AN AUDIT

Wisconsin Public Broadcasting Foundation

December 2000

1999-2000 Joint Legislative Audit Committee Members

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December 21, 2000

Senator Gary R. George and Representative Carol Kelso, Co-chairpersons Joint Legislative Audit Committee State Capitol Madison, Wisconsin 53702

Senator Gary R. George, Chairperson Mr. Thomas Fletemeyer, Executive Director Wisconsin Public Broadcasting Foundation 3319 West Beltline Highway Madison, Wisconsin 53713

Dear Senator George, Representative Kelso, and Mr. Fletemeyer:

We have completed a financial audit of the Wisconsin Public Broadcasting Foundation as provided by s. 13.94(1)(b), Wis. Stats., and as requested by the Wisconsin Educational Communications Board. The Foundation was organized by the Educational Communications Board under s. 39.12 and ch. 181, Wis. Stats., on September 29, 1983, for the exclusive purpose of raising funds for the Wisconsin educational radio and television networks. The audit covered the period July 1, 1999 through June 30, 2000.

We completed this audit in conjunction with our audits of the Wisconsin Educational Communications Board radio and television networks, report numbers 00-17 and 00-18. The Foundation's financial operations are separate and independent from the State of Wisconsin Treasury. The Foundation's financial statements are presented in two separate funds (radio and television) to accommodate reporting requirements and the Educational Communications Board's desire to maintain the funds separately. We were able to issue an unqualified independent auditor's report on the Foundation's financial statements.

We appreciate the courtesy and cooperation extended to us by Educational Communications Board staff during the audit.

Respectfully submitted,

Janice Mueller State Auditor

JM/DA/ao

INDEPENDENT AUDITOR'S REPORT ON THE FINANCIAL STATEMENTS OF THE WISCONSIN PUBLIC BROADCASTING FOUNDATION, INC.

We have audited the accompanying balance sheet of the Wisconsin Public Broadcasting Foundation, Inc., as of June 30, 2000, and the related statements of financial activity and cash flows for the year then ended. These financial statements are the responsibility of the Foundation's management. Our responsibility is to express an opinion on these financial statements based on our audit. We did not audit the financial statements of the Wisconsin Public Radio Association, of which net assets of \$11,190 are contractually committed to the Foundation and are reflected in the accompanying financial data contained in Note 5. Net assets and revenues of the Wisconsin Public Radio Association included in the accompanying financial statements represent 0.2 percent of the total assets and 33.1 percent of total support and revenue. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Wisconsin Public Radio Association Association, is based solely upon the report of the other auditors.

We conducted our audit in accordance with generally accepted auditing standards and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Wisconsin Public Radio Association were audited by other auditors in accordance with generally accepted auditing standards, but not in accordance with the additional requirements of governmental auditing standards. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, based upon our audit and the report of other auditors, the financial statements referred to in the first paragraph present fairly, in all material respects, the financial position of the Wisconsin Public Broadcasting Foundation as of June 30, 2000, and the results of its operations and cash flows for the year then ended in conformity with generally accepted accounting principles.

In accordance with *Government Auditing Standards*, we will also issue a report dated December 13, 2000, on our consideration of the Wisconsin Public Broadcasting Foundation's internal control over financial reporting and our tests of its compliance with laws, regulations, contracts, and grants.

LEGISLATIVE AUDIT BUREAU

December 13, 2000

by

Diann Allsen Audit Director

Wisconsin Public Broadcasting Foundation Balance Sheet June 30, 2000

Assets	<u>Radio Fund</u>	Television <u>Fund</u>	Total June 30, 2000	Total <u>June 30, 1999</u>
Current Assets: Cash and cash equivalents (Note 1) Investments (Note 2) Equity in resources held by WPRA (Note 5)	\$ 735,549 1,762,930 11,190	\$ 1,031,941 2,596,687 0	\$ 1,767,490 4,359,617 11,190	\$ 1,436,523 3,842,359 660,470
Grants and contracts receivable Interest receivable Other receivables	0 13,982 476,936	0 33,932 89,804	0 47,914 566,740	2,920 7,944 168,410
Total Assets	\$ 3,000,587	\$ 3,752,364	\$ 6,752,951	\$ 6,118,626
Liabilities and Fund Balances				
Current Liabilities: Accounts payable and accrued expenses Accrued liabilities due to affiliate (Note 5) Due to ECB (Note 3) Deferred support	\$0 174,122 341,249 0	\$ 120,295 341,948 385,180 0	\$ 120,295 516,070 726,429 0	\$ 92,938 1,085,406 277,598 39,904
Total Current Liabilities	515,371	847,423	1,362,794	1,495,846
Fund Balances: Designated for operations Designated for endowment (Note 4)	2,485,216 0	2,278,749 626,192	4,763,965 626,192	4,039,111 583,669
Total Fund Balances	2,485,216	2,904,941	5,390,157	4,622,780
Total Liabilities and Fund Balances	\$ 3,000,587	\$ 3,752,364	\$ 6,752,951	\$ 6,118,626

The accompanying notes are an integral part of this statement.

Wisconsin Public Broadcasting Foundation Statement of Financial Activity for the Year Ended June 30, 2000

Support and Revenue	Radio Fund	Television <u>Fund</u>	Total <u>1999-2000</u>	Total <u>1998-99</u>
Contributions Undesignated Community Services Grant - CPB Underwriting Grants Other Grants Major Gifts Investment Income Miscellaneous Revenue Total Support and Revenue	\$ 2,878,591 596,611 413,515 39,904 0 78,074 2,477 4,009,172	\$ 2,295,472 853,550 312,394 168,148 60,384 345,251 652,958 4,688,157	\$ 5,174,063 1,450,161 725,909 208,052 60,384 423,325 655,435 8,697,329	\$ 5,162,893 1,065,733 793,848 212,581 89,487 356,070 654,068 8,334,680
Expenses				
Program Services: Programming and production Broadcasting Program information Total Program Services Support Services: Management and general Fund-raising and membership Total Support Services Total Expenses Excess of Support and Revenue over Expenses	45,455 0 378,956 424,411 121,434 355,629 477,063 901,474 \$ 3,107,698	316,964 0 75,576 392,540 39,776 942,397 982,173 1,374,713 \$ 3,313,444	362,419 0 454,532 816,951 161,210 1,298,026 1,459,236 2,276,187 \$ 6,421,142	418,781 2,909 526,959 948,649 207,073 1,256,143 1,463,216 2,411,865 \$ 5,922,815
Fund Balances				
Beginning Fund Balances Excess of Support and Revenue over Expenses Transfers to ECB	\$ 1,740,190 3,107,698 (2,362,672)	\$ 2,882,590 3,313,444 (3,291,093)	\$ 4,622,780 6,421,142 (5,653,765)	\$ 4,446,035 5,922,815 (5,746,070)
Fund Balances at End of Year	\$ 2,485,216	\$ 2,904,941	\$ 5,390,157	\$ 4,622,780

The accompanying notes are an integral part of this statement.

Wisconsin Public Broadcasting Foundation Statement of Cash Flows for the Year Ended June 30, 2000

Cash Flows from Operating Activities	Total <u>1999-2000</u>	Total <u>1998-99</u>
Excess of Support and Revenue Over Expenses Adjustments to Reconcile Excess Revenues Over Expenses to Net Cash Provided by Operating Activities:	\$ 6,421,142	\$ 5,922,815
Unrealized (gain) loss on investments Realized (gain) loss on investments Decrease (increase) in grants and contracts receivable Decrease (increase) in interest receivable Decrease (increase) in other receivables Increase (decrease) in accounts payable and accrued expenses Increase (decrease) in accrued liabilities due to affilitate Increase (decrease) in payable to ECB	(176,761) (78,848) 2,920 (39,970) (398,330) 27,357 (569,336) 448,831	(180,317) (214,145) 4,434 (2,491) (88,314) 37,054 474,044 (256,192)
Increase (decrease) in payable to LOB Increase (decrease) in deferred support Net Cash Provided by Operating Activities	(39,904) 5,597,101	(8,639) 5,688,249
Cash Flows from Noncapital Financing Activities Transfers to ECB	(5,653,765)	(5,746,070)
Cash Flows from Investing Activities		
Net Proceeds From Sale, Maturity, or (Purchase) of Investments Equity in Resources Held by WPRA	(261,649) 649,280	165,355 84,559
Net Cash Provided (Used) by Investing Activities	387,631	249,914
Increase (Decrease) in Cash and Cash Equivalents	330,967	192,093
Cash and Equivalents		
Beginning of Year End of Year	1,436,523 \$ 1,767,490	1,244,430 \$ 1,436,523

The accompanying notes are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies

- A. <u>Organization</u> The Wisconsin Public Broadcasting Foundation (WPBF), Inc., created on September 29, 1983, is a nonprofit Wisconsin corporation wholly owned by the Wisconsin Educational Communications Board (ECB), a unit of the State of Wisconsin. ECB operates a network of 5 television stations and 13 radio stations. WPBF solicits funds in the name of, and with the approval of, ECB. WPBF financial operations are separate and independent from the State of Wisconsin Treasury. Because the State has fiscal accountability for and can influence WPBF operations through legislation, WPBF is considered a blended component unit of the State of Wisconsin's financial reporting entity. The WPBF financial statements include an equity interest in the Wisconsin Public Radio Association (WPRA), a not-for-profit corporation that collects funds for public radio and provides support to the ECB Radio Network and WHA Radio. See Note 5 for further information regarding WPRA.
- Basis of Presentation The accompanying financial statements have been Β. prepared in accordance with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). As permitted by GASB, WPBF follows the American Institute of Certified Public Accountants (AICPA) Not-for-Profit model, which includes the accounting and financial reporting principles contained in AICPA's Statement of Position (SOP) 78-10, Accounting Principles and Reporting Practices for Certain Nonprofit Organizations, as modified by all applicable Financial Accounting Standards Board pronouncements issued through November 30, 1989, and as modified by all applicable GASB pronouncements. In addition, the accompanying financial statements are in conformity with the principles outlined in the Corporation for Public Broadcasting's (CPB's) Principles of Accounting and Financial Reporting for Public Telecommunications Entities (1990 ed.), as amended by the Supplemental Guide (1996 ed.).
- C. <u>Fund Accounting</u> WPBF maintains separate accounts for Wisconsin Public Television and Wisconsin Public Radio to comply with reporting requirements of the CPB. These accounts are accounted for on the flow of economic resources measurement focus and use the accrual basis of accounting.

- D. <u>Revenue Recognition</u> Contributions and grants that are unrestricted are recorded as support in the statement of financial activity when WPBF is entitled to them. Restricted revenues are recorded as support in the statement of financial activity when the purpose for which the resource was provided has been accomplished.
- E. <u>Cash and Cash Equivalents</u> Cash and cash equivalents include demand deposits and money market funds held in financial institutions.
- F. <u>Valuation of Investments</u> All investments of the Foundation are carried at fair value based on quoted market prices.
- G. <u>Prior-Year Financial Statements</u> The financial information shown for fiscal year (FY) 1998-1999 in the accompanying financial statements presents summarized totals and is included to provide a basis for comparison with FY 1999-2000.

2. Deposits and Investments

The Wisconsin Public Broadcasting Foundation manages its cash and investment activities separate from the cash and investment activities of the State. Interest earnings are income to the Foundation and are not transferred to the State of Wisconsin. These investments are managed by private trust companies.

A. <u>Deposits</u> - GASB Statement 3 requires deposits with financial institutions to be categorized to indicate the level of risk assumed by the State at year-end. The risk categories for deposits are: 1) insured or collateralized with securities held by the entity or by its agent in the entity's name; 2) uninsured but collateralized by financial institution; and 3) uninsured and uncollateralized.

At year-end, the carrying amount of the Foundation's deposits with financial institutions was \$1,767,490, and the bank balance was \$2,239,304. Deposits up to \$100,000 at each institution are covered by the Federal Deposit Insurance Corporation (FDIC). Of the bank balance, \$100,000 was insured and classified in risk category 1, and \$2,139,304 was uninsured and uncollateralized and is classified in risk category 3.

B. <u>Investments</u> - GASB Statement 3 also requires investments to be categorized to indicate the level of risk assumed by the State at year-end. The risk categories for investments are: 1) insured or registered, or the securities are held by the entity or its agent in the entity's name;
2) uninsured and unregistered, with securities held by counterparty or its agent in the entity's name; and 3) uninsured and unregistered, or the securities are held by counterparty or its agent but not in the entity's name. With the exception of open-end mutual funds, which are not categorized, investments at June 30, 2000, meet the criteria for risk category 1.

	Cash and Equivalents	Investments
Demand Deposits	\$ 63,972	\$ 0
Money Market Funds	1,703,518	0
Mutual Funds	0	468,392
Stocks	0	1,893,392
Bonds	0	1,997,833
Total	<u>\$1,767,490</u>	<u>\$4,359,617</u>

3. ECB Payable

The Foundation transfers funds to ECB on a monthly basis, as reimbursement for expenditures made on its behalf. The timing of these transfers results in year-end payables.

4. Endowment

The management of WPBF established an endowment during FY 1992-1993. None of the assets in the endowment at June 30, 2000 are donor restricted.

5. Related Entities

- WHA Radio and WHA Television WHA Radio and WHA Television are A. public telecommunications entities operated by the University of Wisconsin (UW)-Extension. In order to achieve statewide services and economies of scale, in the mid-1980s ECB and the UW Board of Regents developed partnerships called Wisconsin Public Radio and Wisconsin Public Television to manage and operate their licenses. The partnerships are maintained through an affiliation agreement outlining structural principles and functions, administrative staff allocations, stations (of both Wisconsin Public Radio and Wisconsin Public Television), and financial commitments of the partners. The Directors of Wisconsin Public Television and Wisconsin Public Radio are jointly appointed by ECB and the UW Board of Regents. Staff and resources from both agencies work together to provide administrative and program services. Amounts due to or from affiliated parties are separately disclosed on the balance sheet. The relationship pervades all aspects of the financial activities reported in the accompanying financial statements.
- B. <u>Wisconsin Public Radio Association (WPRA)</u> WPRA is a not-for-profit corporation that collects funds for public radio and provides support to the ECB Radio Network and WHA Radio, a network of radio stations licensed to the UW Board of Regents. WPRA solicits funds in the name of, and with the approval of, both ECB and WHA Radio. ECB Radio and WHA Radio have access to WPRA's net resources and retain an ongoing equity interest.

ECB Radio's equity interest in WPRA is calculated in accordance with an affiliation agreement, which currently provides ECB Radio with 76 percent of WPRA net resources. This agreement is renegotiated annually based upon fund drive results.

WPBF includes in revenue the entire amount of WPRA net resources to which ECB Radio is entitled each year. WPBF also recognizes WPRA expenses made on ECB Radio's behalf as both a contribution and an expense. A summary of amounts related to WPRA included in the accompanying financial statements follows:

		<u>FY 1999-2000</u>
Equity in Resources Held by WPRA Contributed Support		\$ 11,190 2,878,591
Expenses:		
Program Information	\$378,956	
Management and General	89,717	
Fund-raising and Membership		
Development	340,027	\$ 808,700

WPRA issues separate financial statements that are audited by other auditors. A summary of significant WPRA financial data follows:

	Fiscal Year Ended June 30, 2000
Revenues	\$3,762,976
Expenses	<u>3,864,172</u>
Excess (Deficiency) of Revenue over Expenses	<u>\$ (101,196)</u>
	June 30, 2000
Current Assets	\$ 868,586
Endowment	278,632
Long-term Investments	200,854
Accounts Payable	(713,524)
Restricted Fund Balance	<u>(132,789)</u>
Net Assets Contractually Committed for Distribution to ECB and WHA Radio	\$ 501.759
	$\Phi 301,732$
