

Legislative Fiscal Bureau

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June 25, 2019

TO: Members Wisconsin Legislature

FROM: Bob Lang, Director

SUBJECT: Earmark Transparency Report on AB 56 as Shown by ASA 1, as Amended by AA 1

Under section 13.95(1r) of the statutes, as created by 2011 Wisconsin Act 220, the Legislative Fiscal Bureau must prepare an earmark transparency report on each biennial budget bill and on each amendment to that bill. The attachment to this memorandum provides the required earmark transparency report on AB 56 as shown by ASA 1, as amended by AA 1.

The report is divided into three sections. The first section lists those items included in 2019 AB 56 (the Governor's 2019-21 budget) that are included in AB 56 as shown by ASA 1, as amended by AA 1.

The second section lists those items that were added by the Finance Committee to its version of the budget and included in AB 56 as shown by ASA 1, as amended by AA 1. Included for each item of the first two sections are the page and item number showing where the provisions are described in the Legislative Fiscal Bureau's "Comparative Summary of Budget Recommendations -- Governor and Joint Finance."

The third section lists an item contained in AA 1 to ASA 1 to AB 56.

For the items in each section, the cost (appropriation or authorization) of the provision, beneficiary of the provision (if determinable), and Senate and Assembly districts of the beneficiary (if determinable) are shown if the specific location of the program or project is identified.

For purposes of this report, the statutes define an earmark as a provision that does either of the following: (1) authorizes or requires the payment of state moneys to a specific beneficiary or beneficiaries in a manner not determined by laws of general applicability for the selection of the beneficiary or beneficiaries; or (2) creates or modifies a tax deduction, credit, exclusion, or exemption that applies to a specific beneficiary or beneficiaries in a manner not determined by laws

of general applicability for the selection of the beneficiary or beneficiaries. The earmark transparency report must include the following elements: (1) a list of all earmarks; (2) the cost of each earmark; (3) the beneficiary of each earmark, if the Bureau can make this determination, and the Assembly and Senate district in which the beneficiary resides (for individuals) or is located (for entities); and (4) for a report on a budget amendment, the name of the legislator who proposed the earmark.

Under section 13.102 of the statutes, the Joint Committee on Finance may not vote to recommend passage of the biennial budget bill or an amendment to the bill until the required report, on either the bill or amendment, has been distributed by the Bureau to each member of the Legislature and is made available on the Legislature's website. During the Committee's budget deliberations, a motion to delete an earmark identified in this report shall prevail on either a majority or tie vote.

Section 13.39 of the statutes specifies that neither house of the Legislature may pass the biennial budget bill until the Bureau has distributed a copy of an earmark transparency report on the bill, as amended, to each member of the Legislature and has made the report available on the Legislature's website. If a conference committee is convened on the biennial budget bill, the conference report may not add any earmarks to the budget, but may reduce the cost of any existing earmarks.

The attached list includes items contained within AB 56 as shown by ASA 1, as amended by AA 1, which, in our review, reflect the language of 2011 Act 220. The items that are listed identify a specific, named, non-state beneficiary of the earmark. The list does not include projects or programs that would be funded for a state government purpose, such as University of Wisconsin campus facilities or state highway projects.

BL/sas Attachment

Earmark Transparency Report

Section 1

2019 AB 56 Items Included in AB 56 as Shown by ASA 1, as Amended by AA 1

Administration (Tribal Youth Wellness Center) (Page 41, #2)

2019-21 Appropriation: \$640,000 PR Beneficiary: Stockbridge-Munsee Band of Mohicans Senate District: 29 Assembly District: 85

Medical College of Wisconsin (Family Medicine Residency Programs) (Page 356, #2)

2019-21 Appropriation: \$2,000,000 GPR (\$1,000,000 annual increase to \$4,611,400 base level funding)Beneficiary: Medical College of Wisconsin

Military Affairs (State Disaster Assistance Program Funds for Door County) (Page 361, #3)

2019-21 Appropriation: \$2,000,000 SEG Beneficiary: Washington Island Electric Cooperative Senate District: 1 Assembly District: 1

Public Instruction (Wisconsin Reading Corps) (Page 449, #13)

2019-21 Appropriation: \$1,400,000 GPR Senate Districts: 3, 4, 5, 6, 7, 8, 28 Assembly Districts: 7, 8, 9, 10, 11, 12, 13, 16, 17, 18, 19, 20, 22, 84

Public Instruction (Very Special Arts) (Page 450, #14)

2019-21 Appropriation: \$50,000 GPR (\$25,000 annual increase to \$75,000 base level funding)Beneficiary: Very Special Arts Wisconsin

Public Instruction (Special Olympics) (Page 450, #15)

2019-21 Appropriation: \$50,000 GPR (\$25,000 annual increase to \$75,000 base level funding)

Beneficiary: Special Olympics

Transportation (Harbor Assistance Program -- Shipbuilder Grant Priority for 2019-21)

(Page 527, #5) 2019-21 Appropriation: \$29,000,000 SEG and BR Beneficiary: Fincantieri Marinette Marine Senate District: 30 Assembly District: 89

Workforce Development (Employee Training Grants to Shipbuilders) (Page 598, #7)

2019-21 Appropriation: \$2,000,000 GPR Beneficiary: Fincantieri Marinette Marine Senate District: 30 Assembly District: 89

Section 2

Additional Items Proposed by the Joint Committee on Finance and Included in AB 56 as Shown by ASA 1, as Amended by AA 1

Medical College of Wisconsin (Cancer Research Facility) (Page 71, #1)

2019-21 Bonding: \$10,000,000 Beneficiary: Medical College of Wisconsin

Corrections -- Adult Correctional Institutions (Local Law Enforcement Reimbursement)

(Page 140, #16)

2019-21 Appropriation: \$120,000 GPR Beneficiary: Village of Allouez Senate District: 2 Assembly District: 4

Health Services (Life-Span Respite Care Program) (Page 264, #19)

2019-21 Appropriation: \$250,000 GPR Beneficiary: Respite Care Association of Madison Senate District: 16 Assembly District: 47

Health Services (Suicide Prevention Grant) (Page 283, #6)

2019-21 Appropriation: \$100,000 GPR Beneficiary: Wisconsin United Coalition of Mutual Assistance Association Senate District: 32 Assembly District: 94

Higher Educational Aids Board (Rural Dentistry Scholarships) (Page 290, #8)

2019-21 Appropriation: \$1,150,000 GPR Beneficiary: Marquette University School of Dentistry Senate District: 6 Assembly District: 16

Joint Finance Supplemental Appropriation (HOPELINE) (Page 392, #2)

2019-21 Appropriation: \$220,000 GPR Beneficiary: Center for Suicide Awareness, Inc. Senate District: 2 Assembly District: 5

Public Instruction (Robots 4 Autism) (Page 410, #6)

2019-21 Appropriation: \$50,000 GPR Beneficiary: Robots 4 Autism Senate District: Out of state Assembly District: Out of state

Public Instruction (Grants to Lakeland Star Schools) (Page 426, #39)

2019-21 Appropriation: \$250,000 GPR Beneficiary: Lakeland STAR School and Lakeland STAR Academy Senate District: 12 Assembly District: 34

Transportation (Local Bridge Assistance Program -- City of Kaukauna) (Page 527, #3)

2019-21 Appropriation: \$0 Beneficiary: City of Kaukauna Senate District: 2 Assembly District: 5

Wisconsin Economic Development Corporation (Economic Development Grant for Milwaukee 7 Economic Development Partnership) (Page 586, #18)

2019-20 Appropriation: \$250,000 SEG Beneficiary: Milwaukee 7 Economic Development Partnership Senate District: 7 Assembly District: 16

Section 3

Additional Item Included in AA 1 to ASA 1 to AB 56

Building Program (Grant to Incourage Community Foundation for an Economic and Community Hub)

2019-21 Authorization: \$3,000,000 GPR-supported bonding; grantee match must equal at least 50% of the total cost of the projectBeneficiary: Incourage Community Foundation, Inc.Senate District: 24Assembly District: 72