

WISCONSIN LEGISLATURE

P. O. Box 7882 Madison, WI 53707-7882

April 9, 2020

The Honorable Tony Evers Governor, State of Wisconsin 2 East Main Street Madison, WI 53703

RE: DHS EMERGENCY ORDER #12 – Outdoor Religious Gatherings

Dear Governor Evers,

While Wisconsinites appreciate the efforts made by our government officials to take the COVID-19 pandemic seriously, we, as government officials, cannot simply abandon the most fundamental rights under the United States and Wisconsin Constitutions, including but not limited to, the freedoms of assembly, religious exercise, and travel. Nor can any branch of government, be it the legislative or executive, issue edicts, based neither on science or the law, and expect such edicts to be upheld by the judicial courts or the court of public opinion.

With that said, We are requesting that your administration and/or DHS specifically respond to the question of whether "outdoor religious gatherings" that comply with all social distancing and other "Safer-At-Home" provisions are prohibited under your Executive Order #72, Emergency Order #12 (EO12) or any other order or state statute/law. For your convenience and to assist in your timely response, we have attached a legal memorandum from the non-partisan Wisconsin Legislative Council that reads in part:

"Under both Emergency Orders #8 and #12, it is permissible for a religious service to be held outside, including a drive-up service, as long as there is compliance with certain restrictions specified in the orders....

Under Emergency Order #12, religious services are expressly encouraged to continue while the order is in effect."

Further, attorneys at Legislative Reference Bureau provided guidance on EO12 stating in part:

"EO12 expressly permits religious gatherings and imposes the fewer-than-ten-people limitation only with respect to religious gatherings that take place "in a room or confined space." ... to read the order other than as permitting such gatherings would result in an apparent absurdity..."

While, the legislature has not received any justification as to why these types of restrictions should occur or why narrowly-tailored accommodations cannot be made, apparently your administration placed further restrictions on worship services with guidance to county health departments. This is despite the fact that your most recent legislative update specifically deemed churches as "Essential Business" for the purposes of your orders.

As of the writing of this letter, churches in Taylor, Walworth, Waukesha, Outagamie, and Dane Counties have apparently received communications prohibiting any planned outdoor worship services even if specifically designed to comply with social distancing guidelines set forth by Emergency Orders #8 and #12. This guidance apparently also deemed travel to church services as "non-essential". Churches in these counties and across the state require clarity and relief from the confusion created by the latest Department of Health Services (DHS) guidelines in relation to outdoor and drive-up worship services. In additional to my request for clarification of your order, we are requesting a copy of the communication that DHS sent to county health departments relating to outdoor worship services.

If you and your Administration disagree with the above analysis, please indicate how in your response to my specific question. Along with providing for physical security, government must accommodate the free exercise of individuals to engage in congregational worship, as guaranteed under the Constitutions of the United States and the State of Wisconsin.

Thank you again for your efforts to address this crisis. We look forward to your prompt response to these concerns.

Sincerely,

David Craig State Senator 28th Senate District

Roger Roth State Senator 19th Senate District

Albert Darling State Senator 8th Senate District

Steve Nass State Senator 11th Senate District

Duey Stroebel State Senator 20th Senate District

Patrick Testin State Senator 24th Senate District

Van Wanggaard State Senator 21st Senator District Dale Kooyenga State Senator 5th Senate District

André Jacque State Senator 1st Senate District

Gae Magnafici State Representative 28th Assembly district

Chuck Wichgers State Representative 83rd Assembly District

Ken Skowronski State Representative 82nd Assembly District

Tim Ramthun State Representative 59th Assembly District

Bob Kulp State Representative 69th Assembly District Barbara Dittrich State Representative 38th Assembly District

Treig Pronschinske State Representative 92nd Assembly District

Mary Felzkowski State Representative 35th Assembly District

Dan Knodl State Representative 24th Assembly District

Cody Horlacher State Representative 33rd Assembly District

Shae Sortwell State Representative 2nd Assembly District

Jesse James State Representative 68th Assembly District Scott Allen State Representative 97th Assembly District

Jeremy Thiesfeldt State Representative 52^{nd} Assembly District

Dave Murphy State Representative 56th Assembly District Rick Gundrum State Representative 58th Assembly District

Terry Katsma State Representative 26th Assembly District Scott Krug State Representative 72nd Assembly District

Gary Tauchen State Representative 6th Assembly District

CC: Secretary-designee Andrea Palm