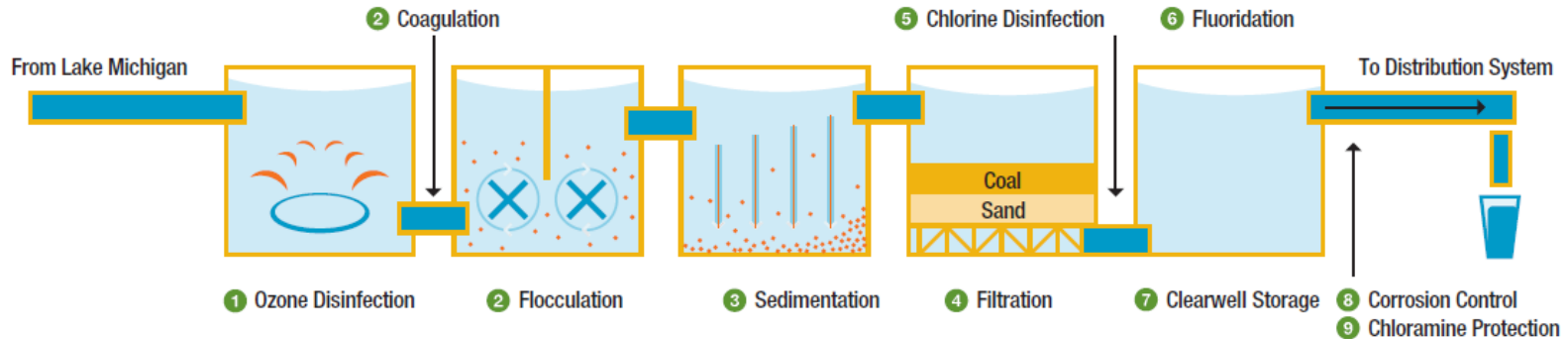
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- 867,000 customers
- 16 Communities
- 1,960 miles of water mains
- 34 billion gallons



## Milwaukee Water Works Drinking Water Treatment Process



① **Ozone Disinfection** Ozone gas is bubbled through the incoming lake water. Ozone destroys disease-causing microorganisms including *Giardia* and *Cryptosporidium*, controls taste and odor, and reduces the formation of chlorinated disinfection byproducts.

② **Coagulation and Flocculation** Aluminum sulfate is added to the water to neutralize the charge on microscopic particles in the water. The water is then gently mixed to encourage the suspended particles to stick together to form floc.

③ **Sedimentation** Sedimentation is the process in which the floc settles out and is removed from the water.

④ **Biologically Active Filtration** The water is slowly filtered through 24" of anthracite coal and 12" of crushed sand to remove very small particles.

⑤ **Chlorine Disinfection** After filtration, chlorine is added as a secondary disinfectant. This provides extra protection from potentially harmful microorganisms.

⑥ **Fluoridation** Fluoride, when administered at low levels, is proven to help prevent tooth decay.

⑦ **Clearwell Storage** Treated water is stored in deep underground tanks and pumped as needed through the distribution system.

⑧ **Corrosion Control** A phosphorous compound is added to help control corrosion of pipes. This helps prevent lead and copper from leaching from plumbing into the water.

⑨ **Chloramine Protection** Ammonia changes the chlorine to chloramine, a disinfectant that maintains bacteriological protection in the distribution system.

*The Milwaukee Water Works is a member of the American Water Works Association, the Association of Metropolitan Water Agencies, the Water Research Foundation, and the Wisconsin Water Association.*

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# Plants Improvements



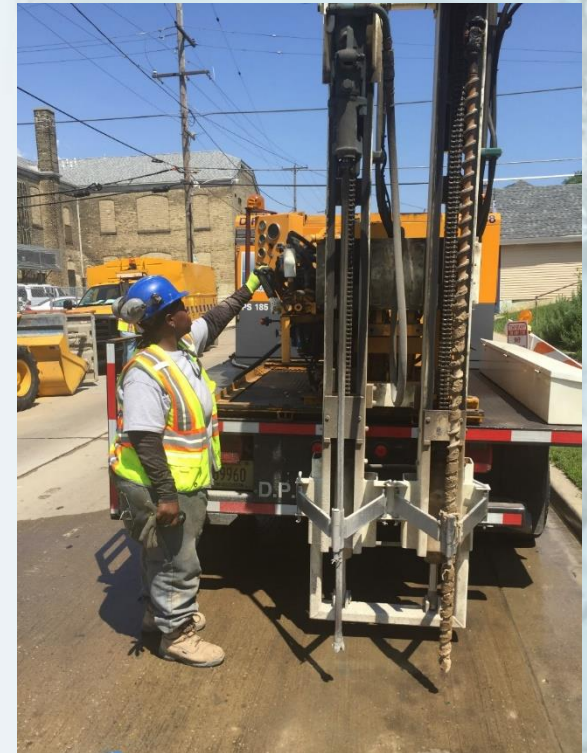
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# Distribution System Procedures and Improvements

- Hydrant flushing
- Lost water correlation
- Cross connection inspections
- Meter replacement
- Water main replacement program
- Lead service line replacement mandate



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# Safe Drinking Water Loan Funding

## Water main replacement program

- \$6M for 2017
- \$11.3M for 2018 (18 miles)
- \$16.2M for 2019 (18 miles)
- 20 miles in 2020

## Lead service line replacement

- \$2.6M for year 1
- \$3.8M for year 2
- Principle forgiveness
- NOT continued past year 2
- Average LSL replacement = \$10,683





# Lead service lines replaced to-date

| Reason for LSL Replacement    | 2017       | 2018       | 2019       | Total (%)         |
|-------------------------------|------------|------------|------------|-------------------|
| Leak or failure               | 438        | 542        | 340        | 1320 (66)         |
| Child cares and schools       | 149        | 204        | 56         | 409 (20)          |
| Water main relay project      | 18         | 124        | 57         | 199 (10)          |
| Owner initiated               | 10         | 40         | 17         | 67 (3)            |
| Other utility work            | 6          | 0          | 1          | 7 (<1)            |
| <b>Total LSL Replacements</b> | <b>621</b> | <b>910</b> | <b>471</b> | <b>2002 (100)</b> |

- Workforce Development is needed to increase contractor capacity
- Funding is needed to increase replacement rates, incentivize owner interest
- Potential in Water Infrastructure Improvements for the Nation (WIIN) Act

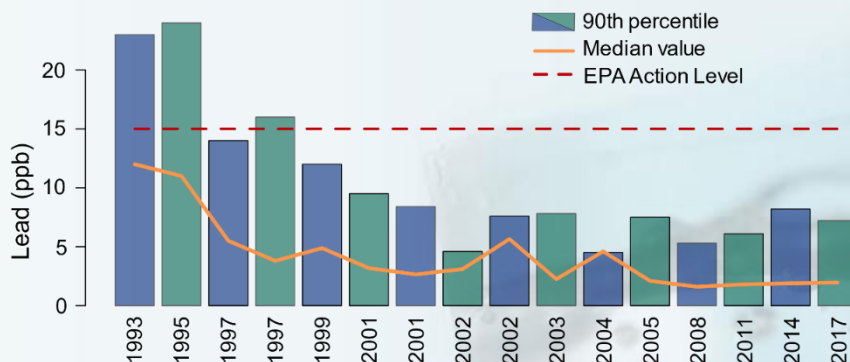
# Corrosion Control Demonstrative Study

## CCT initiated in 1996

- Reduced lead by > 60%
- Assessed in 2002 and 2016

## 2019 Evaluation

- Evaluation of corrosion control treatments
- Evaluation of current data and water quality parameters
- Identification of all chemical and physical constraints
- Impact on all other treatment processes
- Recommended implementation of process that minimizes lead at consumer's taps
- If different than current process, proposed treatment chemicals and doses to be used, including changes to any other treatment processes
- Schedule for full implementation



# Water Quality Laboratory



- Specific **treatment parameters** are required to be sampled continuously turbidity, chlorine and chlorine  $C_T$ , ozone, pH, and phosphate. Monthly raw and treated water samples are sent to the Milwaukee Health Department for **safety/illness** - *Cryptosporidium*, *Giardia*, and viruses.
- 252 samples per month analyzed for the **Total Coliform Rule (TCR)** bacteriology and chlorine
- **Surface Water Treatment Rule** includes requirements for disinfection relating to *Cryptosporidium*, *Giardia*, and viruses. These all relate to log removal calculations and are monitored continuously
- **Disinfectant and Disinfection Byproduct Rule** requires monitoring of bromate (due to ozone), total trihalomethanes (TTHMs), and haloacetic acids (HAAs).



# Water Quality Laboratory


- Lead and Copper Rule (LCR) samples collected every three years (By request for the Lead Service Line Replacement program)
- Since 2017, the DNR has required analysis for over a dozen other parameters related to Optimized Corrosion Control Treatment.
- Another 90 regulated contaminants have DNR determined schedules, which are often broken down into monthly, quarterly, semiannually, and annually sampling regimes.
- Unregulated Contaminant Rule (UCMR) sampling every five years for up to 30 new contaminants of emerging concern.
- MWW monitors approximately 400 more substances that are not currently regulated.

**45 PFAS at both treatment plants and throughout our distribution.**

# America's Water Infrastructure Act of 2018

- Risk and Resilience Plan – updated annually  
**Source water protection and climate impacts**
- Emergency Response Plan – updated annually
- Consumer Confidence Report – semiannually

## RISK AND RESILIENCE ASSESSMENTS AND EMERGENCY RESPONSE PLANS:



### NEW REQUIREMENTS FOR DRINKING WATER UTILITIES

Section 2013 of America's Water Infrastructure Act of 2018 (AWIA) requires community water systems<sup>1</sup> that serve more than 3,300 people to complete a risk and resilience assessment and develop an emergency response plan.

#### RISK AND RESILIENCE ASSESSMENT

Your utility must conduct a risk and resilience assessment and submit certification of its completion to the U.S. EPA by the following dates:

#### EMERGENCY RESPONSE PLAN

Your utility must develop or update an emergency response plan and certify completion to the U.S. EPA **no later than six months** after risk and resilience assessment certification. Each utility deadline is unique; however, the dates below are the due dates for utilities who submit a risk and resilience assessment certification by the final due date according to the population served.

**Important Dates**

- March 31, 2020 if serving  $\geq 100,000$  people.
- December 31, 2020 if serving 50,000 to 99,999 people.
- June 30, 2021 if serving 3,301 to 49,999 people.

- September 30, 2020 if serving  $\geq 100,000$  people.
- June 30, 2021 if serving 50,000 to 99,999 people.
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# Drinking Water Affordability

## Milwaukee Metro Area Water Rates Incremental of 3% for Milwaukee Water Works

|  |            | CCF     | Effective           |
|--|------------|---------|---------------------|
| 1 Elkhorn Light and Water                  | Walworth   | \$ 7.30 | November 01 2017    |
| 2 Wauwatosa Water Utility                  | Waukesha   | \$ 3.80 | November 29 2016    |
| 3 Franklin Municipal Water Utility         | Milwaukee  | \$ 3.77 | June 23 2016        |
| 4 Hartford City of Utilities               | Washington | \$ 3.70 | January 08 2011     |
| 5 Port Washington Mun. Water Utility       | Ozaukee    | \$ 3.50 | September 01 2017   |
| 6 Pleasant Prairie Vill of WTR             | Kenosha    | \$ 3.29 | June 01 2015        |
| 7 Menomonee Falls Village of WTR Utilities | Ozaukee    | \$ 3.22 | January 01 2017     |
| 8 New Berlin Water Utility                 | Waukesha   | \$ 3.18 | January 01 2017     |
| 9 South Milwaukee Water Utility            | Milwaukee  | \$ 3.18 | April 4 2019        |
| 10 Caledonia Village of Water Utilities    | Racine     | \$ 3.16 | December 06 2017    |
| 11 Glendale Water Utility                  | Milwaukee  | \$ 2.69 | January 01 2018     |
| 12 Racine Water Woks Commission            | Racine     | \$ 2.58 | September 25 2017   |
| 13 Oak Creek Water & Sewer Utility         | Milwaukee  | \$ 2.54 | November 15 2017    |
| 15 Greendale Village of Water Utility      | Milwaukee  | \$ 2.49 | April 01 2017       |
| 14 Oconomowoc City of Utilities            | Waukesha   | \$ 2.49 | September 16 2011   |
| 16 West Allis Municipal Water Utility      | Milwaukee  | \$ 2.42 | October 01 2017     |
| 17 Cedarburg Light And Water Commission    | Ozaukee    | \$ 2.39 | January 01 2015     |
| 18 Lake Geneva Utility Commission          | Walworth   | \$ 2.32 | December 4 2018     |
| 19 Waukesha Water Utility                  | Waukesha   | \$ 2.32 | December 01 2017    |
| 20 Whitefish Bay Village of Water Utility  | Milwaukee  | \$ 2.23 | December 01 2017    |
| 21 Cudahy City of Water Utility            | Milwaukee  | \$ 2.20 | August 01 2018      |
| 22 West Bend City of Water Utilities       | Washington | \$ 2.14 | April 01 2011       |
| 22 Milwaukee Water Works                   | Milwaukee  | \$ 2.14 | 3% (September 2019) |
| 24 Grafton Water & Wastewater Utility      | Ozaukee    | \$ 2.00 | March 20 2018       |
| 25 Kenosha Water Utility                   | Kenosha    | \$ 2.00 | June 01 2015        |
| 26 Brookfield Municipal Water Utility      | Waukesha   | \$ 1.89 | December 01 2015    |
| 27 Germantown Water Utility                | Washington | \$ 1.71 | December 15 2014    |

- Average residential customer pays \$60.18 per quarter (consumption + meter)
- 3.5 gallons of water for \$0.01

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# Collaborations

- Partnership for Safe Water
- Research
- Best Practices



## Resources



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# City of Milwaukee Health Department

## Water Quality Protection for the Public's Health

Dr. Jennifer Freiheit  
Chief Deputy Commissioner

# Various Clinical & Environmental Testing

- Collaborations with MWW and other partners
- Beaches (3 + Jet Ski Launch Area + Lagoon)
- Lead
- Legionella
- Summerfest Grounds



# Beach Water Quality Monitoring

- Partners with the UWM Laboratory for Aquatic Environmental Microbiology and Chemistry (Miller Laboratory), DNR, County Parks System
  - Bradford Beach: 3x/wk
  - McKinley Beach: 5x/wk
  - South Shore Beaches: 5x/wk
  - McKinley Jet Ski Launch: 1x/wk
  - Veterans Park Lagoon water (tested for toxic algae species): 3x/wk
- MHD Lab tests for E. coli levels and recommends swimming advisories

# Lead in Water

- MHD Laboratory Testing
  - Licensed or certified childcare facilities after lead service line replacement
  - Part of reported elevated blood lead level (EBL) investigations
  - City Chartered Schools (tested annually)
  - *No funding to be able to perform testing for the general public*
- Free Water Filters
  - Over 4,800 certified drinking water filters have been distributed
    - Bottle-fed infants
    - Children, under age 6, with EBL
    - Childcare facilities
    - Pregnant or Breastfeeding Women

# Other Water Quality Testing

- Legionella
  - No confirmed 2019 cases
  - MHD equipped to investigate, collect, & analyze water samples
  - Work with property owner to eliminate source
- Summerfest Water Quality
  - Coliform sampling weekly
  - Heterotrophic Plate Count (Overall Biomass in water sample)



Thank you!

**Dr. Jennifer Freiheit, MCHES**  
**Chief Deputy Commissioner**

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