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# Wisconsin Briefs

from the Legislative Reference Bureau

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Brief 03-4 (Ap3Supplement)

April 2003

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## EXECUTIVE VETOES OF BILLS PASSED BY THE 2003 WISCONSIN LEGISLATURE FROM MARCH 1, 2003 THROUGH APRIL 25, 2003

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### I. INTRODUCTION

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This brief contains the veto messages of Governor Jim Doyle affecting all legislation passed by the 2003 Wisconsin Legislature from March 1, 2003, to April 25, 2003.

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#### *Veto Brief Format*

This brief provides the following information:

- 1) The legislative action for each completely vetoed or partially vetoed bill, including the vote for final passage in each house and the page number of the loose-leaf journals in each house referring to the vote (“S.J.” stands for Senate Journal; “A.J.” stands for Assembly Journal).
  - 2) The text of the governor’s veto message for each bill.
  - 3) For partially vetoed bills, the sections of the act in which the veto occurred (with the vetoed material indicated by a distinguishing shading — **like this**, and the write downs indicated by a distinguishing reverse shading of white numerals on black background — **like this**).
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### II. COMPLETELY VETOED BILLS

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#### **2003 Assembly Bill 144: Indian gaming compacts**

On March 12, 2003, the assembly adopted Assembly Substitute Amendment 2 to Assembly Bill 144 by a vote of 59 to 38, A.J. 03/12/03, p. 112, and passed Assembly Bill 144, as amended, by a vote of 59 to 38, A.J. 03/12/03, p. 113.

On March 13, 2003, the senate concurred in Assembly Bill 144 by a vote of 22 to 8, S.J. 03/13/03, p. 119.

On March 18, 2003, the Governor vetoed Assembly Bill 144, A.J. 03/18/03, p. 128.

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**TEXT OF GOVERNOR'S VETO MESSAGE**

March 17, 2003

To the Honorable members of the Assembly:

I am vetoing **Assembly Bill 144** in its entirety. This bill does the following:

- Requires legislative approval by joint resolution of Indian gaming compacts that are for a period longer than 15 years.
- Stipulates that if the Legislature does not approve the compact, it must be returned to the Governor for renegotiation.
- Prohibits the Governor from authorizing a gaming establishment on lands acquired by the U.S. Secretary of the Interior in trust for the benefit of an Indian tribe after October 17, 1988, until the Legislature approves the proposed compact by joint resolution.
- Prohibits the Governor from entering into, amending, extending or renewing any compact that includes terms that in any way condition which gaming activities may be conducted under the compact based on gaming activities that are conducted in Canada.
- Requires that gaming compacts direct that tribes make good faith efforts to reach agreement with local governments on reimbursement of costs for services to gaming establishments.

My reasons for vetoing this bill are no different than those given in vetoing Senate Bill 41. I reiterate those reasons below.

Negotiations with the eleven Native American tribes that have gaming compacts with the state are a complex and involved process. Each of the tribes is a sovereign nation, with separate goals and interests pertaining to gaming. Completing individual compacts with each tribe is time consuming for a Governor and his staff. Adding the entire Legislature to this process would make these negotiations impossible to complete.

The state is currently facing a significant fiscal crisis. The Native American tribes are interested in compacts that reflect the long-term commitment that each of these nations has made to gaming enterprises within their broader economic development strategy. Taken together, there are significant positive opportunities for all involved in negotiating new compacts. These opportunities will be impossible to achieve without a focused negotiation strategy.

I believe that current law authorizing the Governor, on behalf of the state, to conduct negotiations with the Native American tribes regarding gaming compacts is wise public policy. Changing that would prevent the state and tribes from reaching mutually beneficial goals.

Respectfully submitted,

**JIM DOYLE**  
Governor

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**III. PARTIALLY VETOED BILLS**

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No bill was partially vetoed by the Governor during the period from March 1, 2003, to April 25, 2003.

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