

An Audit

Wisconsin Educational Communications Board Radio Network

2005-2006 Joint Legislative Audit Committee Members

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State Auditor - Janice Mueller

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STATE OF WISCONSIN

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Janice Mueller
State Auditor

December 16, 2005

Senator Carol A. Roessler and
Representative Suzanne Jeskewitz, Co-chairpersons
Joint Legislative Audit Committee
State Capitol
Madison, Wisconsin 53702

Ms. Wendy Wink, Executive Director
Educational Communications Board
3319 West Beltline Highway
Madison, Wisconsin 53713

Dear Senator Roessler, Representative Jeskewitz, and Ms. Wink:

We have completed a financial audit of the State of Wisconsin Educational Communications Board (ECB) Radio Network to meet our audit requirements under s. 13.94, Wis. Stats., and as requested by ECB to fulfill the audit requirements of the Corporation for Public Broadcasting. The Corporation requires audited financial statements of public broadcasting entities to determine future funding levels.

ECB, which is an agency of the State of Wisconsin, operates a radio network of 12 FM stations and 1 AM station, as well as a television network of 5 digital stations and 5 analog stations. The Radio Network received \$8.6 million in support and revenue during fiscal year 2004-05, including state support, member contributions, funding from the Corporation for Public Broadcasting, and various other grants.

Our audit report contains the ECB Radio Network's financial statements and related notes for the period July 1, 2004, through June 30, 2005. We were able to issue an unqualified independent auditor's report on these statements.

We appreciate the courtesy and cooperation extended to us by ECB staff during the audit.

Respectfully submitted,

Janice Mueller
State Auditor

JM/DA/ss

Audit Opinion ■

Independent Auditor's Report on the Financial Statements of the Wisconsin Educational Communications Board Radio Network

We have audited the accompanying Balance Sheet of the Wisconsin Educational Communications Board Radio Network's Operating Fund and the Wisconsin Public Broadcasting Foundation, Inc.'s Radio Fund as of June 30, 2005, and the related Statement of Revenues, Expenses, and Changes in Fund Net Assets and Statement of Cash Flows for the year then ended. These financial statements are the responsibility of the Educational Communications Board's management. Our responsibility is to express an opinion on these financial statements based on our audit. We did not audit the financial statements of the Wisconsin Public Radio Association, Inc., of which net assets of \$1,190,417 are allocated to the Educational Communications Board and are reflected in the accompanying financial data contained in Note 13B. Assets and revenues of the Wisconsin Public Radio Association, Inc., included in the accompanying financial statements represent 11.7 percent of total assets and 45.4 percent of total revenue. The financial statements of the Wisconsin Public Radio Association, Inc., were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Wisconsin Public Radio Association, Inc., is based solely upon the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Wisconsin Public Radio Association, Inc., were audited by other auditors in accordance with auditing

standards generally accepted in the United States of America, but not in accordance with the additional requirements of *Government Auditing Standards*. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provides a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the Wisconsin Educational Communications Board Radio Network and do not purport to, and do not, present fairly the financial position of the State of Wisconsin as of June 30, 2005, and changes in its financial position and its cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, based upon our audit and the report of the other auditors, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial positions of the Wisconsin Educational Communications Board Radio Network's Operating Fund and the Wisconsin Public Broadcasting Foundation, Inc.'s Radio Fund as of June 30, 2005, and the respective changes in financial position and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Our audit was conducted for the purpose of forming an opinion on the financial statements of the Wisconsin Educational Communications Board Radio Network. The supplementary information included as Management's Discussion and Analysis on pages 5 through 7 is presented for purposes of additional analysis and is not a required part of the financial statements referred to in the first paragraph. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with *Government Auditing Standards*, we have also issued a report dated December 6, 2005, on our consideration of the Wisconsin Educational Communications Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

December 6, 2005

LEGISLATIVE AUDIT BUREAU
by 
Diann Allsen
Audit Director

Management's Discussion and Analysis ■

Prepared by Educational Communications Board Management

The Management's Discussion and Analysis (MD&A) section is prepared by the Educational Communications Board's (ECB's) management and is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in its Statement Number 34. The MD&A provides the reader with general information on the financial activities of ECB and the Wisconsin Public Broadcasting Foundation, Inc. (WPBF).

ECB is an agency of the State of Wisconsin that operates a public radio network of 12 FM stations and 1 AM station, as well as a public television network of 5 digital stations and 5 analog stations. ECB also operates 3 FM translators, 6 TV translators, and a network of 26 weather service broadcast sites. Two of the FM sites began broadcasting a digital radio signal in the fall of 2005, with two more FM sites on track to begin during calendar year 2006. WPBF was organized by ECB under s. 39.12 and ch. 181, Wis. Stats., on September 29, 1983, for the exclusive purpose of raising funds for the Wisconsin educational television and radio networks.

Following this section are the financial statements and notes as they relate to the ECB Radio Network. The Balance Sheet provides information on the types of assets and the liabilities of the Radio Network, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the Radio Network's financial position is improving or deteriorating. The Statement of Revenues, Expenses, and Changes in Fund Net Assets and the Statement of Cash Flows provide information on income and expenses and cash activities. The Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements.

6 ■ ■ ■ ■ MANAGEMENT'S DISCUSSION AND ANALYSIS

The Radio Network's adoption of the GASB 34 reporting model had a significant effect on the format of the Statement of Revenues, Expenses, and Changes in Fund Net Assets. GASB 34 redirects the focus of the reader from the operating income gain or loss to the changes in fund net assets. State General Fund revenue, which is a significant source of funding for the Radio Network, is reported as nonoperating revenues. The result is a net operating loss in the net operating revenues line. This loss is offset when the nonoperating revenues (with state General Fund revenue) and capital contributions are later added in, resulting in a positive change in net assets.

Condensed financial information relating to the ECB Radio Network as of and for the fiscal years ended June 30, 2005, and June 30, 2004, is as follows:

ECB Radio Network Condensed Financial Information

	June 30, 2005	June 30, 2004 ¹	Percentage Change
Capital Assets	\$6,439,285	\$6,318,116	2%
Other Assets	4,290,484	3,842,516	12
Total Assets	<u>10,729,769</u>	<u>10,160,632</u>	
Current Liabilities	1,198,727	1,379,346	(13)
Noncurrent Liabilities	212,193	212,040	<1
Total Liabilities	<u>1,410,920</u>	<u>1,591,386</u>	
Invested in Capital Assets, Net of Related Debt	6,300,099	6,173,432	2
Restricted by Grants or Donors	467,273	48,769	858
Unrestricted	2,551,477	2,347,045	9
Total Net Assets	<u>\$9,318,849</u>	<u>\$8,569,246</u>	

	FY 2004-05	FY 2003-04	Percentage Change
Operating Revenue	\$5,936,871	\$5,587,633	6%
Operating Expenses	7,560,625	6,967,159	9
Net Operating Loss	(1,623,754)	(1,379,526)	
Nonoperating Revenue (Expense)	1,380,014	1,544,854	(11)
Capital Contributions	993,343	943,339	5
Changes in Net Assets	<u>\$ 749,603</u>	<u>\$1,108,667</u>	

¹ Certain FY 2003-04 amounts have been restated to reflect a prior-period restatement.

Capital assets were virtually unchanged from last fiscal year. The other assets increase of 12 percent, as well as the increase in restricted net assets, was due to a grant received from the Department of Homeland Security to replace transmitters in the All-Hazards Radio Warning System.

The current liabilities decrease of 13 percent was due to the elimination of a liability to the State Building Fund. Noncurrent liabilities were virtually unchanged from last fiscal year.

It should be noted that ECB Radio Network's fixed assets of \$6,439,285 are presented at historical cost less depreciation. Replacement cost of buildings and equipment, using the Builders Cost Index, is over \$49 million for the combined statewide public radio and television networks.

Operating revenues and expenses both increased from last fiscal year due to increases in bequests and grants from the Corporation for Public Broadcasting. In addition, operating expenses increased in FY 2004-05 due to an increase in the funding for programming.

Nonoperating revenues consist of investment earnings and losses, both realized and unrealized. In accordance with GASB 34, nonoperating revenues also include revenue from the State of Wisconsin General Fund. Although state support increased slightly in FY 2004-2005, nonoperating revenues and expenses overall decreased by 11 percent. This was due to a decrease in investment income during FY 2004-05 because of market conditions, an increase in the capital debt interest expense, and an increase in the loss on disposal of assets.

Capital contributions increased slightly in FY 2004-05 in comparison to FY 2003-04. During FY 2004-05, ECB received funding from the Department of Homeland Security to replace transmitters in the All-Hazards Radio Warning System. The net results of all operations for the year are summarized in the line titled Changes in Net Assets.

This financial report is designed to provide a general overview of the Educational Communications Board's finances related to public radio. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to ECB in care of the Executive Director, 3319 West Beltline Highway, Madison, WI 53713-4296.

General information relating to the Educational Communications Board can be found at ECB's Web site, www.ecb.org.

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Financial Statements ■

Balance Sheet
June 30, 2005

	Operating Fund	WPBF (Note 12)	Total June 30, 2005
ASSETS			
Current Assets:			
Cash and cash equivalents (Notes 1D and 2)	\$ 179,488	\$ 1,344,640	\$ 1,524,128
Investments (Notes 1E and 2)	0	1,944,894	1,944,894
Receivable—state general appropriations	43,893	0	43,893
Grants and contracts receivable	342,557	0	342,557
Pledges receivable	0	221,302	221,302
Interfund receivable (payable) (Note 3)	6,000	(6,000)	0
Interest receivable	0	1,153	1,153
Inventory	0	6,968	6,968
Prepaid expenses (Note 6)	6,349	32,609	38,958
Other receivables	15,209	70,589	85,798
Total Current Assets	<u>593,496</u>	<u>3,616,155</u>	<u>4,209,651</u>
Noncurrent Assets:			
Prepaid expenses (Note 6)	80,833	0	80,833
Land (Note 4)	85,518	0	85,518
Buildings, net of accumulated depreciation (Note 4)	2,806,144	0	2,806,144
Equipment, net of accumulated depreciation (Note 4)	3,547,623	0	3,547,623
Total Noncurrent Assets	<u>6,520,118</u>	<u>0</u>	<u>6,520,118</u>
TOTAL ASSETS	<u>\$ 7,113,614</u>	<u>\$ 3,616,155</u>	<u>\$ 10,729,769</u>
LIABILITIES AND NET ASSETS			
Current Liabilities:			
Accounts payable and accrued expenses	\$ 169,930	\$ 71,636	\$ 241,566
Accrued liabilities due to affiliates	766,800	154,539	921,339
Deferred revenue	30,000	0	30,000
Bonds payable (Note 7)	5,822	0	5,822
Total Current Liabilities	<u>972,552</u>	<u>226,175</u>	<u>1,198,727</u>
Noncurrent Liabilities:			
Compensated absences payable (Note 5)	78,829	0	78,829
Bonds payable (Notes 5 and 7)	133,364	0	133,364
Total Noncurrent Liabilities	<u>212,193</u>	<u>0</u>	<u>212,193</u>
Net Assets:			
Invested in capital assets, net of related debt paid by ECB	6,300,099	0	6,300,099
Restricted by grants or donors (Note 1I)	416,041	51,232	467,273
Unrestricted	(787,271)	3,338,748	2,551,477
Total Net Assets	<u>5,928,869</u>	<u>3,389,980</u>	<u>9,318,849</u>
TOTAL LIABILITIES AND NET ASSETS	<u>\$ 7,113,614</u>	<u>\$ 3,616,155</u>	<u>\$ 10,729,769</u>

The accompanying notes are an integral part of this statement.

Statement of Revenues, Expenses, and Changes in Fund Net Assets for the Year Ended June 30, 2005

	Operating Fund	WPBF (Note 12)	Total FY 2004-05
OPERATING REVENUES			
Contributed Support (Note 13)	\$ 0	\$ 3,496,219	\$ 3,496,219
Corporation for Public Broadcasting Grants	44,111	781,906	826,017
Underwriting Grants	0	655,101	655,101
Other Grants and Contracts	200,364	0	200,364
Major Gifts	0	100,690	100,690
Contributed In-Kind Support (Note 10)	279,731	12,443	292,174
Royalties and Other Income	104,035	262,271	366,306
Total Operating Revenues	628,241	5,308,630	5,936,871
OPERATING EXPENSES			
Program Services:			
Programming and production	3,749,350	79,260	3,828,610
Broadcasting	2,507,926	0	2,507,926
Program information	0	226,779	226,779
Total Program Services	<u>6,257,276</u>	<u>306,039</u>	<u>6,563,315</u>
Support Services:			
Management and general	451,003	118,204	569,207
Fund-raising and membership development	49,377	376,924	426,301
Underwriting	1,135	667	1,802
Total Support Services	<u>501,515</u>	<u>495,795</u>	<u>997,310</u>
Total Operating Expenses	6,758,791	801,834	7,560,625
OPERATING INCOME (LOSS)	(6,130,550)	4,506,796	(1,623,754)
NONOPERATING REVENUES (EXPENSES)			
State General Fund Revenue for Operations	1,557,465	0	1,557,465
Required Lapse to the State General Fund	(1,620)	0	(1,620)
Loss on Disposal of Capital Assets	(55,410)	0	(55,410)
Capital Debt Interest Expense (Note 7)	(192,148)	0	(192,148)
Investment Income	0	71,727	71,727
Total Nonoperating Revenues (Expenses)	1,308,287	71,727	1,380,014
Income (Loss) Before Contributions and Transfers	(4,822,263)	4,578,523	(243,740)
CAPITAL CONTRIBUTIONS AND TRANSFERS			
Capital Contributions (Note 9)	993,343	0	993,343
Interfund Transfers (Note 3)	4,601,551	(4,601,551)	0
CHANGE IN NET ASSETS	772,631	(23,028)	749,603
Total Net Assets—Beginning of the Year	5,090,458	3,413,008	8,503,466
Prior-Period Restatement (Note 15)	65,780	0	65,780
Total Net Assets—End of the Year	<u>\$ 5,928,869</u>	<u>\$ 3,389,980</u>	<u>\$ 9,318,849</u>

The accompanying notes are an integral part of this statement.

Statement of Cash Flows for the Year Ended June 30, 2005

	Operating Fund	WPBF (Note 12)	Total FY 2004-05
CASH FLOWS FROM OPERATING ACTIVITIES			
Contributed Support	\$ 0	\$ 4,233,326	\$ 4,233,326
Receipts from Grants	260,364	781,906	1,042,270
Receipts from Royalties and Other Sales	92,768	226,313	319,081
Payments to Suppliers	(4,709,469)	(801,481)	(5,510,950)
Payments to Employees	(1,511,100)	0	(1,511,100)
Net Cash Provided (Used) by Operating Activities	(5,867,437)	4,440,064	(1,427,373)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Receipts from State Government	1,547,702	0	1,547,702
Required Lapse to the State General Fund	(1,620)	0	(1,620)
Interfund Transfers	4,603,466	(4,603,466)	0
Net Cash Provided (Used) for Noncapital Financing Activities	6,149,548	(4,603,466)	1,546,082
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Capital Contributions	664,897	0	664,897
Purchases of Capital Assets	(625,440)	0	(625,440)
Proceeds from Capital Debt	4,669	0	4,669
Refunding of Capital Debt	(4,600)	0	(4,600)
Principal Paid on Capital Debt	(5,567)	0	(5,567)
Interest Paid on Capital Debt	(192,148)	0	(192,148)
Net Cash Used for Capital and Related Financing Activities	(158,189)	0	(158,189)
CASH FLOWS FROM INVESTING ACTIVITIES			
Net Purchases, Sales, and Maturities of Investments	0	218,193	218,193
Interest and Dividends	0	68,673	68,673
Net Cash Provided for Investing Activities	0	286,866	286,866
NET INCREASE IN CASH AND CASH EQUIVALENTS	123,922	123,464	247,386
Balances—Beginning of the Year	55,566	1,449,176	1,504,742
Reclassification of Beginning Balance (Note 15)	0	(228,000)	(228,000)
Balances—End of the Year	<u>\$ 179,488</u>	<u>\$ 1,344,640</u>	<u>\$ 1,524,128</u>

The accompanying notes are an integral part of this statement.

	Operating Fund	WPBF (Note 12)	Total FY 2004-05
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES			
Operating Income (Loss)	\$ (6,130,550)	\$ 4,506,796	\$ (1,623,754)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:			
Depreciation expense	448,861	0	448,861
Change in assets and liabilities:			
Receivables, net	(25,378)	(54,642)	(80,020)
Inventories	0	1,565	1,565
Prepaid expense	4,351	(3,408)	943
Deferred revenue	30,000	0	30,000
Accounts and other payables	(194,721)	(10,247)	(204,968)
Net Cash Provided (Used) by Operating Activities	<u>\$ (5,867,437)</u>	<u>\$ 4,440,064</u>	<u>\$ (1,427,373)</u>

Noncash Activities:

Contributed In-Kind Support totaled \$292,174.

The net decrease in the fair value of investments was \$35,842.

ECB disposed of miscellaneous equipment as scrap. The undepreciated cost of the equipment was recorded as a loss of \$55,410.

Notes to the Financial Statements ■

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Organization

The Educational Communications Board (ECB) is an agency of the State of Wisconsin that operates a public radio network of 12 FM stations and 1 AM station, as well as a public television network of 5 digital stations and 5 analog stations. ECB also operates 3 FM translators, 6 TV translators, and a network of 26 weather service broadcast sites. These financial statements include the accounts relating to the ECB Radio Network only. Separate accounts for the radio and television networks are maintained by direct charging whenever possible. All general organization transactions are distributed by an appropriate allocation system.

Radio Network financial statements are combined with the Radio Fund of the Wisconsin Public Broadcasting Foundation, Inc. (WPBF), a not-for-profit corporation that solicits funds in the name of and with the express approval of ECB and provides support to the ECB radio and television networks. See Note 12 for further information regarding WPBF.

ECB Radio Network financial statements also include in the WPBF fund ECB's allocated share of the assets, liabilities, revenues, and expenses of the Wisconsin Public Radio Association, Inc. (WPRA), a not-for-profit corporation that collects funds for Wisconsin Public Radio and provides support to the ECB Radio Network and to WHA-Radio. See Note 13B for further information regarding WPRA.

B. Basis of Presentation

The accompanying financial statements have been prepared in accordance with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). ECB has not applied Financial Accounting Standards Board pronouncements issued after November 30, 1989. The financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows.

Revenues from government-mandated or voluntary nonexchange transactions, such as contributions and grants, are recognized when all applicable eligibility requirements are met. Eligibility requirements are established by the provider of the funds and may stipulate the qualifying characteristics of recipients, time requirements, allowable costs, and other contingencies. Purpose restrictions that specify the purpose for which resources are required to be used are not considered eligibility requirements and do not affect when a nonexchange revenue is recognized.

Contributions, gifts, and grants that do not have eligibility requirements are reported as revenue when ECB is entitled to the funds. Revenue is recognized for pledged WPRA contributions that are expected to be collected within one year at their net realizable value. Contributions, gifts, and grants with eligibility requirements, such as expenditure-driven grants, are recognized when the eligibility requirements are met. Noncash contributions and donated services are recognized as revenues in the period of receipt.

Operating revenues and expenses are directly related to programming, production, development, and delivery of telecommunication services. Nonoperating revenues and expenses, such as investment income, are indirectly associated with programming, production, development, and delivery of telecommunication services. Certain significant revenue streams, such as state General Fund revenue, are reported as nonoperating revenue, as defined by GASB Statement Number 34, *Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local Governments*.

Expenses are categorized in functional categories. Expenses that relate to more than one category are allocated to the respective categories, using estimates if necessary. When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, restricted resources are applied first.

C. Accounting Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. For example,

broadcasting expenses and administrative expenses are allocated between the television and radio networks based upon historical costs. The actual results may differ from those estimates.

D. Cash and Cash Equivalents

Cash and cash equivalents in the Radio Network's operating fund include cash balances deposited with the State and shares in the State Investment Fund, a short-term investment pool of state and local funds. Cash and cash equivalents in the WPBF fund include cash deposits with financial institutions and the Radio Network's share of WPRA cash and cash equivalents, which include cash deposits and highly liquid investments with an original maturity of three months or less.

E. Valuation of Investments

Investments are carried at fair-market value based on quoted market prices. State Investment Fund shares are valued at fair-market value.

F. Receivable—State General Appropriations

The portion of liabilities to be financed with amounts appropriated by the State of Wisconsin for FY 2004-05 is reported as a receivable as of the fiscal year-end.

G. Property and Equipment

Items classified as permanent property are recorded at cost or, for donated property, at the estimated fair-market value at the date of receipt. Assets are capitalized if their acquisition value is in excess of \$5,000. Depreciation is calculated using the straight-line method over the estimated useful lives of the assets, ranging from 6 years for computer equipment to 20 years for buildings and towers. Expenses for repairs and maintenance are charged to operating expenses as incurred.

H. Compensated Absences for Employees

Unused, earned compensated absences, other than accumulated sick leave, are accrued with a resulting liability. The related employer's share of social security taxes, Medicare taxes, and contributions to the Wisconsin Retirement System are also accrued with a resulting liability. The liability and the expense for compensated absences are based on current rates of pay. The compensated absences liability is classified as either a short-term or long-term liability, based upon an estimate determined by management. The long-term liability portion of the compensated absences liability generally is not paid out until retirement.

I. Restricted Net Assets

Restricted Net Assets are reported when constraints placed on net assets are externally imposed, such as by donors or grantors. The ECB Radio Network's restricted assets include program or purpose restrictions placed by donors on contributed support or gifts. Unrestricted net assets may be used at the Radio Network's discretion.

2. DEPOSITS AND INVESTMENTS

The cash balances of ECB's operating fund are deposited with the State and invested in the State Investment Fund, which is a short-term investment pool of state and local funds managed by the State of Wisconsin Investment Board, with oversight by its Board of Trustees and in accordance with Wisconsin Statutes. Holdings of the State Investment Fund include certificates of deposit and investments consisting primarily of direct obligations of the federal government and the State, and unsecured notes of qualifying financial and industrial issuers. The State Investment Fund is not registered with the Securities and Exchange Commission.

WPBF manages its cash and investment activities separate from the cash and investment activities of the State Investment Fund. Cash balances are held in demand deposit and money market accounts at a financial institution. The investments held by WPBF relating to the ECB Radio Network include publicly traded stock and equity mutual funds and are managed by private trust companies. WPRAs cash balances are held in deposit and money market accounts at several financial institutions. WPRAs investments include fixed-income mutual funds and are managed by asset management or private trust companies. In addition, WPRAs investments include certificates of deposit; however, they are classified as deposits for purposes of this note disclosure. The ECB Radio Network includes its share of the WPRAs deposits and investments in the WPBF Fund. Investment income is presented as a nonoperating revenue in the Statement of Revenues, Expenses, and Changes in Fund Net Assets.

GASB Statement Number 40, *Deposit and Investment Risk Disclosures*, was issued in March 2003. The provisions of this statement are effective for financial statements beginning in FY 2004-05. GASB Statement Number 40 updates the custodial credit risk disclosure requirements of GASB Statement Number 3 and addresses other investment risks, including credit, concentration of credit, interest rate, and foreign currency risks. WPBF has an investment policy in place regarding concentration of credit risk and a range of other investment practices; however, as of June 30, 2005, WPBF had no deposit and investment policies relating to custodial credit risk or foreign currency risk. WPBF is in the process of developing policies to address these other investment risks. In addition, as of June 30, 2005, there are no deposit and investment policies relating to credit risk, custodial credit risk, or interest rate risk for WPRAs.

A. Deposits

Custodial credit risk is the risk that in the event of the failure of a financial institution, deposits may not be returned. As of June 30, 2005, \$1,624,446 of ECB's Radio Network's bank balance of \$1,957,438 was exposed to custodial credit risk. Deposits of up to \$100,000 at each financial institution are covered by the Federal Deposit Insurance Corporation (FDIC). Of the bank balance, \$332,992 was insured; therefore, the remainder was uninsured and uncollateralized.

B. Investments

Credit risk—Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. As of June 30, 2005, ECB’s share of WPRA’s investments in unrated fixed-income mutual funds was \$236,527.

Interest Rate Risk—Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. As of June 30, 2005, the ECB Radio Network included its share of the following WPRA investments and maturities:

	<u>Fair Value</u>	<u>Maturities (in Years)</u>
Mutual Bond Fund	\$147,318	2.7
U.S. Government Securities Fund	<u>89,209</u>	7.0
Total	<u>\$236,527</u>	

Foreign Currency Risk—Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. As of June 30, 2005, WPBF’s exposure to foreign currency risk is its investment of \$40,467 in international stock mutual funds.

3. FUND TRANSFERS

WPBF transfers funds monthly to ECB’s operating fund based upon funding requirements. The transfers are reflected as interfund transfers on the Statement of Revenues, Expenses, and Changes in Fund Net Assets. The timing of those transfers and the expenses result in an interfund payable and a receivable at year-end, which are reflected in the Balance Sheet.

4. CAPITAL ASSETS

	<u>Beginning Balance¹</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Capital Assets Not Being Depreciated:				
Land	\$ 85,518	\$ 0	\$ 0	\$ 85,518
Capital Assets Being Depreciated:				
Buildings	3,822,950	23,148	0	3,846,098
Equipment	<u>5,422,995</u>	<u>602,292</u>	<u>(126,779)</u>	<u>5,898,508</u>
Total Capital Assets at Historical Cost	9,245,945	625,440	(126,779)	9,744,606
Less Accumulated Depreciation for:				
Buildings	(903,916)	(136,038)	0	(1,039,954)
Equipment	<u>(2,109,431)</u>	<u>(312,823)</u>	<u>71,369</u>	<u>(2,350,885)</u>
Total Accumulated Depreciation	<u>(3,013,347)</u>	<u>(448,861)</u>	<u>71,369</u>	<u>(3,390,839)</u>
Total Capital Assets Being Depreciated, Net	<u>6,232,598</u>	<u>176,579</u>	<u>(55,410)</u>	<u>6,353,767</u>
Total Capital Assets, Net	<u>\$6,318,116</u>	<u>\$176,579</u>	<u>\$ (55,410)</u>	<u>\$6,439,285</u>

¹ Beginning balances were restated for a prior-period restatement (see Note 15).

Depreciation expense was charged to functions as follows:

Programming and Production	\$ 774
Broadcasting	434,573
Management and General	<u>13,514</u>
Total Depreciation Expense	\$448,861

Federal grant funds received from the National Telecommunications and Information Administration (NTIA) to purchase equipment contain a priority lien. The lien extends for a period of ten years after the grant is closed, during which time the federal government retains priority reversionary interest in the equipment. ECB was awarded five NTIA capital equipment grants related to the ECB Radio Network between FY 1992-93 and FY 2001-02. The book value of equipment purchased with NTIA funds is \$519,105 as of June 30, 2005.

5. NONCURRENT LIABILITIES

Noncurrent liability activity for the year ended June 30, 2005, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Compensated Absences	\$ 72,923	\$13,146	(\$ 7,240)	\$ 78,829
Bonds Payable	<u>139,117</u>	<u>4,669</u>	<u>(10,422)</u>	<u>133,364</u>
Noncurrent Liabilities	\$212,040	\$17,815	(\$17,662)	\$212,193

The noncurrent liabilities are generally funded with operating subsidies received from the State of Wisconsin, with the exception of the bonds payable, which are funded with program revenue (Note 7). In addition, compensated absences and bond payments expected to be paid within one year are reflected in the current liabilities on the Balance Sheet.

6. GREEN BAY TOWER OPERATING LEASE

The Department of Administration authorized ECB to enter into a long-term contract with Young Broadcasting of Green Bay, Inc., with the contract period not to exceed 20 years. ECB executed a multi-year lease of a tower, transmission line, antenna, channel combiner, air conditioner, and transmitter building. The lease agreement required a rent prepayment in the amount of \$743,000, of which \$100,000 was allocated to the Radio Network. The prepayment was paid in September 2002 and was funded by the Wisconsin State Building Trust Fund. The rent expense associated with the prepayment is being recognized over the life of the lease, which is 20 years. The amount paid in excess of the amount recognized is reported as a prepaid expense on the Balance Sheet.

In addition to the rent prepayment, ECB is required to make annual rent payments in lieu of taxes. The contract requires an initial payment of \$10,000 and a scheduled rent increase each lease year by 3 percent compounded until the end of the lease term. The annual payments are allocated 60 percent to the Television Network and 40 percent to the Radio Network.

The following is a schedule of future minimum obligations under this operating lease as of June 30, 2005:

Fiscal Year Ended June 30	Television Network	Radio Network	Total Amount
2006	\$ 6,556	\$ 4,371	\$ 10,927
2007	6,753	4,502	11,255
2008	6,956	4,637	11,593
2009	7,164	4,776	11,940
2010	7,379	4,920	12,299
2011-2015	40,353	26,902	67,255
2016-2020	46,780	31,187	77,967
2021-2022	<u>20,736</u>	<u>13,824</u>	<u>34,560</u>
Total	<u>\$142,677</u>	<u>\$95,119</u>	<u>\$237,796</u>

7. GENERAL OBLIGATION BONDS AND NOTES

ECB has used proceeds received from a number of State of Wisconsin general obligation bonds and general obligation commercial paper notes to finance the acquisition, construction, development, enlargement, or improvement of facilities operated by ECB. The proceeds were included as support in the year the facilities were acquired.

The general obligation bonds repaid by the State’s general purpose revenue are not considered debt of ECB because their repayment is from general purpose revenue. Therefore, the debt financed through general purpose revenue appropriation is reported in the State of Wisconsin Comprehensive Annual Financial Report rather than the ECB Radio Network’s financial statements. The indebtedness carried by the State of Wisconsin on behalf of the ECB Radio Network to be repaid by general purpose revenue as of June 30, 2005, is \$4,747,007 in general obligation bonds and \$118,805 in commercial paper notes. ECB is responsible for the repayment of interest on these obligations; therefore, interest expense of \$184,744 is included in the nonoperating expenses on the Statement of Revenues, Expenses, and Changes in Fund Net Assets.

In addition to general obligations financed by general purpose revenue, seven general obligation bond issues are financed through program revenues, as mandated by s. 20.255(1)(j), Wis. Stats. Because the repayment of this indebtedness is financed through ECB’s program revenues, it represents

debt of the ECB Radio Network and, accordingly, is presented as a liability in the financial statements. The amount provided through program revenue for indebtedness during FY 2004-05 is \$12,971, which consisted of a principal payment of \$5,567 and interest payment of \$7,404. The principal payment is recorded as a reduction of the current bonds payable, while the interest payment is included in the nonoperating expenses on the Statement of Revenues, Expenses, and Changes in Fund Net Assets.

As of June 30, 2005, debt service requirements for principal and interest in future years for program revenue-funded bonds are as follows:

<u>Fiscal Year</u> <u>Ended June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Debt Service</u>
2006	\$ 5,822	\$ 7,277	\$ 13,099
2007	6,103	6,950	13,053
2008	6,392	6,644	13,036
2009	6,894	6,325	13,219
2010	7,540	5,917	13,457
2011 to 2015	46,219	22,760	68,979
2016 to 2020	59,337	9,396	68,733
2021	<u>879</u>	<u>44</u>	<u>923</u>
Total	<u>\$139,186</u>	<u>\$65,313</u>	<u>\$204,499</u>

8. ENDOWMENT

The management of WPBF established an endowment during FY 2004-05. The balance as of June 30, 2005, is \$206,923. Investment income earned on the endowment is used for operations. None of the assets in the endowment at June 30, 2005, are donor-restricted. Assets in the endowment follow the investment policy disclosed in Notes 1 and 2.

9. CAPITAL CONTRIBUTIONS

The capital contributions for the ECB Radio Network are:

A. State of Wisconsin Building Trust Fund Appropriation

The amounts provided from the State of Wisconsin Building Trust Fund to finance ECB projects approved by the State Building Commission are recorded as revenue in the period expenses are incurred.

B. Grants

Federal grant funds received from the Department of Homeland Security and used to purchase capital equipment are recorded as support when the expense is incurred.

10. CONTRIBUTED IN-KIND SUPPORT

Contributed in-kind support represents expenses paid on behalf of ECB by other entities and includes donated professional services, donated general operational services, donated materials, and donated instructional radio services. In-kind support is reported both as revenue and expenses and, therefore, has no effect on net assets.

Donated professional services are recorded at the fee typically charged by the professional for the same type of service. All other donated services are recorded at the cost of providing the service.

The financial statements include \$20,935 in donated professional services, \$239,827 in donated general operational services, \$12,443 in donated materials, and \$18,969 in donated instructional radio services.

11. EMPLOYEE RETIREMENT PLAN

Permanent employees of the ECB Radio Network are participants in the Wisconsin Retirement System, a cost-sharing, multiple-employer, defined benefit plan governed by Chapter 40 of Wisconsin Statutes. State and local government public employees are entitled to an annual formula retirement benefit based on: 1) the employee's final average earnings; 2) years of creditable service; and 3) a formula factor. If an employee's contributions, matching employer's contributions, and interest credited to the employee's account exceed the value of the formula benefit, the retirement benefit may instead be calculated as a money purchase benefit.

The Wisconsin Retirement System is considered part of the State of Wisconsin's financial reporting entity. Copies of the separately issued financial report that includes financial statements and required supplementary information of the Wisconsin Retirement System may be obtained by writing to:

Department of Employee Trust Funds
P.O. Box 7931
Madison, WI 53707-7931

The most current financial report is also available on the Department of Employee Trust Fund's Web site, *etf.wi.gov*.

Generally, the State's policy is to fund retirement contributions on a level-percentage-of-payroll basis to meet normal and prior service costs of the Wisconsin Retirement System. Prior service costs are amortized over 40 years, beginning January 1, 1990. However, in December 2003 the State issued bonds and subsequently fully liquidated its prior service liability balance as of January 2003. The liquidation of the State's prior service liability resulted in credits being granted to state agencies for amounts already paid in 2003. In addition, state agencies will be required to make future contributions to fund the bond payments.

The retirement plan requires employee contributions equal to specified percentages of qualified earnings based on the employee’s classification, plus employer contributions at a rate determined annually. The ECB Radio Network’s contribution to the plan, including employer and employee contributions, was \$124,546 for FY 2004-05. The relative position of the ECB Radio Network in the Wisconsin Retirement System is not available because the system is a statewide, multi-employer plan.

12. WISCONSIN PUBIC BROADCASTING FOUNDATION, INC. (WPBF)

WPBF is a statutorily defined not-for-profit corporation (s. 39.12, Wis. Stats.) wholly owned by ECB that solicits funds in the name of, and with the approval of, ECB. WPBF’s funds are managed by a five-member board of trustees consisting of the Executive Director of ECB and four members of the ECB Board. Because the State has fiscal accountability for and can influence WPBF operations through legislation, WPBF is considered a blended component unit of the State of Wisconsin. The WPBF accounts pertaining to radio are included in the ECB Radio Network’s financial statements, and the accounts pertaining to television are included in the ECB Television Network’s financial statements. A summary of significant financial data relating to WPBF, which includes radio, television, and other nonbroadcasting activities of WPBF, follows. Copies of WPBF’s separately issued financial statements may be obtained by contacting ECB at 3319 West Beltline Highway, Madison, WI 53713-4296.

	<u>June 30, 2005</u>
Cash and Investments	\$8,882,904
Other Current Assets	338,458
Liabilities	<u>(391,578)</u>
Net Assets	<u>\$8,829,784</u>
Fiscal Year Ended	
<u>June 30, 2005</u>	
Revenues	\$9,368,063
Expenses	<u>(1,627,953)</u>
Excess Revenues over Expenses	<u>\$7,740,110</u>

13. RELATED ENTITIES

A. WHA Radio

WHA Radio is a public telecommunications entity licensed to the University of Wisconsin (UW) Board of Regents and operated by UW Extension. In order to achieve statewide services and economies of scale, in the mid-1980s ECB and the UW Board of Regents developed partnerships called Wisconsin Public Radio and Wisconsin Public Television to manage and operate their licenses. The partnerships are

maintained through an affiliation agreement outlining structural principles and functions, administrative staff allocations, stations (of both Wisconsin Public Radio and Wisconsin Public Television), and financial commitments of the partners. ECB and the UW Board of Regents jointly appoint the directors of Wisconsin Public Television and Wisconsin Public Radio. Staff and resources from both agencies work together to provide administrative and program services. Amounts due to or from affiliated parties are separately disclosed on the Balance Sheet. The relationship pervades all aspects of the financial activities reported in the accompanying financial statements.

B. Wisconsin Public Radio Association, Inc. (WPRA)

WPRA is a publicly supported not-for-profit corporation whose purpose is to administer various fund-raising and membership duties of Wisconsin Public Radio and to provide support to the ECB Radio Network and WHA-Radio, a network of radio stations licensed to the UW Board of Regents. WPRA solicits funds in the name of, and with the approval of the licensees, ECB and the UW Board of Regents. Under the affiliation agreement, ECB and WHA-Radio staff, along with the WPRA Board of Directors, approve WPRA’s budget. The licensees have access to WPRA’s net resources and retain an ongoing allocated interest in WPRA’s net assets. ECB’s and the UW Board of Regents’ allocated interests in WPRA are calculated in accordance with an affiliation agreement, which currently provides ECB with 76 percent of WPRA net resources and the UW Board of Regents with 24 percent. This agreement is renegotiated annually based upon membership proportion.

ECB includes in the WPBF fund its allocated share of WPRA assets, liabilities, revenues, and expenses. A summary of amounts related to WPRA included in the accompanying financial statements follows:

	<u>June 30, 2005</u>
Cash and Investments	\$ 926,142
Receivables and Other Current Assets	<u>331,468</u>
Total Assets	1,257,610
Accounts Payable	<u>(67,193)</u>
Net Assets	<u>\$1,190,417</u>
	Fiscal Year Ended
	<u>June 30, 2005</u>
Contributed Support and Revenue	\$3,887,021
Expenses:	
Program information	\$226,779
Management and general	95,382
Fund-raising	<u>376,924</u>
Total Expenses	<u>699,085</u>
Net Change in Assets	<u>\$3,187,936</u>

WPRA issues separate financial statements, which are audited by other auditors. A summary of significant WPRA financial data follows. Copies of WPRA's separately issued financial statements may be obtained by contacting the Financial Manager of the Wisconsin Public Radio Association, Inc., at 821 University Avenue, Madison, WI 53706.

	<u>June 30, 2005</u>
Cash and Investments	\$2,030,921
Receivables and Other Current Assets	<u>436,142</u>
Total Assets	2,467,063
Accounts Payable	<u>(351,349)</u>
Net Assets	<u>\$2,115,714</u>
	Fiscal Year Ended
	<u>June 30, 2005</u>
Contributed Support and Revenue	\$5,143,451
Expenses:	
Program information	\$ 299,617
Management and general	125,502
Fund-raising	495,953
Payments to ECB and WHA	<u>4,069,120</u>
Total Expenses	<u>4,990,192</u>
Net Change in Assets	<u>\$ 153,259</u>

C. Rib Mountain Communications

ECB entered into a joint ownership agreement on November 1, 2001, to erect, operate, and maintain a broadcast tower on Rib Mountain, Wisconsin. The agreement is between ECB; WRIG, Inc.; QNI; and Gray Midamerica Television, Inc. The shares of ownership are 33 percent, 23 percent, 20 percent, and 24 percent, respectively. Each party contributes its respective share of maintenance and repair on an annual basis. An annual budget is prepared for the joint ownership to determine respective amounts of maintenance due from each party. ECB allocates assets and expenses between the radio and television networks.

14. WHAD-FM ALLOCATION

On September 29, 1993, WHAD-FM and its affiliated Ideas Network stations qualified for Community Service Grant assistance from the Corporation for Public Broadcasting. WHAD-FM and affiliated Ideas Network stations are licensed to ECB, and the stations' financial transactions are included as part of the ECB Radio Network financial statements. That portion of the Statement of Revenues, Expenses, and Changes in Fund Net Assets attributable to Ideas Network stations' revenues, direct expenses, and related readily allocable indirect expenses is identified in the following table. The remaining revenues and expenses are considered attributable to WERN and its affiliated Music

Network stations and include any unallocated amounts of the Ideas Network stations. A summary of the portions of ECB Radio Network activities attributed to WHAD-FM and WERN follows:

	WERN-FM and Affiliates	WHAD-FM and Affiliates	ECB Radio Total
Operating Revenues			
Contributed Support Corporation for Public Broadcasting	\$1,713,147	\$1,783,072	\$3,496,219
Grants	542,932	283,085	826,017
Underwriting Grants	386,510	268,591	655,101
Other Grants and Contracts	200,364	0	200,364
Major Gifts	100,690	0	100,690
Contributed In-Kind Support	292,174	0	292,174
Royalties and Other Income	<u>366,306</u>	<u>0</u>	<u>366,306</u>
Total Operating Revenues	<u>3,602,123</u>	<u>2,334,748</u>	<u>5,936,871</u>
Operating Expenses			
Program Services:			
Programming and production	1,945,538	1,883,072	3,828,610
Broadcasting	2,170,975	336,951	2,507,926
Program information	<u>226,779</u>	<u>0</u>	<u>226,779</u>
Total Program Services	<u>4,343,292</u>	<u>2,220,023</u>	<u>6,563,315</u>
Support Services:			
Management and general	381,057	188,150	569,207
Fund-raising and membership development	426,301	0	426,301
Underwriting	<u>1,802</u>	<u>0</u>	<u>1,802</u>
Total Support Services	<u>809,160</u>	<u>188,150</u>	<u>997,310</u>
Total Operating Expenses	<u>5,152,452</u>	<u>2,408,173</u>	<u>7,560,625</u>
Operating Income (Loss)	<u>(1,550,329)</u>	<u>(73,425)</u>	<u>(1,623,754)</u>
Nonoperating Revenues (Expenses)			
State General Fund Revenue	1,080,141	477,324	1,557,465
Required Lapse to the State General Fund	(1,620)	0	(1,620)
Loss on Disposal of Capital Assets	(55,410)	0	(55,410)
Capital Debt Interest Expense	(192,148)	0	(192,148)
Investment Income	<u>71,727</u>	<u>0</u>	<u>71,727</u>
Total Nonoperating Revenues (Expenses)	<u>902,690</u>	<u>477,324</u>	<u>1,380,014</u>
Income (Loss) Before Contributions and Transfers	(647,639)	403,899	(243,740)
Capital Contributions and Transfers			
Capital Contributions	<u>988,565</u>	<u>4,778</u>	<u>993,343</u>
Change in Net Assets	<u>\$ 340,926</u>	<u>\$ 408,677</u>	<u>\$ 749,603</u>

15. RECLASSIFICATION AND PRIOR-PERIOD RESTATEMENT

The WPRA beginning balances for cash and cash equivalents and investments were adjusted to reflect a reclassification of certificates of deposit. The effect was to increase the investment account and decrease the cash and cash equivalents account by the ECB Radio Network's allocated share of \$228,000 in certificates of deposit.

The beginning net asset balance was adjusted to reflect the prior-year omission of certain capital assets that met the capitalization criteria, and prior-year errors in removing disposed assets from the inventory. The effect was to increase the historical cost of assets by \$67,905, increase the amount of accumulated depreciation by \$2,125, and increase the net asset balance by \$65,780.

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Report on Control and Compliance ■

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

We have audited the financial statements of the Wisconsin Educational Communications Board Radio Network as of and for the year ended June 30, 2005, and have issued our report thereon dated December 6, 2005. We did not audit the financial statements of the Wisconsin Public Radio Association, Inc. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Wisconsin Public Radio Association, Inc., is based solely upon the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of the Wisconsin Public Radio Association, Inc., were audited by other auditors in accordance with auditing standards generally accepted in the United States of America, but not in accordance with the additional requirements of *Government Auditing Standards*.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit, we considered the Educational Communications Board's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over

financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the Educational Communications Board's internal control over financial reporting and its operation that we consider to be material weaknesses.

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the Educational Communications Board Radio Network's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters pertaining to suggested improvements in information technology controls that we will communicate to Educational Communications Board management in a separate memorandum dated December 7, 2005.

This independent auditor's report is intended for the information and use of the Educational Communications Board, the Wisconsin Legislature's Joint Legislative Audit Committee, and the Corporation for Public Broadcasting. This independent auditor's report, upon submission to the Joint Legislative Audit Committee, is a matter of public record and its distribution is not limited. However, because we do not express an opinion on internal control over financial reporting or on compliance, this report is not intended to be used by anyone other than these specified parties.

December 6, 2005

LEGISLATIVE AUDIT BUREAU
 by 
 Diann Allsen
 Audit Director